

### BEFORE THE ARIZONA CORPORATION COMMISSION

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In the matter of

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COMMISSIONERS

GARY PIERCE, Chairman BOB STUMP SANDRA D. KENNEDY PAUL NEWMAN BRENDA BURNS

DAVID COME VIENS (f.k.a. "DAVID

COMBS" & "DAVID ZACHERY"), a

WARNER COME," "DAVID ZACHERY

SCOTT ANDREW KLASCHKA, a single

ASSISTED LIVING DEVELOPMENT

COMPANY, INC., a dissolved Arizona

ALDCO INVESTMENT #2 L.L.C. (d.b.a.

"CONCORDE ASSISTED LIVING"), an

ALDCO INVESTMENT #3 L.L.C. (d.b.a.

"ASSISTED LIVING RESIDENCES AT

ALDCO INVESTMENT #4 L.L.C. (d.b.a

ALDCO INVESTMENT #5 L.L.C. (d.b.a.

"COTTAGES AT COUNTRY CLUB I"),

an Arizona limited liability company, 3104 East Camelback Rd, #855

"BRIDGES OF ARCADIA ASSISTED

LIVING AND MEMORY CARE"), an

Arizona limited liability company, 3104 East Camelback Rd, #855

Phoenix, Arizona 85016,

Phoenix, Arizona 85016.

51"), an Arizona limited liability company.

Arizona limited liability company,

3104 East Camelback Rd, #855 Phoenix, Arizona 85016,

3104 East Camelback Rd, #855 Phoenix, Arizona 85016,

3104 East Camelback Rd, #855 Phoenix, Arizona 85016,

Arizona Corporation Commission DOCKETED

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DOCKET NO. S-20773A-10-0493

DECISION NO.

72236

ORDER TO CEASE AND DESIST, ORDER FOR RESTITUTION, ORDER FOR ADMINISTRATIVE PENALTIES AND CONSENT TO SAME BY:

RESPONDENT DAVID COME VIENS

RESPONDENT SCOTT ANDREW KLASCHKA

RESPONDENT ASSISTED LIVING DEVELOPMENT COMPANY, INC.

RESPONDENT ALDCO INVESTMENT #2 L.L.C.

RESPONDENT ALDCO INVESTMENT #3 L.L.C.

RESPONDENT ALDCO INVESTMENT #4 L.L.C.

RESPONDENT ALDCO INVESTMENT #5 L.L.C.

RESPONDENT ALDCO INVESTMENT #6 L.L.C.

RESPONDENT ALDCO INVESTMENT #10 L.L.C.

ALDCO INVESTMENT #6 L.L.C. (d.b.a. "REFLECTION BAY ASSISTED LIVING 1 AND MEMORY CARE"), an Arizona 2 limited liability company, 3104 East Camelback Rd, #855 3 Phoenix, Arizona 85016, 4 ALDCO INVESTMENT #10 L.L.C. (d.b.a. "GREAT PLAINS ASSISTED LIVING 5 AND MEMORY CARE"), an Arizona limited liability company, 6 3104 East Camelback Rd, #855 Phoenix, Arizona 85016, 7 Respondents. 8

Respondents DAVID COME VIENS (f.k.a. "DAVID WARNER COME," "DAVID ZACHERY COMBS" & "DAVID ZACHERY"), SCOTT ANDREW KLASCHKA, ASSISTED LIVING DEVELOPMENT COMPANY, INC., ALDCO INVESTMENT #2 L.L.C. (d.b.a. "CONCORDE ASSISTED LIVING"), ALDCO INVESTMENT #3 L.L.C. (d.b.a. "ASSISTED LIVING RESIDENCES AT 51"), ALDCO INVESTMENT #4 L.L.C. (d.b.a. "BRIDGES OF ARCADIA ASSISTED LIVING AND MEMORY CARE"), ALDCO INVESTMENT #5 L.L.C. (d.b.a. "COTTAGES AT COUNTRY CLUB I"), ALDCO INVESTMENT #6 L.L.C. (d.b.a. "REFLECTION BAY ASSISTED LIVING AND MEMORY CARE"), and ALDCO INVESTMENT #10 L.L.C. (d.b.a. "GREAT PLAINS ASSISTED LIVING AND MEMORY CARE") ("Respondents"), elect to permanently waive any right to a hearing and appeal under Articles 11 and 12 of the Securities Act of Arizona, A.R.S. § 44-1801 et seq. ("Securities Act") with respect to this Order To Cease And Desist, Order For Restitution, Order for Administrative Penalties ("Order") and Respondents' Consent To Same. Respondents admit the jurisdiction of the Arizona Corporation Commission ("Commission"); neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the Commission.

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I.

