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BEFORE THE ARIZONA CORPORATION COMMISSION  
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BOB STUMP  
SANDRA D. KENNEDY  
PAUL NEWMAN  
BRENDA BURNS

2012 JUN 15 P 2:55  
AZ CORP COMMISSION  
DOCKET CONTROL

IN THE MATTER OF THE APPLICATION OF  
TUCSON ELECTRIC POWER COMPANY  
FOR APPROVAL OF ITS 2011-2012 ENERGY  
EFFICIENCY IMPLEMENTATION PLAN.

DOCKET NO. E-01933A-11-0055

**STAFF'S NOTICE OF FILING  
DIRECT TESTIMONY**

Staff of the Arizona Corporation Commission ("Staff") hereby files the Direct Testimony of  
Julie McNeely-Kirwan, in the above-referenced matter.

RESPECTFULLY SUBMITTED this 15<sup>th</sup> day of June, 2012.

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**Original and thirteen (13) copies of  
the foregoing filed this 15<sup>th</sup> day of  
June, 2012, with:**

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Arizona Corporation Commission  
**DOCKETED**

JUN 15 2012

DOCKETED BY

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**BEFORE THE ARIZONA CORPORATION COMMISSION**

GARY PIERCE  
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IN THE MATTER OF THE APPLICATION OF )  
TUCSON ELECTRIC POWER COMPANY FOR )  
APPROVAL OF ITS 2012-2013 ENERGY )  
EFFICIENCY IMPLEMENTATION PLAN )  
\_\_\_\_\_)

DOCKET NO. E-01933A-11-0055

DIRECT  
TESTIMONY  
OF  
JULIE MCNEELY-KIRWAN  
PUBLIC UTILITIES ANALYST IV  
UTILITIES DIVISION  
ARIZONA CORPORATION COMMISSION

JUNE 15, 2012

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**EXECUTIVE SUMMARY  
TUCSON ELECTRIC POWER COMPANY  
DOCKET NO. E-01933A-11-0055**

Tucson Electric Power Company (“TEP” or “Company”) is seeking approval of its 2012-2013 Energy Efficiency Implementation Plan.

The Company is seeking waivers from the Energy Efficiency Standard for 2012 and 2013 and is also proposing: (i) \$18.5 million in spending from October 2012 through December 2013; (ii) \$3.9 million in recovery for its under-collected balance; (iii) approximately \$1.1 million in Performance Incentives for 2010 and an additional \$1.1 million for 2011 (using methodology determined during the last rate case), and (iv) a target of \$3.3 million for the Performance Incentive for 2012 (calculated using a new methodology). The Company is also proposing that Non-residential recovery for demand-side management (“DSM”) be based on a percentage of each Non-residential customer’s bill. Under the TEP proposal, recovery from Residential customers would remain on a per-kWh basis.

Staff recommends that:

1. The programs and measures recommended for approval in Staff’s Proposed Order that was docketed on November 16, 2011 and amended on February 29, 2012, be approved.
2. TEP’s Implementation Plan Budget be increased from the \$18.5 million proposed by the Company to approximately \$23 million in order to enable TEP to meet or more closely approach the Energy Efficiency Standard.
3. The requested waivers for the 2012 and 2013 Energy Efficiency Standards not be approved.
4. TEP’s proposed Interim Performance Incentive not be approved and that the current Performance Incentive methodology remain unchanged until it is reviewed in TEP’s soon to be filed rate case, when it can be more fully considered.
5. The DSM Surcharge be maintained on a per-kWh basis for all customer classes.
6. There be no floor payments established for any Performance Incentive.
7. TEP’s requested waiver from filing its 2013 Implementation Plan be approved.
8. Not only actual costs, but the 2012 Performance Incentive itself be trued-up to ensure that it reflects an incentive level based on actual, rather than projected, savings.

9. That Lost Fixed Cost Recovery (“LFCR”) be dealt with as part of TEP’s upcoming rate case. However, if LFCR is dealt with as part of this Updated Plan, TEP should be authorized to defer unrecovered fixed costs associated with energy efficiency savings, in the manner described in Staff’s testimony.

