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AZ CORP COMMISSION
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Arizona Corporation Commission
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APR 25 2015

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IN THE MATTER OF THE APPLICATION OF
UNS ELECTRIC, INC. FOR THE
ESTABLISHMENT OF JUST AND
REASONABLE RATES AND CHARGES
DESIGNED TO REALIZE A REASONABLE
RATE OF RETURN ON THE FAIR VALUE OF
THE PROPERTIES OF UNS ELECTRIC, INC.
DEVOTED TO ITS OPERATIONS
THROUGHOUT THE STATE OF ARIZONA
AND FOR RELATED APPROVALS.

DOCKET NO. E-04204A-15-0142

**WAL-MART STORES, INC.'S
INITIAL CLOSING BRIEF**

Wal-Mart Stores, Inc. ("Walmart"), hereby files this Initial Closing Brief in this matter.

Walmart has three stores in UNS Electric Inc.'s ("UNSE") service territory, which currently take service on the Large Power Service schedule ("LPS"). UNSE proposes to move these stores to the Large General Service schedule ("LGS") as part of this proceeding. Exh. Walmart-2 at 4 (Hendrix direct).

RATE OF RETURN ON EQUITY AND BASE REVENUE INCREASE

UNSE has agreed to limit its requested non-fuel revenue increase to \$15.1 million, based in part on a return on equity ("ROE") of 9.5%. Exh. UNSE-48; Exh. UNSE-10 at 3-4 (Grant). The Arizona Corporation Commission Utilities Division ("Staff") supports that \$15.1 million non-fuel revenue increase and 9.5% ROE, as does the Residential Utility Consumer Office.

In Company's last general rate case in 2013, the Commission approved an ROE of 9.5%. Decision No. 74235. The trend for vertically integrated electric utilities since 2012 has been

1 decreasing ROEs. Exh. Walmart-1 at 8-9 (Chriss). Walmart supports adoption of a 9.5% ROE,
2 and a \$15.1 million increase in non-fuel revenues. Tr. at 782 (Chriss).

3 4 **REVENUE ALLOCATION**

5 Under UNSE's current rates, the medium and large general service class, the large power
6 service class and the lighting class subsidize the rates of the residential and small general service
7 classes. Hearing Transcript page 2792, lines 1-6¹ (Solganick); Exh. Walmart-4 at 6, Table 1
8 (Tillman). UNSE's application proposed a revenue allocation to reduce those inter-class
9 subsidies, to make rates more fair and equitable to customers based on the costs to serve them.
10 Tr. 1609:23 – 1610:2 (Dukes). Rates that accurately reflect the proper cost to serve each class
11 send a proper price signal to customers and drive utilization of system resources to be used most
12 efficiently. Tr. 1222:1-7 (Tillman). Subsidies tend to perpetuate themselves by encouraging the
13 inefficient use of system resources. Exh. Walmart-5 at 8 (Tillman). Further, subsidies skew
14 customers' evaluation of alternative supply options and energy efficiency efforts. Exh. Walmart-
15 5 at 8 (Tillman). Thus, the Commission should attempt to eliminate the subsidies between
16 customer classes.

17 A common method to measure the degree of inter-class subsidy paid or received by a
18 particular customer class is the measurement of unitized rate of return ("UROR"), also known as
19 relative rate of return. Exh. S-5 at 21:1-6 (Solganick); Exh. Walmart-4 at 6:1-11 (Tillman); Tr.
20 at 2795: 19-23. A UROR of less than 1 indicates that a class is receiving a subsidy. Tr. at
21 2795:24 – 2796:6, 2796:14-17; Exh. Walmart-4 at 6:1-11 (Tillman). A UROR above 1 indicates
22 that a class is paying a subsidy. Tr. at 2796:7-13; Exh. Walmart-4 at 6:1-11 (Tillman).

23 No party is proposing a revenue allocation that increases the degree of inter-class
24 subsidies inherent in the Company's current rates. Rather, the parties disagreements are over the
25 _____

26 ¹ Citations to the hearing transcript will be in the format "Tr. page number:line number(s)."

1 degree to which such subsidies should be decreased in this proceeding. Staff recommends that
2 inter-class subsidies be fully eliminated by the Company's next rate case. Tr. 2792:15-25
3 (Solganick).

