t	EXCEPTION PEN MEETING AGENDA ITEM			
1	BEFORE THE ARIZONA CORPORATION COMM 0000165741			
2	SUSAN BITTER SMITH RECEIVED			
3	BOB STUMP 2015 AUG 12 P 1: 58			
4	BOB BURNS Arizona ca			
5		0)		
6	COMMISSIONER TOM FORESE COMMISSIONER ORIGINAL			
7	IN THE MATTER OF THE APPLICATION OF Docket No. E-01345A-13-0248			
8 9	ARIZONA PUBLIC SERVICE COMPANY FOR APPROVAL OF NET METERING COST SHIFT SOLUTION.	-		
10				
11	RUCO'S EXCEPTIONS			
12	The Residential Utility Consumer Office ("RUCO") submits the following Exceptions/			
13	Clarification to its position in this matter. Paragraph 124 of the Recommended Opinion and			
14	Order ("ROO") states that RUCO believes that the Value of DG docket must be concluded prior			
15	to Commission action on the APS application and further believes that the Value of DG docket			
16	should proceed prior to the rate case if the Commission should decide not to hold a hearing			
17	prior to the next rate case. RUCO believes that the Value of DG docket needs to be concluded			
18	either way - if the Commission should adopt this ROO and the issue is heard in the next rate			
19	case, or if the Commission should reject the ROO and proceed to hearing on the issue before			
20	the next rate case. RUCO apologizes to the ALJ, Commission and the Parties for any			
21	confusion.			
22	As stated previously, RUCO respectfully suggests that this LFCR adjustment issue can			
23	and should be heard now. While a rate case may be filed as soon as next year, it will be far			
24	down the line before new rates become effective. At the very least, a hearing now can help			
	-1-			

1 inform a rate case with data derived from sworn testimony. In fact, if the Commission provides
2 thoughtful framing for the hearing, the proceeding can be used to provide both a near-term
3 decision point for the Commission on the LFCR adjustment as well as a DG cost-benefit
4 framework for the upcoming rate case.

Currently there is a data void around DG and its related costs and benefits. The 5 6 Commission can fix this in a number of ways and there is a clear precedent. With energy 7 efficiency (EE), Commission Staff and utilities deploy like models to gauge the cost 8 effectiveness of EE measures. There is a consistent methodology used to cover all utilities and it is frequently updated with the latest market numbers. Without a similar approach for DG, 9 10 parties will revert to their own calculations and studies in the rate case which will undoubtedly create an unwieldy process and wide distribution of numbers. Hearing the issue now could 11 12 advance the DG valuation docket, provide commission guidance on how to approach DG in the 13 rate case, and offer a data point to consider for the LFCR in the interim.

14 In essence, hearing this issue now, with a clear objective to determine a cost-benefit 15 methodology will advance the discussion before the next APS rate case is filed. Instead of being idle, parties can be working on important and complex issues that will help make the rate 16 case process more efficient and data driven. Moreover, unlike a rate case, especially one in 17 settlement, the Commission can be more hands on and provide direction to parties. Finally, the 18 19 Commission will have an increased level of actionable data to make a possible adjustment to the LCFR charge. RUCO believes that this a no-regrets course of action that will only help in 20 21 forming policy that is good for all ratepayers.

24

22

23

-2-

•			
1	RESPECTFULLY SUBMITTED this 1	2 th d	lay of August, 2015.
2		$\left(\right)$	
3		4	Daniel W. Pozefsky
4			Chief Counsel
5			
6			
7 8	AN ORIGINAL AND THIRTEEN COPIES of the foregoing filed this 12th day of August, 2015 with:		
9	Docket Control Arizona Corporation Commission		
10	1200 West Washington Phoenix, Arizona 85007		
11	COPIES of the foregoing hand delivered/		Thomas Loquvam
12	e-mailed/mailed this 12th day of August, 2015 to:		Pinnacle West Capital Corporation 400 N. 5 th St., MS 8695
13	Dwight Nodes		Phoenix, Arizona 85004 Attorney for Arizona Public Service
14	Hearing Division Arizona Corporation Commission		Company thomas.loquvam@pinnaclewest.com
15	1200 W. Washington St. Phoenix, Arizona 85007		Lewis Levenson 1308 E. Cedar Lane
16	Maureen Scott		Payson, Arizona 85541
17	Wesley Van Cleve Janet Wagner		equality@centurylink.net Michael Patten
18 19	Legal Division Arizona Corporation Commission		Snell and Wilmer 400 E. Van Buren, Suite 1900
20	1200 W. Washington St. Phoenix, Arizona 85007		Phoenix, Arizona 85004 mpatten@swlaw.com
20	Thomas Broderick Utilities Division		Garry Hays
21	Arizona Corporation Commission 1200 W. Washington St.		Law Offices of Garry D. Hays, P.C. 1702 E. Highland Ave., Suite 204
22	Phoenix, Arizona 85007		Phoenix, Arizona 85016 Attorney for Arizona Solar Deployment
24			Alliance ghays@lawgdh.com
		-3-	

1	Greg Patterson
2	916 W. Adams, Suite 3 Phoenix, Arizona 85007
3	Attorney for Arizona Competitive Power Alliance
4	greg@azcpa.org
5	Patty Ihle 304 E. Cedar Mill Road Star Valley, Arizona 85541
6	apattywack@yahoo.com
7	Bradley Carroll
8	Tucson Electric Power Company 88 E. Broadway Blvd., MH HQE910 P.O. Box 711
9	Tucson, Arizona 85702
10	bcarroll@tep.com
11	John Wallace Grand Canyon State Electric Cooperative
12	Association, Inc. 2210 S. Priest Drive
13	Tempe, Arizona 85282 jwallace@gcseca.coop
14	Court Rich
15	Rose Law Group, PC 7144 E. Stetson Drive, Suite 300
16	Scottsdale, Arizona 85251 Attorney for Alliance for Solar Choice
	crich@roselawgroup.com
17	Todd Glass
18	Wilson Sonsini Goodrich & Rosati, PC 701 Fifth Ave., Suite 500
19	Seattle, Washington 98104 Attorneys for Solar Energy Industries
20	tglass@wsgr.com
21	
22	
23	
24	