If the Commission disagrees with Staff’s recommendations above, Staff has proposed Alternative 1 and Alternative 2, below, providing for lower budgets and waivers for the Energy Efficiency Standard.

Alternative 1. (i) a waiver be granted for 2012 and 2013; (ii) programs and measures proposed in the proposed order be approved; (iii) the approximately \$18.5 million spending level proposed by the Company be approved (iv) Staff’s recommendations on the true-up, and the 2013 Implementation Plan filing be approved; and (v) the DSM Surcharge be reset at \$0.002284 to reflect TEP’s proposed spending level and Staff’s recommendations on Performance Incentive and recovery methodologies.

Alternative 2. (i) a waiver be granted for 2012 and 2013; (ii) programs and spending remain unchanged at this time, and left at approximately \$7.5 million per year; (iii) the DSM Surcharge be reset at \$0.001432 to reflect the \$7.5 million spending level and Performance Incentives calculated according to the existing methodology; (iv) recovery continue to be made on a per-kWh basis for all customers; (v) TEP shall be granted a waiver with respect to filing its 2013 Implementation Plan; (vi) the true-up be done in accordance with Staff’s recommendations; and (vii) the TEP Implementation Plan and all related issues, including, but not limited to, the DSM budget, and the Performance Incentive and recovery methodologies, be addressed in the upcoming TEP rate case; and (viii) Alternative 2 shall remain in effect until further action of the Commission (most likely the Commission decision in the rate case).

1 **INTRODUCTION**

2 **Q. Please state your name, occupation, and business address.**

3 A. My name is Julie McNeely-Kirwan. I am a Public Utilities Analyst IV employed by the  
4 Arizona Corporation Commission (“Commission”) in the Utilities Division (“Staff”). My  
5 business address is 1200 West Washington Street, Phoenix, Arizona 85007.

6  
7 **Q. Briefly describe your responsibilities as a Public Utilities Analyst IV.**

8 A. My duties as a Public Utilities Analyst IV include reviewing and analyzing applications  
9 filed with the Commission, and preparing memoranda and proposed orders for Open  
10 Meetings. In addition, my duties have included preparing written testimony in multiple  
11 rate cases, and testifying during the related hearings. I have also assisted in the  
12 management of rate cases and have performed evaluations of energy efficiency  
13 implementation plans.

14  
15 **Q. Please describe your educational background and professional experience.**

16 A. In 1979, I graduated Magna Cum Laude from Arizona State University, receiving a  
17 Bachelor of Arts degree in History. In 1987, I received a Master’s Degree in Political  
18 Science from the University of Wisconsin, Madison. I have been employed by the  
19 Commission since September of 2006. Since that time, I have attended a number of  
20 seminars and classes on general regulatory issues, including demand-side management  
21 and the gas and electric industries.

22  
23 **Q. What is the scope of your testimony in this case?**

24 A. Staff’s testimony will discuss concerns arising from Tucson Electric Power Company’s  
25 (“TEP” or “the Company”) Energy Efficiency Implementation Plan (“the Updated Plan”),  
26 as proposed by TEP in TEP’s Procedural Comments docketed on May 2, 2012. Staff’s

1 testimony will also address Staff's proposed modifications with respect to TEP's Updated  
2 Plan.

3  
4 **SUMMARY OF TEP'S UPDATED PLAN**

5 **Q. Please summarize TEP's proposed Updated Plan.**

6 **A. TEP's Updated Plan:**

- 7
- 8 • is designed to cover the 15-month period from October 2012 through December  
9 2013;
  - 10 • is budgeted to spend approximately \$18.5 million over the 15-month period from  
11 October 2012 through December 2013;
  - 12 • will not meet the Energy Efficiency ("EE") Standard for 2012 or 2013 and requests  
13 waivers for those years;
  - 14 • includes 8 Residential programs, 8 Non-residential programs, 2 Behavioral  
15 programs, an Education and Outreach program and a Residential Energy Financing  
16 program, along with Codes Support and Program Development, Analysis and  
17 Reporting Software.
  - 18 • is calculated to recover an under-collection of approximately \$3.9 million, as of  
19 the end of September 2012;
  - 20 • is calculated to recover Performance Incentives of approximately \$1.1 million for  
21 2010 and another approximately \$1.1 million for 2011, based on methodology  
22 from the last rate case; and
  - 23 • is proposed to recover an Interim Performance Incentive ranging from a floor of  
24 \$2.6 million to a ceiling of \$3.9 million for 2012, based on a new methodology;  
25 and