#### FINDINGS OF FACT

- At all times relevant, Respondent DAVID COME VIENS (f.k.a. "DAVID WARNER COME," "DAVID ZACHERY COMBS" & "DAVID ZACHERY") ("VIENS") has been a single man and an Arizona resident. At all times relevant, VIENS issued, offered and sold the investments discussed below within and from Arizona in his individual capacity, and on behalf of Respondents: (a) ASSISTED LIVING DEVELOPMENT COMPANY, INC. ("ALDCO") as its chief executive officer, chairman, "Non-Executive Chairman" and investment salesman; (b) ALDCO INVESTMENT #2 L.L.C. (d.b.a. "CONCORDE ASSISTED LIVING") ("ALDCO #2") as its business consultant and investment salesman; (c) ALDCO INVESTMENT #3 L.L.C. (d.b.a. "ASSISTED LIVING RESIDENCES AT 51") ("ALDCO #3") as its business consultant and investment salesman; (d) ALDCO INVESTMENT #4 L.L.C. (d.b.a. "BRIDGES OF ARCADIA ASSISTED LIVING AND MEMORY CARE") ("ALDCO #4") as its business consultant and investment salesman; (e) ALDCO INVESTMENT #5 L.L.C. (d.b.a. "COTTAGES AT COUNTRY CLUB I") ("ALDCO #5") as its business consultant and investment salesman; (f) ALDCO INVESTMENT #6 L.L.C. (d.b.a. "REFLECTION BAY ASSISTED LIVING AND MEMORY CARE") ("ALDCO #6") as its business consultant and investment salesman; and (g) ALDCO INVESTMENT #10 L.L.C. (d.b.a. "GREAT PLAINS ASSISTED LIVING AND MEMORY CARE") ("ALDCO #10") as its business consultant and investment salesman. VIENS has not been registered as a securities salesman or dealer by the Commission.
- 2. At all times relevant, Respondent SCOTT ANDREW KLASCHKA ("KLASCHKA") has been a single man and an Arizona resident. At all times relevant, KLASCHKA issued, offered and sold the investments discussed below within and from Arizona in his individual capacity, and on behalf of: (a) ALDCO as its president, chief executive officer, chief operating officer and investment salesman; (b) ALDCO #2 as its managing member and investment salesman; (c) ALDCO #3 as its managing member and investment salesman; (d) ALDCO #4 as its managing member and investment

salesman; (e) ALDCO #5 as its managing member and investment salesman; (f) ALDCO #6 its managing member and investment salesman; and (g) ALDCO #10 as its managing member and investment salesman. KLASCHKA has not been registered as a securities salesman or dealer by the Commission.

- 3. ALDCO was formed by KLASCHKA as an Arizona corporation on August 4, 2005. At all times relevant, ALDCO maintained its principal places of business in Phoenix and Scottsdale, Arizona, and it offered and sold the investments discussed below within and from Arizona. On December 9, 2010, ALDCO was administratively dissolved as an Arizona corporation by the Corporations Division of the Commission for its failure to maintain and/or appoint a statutory agent. ALDCO has not been registered by the Commission as a securities dealer.
- 4. ALDCO #2 was organized by KLASCHKA as a manager-managed Arizona limited liability company on October 19, 2005. At all times relevant, ALDCO #2 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #2 has not been registered by the Commission as a securities dealer.
- 5. ALDCO #3 was organized as a manager-managed Arizona limited liability company by KLASCHKA on October 19, 2005. According to ALDCO #3's Operating Agreement, its initial managing member was ALDCO. At all times relevant, ALDCO #3 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #3 has not been registered by the Commission as a securities dealer.
- 6. ALDCO #4 was organized as a manager-managed Arizona limited liability company by KLASCHKA on November 18, 2005. At all times relevant, ALDCO #4 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #4 has not been registered by the Commission as a securities dealer.

7. ALDCO #5 was organized by KLASCHKA as a manager-managed Arizona limited liability company on November 18, 2005. At all times relevant, ALDCO #5 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #5 has not been registered by the Commission as a securities dealer.

- 8. ALDCO #6 was organized by KLASCHKA as a manager-managed Arizona limited liability company on November 18, 2005. At all times relevant, ALDCO #6 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #6 has not been registered by the Commission as a securities dealer.
- 9. ALDCO #10 was organized by KLASCHKA as a manager-managed Arizona limited liability company on October 16, 2007. At all times relevant, ALDCO #10 maintained its principal places of business in Phoenix and Scottsdale, Arizona and it issued the investments discussed below within and from Arizona. ALDCO #10 has not been registered by the Commission as a securities dealer.
- 10. VIENS, KLASCHKA, ALDCO, ALDCO #2, ALDCO #3, ALDCO #4, ALDCO #5, ALDCO #6, and ALDCO #10, may be referred to as "Respondent(s)."
- 11. ALDCO #2, ALDCO #3, ALDCO #4, ALDCO #5, ALDCO #6 and ALDCO #10 may be referred to individually as an "ALDCO Entity" or collectively as the "ALDCO Entities."

#### A. Respondents' Assisted Living Facility Business

- 12. At all times relevant, VIENS and KLASCHKA represented to offerees and investors, both verbally and in writing, that Respondents were engaged in the business of purchasing, leasing, developing and managing assisted living and memory care facilities (the "Facility(ies)").
- 13. As explained on the "Welcome" page of Respondents' website at <a href="https://www.aldco.net">www.aldco.net</a> (the "Website"):

Assisted Living Development Company Inc. (ALDCO) is an Arizona based corporation, in the business of owning and operating senior living and memory care communities across the country...ALDCO's business model is to acquire underperforming communities and build value through physical enhancements, comprehensive operations and aggressive marketing programs that maximize revenue potential...Each property is operated as a single asset entity under one of ALDCO's numerous investment companies [i.e., ALDCO #2, etc.] with Assisted Living Development Company Inc. managing these properties...Acquisitions are made as a result of private investment, long term financing and partnership agreements. ALDCO's management team consists of a group of highly experienced professionals with direct experience in over 250 communities.