4 Staff's Exhibit S-18 (attached hereto as Appendix A) demonstrates the incremental
5 revenue that would be applicable to each rate class (based on a total \$15.1 million base revenue
6 increase) under a variety of scenarios that would decrease the inter-class subsidies to different
7 degrees. Tr. at 2797-2798. The section beginning at line 41 demonstrates that if no movement
8 were made to eliminate the inter-class subsidy, the medium and large general service class would
9 have UROR of 3.51, and the large power class would have a UROR of 6.04. Exh. S-18 at line
10 44. Staff's proposal is to increase the residential and small general service classes by 50 percent
11 of the amount needed to reach parity in UROR. Exh. S-5 at 24 (Solganick); Exh. S-18 at line 25.
12 Staff's proposal still allocates 24.6% of the incremental base revenue increase to the medium and
13 large general service class, and 3.4% to the large power class, and results in total inter-class
14 subsidies of about \$10.8 million. Exh. S-18 at line 30, columns (e), (f); Tr. at 2800 (Solganick).
15 Staff's proposal only moves the UROR for the medium and large general service class slightly,
16 from 3.51 to 3.10, and the UROR for the large power class from 6.04 to 5.34. Exh. S-18 at line
17 30.

18 The Company's direct case proposed a revenue allocation that went further to eliminate
19 inter-class subsidies than its rebuttal and rejoinder cases did. Tr. at 1615:21-25 (Dukes); Exh.
20 Walmart-5 at 5 (Tillman). Exhibit S-18 includes Staff's approximation of the Company's
21 rejoinder position on revenue allocation, and indicates that the UROR for the medium and large
22 general service class would be 2.14, and for the large power class the UROR would be 3.73.
23 Exh. S-18 at line 52. The Company's rejoinder position would result in an increase for a typical
24 residential customer of approximately \$4.82 per month. Exh. UNSE-33 at 4:23-25 (Jones). The
25 Company's rejoinder proposal would remedy the inter-class subsidy more than the scenario
26 reflected at line 9 (moving the residential class 67% of the way to a UROR of 1.0), but less than

1 the scenario reflected on line 1 (moving the residential class 75% of the way to a UROR of 1.0).
2 Tr. at 2797:22 – 2798:18 (Solganick).

3 Walmart recommends that the Commission adopt a revenue allocation that moves the
4 residential class 67.7% of the way to a UROR of 1.0 (reflected at line 9 of Exhibit S-18). Such a
5 revenue allocation would result in about \$1.25 million less in revenue being recovered from the
6 residential class than the Company’s proposed revenue allocation (Exh. S-18, column B, line 50
7 less column B, line 10), but still limit the revenue increases of the subsidizing classes to about
8 1%. Exh. S-18 at line 13, columns (e), (f) and (g). In addition, decreasing subsidies to a greater
9 degree in this case makes the complete elimination of the inter-class subsidies in the next rate
10 case a more attainable goal.

11
12 **ECONOMIC DEVELOPMENT RIDER**

13 UNSE has proposed the implementation of a discount-based economic development
14 program (the “Economic Development Rider” or “EDR”) that reduces the electric billing for
15 existing or new customers that add or expand load within the Company’s service territory. Any
16 lost non-fuel revenues resulting from discounts provided to customers through the EDR will be
17 borne by UNSE, and UNSE will not seek recovery of any such lost non-fuel revenues in future
18 rate case proceedings. Exh. UNSE-29 at 25 (Dukes). Attracting large, high-load factor
19 customers to UNSE’s electric system drives down the cost per unit for all customers, and
20 promotes external economic benefits in the communities where those customers locate. Tr.
21 1605:4-12 (Dukes). Walmart recommends that the Commission approve the EDR. Exh.
22 Walmart-5 at 9 (Tillman surrebuttal).

23
24 **ALTERNATIVE GENERATION SERVICE**

25 As part of the settlement agreement of the application of UNS Energy to be acquired by
26 Fortis (approved in Decision No. 74689 (August 12, 2014)), UNSE agreed to propose a “buy-

1 through” tariff available to LPS customers. Decision No. 74689, Exhibit A, Attachment A,
2 Condition No. 31. UNSE has proposed Experimental Rider 14, Alternative Generation Service
3 (“AGS”) in this proceeding. UNSE proposes that the AGS would be available for a maximum of
4 10 MW of peak load, that it be available for no more than four years, and that it would be
5 available only to LPS and LPS-TOU customers with peak demands of 2,500 kW or more. Exh.
6 UNSE-31 at 56-57 (Jones). While UNSE has proposed AGS to satisfy its commitments under
7 the settlement agreement, it does not support implementation of the tariff. Exh. UNSE-31 at 56
8 (Jones).