- 1           •       proposes a \$0.002497 per kWh demand-side management (“DSM”) Surcharge for  
2                       Residential customers and a 2.86 percent rate on all charges (except taxes and  
3                       other governmental assessments) for Non-residential classes.  
4

5       **STAFF’S ANALYSIS**

6       **Q.     Does Staff believe that TEP’s Updated Plan should be implemented as proposed?**

7       A.     No. Staff has a number of concerns about TEP’s Updated Plan.  
8

9       **Q.     What are Staff’s concerns?**

10      A.     Staff’s major concerns with respect to TEP’s Updated Plan are as follows:  
11

- 12           •       TEP states that, based on the Updated Plan (approximately \$18.5 million over 15  
13                       months) it will not meet the Energy Efficiency Standard for 2012 or 2013 and  
14                       requests waivers for those years.
- 15           •       TEP’s Updated Plan would change the Performance Incentive methodology  
16                       outside a rate case, and in a manner that would increase cost to ratepayers. In  
17                       addition, the proposed methodology does not adequately support the payments  
18                       associated with the Other Performance Metrics.
- 19           •       TEP’s Updated Plan would change the Non-residential DSM Surcharge  
20                       mechanism outside of a rate case, and in a manner that shifts the per-kWh burden  
21                       of paying for DSM from larger to smaller Non-residential customers.
- 22           •       TEP’s Updated Plan provides for an Interim Performance Incentive with a floor of  
23                       \$2.6 million.
- 24           •       TEP’s Interim Performance Incentive should be trued-up to reflect the savings  
25                       actually achieved, but the filing’s language on this point is not clear.  
26

1 **Q. Has TEP requested waivers with respect to the Energy Efficiency Standards?**

2 A. Yes. TEP has requested waivers of the Energy Efficiency Standards for 2012 and 2013.  
3 The Company has also requested a waiver from filing its 2013 Implementation Plan,  
4 because the Updated Plan is intended to cover 2013.

5  
6 **Q. How does the proposed spending level impact TEP's ability to meet the Energy  
7 Efficiency Standards?**

8 A. In the Proposed Modified Implementation Plan (January 31, 2012), based on an annual  
9 \$18.5 million annual budget, TEP stated that it might need to request a waiver, but that  
10 "[e]ven with these budget reductions, TEP hopes to meet the EE Standard for 2012 and  
11 believes it could possibly meet the EE Standard in 2013." In its May 2, 2012, Updated  
12 Plan TEP proposes the same \$18.5 million in spending, but over 15 months, and states that  
13 the Company will not meet the EE Standard for either 2012 or 2013.

14  
15 **Q. What are Staff's concerns with the level of spending proposed by TEP?**

16 A. Staff's position is that the Energy Efficiency Standards require affected utilities to meet  
17 the Standards set in the Rules. TEP's DSM budget should be set at a level that would  
18 enable the Company to achieve each Energy Efficiency Standard and, where that is not  
19 feasible, to more closely approach yearly standards, so that the 2020 Standard remains  
20 achievable. In order to determine this level, Staff has calculated the monthly spending for  
21 the Modified Plan (designed to potentially meet the Standard), then extended that monthly  
22 spending over the 15-month period proposed by TEP. The result is an approximately \$23  
23 million budget.

24

1 **Q. Would a higher budget guarantee that TEP will meet the Energy Efficiency**  
2 **Standards?**

3 A. Not necessarily. Higher spending may enable TEP to meet the 2013 Standard and will  
4 make it more likely that the Company will meet Standards in future years.

5  
6 **Q. Is TEP's requested waiver from filing its 2013 Implementation Plan reasonable?**

7 A. Staff believes it is not unreasonable to grant this waiver, in light of the fact that in TEP's  
8 upcoming rate case Staff may be proposing an entirely new method of funding energy  
9 efficiency such that energy efficiency would be treated as part of TEP's resources, and as  
10 such be included as part of TEP's rate base.