14. From approximately 2005 to 2008, Respondents' investment solicitation materials and/or Website included an "Investment Opportunities" page that stated:

ALDCO, Inc. is committed to maximizing investment returns and currently has both short and long term investment opportunities available. To find out more information on investment opportunities at ALDCO, Inc please contact: Scott Klaschka, Chief Operating Officer....

(the "Investment Opportunities Page") (emphasis in original). The Investment Opportunities Page provided potential investors with KLASCHKA's email address, and Respondents' Scottsdale, Arizona business address, telephone and fax numbers.

15. From 2005 to 2008, Respondents' investment solicitation materials and/or Website included a "Contact Us" page that provided potential investors with additional email addresses they could use to request information regarding Respondents' "Investment Opportunities." Without limitation, the Contact Us page also stated that: (a) VIENS was ALDCO's "Chief Executive Officer;" and (b) that KLASCHKA was ALDCO's "Chief Operating Officer."

#### B. The ALDCO Investments and Investors

16. From on or about January 11, 2005, to 2010, Respondents issued, offered and sold investments in the form of notes and limited liability company membership interests in the ALDCO Entities within and from Arizona to raise capital for their acquisition, renovation and operation of the Facilities.

- 17. These investments were documented, in part, by: (a) promissory notes made and executed by both VIENS and KLASHKA in their individual capacities and on behalf of ALDCO and/or the ALDCO Entities; (b) various written "Agreement[s]" executed by both VIENS and KLASCHKA in their individual capacities, and on behalf of ALDCO and/or the ALDCO Entities; (c) Operating Agreements for "Units" of limited liability company membership interests in the ALDCO Entities, and related "Subscription Agreements" executed by investors, and acknowledged and accepted by KLASCHKA in his capacity as managing member and "authorized representative" of the ALDCO Entities; and (d) tax return documents, including "Schedule K-1" forms relating to investors' income, losses, deductions and credits (the "ALDCO Investments").
- 18. The ALDCO Investments have not been registered as securities with the Commission to be offered or sold within or from Arizona.
- 19. At all times relevant, VIENS and KLASCHKA represented to ALDCO Investment investors that Respondents would pool and/or combine investors' ALDCO Investment funds together with those obtained through, for example, bank loans and purchase money mortgages to purchase, lease develop and/or operate various Facilities.
- 20. The ALDCO Investment investors' funds were transferred, wired and/or deposited into Arizona bank accounts owned and controlled by Respondents. Respondents also often moved and/or loaned ALDCO Investment funds between ALDCO and the ALDCO Entities as needed to support Respondents' business operations. These inter-company loans and money transfers were documented, in part, in ALDCO and/or ALDCO Entity balance sheets.
- 21. Respondents issued and sold fifty-one separate ALDCO Investments to twenty-three investors totaling \$6,844,697. Of this amount, approximately: (a) \$6,844,697 of the ALDCO Investments were issued and sold by VIENS and KLASHCKA individually and/or on behalf of ALDCO; (b) \$616,054 of the ALDCO Investments were issued by ALDCO #2; (c) \$1,672,657 of the ALDCO Investments were issued by ALDCO #3; (d) \$997,002 were issued by ALDCO #4; (e) \$465,002 of the ALDCO Investments were issued by ALDCO #5; (f) \$490,002 of the ALDCO

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Investments were issued by ALDCO #6; and (g) \$557,123 of the ALDCO Investments were issued by ALDCO #10.

- 22. In particular, Respondents issued and sold twenty-eight separate ALDCO Investments to an elderly investor who currently resides in California totaling \$817,447 (the "Elderly Investor").
- 23. VIENS met and befriended the Elderly Investor in 2004 while the Elderly Investor was a resident in an assisted living facility located in Henderson, Nevada, where VIENS worked as a "Marketing Consultant" and "Advisor."
- 24. Respondents transported the Elderly Investor to view assisted living Facilities that Respondents were interested in purchasing, in part, with the Elderly Investor's ALDCO Investment funds. These Facilities were variously located in Arizona, California and/or Nevada.
- 25. In the memo field on her ALDCO Investment checks, the Elderly Investor referred to the specific ALDCO Facility she was told would be acquired, in part, with her funds. For example, the Elderly Investor's ALDCO Investment checks included the following notations: (a) Facilities "1-5"; (b) "Facility #5"; (c) Facilities "6-7"; (d) Facility "8"; (e) Facility "9"; and (f) Facility "10". A June 28, 2006, cashier's check for \$98,000 was made by the Elderly Investor directly to "ALDCO INVESTMENTS [sic] #3". The personal check she made to generate the funds for that cashier's check also included the notation, "Closing Phoenix," that refers to ALDCO #3's lease/purchase of a Facility in Phoenix. The Elderly Investor also often referred to her ALDCO Investments as "Investments" in the memo field of her ALDCO Investment checks.
- 26. Ultimately, Respondents used ALDCO Investment funds, without limitation, to operate ALDCO and purchase, lease, renovate and manage Facilities through ALDCO #2, ALDCO #3, ALDCO #4, ALDCO #5, ALDCO #6 and ALDCO #10.