9 An AGS program would not harm other non-AGS customers. Rather, an AGS program
10 would replace the Company’s own wholesale market purchases with those of the customers
11 participating in AGS, and shift the risk of the Company’s wholesale market purchases from the
12 Company’s ratepayers to the AGS customers. Exh. Walmart-2 at 9 (Hendrix). There is ample
13 evidence in Arizona from Arizona Public Service Company’s AG-1 program, and in various
14 other jurisdictions from around the country (including in the territory in New York served by
15 Central Hudson which is also owned by Fortis) and the world (including provinces of Alberta
16 and Ontario in Canada, where Fortis operates distribution utilities) that permitting customers to
17 choose their generation service providers is an effective way for customers to manage their
18 electricity needs to better suit their business needs. Exh. Walmart-3 at 6 (Hendrix).

19 Rather than limiting AGS to only the LPS and LPS-TOU classes, AGS should be
20 available to all commercial and industrial customer classes. UNSE objects to allowing all rate
21 classes to participate, because the Fortis settlement specified only that a buy-through program be
22 proposed for the LPS class. Exh. UNSE-32 at 52 (Jones). Nothing about the Fortis settlement
23 prohibits the Commission from requiring that a buy-through program be available to a broader
24 class of customers, however. Allowing a significant number of customers the opportunity to
25 participate in AGS would attract more generation service providers and create a more robust and
26 vibrant marketplace from which AGS customers could obtain their electric generation service.

1 Exh. Walmart-2 at 7 (Hendrix).

2 Further, UNSE simultaneously proposes to shrink the LPS class, by moving ten LPS
3 customers (including Walmart) to the LGS class. Exh. Walmart-3 at 5 (Hendrix). As a result,
4 only 4 customers will remain in the LPS and LPS-TOU classes. *Id.* and Exh. Walmart-2 at 6
5 (Hendrix); Tr. at 2032:10 – 2033:7 (Jones). Nothing about the operational characteristics of
6 Walmart’s three locations in the UNSE service territory will have changed since the time of the
7 Fortis settlement – only the definition (by the Company) of an LPS customer. Given these
8 circumstances, at the very least, AGS should be available to all LPS and LGS customers.

9 In addition, the program cap should be set at 150 MW, rather than the 10 MW proposed
10 by UNSE. The 10 MW limit is completely arbitrary and not supported by the Company Exh.
11 Walmart-2 at 7 (Hendrix). UNSE’s proposed cap, along with the limited number of proposed
12 customers eligible, would severely restrict the number of generation service providers that would
13 be interested in participating in the AGS program. Exh. Walmart-2 at 7 (Hendrix direct). A
14 program cap of 150 MW is appropriate, as the Company is already purchasing 175MW from the
15 wholesale power market. Exh. Walmart-2 at 7 (Hendrix). Allowing 150 MW to participate in
16 AGS would significantly reduce the Company’s reliance on the wholesale market and transfer
17 the market risk to customers who are willingly participating in the AGS program, while
18 sheltering UNSE’s other ratepayers from market risk and volatility related to the Company’s
19 wholesale purchases. Exh. Walmart-2 at 7 (Hendrix). Even after its recent acquisition of Gila
20 River Unit 3 Generating Station, UNSE relies on wholesale market purchases to a greater extent
21 than other Arizona electric utilities. Exh. Walmart-2 at 8 (Hendrix).

22 Walmart recommends that the threshold for a customer’s participation be set at 1,000
23 kW. This minimum size would ensure that the participant is sufficiently large enough to be a
24 sophisticated user of electricity and not require any consumer protection requirements. Exh.
25 Walmart-2 at 6 (Hendrix). Further, a customer should be allowed to aggregate utility accounts
26 within its corporate family to meet the peak demand threshold. This will allow participating

1 customers to leverage economies of scale to reduce their generation supply costs. Exh. Walmart-
2 2 at 6 (Hendrix).