11  
12 **Q. What is Staff's recommendation regarding TEP's proposed \$18.5 budget and its**  
13 **requests for waivers?**

14 A. Staff recommends that TEP's Implementation Plan Budget be increased from the \$18.5  
15 million proposed by the Company to approximately \$23 million. Staff further  
16 recommends that the requested waivers for the 2012 and 2013 Energy Efficiency  
17 Standards not be approved.

18  
19 **Q. What is Staff's recommendation regarding the DSM Surcharge which includes a**  
20 **DSM budget designed to enable the Company to more closely approach, or achieve,**  
21 **the Energy Efficiency Standards?**

22 A. Staff's recommends a DSM Surcharge of \$0.002699 for the 15-month period. The  
23 \$0.002699 DSM Surcharge is based on the carry over balance as of the end of September  
24 2012, on performance incentives calculated based on existing methodology for 2010  
25 through 2012, and on a budget designed to enable the Company to more closely

1 approach, or achieve, the Energy Efficiency Standards. The components of the DSM  
2 Surcharge are listed below:

3  
4 Table 1

<b>With 2012 Performance Incentive</b>	
Carry Over Balance	\$3,861,556
2010 Performance Incentive	\$1,114,648
2011 Performance Incentive	\$1,101,749
15-month Budget	\$23,165,758
2012 Performance Incentive (old methodology)	\$902,986
Total	\$30,146,697
15-month forecasted MWh	11,170,724,000
Staff DSM Surcharge	<b>\$0.002699</b>

5  
6 **Q. Why is Staff's proposed Surcharge higher than the one proposed by the Company?**

7 A. Because Staff proposed higher DSM spending for the TEP portfolio of programs, in order  
8 to enable the Company to more closely approach the EE Standard for 2012, to meet the  
9 EE Standard for 2013 and to make the 2020 EE Standard set in the Rules achievable. The  
10 higher budget is offset, partially, by the lower 2012 Performance Incentive recommended  
11 by Staff.

12  
13 **Q. What are the bill impacts for the DSM Surcharges proposed by TEP and Staff?**

14 A. These are listed in Table 2, below:  
15

Table 2

	DSM Surcharge	\$0.001249	\$0.002497/2.68%	\$0.002699
	Average monthly usage	Current average monthly impact	Average monthly impact based on TEP's recommendation of \$0.002497 per kWh for Residential and 2.68% of the bill for Non-residential customers	Average monthly impact based on Staff's recommendation of \$0.002699 per kWh for all customers
<b>Customer Class</b>				
Residential	880	\$1.10	\$2.20	\$2.38
Small Commercial	4,300	\$5.37	\$13.60	\$11.61
Large Commercial	160,000	\$199.84	\$460.26	\$431.84
Industrial	1,500,000	\$1,873.50	\$3,392.50	\$4,048.50

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**Q. Why are some of the bill impacts for the proposed TEP DSM Surcharge higher, while others are lower?**

A. Because the percentage of bill rate proposed by TEP for its Non-residential customers results in different effective kWh rates, as shown in Table 4, herein.

**Q. Please describe the current methodology for calculating the Performance Incentive.**

A. The current methodology for calculating the Performance Incentive was set in the last rate case, as determined in the Settlement Agreement and approved in Decision No. 70628. Under this methodology, the Performance Incentive is based on 10 percent of Net Benefits, capped at 10 percent of DSM spending. The calculation excludes the Low-Income Weatherization, Educational and Outreach and Direct Load Controls programs.

TEP proposes to use this methodology for the 2010 and 2011 Performance Incentives, but proposes a different methodology for its new Interim Performance Incentive.

1 **Q. Please describe the methodology proposed in TEP's Updated Plan for calculating the**  
2 **Interim Performance Incentive.**

3 A. In the Updated Plan, TEP proposes a 2012 Interim Performance Incentive consisting of  
4 two parts: Part I: the Base Performance Incentive; and Part II: Other Performance  
5 Metrics.

6  
7 Part I: the Base Performance Incentive is equal to 7 percent of the Net Benefits.