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#### C. ALDCO Investment Terms and Documentation

- 27. The terms of the ALDCO Investments varied, and were documented, in part, via notes and written agreements prepared and executed by VIENS and/or KLASHKA in their individual capacities, and on behalf of ALDCO and the ALDCO Entities.
- 28. For example, the Elderly Investor purchased two \$50,000 ALDCO Investments totaling \$100,000 on January 11, 2005. VIENS documented these two ALDCO Investments via a written, one page, unsecured and notarized "AGREEMENT" signed by both VIENS in his individual capacity and the Elderly Investor on January 11, 2005 (the "1st Written Agreement"). The 1st Written Agreement promises the Elderly Investor the return of her principal investments plus an additional \$25,000 "one time interest" payment, for a total return of \$125,000 within thirty-one days. The 1st Written Agreement further states that: (a) VIENS "will use the [Elderly Investor's] funds at his discretion and in conjunction with the advancement of his enterprises including but not limited to the assisted living industry;" and (b) that VIENS "supports this agreement with a personal note of guarantee." The 1st Written Agreement, as well as those set forth below executed by VIENS in his individual capacity were approved and/or ratified by KLASCHKA.
- 29. On January 11, 2005, VIENS also made and executed an unsecured, two page "PROMISSORY NOTE (Long Form)" in favor of the Elderly Investor in his individual capacity before a notary public (the "Note"). Like the 1<sup>st</sup> Written Agreement, the Note promises the Elderly Investor a total return of \$125,000 within thirty-one days.
- 30. VIENS next drafted and signed a one page agreement in his individual capacity before a notary on April 22, 2005 (the "2<sup>nd</sup> Written Agreement"), that amended and expanded on the 1<sup>st</sup> Written Agreement. The 2<sup>nd</sup> Written Agreement acknowledges the Elderly Investor's purchase of an additional \$75,000 ALDCO Investment, and states that VIENS will use such funds "to secure an option on a specific retirement/senior living community on or before June 1, 2005." The 2<sup>nd</sup> Written Agreement promises that VIENS: (a) will make a \$250,000 payment to the Elderly

Investor by August 1, 2005; and (b) provide the Elderly Investor with a two percent ownership interest in a Facility to be purchased, in part, with the Elderly Investor's funds. The 2<sup>nd</sup> Written Agreement further states that it is "personally guaranteed" by VIENS.

- 31. On May 24, 2005, VIENS drafted another one page agreement that acknowledges the Elderly Investor's purchase of two ALDCO Investments totaling \$39,367.42 (the "May 24 Agreement"). The May 24 Agreement was signed by VIENS in his individual capacity, and promises the investor the return of her principal investment plus interest on the \$39,367.42 amount at the rate of twenty percent until paid in full. Attached to the May 24 Agreement is a single page document including calculations of how VIENS would use the Elderly Investor's \$39,367.42 in investment funds to purchase an unspecified Facility.
- 32. VIENS also drafted a one page letter agreement dated January 11, 2006, on ALDCO letterhead that acknowledges the Elderly Investor's purchase of \$167,987.20 worth of ALDCO Investments (the "January 11 Agreement"). The January 11 Agreement: (a) promises the Elderly Investor a "3% ownership" interest in ALDCO #2; (b) was signed by VIENS in his capacity as the "CEO" of ALDCO; and (c) identifies ALDCO's Scottsdale, Arizona business address.
- 33. VIENS drafted another one page letter agreement dated January 11, 2006, on ALDCO letterhead that acknowledges the Elderly Investor's purchase of \$352,654.99 worth of ALDCO Investments (the "Second January 11 Agreement"). The Second January 11 Agreement: (a) promises the Elderly Investor a "5% ownership" interest in ALDCO #3; (b) was signed by VIENS in his capacity as the "CEO" of ALDCO; and (c) identifies ALDCO's Scottsdale, Arizona business address.
- 34. In another typical case, on January 24, 2008, both VIENS and KLASCHKA executed an ALDCO Investment "Agreement" in their individual capacities, and on behalf of ALDCO and ALDCO #10 (the "ALDCO #10 Agreement"). The ALDCO #10 Agreement: (a) memorializes an investor's purchase of a \$250,000 ALDCO Investment; (b) promises the investor a total return of \$300,000 within thirty days; and (c) is personally guaranteed by KLASHCKA on

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behalf of ALDCO, and by both KLASHCKA and VIENS in their individual capacities. The ALDCO #10 Agreement further states that KLASCHKA and VIENS will personally "make certain...[the investor] is fully paid..." as set forth in the agreement.

35. Although VIENS and KLASCHKA personally guaranteed ALDCO Investments purchased by both the Elderly Investor and other investors, VIENS and KLASCHKA failed to further disclose to them that their assets were and/or could be insufficient to honor said guarantees.

#### D. General ALDCO Investment Allegations

- Respondents managed the essential aspects of the ALDCO Investments and, without limitation: (a) selected, inspected, evaluated and obtained appraisals of Facilities; (b) procured financing for the purchase, lease, improvement and/or management of the Facilities; (c) negotiated the purchase and lease prices of the Facilities; (d) rehabilitated and/or improved Facilities; (e) sought and/or procured licenses and permits as necessary to operate the Facilities; (f) marketed the Facilities to residents; (g) hired, trained and managed Facility staff; (h) collected fees from Facility residents and reimbursements from third parties, including health insurance providers; and (i) marketed and resold the Facilities, as applicable.
- 37. The investors purchased their ALDCO Investments for their "passive" profit potential in the form of: (a) annual interest payments on their principal ALDCO Investments; (b) increases in the value of their equity ownership interests in the ALDCO Entities and/or related Facilities; and/or (c) profit distributions made by ALDCO and/or the ALDCO Entities.
- 38. At all times relevant, VIENS and KLASCHKA represented to offerees and investors that the success of the ALDCO Investments would be based on VIENS and KLASHCKA's skill and experience in managing ALDCO Investment funds, and cost-effectively acquiring and operating Facilities. Without limitation, RESPONDENTS' uses of ALDCO Investment funds, fiscal strategies and cost saving and/or containment practices were detailed in annual reports distributed to investors.