3 The Commission should not restrict the AGS program to 4 years. Limiting the term of a
4 buy-through program to 4 years eliminates the ability of customers to purchase long-term
5 contracts, especially for off-site renewable contracts like solar and wind, due to the length of
6 contract term needed by renewable developers to build new projects. Exh. Walmart-2 at 7-8
7 (Hendrix). Many customers would like to purchase more renewables than the Company's
8 forecasted 5% Utility Scale Renewables of its total resource mix. *Id.* Eliminating the proposed
9 AGS program term will enable customers to purchase large scale off-site renewables if they
10 desire and it fits their business needs. *Id.* And such purchases of additional renewable resources
11 through the AGS program would be at the AGS customer's own choosing and cost, and would
12 not harm any other UNSE customer. *Id.*

13 UNSE proposes a management fee for the AGS tariff of \$0.0040 per kWh. Exh. UNSE-
14 31 at Exhibit CAJ-4, AGS Tariff Original Sheet No. 714-2 (Jones). While UNSE should be
15 allowed to recover the actual just and reasonable costs of providing AGS services, UNSE has not
16 provided any documentation supporting its proposed management fee. Exh. Walmart-2 at 6
17 (Hendrix). The Commission should approve a cost-based management for the AGS.

18
19 **CONCLUSION**

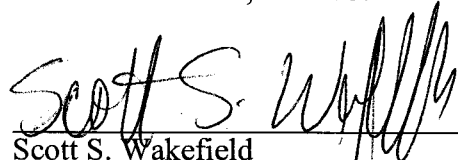
20 The Commission should approve an ROE of 9.5%, with an increase in non-fuel revenues
21 of \$15.1 million. Based on an approved ROE of 9.5%, the Commission should adopt a revenue
22 allocation in this case that moves the residential class 67.7% of the way to a UROR of 1.0 (with
23 an intention to fully eliminate the inter-class subsidies in the Company's next rate case). Further,
24 the Commission should approve the EDR proposed by UNSE. Finally, the Commission should
25 approve an AGS program of 150 MW that is available to at least all LPS and LGS customers (if
26 not all commercial and industrial customers) with demand of 1,000 kW or greater, and permit

1 aggregation of accounts within a corporate family to meet that threshold. The program should
2 not be limited to a specific duration, and should provide a fair management fee to cover UNSE's
3 costs of providing the program.