8  
9 Part II: Other Performance Metrics, consists of five metrics, with targets and associated  
10 incentive dollars, as shown below:

11  
12 **Table 3**

Metric	Target (totals for 2012)	Associated Incentive Dollars
Net Benefit per customer dollar spent.	2:1 ratio	\$1,100,000
Community weatherization workshops	30 workshops	\$150,000
Community outreach (monthly outreach to Seniors about energy efficiency).	4 Community outreach events	\$150,000
Loan program (training contractors on TEP's new loan program).	8 contractors trained	\$150,000
Low Income Weatherization (5% increase in participation over 2011).	163 houses (8 more than last year)	\$150,000
<b>TOTAL (FOR 100% OF GOAL)</b>		<b>\$1,700,000</b>

13  
14 **Q. Why is Staff concerned about altering the methodology for calculating its**  
15 **Performance Incentive?**

16 A. Staff is concerned about TEP's proposed changes for three reasons: (i) the methodology  
17 proposed by TEP significantly increases the Performance Incentive at the expense of  
18 ratepayers; (ii) with respect to Part II (the Other Performance Metrics), the payment  
19 associated with Net Benefits per customer dollar spent amounts to a double recovery, and  
20 the payments associated with the other four metrics are not justified by direct, measurable  
21 and verifiable kWh savings; and (iii) it would be preferable to review the Performance

1 Incentive mechanism in TEP's rate case, where it can be more fully considered, and  
2 considered in conjunction with related issues.

3  
4 **Q. How much would the Performance Incentive increase, based on the Company's**  
5 **proposal?**

6 A. For the 2012 calendar year, TEP projects \$22.6 million in Net Benefits, and approximately  
7 \$11 million in DSM costs. Staff has relied on these projections for purposes of estimating  
8 the 2012 Performance Incentive based on the methodology set in the last rate case.

9  
10 Under the current methodology, the 2012 Performance Incentive would initially be  
11 calculated as 10 percent of Net Benefits (\$2.26 million), which would then be capped at  
12 10 percent of DSM spending (\$1.1 million). After subtracting spending associated with  
13 the Low-Income Weatherization, Educational and Outreach and Direct Load Controls  
14 programs, Staff projects the Performance Incentive at approximately \$903,000. By  
15 contrast, TEP's proposed Interim Performance Incentive would range from \$2.6 million to  
16 \$3.9 million for 2012 (with a target of \$3.3 million).

17  
18 **Q. With respect to Part II of the Interim Performance Incentive (also referred to as the**  
19 **"Other Performance Metrics"), please explain how the payment associated with the**  
20 **Net Benefits per customer dollar spent is a double recovery.**

21 A. Although Staff supports the concept of maximizing energy efficiency benefits for each  
22 ratepayer dollar spent, it is not reasonable to allocate \$1.1 million for the 2-to-1 ratio  
23 projected for Net Benefits to customer dollars spent. Staff notes that the \$1.1 million  
24 payment would be in addition to the \$1.6 million Base Performance Incentive, based on  
25 the same Net Benefits from the same DSM portfolio – which is already required to be  
26 cost-effective (meaning its benefits must already exceed its costs). In Staff's opinion, a 2-

1 to-1 ratio of Net Benefits to customer dollars spent is too modest to either demonstrate an  
2 enhanced focus on improved benefit-to-cost ratios, or to merit an additional \$1.1 million  
3 payment.

4  
5 **Q. Please explain Staff's concerns regarding the proposed payments associated with the**  
6 **Other Performance Metrics of Part II (weatherization workshops, community**  
7 **outreach, training of contractors for loan program and increase participation in**  
8 **Low-Income Weatherization).**

9 A. Other metrics under Part II are primarily linked to activities which do not produce direct,  
10 measurable, or verifiable savings. For example, TEP proposes that it receive \$150,000 for  
11 meeting a target goal of 30 community weatherization workshops. It is not clear why TEP  
12 should receive an amount equal to \$5,000 per workshop, nor is there any level of savings  
13 supplied for these workshops. The issues are similar for the proposed senior outreach and  
14 loan program training metrics. The senior outreach metric is allocated \$150,000 for a total  
15 of 4 Community Outreach events, while the loan program metric is allocated another  
16 \$150,000 for training a total of 8 contractors. Staff notes that the payments allocated for  
17 these activities are both substantial and unsupported by data.