#### E. VIENS' Undisclosed Previous Federal Felony Criminal Conviction

- 39. From at least 2005 to 2008, Respondents represented to offerees and investors, both verbally and in writing, that the ALDCO Investments would be profitable, in part, because they and their staff were some of the "finest people in the world" and because they operated their assisted living Facility business "with integrity" (emphasis in original).
- 40. Unbeknownst to ALDCO Investment investors, however, VIENS was indicted by a federal criminal grand jury at the request of the United States Attorney for the Eastern District of Louisiana on December 12, 1985, for allegedly engaging in a conspiracy with his brother to commit fraud by wire in violation of 18 U.S.C.A. §§ 371 and 1343 (See, United States of America v. David W. Come, a/k/a David Zachary Combs, a/k/a David Zachary, et al., Criminal Docket No. 85-454) (the "Criminal Case"). VIENS was indicted in the criminal case with his brother.
- 41. The Criminal Case arose from the fact that VIENS and/or his brother led their victim to believe that they brokered Arabian horses, and that the victim could make money by paying to VIENS, his brother and/or a fictitious company called "Arabian Horse Partnership #3:" (a) \$15,000 for breeding rights to a famous Arabian stallion called "Alladin" [sic]; (b) \$33,500 to purchase thirteen Arabian horses that VIENS' brother represented were worth \$500,000; (c) \$6,000 to transport the thirteen Arabian horses; and (d) \$4,300 to purchase a horse named "Beverly."
- 42. On or about February 18, 1986, VIENS pled guilty to conspiring with his brother to commit wire fraud as charged in count one of the indictment in violation of 18 U.S.C. §§ 371, 1343, which alleged that: (a) VIENS opened up a bank account in the name of a non-existent entity called "Arabian Horse Partnership #3;" (b) VIENS withdrew \$14,900 of the \$15,000 deposit made by the victim into the bank account set up by VIENS, despite the fact that VIENS and his brother did not broker Arabian horses, and did not have breeding rights to any Arabian horse named Alladin [sic]; (c) VIENS and/or his brother only purchased eight horses for the victim at a cost of \$9,000 that were not worth \$500,000; and (d) that no horse named Beverly was ever purchased by VIENS and/or his brother for their victim at a cost of \$4,300.

43. As a result of VIENS' guilty plea, on March 26, 1986, VIENS was sentenced to serve two years in federal prison and ordered to pay criminal restitution to his victim in the amount of \$4,300. VIENS subsequently served his prison time and/or paid his restitution as ordered by the judge in the Criminal Case.

44. The Elderly Investor would not have purchased her ALDCO Investments had she been made aware of VIENS' previous federal felony conviction for conspiring to commit wire fraud.

#### F. VIENS' Undisclosed Name Change

- 45. VIENS was indicted in the Criminal Case under his former name "David W. Come," and two related aliases "David Zachary Combs" and "David Zachary."
- 46. Unbeknownst to the ALDCO Investment investors, VIENS changed his name from "David Warner Come" to "David Come Viens" on or about March 28, 1994 (*See*, Case No. 660266 (FC 6 (5)) (Circuit Court of St. Louis County, Missouri, 21<sup>st</sup> Judicial District).
- 47. VIENS' name change effectively prevented Respondents' investors from being able to cost effectively or discover altogether VIENS' previous federal felony conviction for conspiring to commit wire fraud.

#### G. Status of the ALDCO Investments and Facilities

- 48. Respondents did purchase, lease, renovate and operate eight Facilities located in Arizona, Nevada and Oklahoma, in whole and/or in part, with the ALDCO Investment investors' funds:
  - a. In October 2007, ALDCO #2 purchased the "Concorde Assisted Living" Facility located at 2465 East Twain Ave., Las Vegas, Nevada. This Facility ceased operations in January 2010, and was lost to foreclosure by its primary lender in February 2010. ALDCO #2 also voluntarily filed a Chapter 11 bankruptcy in the United States Bankruptcy Court, in and for the District of Arizona on October 28, 2009, that has since been converted to Chapter 7 (See, No. 2:09-bk-27459-CGC).

On November 16, 2010, the Chapter 7 Trustee in the no-asset ALDCO #2 bankruptcy filed a final "Report of no Distribution" stating that: (1) ALDCO #2 abandoned secured assets totaling \$14,285,400; and (2) ALDCO #2 had creditor claims totaling \$9,931,6343.10, all of which would be discharged "without payment."