Timothy Hogan Arizona Center for Law in the Public Interest 514 W. Roosevelt Phoenix, Arizona 85003 Attorney for Western Resource Advocates thogan@aclpi.org

David Berry Western Resource Advocates P.O. Box 1064 Scottsdale, Arizona 85252 David.berry@westernresources.org

Kristin Mayes Kris Mayes Law Firm 3033 N. 3rd St., Suite 200 Phoenix, Arizona 85012 Attorney for Solar Energy Industries Association <u>kmayes@krismayeslaw.com</u>

Gincarlo Estrada Kamper, Estrada and Simmons, LLP 3030 N. Third St., Suite 770 Phoenix, Arizona 85012 Attorney for Solar Energy Industries Association gestrada@lawphx.com

Mark Holohan Arizona Solar Energy Industries Association 2122 W. Lone Cactus Dr., Suite 2 Phoenix, Arizona 85027 todd@arizonasolarindustry.org

Kevin Fox Tim Lindl Erica Schroeder Keyes, Fox & Wiedman LLP 436 14th St., Suite 1305 Oakland, California 94612 <u>kfox@kfwlaw.com</u> <u>tlindl@kfwlaw.com</u> eschroeder@kfwlaw.com

Albert Gervenack 14751 W. Buttonwood Dr. Sun City West, Arizona 85373 agervenack@bmi.net W.R. Hansen Sun City West Property Owners and Residents Association 13815 Camino Del Sol Sun City West, Arizona 85375 By Chery Fraulob -5-

RUCO'S PROPOSED AMENDMENT NO. 1

IN THE MATTER OF THE MOTION OF ARIZONA PUBLIC SERVICE COMPANY FOR APPROVAL OF NET METERING COST SHIFT SOLUTION

Page 19, Line 17-21

Delete:

124. RUCO clarified at the oral proceeding that it no longer believes, as it did when filing its Response to the Reset Application, that the generic Value of DG proceeding must be concluded prior to Commission action on the APS Application. RUCO stated that it now would prefer that the Commission hear the Reset Application prior to a Commission determination in the Value of DG proceeding. RUCO believes, however, that if the Commission decides not to hold a hearing in this docket prior to APS's rate case, the Value of DG docket should proceed prior to the rate case.

Insert:

124. RUCO believes that the Value of DG docket needs to be concluded either way - if the Commission should adopt this ROO and the issue is heard in the next rate case, or if the Commission should reject the ROO and proceed to hearing on the issue before the next rate case.

Page 33, Line 8-23

Delete

167. The arguments have not established an urgent need for commencing a proceeding on the Reset Application at this time. Any proposal presented outside a rate case to address the recovery of fixed costs on an interim basis would be severely limited in scope, to changes in the LFCR adjustor mechanism established in the settlement of APS's last rate case. The LFCR mechanism may well be inadequate in the long term to address the issue of APS's ability to recover its fixed costs in the face of a reduction in kWh usage under APS's current rate design.

168. There is little regulatory wisdom in undertaking a proceeding that is severely handicapped from the beginning in the way of possible solutions to a problem that can be readily addressed in a rate case which will be filed in less than one year. Any need to grandfather new DG customers cannot be presumed absent a full and diligent examination of all elements of APS's rate design in the context of a full rate case. Commencing the evidentiary proceeding prior to the rate case as urged by APS would be duplicative and expensive for all affected entities, and is not necessary to make APS whole. We find that it is more reasonable, appropriate, and in keeping with proper ratemaking principles to address the issue of lost fixed cost recovery due to reduced

kWh usage in the rate design phase of APS's upcoming rate case, which it has stated it intends to file in the second quarter of 2016.

Insert

167. The issues raised by the Reset Application are rate design issues which will be more reasonably and appropriately be dealt with in the context of a full rate case proceeding. However, the Commission finds it in the public interest to initiate a formal hearing process prior to the rate case and as soon as possible with the following three phases:

- 1. Develop an appropriate cost/benefit methodology for distributed generation that can cover different technologies and associated configurations including but not limited to solar PV, solar hot water heating, wind technology, and energy storage.
- 2. Obtain data on the record specific to APS to fill out the cost/benefit framework. Determine missing or incomplete data if any, along with recommendations to remedy any data shortfall.
- 3. Using best available information, bring to Commission consideration results of the cost/benefit test and the appropriate interim LFCR charge informed by the results of the test.

The Commission will vote on each phase as it deems appropriate. Commission vote on phase two can also conclude the Value of DG docket.

The Hearing Division shall schedule a procedural conference to schedule dates consistent with this Order.

Page 34 lines 3-7

Delete

3. The issues raised by the Reset Application are rate design issues which will be more reasonably and appropriately dealt with in the context of a full rate case proceeding.

4. Due to the nature of the issues raised by the Reset Application, it is not in the public interest to make a determination on the Reset Application outside a full rate case proceeding, and the Application should therefore be dismissed.

Insert

3. The issues raised by the Reset Application are rate design issues which will be more reasonably and appropriately be dealt with in the context of a full rate case

proceeding. However, the Commission finds it in the public interest to initiate a formal hearing process prior to the rate case and as soon as possible.

4. The Hearing Division shall schedule a procedural conference to schedule dates consistent with this Order.

Make all conforming changes.