18  
19 There would be savings associated with a 5 percent increase in participation in the Low-  
20 Income Weatherization program, but the linkage between the 5 percent target and the  
21 proposed \$150,000 payment remains unexplained. (Staff also notes that only eight  
22 additional houses would be weatherized under this metric and that any savings from the  
23 increased participation would reasonably be included in the Net Benefits on which the  
24 Base Performance Incentive is based.)  
25

1 **Q. What are Staff's concerns over the range proposed for the Performance Incentive?**

2 A. TEP's Updated Plan proposes an Interim Performance Incentive "with a floor of \$2.6  
3 million and a ceiling of \$3.9 million." In addition to its general concern about the  
4 increased level TEP has proposed for the Performance Incentive, Staff is opposed to there  
5 being a floor.

6  
7 **Q. Why is Staff opposed to a floor for the proposed Performance Incentive?**

8 A. A floor would have the effect of guaranteeing a \$2.6 Performance Incentive, regardless of  
9 the savings actually achieved. With any minimum, there is a risk that the Company could  
10 receive a performance incentive that is too high relative to the actual energy savings  
11 achieved. (For example, it would be inequitable for TEP to receive an Interim  
12 Performance Incentive equivalent to 80 percent of the Goal, if the savings it actually  
13 achieved were equivalent to only 50 percent of the Goal.)

14  
15 The Company has expressed concern about lost fixed cost recovery. However, for there to  
16 be lost fixed costs associated with energy efficiency, there have to be savings associated  
17 with energy efficiency, meaning sales the utility has foregone as a result of the Company's  
18 energy efficiency programs. It makes no sense to guarantee recovery for lost fixed costs  
19 at a level higher than what the utility may actually experience.

20  
21 Staff is also concerned that this proposal, with its high guarantee, is not designed to  
22 incentivize energy efficiency above the "floor." Generally, more per-unit effort is  
23 required to achieve savings at the higher levels of energy efficiency, than at the lower  
24 levels, where efficiency is made easier by the availability of "low hanging fruit." An  
25 Interim Performance Incentive which includes a high guaranteed "floor" payment could  
26 limit the incentive to achieve energy efficiency savings.

- 1 **Q. What is Staff's recommendation with respect to the Interim Performance Incentive?**
- 2 A. Staff recommends that TEP's proposed Interim Performance Incentive not be approved  
3 and that the current Performance Incentive methodology should remain unchanged until  
4 the rate case, when it can be more fully considered.
- 5
- 6 **Q. Why is Staff concerned about TEP's proposal that the Non-residential DSM**  
7 **Surcharge be based on a percentage of each Non-residential customer's bill, as**  
8 **opposed to a per-kWh rate?**
- 9 A. TEP's proposal would not only change the DSM adjustor mechanism outside of a rate  
10 case, it would result in a lower effective per-kWh DSM recovery for large Non-residential  
11 customers paying less per-kWh for their usage. Such a change would tend to shift per-  
12 kWh costs for energy efficiency from large Non-residential customers to smaller non-  
13 residential customers, a shift which Staff views as inequitable. No convincing rationale  
14 has been provided to support an effective lower per-kWh recovery rate for large Non-  
15 residential customers.
- 16
- 17 **Q. Please illustrate the impact of moving from per-kWh recovery to percentage of bill**  
18 **recovery.**
- 19 A. The table below shows that, under TEP's proposal, Small Commercial customers  
20 experience the highest effective per-kWh rate, while the lowest rate would be experienced  
21 by Industrial customers. (Under TEP's proposal Residential customers would pay a per-  
22 kWh rate only.)
- 23

Table 4

<b>Customer Class</b>	<b>Average monthly usage</b>	<b>Average monthly impact based on a \$0.002497 per-kWh rate for all customers</b>	<b>Average monthly impact based on \$0.002497 per-kWh for Residential and 2.68% of the bill for Non-residential customers</b>	<b>Effective per-kWh rate under TEP proposal to recover \$0.002497 per-kWh from Residential and 2.68% of the bill from Non-residential customers</b>
Residential	880	\$2.20	\$2.20	\$0.002497
Small Commercial	4,300	\$10.74	\$13.60	\$0.003163
Large Commercial	160,000	\$399.52	\$460.26	\$0.002877
Industrial	1,500,000	\$3,745.50	\$3,392.50	\$0.002262