- b. In March 2006, ALDCO #3 leased and then purchased the "Assisted Living Residences At 51" Facility located at 2935 N. 18th Place, Phoenix, Arizona. This Facility was renovated and sold to a third party in December 2008.
- c. From January 2007 to June 2007, ALDCO #4 leased the "Bridges of Arcadia" Facility located at 5301 East Thomas, Phoenix, Arizona. Respondents renovated and sold this Facility in May 2008.
- d. In September 2007, ALDCO #5 leased and purchased the "Cottages at Country Club I" Facility located at 1040 South Lebaron Street, in Phoenix Arizona. ALDCO #5 purchased this Facility in May 2008, and it was renovated by ALDCO. This Facility was lost to foreclosure by a related hard-money lender in January 2009.
- e. ALDCO #6 leased a Facility called "Reflection Bay Assisted Living" from December 2006 to August 2007. ALDCO #6 then purchased and renovated this Facility in August 2007. This Facility was closed in October 2009, and was lost to foreclosure initiated by a related hard-money lender in March 2010. Additionally, ALDCO #6 voluntarily filed a Chapter 11 bankruptcy in the United States Bankruptcy Court, District of Arizona on September 28, 2009, that has since been converted to Chapter 7 (See, No. 2:09-bk-24200-SSC). This bankruptcy is pending, but winding down.
- f. In June 2008, ALDCO #10 purchased the "Great Plains" Facility located at 2200 N. Flamingo Ave., Bethany, Oklahoma. This Facility was lost to foreclosure in April 2010.

	72236
Decision No.	

- 49. As noted, in part, above, Respondents have exhausted their assets and financial resources, and have ceased operating any assisted living or memory care Facilities.
  - 50. The Elderly Investor has received no returns on her Investments.
- 51. Sixteen ALDCO Investment investors received \$3,996,250 from Respondents and have been paid in full. Respondents repaid \$537,552 to two other ALDCO Investment investors. Respondents still owe seven ALDCO Investment investors a total of \$2,310,895.

#### II.

#### **CONCLUSIONS OF LAW**

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.
- 2. Respondents offered or sold securities within or from Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).
- 3. Respondents violated A.R.S. § 44-1841 by offering or selling securities that were neither registered nor exempt from registration.
- 4. Respondents violated A.R.S. § 44-1842 by offering or selling securities while neither registered as dealers or salesmen nor exempt from registration.
- 5. Respondents violated A.R.S. § 44-1991 by (a) employing a device, scheme, or artifice to defraud, (b) making untrue statements or misleading omissions of material facts, and (c) engaging in transactions, practices, or courses of business that operate or would operate as a fraud or deceit. Respondents' conduct included:
  - a. Representing to offerees and investors that they could earn substantial and/or passive profits and returns of up to twenty percent of their principal ALDCO Investments per year based on Respondents' management of their ALDCO Investment funds, and the fact that Respondents operated the Facilities with "integrity" and were some of the "finest people in the world," while further failing to disclose to them either that: (1) VIENS had previously mismanaged the Arabian

horse investor's funds as set forth in the Criminal Case discussed above; and (2) that VIENS changed his name as discussed above such that ALDCO Investment investors could not have cost effectively or discovered altogether VIENS' previous mismanagement of the Arabian horse investor's funds.

b. Representing to ALDCO Investment investors that VIENS and KLASCHKA were personally guaranteeing some of the investors' ALDCO Investments, while further failing to adequately disclose to them that VIENS and KLASCHKA's assets were and/or could be insufficient to honor said guarantees.

#### III.

#### **ORDER**

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and Respondents' consent to the entry of this Order, attached and incorporated by reference, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. § 44-2032, that Respondents, and any of Respondents' agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED that Respondents comply with the attached Consent to Entry of Order.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that Respondents shall jointly and severally pay restitution to the Commission in the principal amount of \$2,310,895. VIENS' restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by VIENS totaling \$2,310,895 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. KLASCHKA's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by KLASCHKA totaling \$2,310,895 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO's restitution

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obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO totaling \$2,310,895 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #2's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #2 totaling \$616,054 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #3's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #3 totaling \$1,672,657 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #4's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #4 totaling \$705,950 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #5's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #5 totaling \$465,002 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #6's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #6 totaling \$490,002 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. ALDCO #10's restitution obligation under this Order will be paid in full upon the earlier of: (a) payment(s) by ALDCO #10 totaling \$381,123 plus interest; or (b) payment(s) by any Respondent(s) totaling \$2,310,895 plus interest. Payment is due in full on the date of this Order. Payment shall be made to the "State of Arizona" to be placed in an interest-bearing account controlled by the Commission. Any principal amount outstanding shall accrue interest at the rate of 10 percent per annum from the date of this Order until paid in full. The Commission, in its sole discretion, may credit the amount of restitution owed by Respondents with the value of any restitution payments made by them to the ALDCO Investment investors. Respondents shall provide to the Commission all information and documentation to verify that such restitution has been paid which the Commission, in its sole discretion, may accept or reject.

The Commission shall disburse the funds on a pro-rata basis to investors shown on the records of the Commission. Any restitution funds that the Commission cannot disburse because an

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investor refuses to accept such payment, or any restitution funds that cannot be disbursed to an investor because the investor is deceased and the Commission cannot reasonably identify and locate the deceased investor's spouse or natural children surviving at the time of the distribution, shall be disbursed on a pro-rata basis to the remaining investors shown on the records of the Commission. Any funds that the Commission determines it is unable to or cannot feasibly disburse shall be transferred to the general fund of the state of Arizona.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2036, that VIENS and KLASCHKA jointly and severally shall pay an administrative penalty in the amount of \$100,000. Payment is due in full on the date of this Order. Payment shall be made to the "State of Arizona." Any amount outstanding shall accrue interest as allowed by law.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2036, that ALDCO, ALDCO #2, ALDCO #3, ALDCO #4, ALDCO #5, ALDCO #6, and ALDCO #10, jointly and severally shall pay an administrative penalty in the amount of \$100,000. Payment is due in full on the date of this Order. Payment shall be made to the "State of Arizona." Any amount outstanding shall accrue interest as allowed by law.