4 Dated this 25 day of April, 2016.

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APPENDIX A

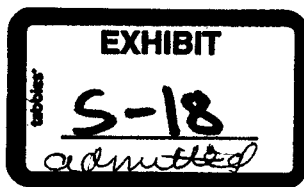


Exhibit HS-6

| LINE | TOTAL (A) | RESIDENTIAL SERVICE (B) | SMALL GENERAL (C) | MEDIUM/LARGE GENERAL (E) | LARGE POWER (F) | LIGHTING (H) | |
|------|--|-------------------------------|-------------------------|--------------------------------|-----------------------|-----------------|-----------|
| 1 | 75% of RES SGS to UROR = 1.00 | | | | | | |
| 2 | Incremental Revenue | \$15,100,000 | \$14,487,750 | \$1,774,875 | -\$1,013,318 | -\$139,176 | -\$10,247 |
| 3 | Rate of Return on Rate Base | 6.23% | 3.32% | 4.07% | 12.67% | 21.96% | 2.60% |
| 4 | UROR | 1.00 | 0.53 | 0.65 | 2.03 | 3.53 | 0.42 |
| 5 | % Incr compared to Revenue From Present Sales | 10.26% | 19.67% | 14.91% | -1.89% | -1.89% | -1.89% |
| 6 | % of the Total Increase | 100.0% | 95.9% | 11.8% | -6.7% | -0.9% | -0.1% |
| 7 | | | | | | | |
| 8 | | | | | | | |
| 9 | 67.7% of RES SGS to UROR = 1.00 | | | | | | |
| 10 | Incremental Revenue | \$15,100,000 | \$12,884,439 | \$1,578,456 | \$555,795 | \$76,336 | \$5,620 |
| 11 | Rate of Return on Rate Base | 6.23% | 2.36% | 3.35% | 14.88% | 25.72% | 3.70% |
| 12 | UROR | 1.00 | 0.38 | 0.54 | 2.39 | 4.13 | 0.59 |
| 13 | % Incr compared to Revenue From Present Sales | 10.26% | 17.49% | 13.26% | 1.04% | 1.04% | 1.03% |
| 14 | % of the Total Increase | 100.0% | 85.3% | 10.5% | 3.7% | 0.5% | 0.0% |
| 15 | | | | | | | |
| 16 | | | | | | | |
| 17 | 60% of RES SGS to UROR = 1.00 | | | | | | |
| 18 | Incremental Revenue | \$15,100,000 | \$11,590,200 | \$1,419,900 | \$1,821,341 | \$250,155 | \$18,417 |
| 19 | Rate of Return on Rate Base | 6.23% | 1.58% | 2.77% | 16.66% | 28.75% | 4.60% |
| 20 | UROR | 1.00 | 0.25 | 0.45 | 2.68 | 4.62 | 0.74 |
| 21 | % Incr compared to Revenue From Present Sales | 10.26% | 15.74% | 11.93% | 3.39% | 3.39% | 3.39% |
| 22 | % of the Total Increase | 100.0% | 76.8% | 9.4% | 12.1% | 1.7% | 0.1% |
| 23 | | | | | | | |
| 24 | | | | | | | |
| 25 | 50% of RES SGS to UROR = 1.00 | | | | | | |
| 26 | Incremental Revenue | \$15,100,000 | \$9,658,500 | \$1,183,250 | \$3,710,667 | \$509,647 | \$37,522 |
| 27 | Rate of Return on Rate Base | 6.23% | 0.42% | 1.91% | 19.33% | 33.27% | 5.93% |
| 28 | UROR | 1.00 | 0.07 | 0.31 | 3.10 | 5.34 | 0.95 |
| 29 | % Incr compared to Revenue From Present Sales | 10.26% | 13.11% | 9.94% | 6.91% | 6.91% | 6.91% |
| 30 | % of the Total Increase | 100.0% | 64.0% | 7.8% | 24.6% | 3.4% | 0.2% |
| 31 | | | | | | | |
| 32 | | | | | | | |
| 33 | All UROR equals 1.00 | | | | | | |
| 34 | Incremental Revenue | \$15,100,000 | \$19,317,000 | \$2,366,500 | -\$5,583,200 | -\$1,042,000 | \$41,700 |
| 35 | Rate of Return on Rate Base | 6.23% | 6.23% | 6.22% | 6.23% | 6.23% | 6.22% |
| 36 | UROR | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| 37 | % Incr compared to Revenue From Present Sales | 10.26% | 26.23% | 19.88% | -10.40% | -14.13% | 7.68% |
| 38 | % of the Total Increase | 100.0% | 127.9% | 15.7% | -37.0% | -6.9% | 0.3% |
| 39 | | | | | | | |
| 40 | | | | | | | |
| 41 | Equal Percentage | | | | | | |
| 42 | Incremental Revenue | \$15,100,000 | \$7,556,638 | \$1,221,442 | \$5,509,497 | \$756,711 | \$55,712 |
| 43 | Rate of Return on Rate Base | 6.23% | -0.84% | 2.05% | 21.86% | 37.57% | 7.20% |
| 44 | UROR | 1.00 | -0.13 | 0.33 | 3.51 | 6.04 | 1.16 |
| 45 | % Incr compared to Revenue From Present Sales | 10.26% | 10.26% | 10.26% | 10.26% | 10.26% | 10.26% |
| 46 | % of the Total Increase | 100.0% | 50.0% | 8.1% | 36.5% | 5.0% | 0.4% |
| 47 | | | | | | | |
| 48 | | | | | | | |
| 49 | UNS allocation from rejoinder - APPROXIMATE | | | | | | |
| 50 | Incremental Revenue | \$15,100,000 | \$14,136,082 | \$1,528,313 | -\$549,020 | -\$68,000 | \$52,625 |
| 51 | Rate of Return on Rate Base | 6.23% | 3.11% | 3.17% | 13.32% | 23.20% | 6.99% |
| 52 | UROR | 1.00 | 0.50 | 0.51 | 2.14 | 3.73 | 1.12 |
| 53 | % Incr compared to Revenue From Present Sales | 10.26% | 19.19% | 12.84% | -1.02% | -0.92% | 9.69% |
| 54 | % of the Total Increase | 100.0% | 93.6% | 10.1% | -3.6% | -0.5% | 0.3% |