1  
2  
3 **Q. What is Staff's recommendation regarding the proposed change to recovery for Non-**  
4 **residential customers?**

5 A. Staff recommends that the DSM Surcharge should be maintained on a per-kWh basis for  
6 all customer classes.  
7

8 *Performance Incentive True-up*

9 **Q. What are Staff's concerns with the language regarding 2012 Performance Incentive**  
10 **true-up from TEP's Updated Plan?**

11 A. The Updated Plan states "[t]he Energy Efficiency Shared Benefits will be trued-up in the  
12 2012 rate case proceeding." Should the Updated Plan be approved, clarification needs to  
13 be provided that not only actual costs, but the Performance Incentive itself would be trued-  
14 up to ensure that it reflects an incentive level based on actual, rather than projected,  
15 savings. This would mean, for example, that if the Net Benefits actually achieved fall  
16 below projections, the Performance Incentive would be recalculated to reflect those  
17 savings and the difference between the projected and actual Performance Incentive would  
18 be taken into account when the DSM Surcharge was reset.  
19

1 **Q. What does Staff recommend regarding the regarding the true-up?**

2 A. Staff recommends that that not only actual costs, but the 2012 Performance Incentive itself  
3 be trued-up to ensure that it reflects an incentive level based on actual, rather than  
4 projected, savings.

5

6 *Lost Fixed Cost Recovery ("LFCR")*

7 **Q. The Updated Plan filing expresses concern about LFCR. Does Staff believe that**  
8 **LFCR should be dealt with as part of the Updated Plan?**

9 A. No. Staff recommends that the LFCR be dealt with as part of TEP's upcoming rate case,  
10 where it can be more fully considered. However, if the Commission prefers to deal with  
11 the issue as part of the Updated Plan, Staff recommends that TEP be authorized to defer  
12 unrecovered fixed costs associated with energy efficiency savings, using a methodology  
13 approved by Staff.

14

15 **Q. Please provide more detail.**

16 A. If LFCR is dealt with as part of this Updated Plan, within 30 days of the effective date of a  
17 Decision in this case TEP would file in this Docket its proposed methodology for  
18 calculating and recording unrecovered fixed costs. This methodology should be approved  
19 by Staff before TEP may record any amounts in a deferral account.

20

21 **Q. Should there be any reporting with respect to the deferral account?**

22 A. Yes. TEP should file, as a compliance item in this Docket, quarterly reports of the  
23 account, detailing the current balance and all transactions recorded during the quarter,  
24 including the calculations used to determine the recorded amounts. These reports should  
25 be filed each April, July, October and January, until there is a decision made in the  
26 upcoming rate case.

1 **RECOMMENDATIONS**

2 **Q. Please state Staff's recommendations.**

3 A Staff's recommendations are that:

- 4 • The programs and measures recommended for approval in Staff's Proposed Order  
5 that was docketed on November 16, 2011 and amended on February 29, 2012, be  
6 approved.
- 7 • TEP's Implementation Plan Budget be increased from the \$18.5 million proposed  
8 by the Company to approximately \$23 million in order to enable TEP to meet or  
9 more closely approach the Energy Efficiency Standard.
- 10 • The requested waivers for the 2012 and 2013 Energy Efficiency Standards not be  
11 approved.
- 12 • TEP's proposed Interim Performance Incentive not be approved and that the  
13 current Performance Incentive methodology remain unchanged until it is reviewed  
14 in TEP's soon to be filed rate case, when it can be more fully considered.
- 15 • The DSM Surcharge be maintained on a per-kWh basis for all customer classes.
- 16 • There be no floor payments for any Performance Incentive.
- 17 • TEP's requested waiver from filing its 2013 Implementation Plan be approved.
- 18 • Not only actual costs, but the 2012 Performance Incentive itself be trued-up to  
19 ensure that it reflects an incentive level based on actual, rather than projected,  
20 savings.
- 21 • LFCR be dealt with as part of TEP's upcoming rate case. However, if LFCR is  
22 dealt with as part of this Updated Plan, TEP should be authorized to defer  
23 unrecovered fixed costs associated with energy efficiency savings, in the manner  
24 described in Staff's testimony.