IT IS FURTHER ORDERED that payments received by the state of Arizona shall first be applied to the restitution obligation. Upon payment in full of the restitution obligation, payments shall be applied to the penalty obligations.

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For purposes of this Order, a bankruptcy filing by any of the Respondents shall be an act of 1 default. If any Respondent does not comply with this Order, any outstanding balance may be 2 deemed in default and shall be immediately due and payable. 3 /// 4 5 /// 6 7 /// 8 /// 9 /// 10 |/// 11 /// /// 12 /// 13 14 15 /// 16 /// 17 /// 18 /// 19 /// 20 21 22 23 /// 24 <sup>1</sup> The Commission acknowledges that ALDCO #2 and ALDCO #6 have participated and/or are participating in pending bankruptcies as noted in "Finding of Fact" paragraphs 48(a),(e) above. Any subsequent or future 25 bankruptcy petitions filed by Respondents following a discharge or dismissal of the above referenced 26 pending bankruptcy proceedings shall be viewed as a default.

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#### **CONSENT TO ENTRY OF ORDER**

- 1. Respondents DAVID COME VIENS (f.k.a. "DAVID WARNER COME," "DAVID **ZACHERY** COMBS" & "DAVID ZACHERY"), SCOTT ANDREW KLASCHKA ("KLASCHKA") ASSISTED LIVING DEVELOPMENT COMPANY, INC. ("ALDCO"), ALDCO INVESTMENT #2 L.L.C. (d.b.a. "CONCORDE ASSISTED LIVING") ("ALDCO #2"), ALDCO INVESTMENT #3 L.L.C. (d.b.a. "ASSISTED LIVING RESIDENCES AT 51") ("ALDCO #3"), ALDCO INVESTMENT #4 L.L.C. (d.b.a. "BRIDGES OF ARCADIA ASSISTED LIVING AND MEMORY CARE") ("ALDCO #4"), ALDCO INVESTMENT #5 L.L.C. (d.b.a. "COTTAGES AT COUNTRY CLUB I") ("ALDCO #5"), ALDCO INVESTMENT #6 L.L.C. (d.b.a. "REFLECTION BAY ASSISTED LIVING AND MEMORY CARE") ("ALDCO #6"), and ALDCO INVESTMENT #10 L.L.C. (d.b.a. "GREAT PLAINS ASSISTED LIVING AND MEMORY CARE") ("ALDCO #10") ("Respondent(s)"), admit the jurisdiction of the Commission over the subject matter of this proceeding. Respondents acknowledge that Respondents have been fully advised of Respondents' right to a hearing to present evidence and call witnesses and Respondents knowingly and voluntarily waive any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. Respondents acknowledge that this Order To Cease And Desist, Order For Restitution, Order For Administrative Penalties ("Order") and this Consent To Entry of Order constitutes a valid final order of the Commission.
- 2. Respondents knowingly and voluntarily waive any right under Article 12 of the Securities Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. Respondents acknowledge and agree that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. Respondents acknowledge and agree that Respondents have reviewed this Order and understand all terms it contains. Respondents acknowledge that Respondents have a right to seek

counsel regarding this Order, and that Respondent has had the opportunity to seek counsel prior to signing this Order. Respondents acknowledge and agree that, despite the foregoing, Respondents freely and voluntarily waive any and all right to consult or obtain counsel prior to signing this Order.

- 5. Respondents neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order. Respondents agree that Respondents shall not contest the validity of the Findings of Fact and Conclusions of Law contained in this Order in any present or future proceeding in which the Commission or any other state agency is a party concerning the denial or issuance of any license or registration required by the state to engage in the practice of any business or profession.
- 6. By consenting to the entry of this Order, Respondents agree not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is without factual basis. Respondents will undertake steps necessary to assure that all of Respondents' agents and employees understand and comply with this agreement.
- 7. While this Order settles this administrative matter between Respondents and the Commission, Respondents understand and agree that this Order does not preclude the Commission from instituting other administrative or civil proceedings based on violations that are not addressed by this Order.
- 8. Respondents understand and agree that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. Respondents understand that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil, or criminal proceedings that may be related to matters addressed by this Order.

10. Respondents agree that Respondent will not apply to the state of Arizona for registration as a securities dealer or salesman or for licensure as an investment adviser or investment adviser representative until such time as all restitution and penalties under this Order are paid in full.

