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Arizona Corporation Commission

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BEFORE THE ARIZONA CORPORATION COMMISSION

6 IN THE MATTER OF THE APPLICATION
OF PAYSON WATER CO., INC., AN
7 ARIZONA CORPORATION, FOR A
DETERMINATION OF THE FAIR VALUE
8 OF ITS UTILITY PLANTS AND
PROPERTY AND FOR INCREASES IN ITS
9 WATER RATES AND CHARGES FOR
UTILITY SERVICE BASED THEREON.

DOCKET NO: W-03514A-13-0111

ORIGINAL

11 IN THE MATTER OF THE APPLICATION
OF PAYSON WATER CO., INC., AN
12 ARIZONA CORPORATION, FOR
AUTHORITY TO: (1) ISSUE EVIDENCE
13 OF INDEBTEDNESS IN AN AMOUNT
NOT TO EXCEED \$1,238,000 IN
14 CONNECTION WITH INFRASTRUCTURE
IMPROVEMENTS TO THE UTILITY
15 SYSTEM; AND (2) ENCUMBER REAL
PROPERTY AND PLANT AS SECURITY
16 FOR SUCH INDEBTEDNESS.

DOCKET NO: W-03514A-13-0142

COMMENTS ON STAFF'S RATE
AND COMPARISON OPTIONS

17 Payson Water Co., Inc. (the "Company") hereby provides the following comments
18 in response to the Rate and Comparison Options filed by Staff on May 12, 2014.

19 By way of brief background, only the Company and Staff presented specific rate
20 designs for the Commission's consideration. In its supplemental surrebuttal filing dated
21 January 24, 2014, Staff made certain modifications to its proposed rate base, expenses and
22 rate design. The Company accepted and adopted all of Staff's recommendations as set
23 forth in its supplemental surrebuttal filing, including Staff's rate base, expense levels,
24 9 percent return on equity, and rate design. The rate design recommended by Staff and
25 adopted by the Company collected 52.5 percent of the revenue requirement from the
26 monthly minimum and 12.7 percent of the revenue from the upper tier. Unfortunately,

1 some of the options submitted by Staff in its May 12 filing deviated significantly from the
2 rate design agreed to by the Company and Staff in the case below.

3 In its May 12 filing, Staff identified three alternative rate designs that can be
4 summarized as follows.

5 For Staff Option 1, the monthly minimums are increased for both the non-Gisela
6 customers (from \$23.00 to \$25.00) and the Gisela customers (from \$23.00 to \$26.00).
7 The commodity rates remain the same as proposed by Staff in its supplemental surrebuttal
8 (first tier \$4.00, second tier \$7.664, and third tier \$9.664). By increasing the monthly
9 minimums, Staff shifts revenue recovery away from Gisela customers to non-Gisela
10 customers by about \$8,000 more than the Company proposed in its May 12 filing in
11 response to Commissioner Pierce's letter. Under Staff Option 1, overall revenue
12 instability is decreased because Staff gets about 55 percent from the monthly minimums
13 compared to about 52.5 percent in Staff's supplemental surrebuttal, and roughly
14 11 percent from highest cost commodity rate compared to about 12.7 percent in Staff's
15 supplemental surrebuttal rate design.

16 For Staff Option 2, the monthly minimums are the same as Staff's supplemental
17 surrebuttal. The first tier break over point for 5/8 inch meters, however, is increased from
18 3,000 to 5,000 gallons. While Staff reduced the second tier rate slightly from \$7.664 to
19 \$7.50, Staff increased the third tier commodity rate significantly from \$9.664 to \$17.00.
20 *The result of this rate design option is that revenue instability is increased.*
21 That's because recovery from the monthly minimums decreases to approximately
22 49 percent and the recovery from the highest cost commodity rates increases to
23 approximately 21.5 percent. Additionally, the Staff rates for Option 2 produce
24 approximately \$27,000 more revenue than intended.

25 For Staff Option 3 (\$25 Monthly Customer Charge), the monthly minimums are
26 increased for a 5/8x3/4 inch meter from \$23.00 to \$25.00. Staff then reduces the second

1 tier rate from \$7.664 to \$5.50 but again increases the third tier commodity rate
2 significantly from \$9.664 to \$15.30. Once again, *revenue instability is increased*. While
3 revenue recovery from the monthly minimums increases to about 54 percent, the revenue
4 recovery from the highest cost commodity rate goes up significantly to 19.5 percent.
5 Additionally, the Staff rates for Option 3 also produce too much revenue – by about
6 \$26,000.

7 For Staff Alternative Option 3 (\$27 Monthly Customer Charge), the monthly
8 minimums are increased for a 5/8x3/4 inch meter from \$23.00 to \$25.00. Staff reduces
9 the second tier rate from \$7.664 to \$5.50, and increases the third tier commodity rate
10 significantly from \$9.664 to \$15.30. The impact on revenue instability is a mixed bag but
11 overall rate stability is increased. While revenue recovery from the monthly minimums
12 increases to about 58 percent, the revenue recovery from the highest cost commodity rate
13 increases significantly to over 15 percent. Revenue instability is increased because these
14 rates impact the high water users (\$15.30 commodity rate) very hard, which will likely
15 lead to more demand destruction and severe revenue erosion. Additionally, the Staff rates
16 for Alternative Option 3 produce about \$23,000 of additional revenue.

17 The Company is concerned about Staff Option 2, Staff Option 3, and
18 Staff Alternative Option 3. In addition to producing too much revenue, these rate designs
19 substantially increase the Company's risk. When the Company agreed to Staff's
20 recommended revenue requirement and return on equity of only 9 percent, it did not agree
21 to a rate design that exposed it to severe risk of revenue erosion. While Staff did not state
22 any preferences with respect to its rate design alternative options, the Company
23 respectfully opposes Staff Option 2, Staff Option 3, and Staff Alternative Option 3.
24 Payson Water Company is simply not a company that can afford to assume substantial
25 risks of revenue instability and erosion. For that reason, the Commission should adopt a
26 rate design that ensures revenue stability for the benefit of customers and the Company.

1 COPY of the foregoing was mailed
this 19th day of May, 2014, to:

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