- 11. Respondents agrees that Respondents will not exercise any control over any entity that offers or sells securities or provides investment advisory services within or from Arizona until such time as all restitution and penalties under this Order are paid in full.
- 12. Respondents agree that Respondents will continue to cooperate with the Securities Division including, but not limited to, providing complete and accurate testimony at any hearing in this matter and cooperating with the state of Arizona in any related investigation or any other matters arising from the activities described in this Order.
- 13. Respondents consent to the entry of this Order and agree to be fully bound by its terms and conditions.
- 14. Respondents acknowledge and understand that if Respondents fail to comply with the provisions of the order and this consent, the Commission may bring further legal proceedings against Respondents, including application to the superior court for an order of contempt.
- 15. Respondents understand that default shall render Respondents liable to the Commission for its costs of collection and interest at the maximum legal rate.
- 16. Respondents agree and understand that if Respondents fail to make any payment as required in the Order, any outstanding balance shall be in default and shall be immediately due and payable without notice or demand. Respondents agree and understand that acceptance of any partial or late payment by the Commission is not a waiver of default by the Commission.
- 17. KLASCHKA represents and acknowledges that at all times relevant, he has been the: (a) president of ALDCO; (b) managing member of ALDCO #2; (c) managing member of ALDCO #3; (d) managing member of ALDCO #4; (e) managing member of ALDCO #5; (f) managing member of ALDCO #6; and (g) the managing member of ALDCO #10. KLASCHKA

1	further represents that he has been authorized by ALDCO, ALDCO #2, ALDCO #3, ALDCO #4
2	ALDCO #5, ALDCO #6 and ALDCO #10 to enter into this Order for and on their behalf.
3	Did Gulffer
4	David Come Viens
5	STATE OF ARIZONA )
6	) ss
7	County of mericup.
8	SUBSCRIBED AND SWORN TO BEFORE me this 1 day of January, 2011.
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2	Notary Public State of Arizona Maricopa County Michael D Brokaw
3	My Commission Expires 10/06/2011
4	Scott Clarker
5	Scott Andrew Klaschka
6	STATE OF ARIZONA )
7	County of mariufa )
8	ad
19	SUBSCRIBED AND SWORN TO BEFORE me this 15 day of January, 2011.
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21	NOTARY PUBLIC
22	My commission expires:
23	Notary Public State of Arizona  Maricopa County
24	Michael D Brokaw My Commission Expires 10/06/2011
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2		Assisted Living Development Company, Inc.
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4		Scott Klasche
5		By Scott Andrew Klaschka
6	CTATE OF ADIZONIA	Its president
7	STATE OF ARIZONA ) ) ss	
8	County of m ariwf (1)	ne this 15 day of <del>January, 2</del> 011.
9	SUBSCRIBED AND SWORN TO BEFORE m	the this day of <del>January, 2011</del> .
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11		NOTARY PUBLIC
12	My commission expires:	
13		Notary Public State of Arizona Maricopa County
14		Michael D Brokaw My Commission Expires 10/05/2011
15		ALDCO Investment #2 L.L.C.
16		Scott Klaschke
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19	STATE OF ARIZONA )	Its managing member
20	County of manupa ) ss	
21	SUBSCRIBED AND SWORN TO BEFORE m	ne this /s day of January, 2011.
22	SUBSCRIBED AND SWORN TO BEFORE II	day of Fandary, 2011.
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24		NOTARY PUBLIC
25	My commission expires:	
26		Notary Public State of Arizona Maricopa County
		25 Michael D Brokaw My Commission Expires 72236

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2	ALDCO Investment #3 L.L.C.
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	Scott Clarche
4	By Scott Andrew Klaschka
5	Its managing member
6	STATE OF ARIZONA ) ) ss
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11	NOTARY PUBLIC
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3	Notary Public State of Arizona Maricopa County Michael D Brokaw
4	My Commission Expires 10/06/2011
15	ALDCO Investment #4 L.L.C.
16	Scott Klasch
17	By Scott Andrew Klaschka
8	Its managing member
9	STATE OF ARIZONA )
20	County of marice pa )
21	SUBSCRIBED AND SWORN TO BEFORE me this day of January; 2011.
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23	My ham h
24	NOTARY PUBLIC
25	My commission expires:
- 1	Maricopa County Michael D Brokaw
26	10/06/2011
	26 Decision No

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2	ALDCO Investment #5 L.L.C.
3	Scott Klusch
4	By Scott Andrew Klaschka
5	Its managing member
6	STATE OF ARIZONA ) ) ss
7	County of Mari'afa )
8	SUBSCRIBED AND SWORN TO BEFORE me this day of January, 2011.
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10	NOTARY PUBLIC
11	My commission expires:
12	Notary Public State of Arizona Maricopa County
13	Michael D Brokaw My Commission Expires 1,0/08/2011
14	ALDCO Investment #6 L.L.C.
15	Seatt Klasch
16	By Scott Andrew Klaschka
17 18	Its managing member
19	STATE OF ARIZONA )
20	County of Manieufa )
21	SUBSCRIBED AND SWORN TO BEFORE me this day of January, 2011.
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24	NOTARY PUBLIC
25	My commission expires:
26	Maricopa County Michael D Brokaw My Commission Expires
	27 Decision No. 72236

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2	ALDCO Investment #10 L.L.C.
3	Scott Klaschla
4	By Scott Andrew Klaschka
5	Its managing member
6	STATE OF ARIZONA ) ss
7	County of Mariaha )
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14	Commission Expires
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1	SERVICE LIST FOR: David Come Viens, et al., S-20773A-10-0493
2	David Come Viens 9440 N. Sunset Ridge Drive
3	9440 N. Sunset Ridge Drive Fountain Hills, Arizona 85268 Respondent
4	Scott Andrew Klaschka
5	9513 East Olla Circle
6	Respondent, president and managing member of
7	ALDCO, ALDCO #2, ALDCO #3, ALDCO #4.
8	Mesa, Arizona 85212 Respondent, president and managing member of ALDCO, ALDCO #2, ALDCO #3, ALDCO #4, ALDCO #5, ALDCO #6, & ALDCO #10
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