25

1 **Q. What if the Commission disagrees with Staff's recommendations, above?**

2 A. Staff has proposed Alternative 1 and Alternative 2, below, providing for lower budgets  
3 and waivers for the Energy Efficiency Standard.

4

5 *Alternative 1*

6 **Q. Please Describe Alternative 1.**

7 A. Alternative 1. (i) a waiver be granted for 2012 and 2013; (ii) programs and measures  
8 proposed in the proposed order be approved; (iii) the approximately \$18.5 million  
9 spending level proposed by the Company be approved (iv) Staff's recommendations on  
10 the true-up, and the 2013 Implementation Plan filing be approved; and (v) the DSM  
11 Surcharge be reset at \$0.002284 to reflect TEP's proposed spending level and Staff's  
12 recommendations on Performance Incentive and recovery methodologies.

13

14 **Q. What is Staff's recommendation regarding the DSM Surcharge based on TEP's**  
15 **proposed budget, but taking into account Staff's recommendations on the**  
16 **Performance Incentive?**

17 A. Staff recommends a DSM Surcharge of \$0.002284 for the 15-month period. The  
18 \$0.002284 DSM Surcharge is based on the carry over balance as of the end of September  
19 2012, on performance incentives calculated based on existing methodology for 2010  
20 through 2012, and on a budget based on TEP's recommended \$18.5 million over 15  
21 months. The components of the alternative DSM Surcharge are listed below:

22

1

Table 5

<b>DSM Surcharge Based on Current Spending Levels</b>	
Carry Over Balance	\$3,861,556
2010 Performance Incentive	\$1,114,648
2011 Performance Incentive	\$1,101,749
15-month Budget	\$18,532,604
2012 Performance Incentive	\$902,986
<b>Total</b>	<b>\$25,513,543</b>
15-month forecasted MWh	11,170,724,000
Staff DSM Surcharge	<b>\$0.002284</b>

2

3

**Q. Compare the current bill impacts with the bill impacts for Alternative 1.**

4

A. These are listed in Table 6, below:

5

6

Table 6

	\$0.001249	\$0.002284
	Current average monthly impact	Average monthly impact based on Staff's recommendation of \$0.002284 per kWh for all customers
<b>Customer Class</b>		
Residential	\$1.10	\$2.01
Small Commercial	\$5.37	\$9.82
Large Commercial	\$199.84	\$365.44
Industrial	\$1,873.50	\$3,426.00

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*Alternative 2*

15

**Q. Please Describe Alternative 2.**

16

A. Alternative 2. (i) a waiver be granted for 2012 and 2013; (ii) programs and spending remain unchanged at this time, and left at approximately \$7.5 million per year; (iii) the DSM Surcharge be reset at \$0.001432 to reflect the \$7.5 million spending level and Performance Incentives calculated according to the existing methodology; (iv) recovery

17

18

19

1 continue to be made on a per-kWh basis for all customers; (v) TEP shall be granted a  
2 waiver with respect to filing its 2013 Implementation Plan; (vi) the true-up should be done  
3 in according with Staff's recommendations; (vii) the TEP Implementation Plan and all  
4 related issues, including, but not limited to, the DSM budget, and the Performance  
5 Incentive and recovery methodologies, be addressed in the upcoming TEP rate case; and  
6 (viii) Alternative 2 shall remain in effect until further action of the Commission (most  
7 likely the Commission decision in the rate case).

8  
9 **Q. What is Staff's recommendation regarding the DSM Surcharge which maintains the**  
10 **current level of spending?**

11 A. Staff's recommends a DSM Surcharge of \$0.001432 for the 15-month period. The  
12 \$0.001432 DSM Surcharge is based on the carryover balance as of the end of September  
13 2012, on performance incentives calculated based on existing methodology for 2010  
14 through 2012, and on a budget based on current monthly spending levels projected over  
15 15 months. The components of the alternative DSM Surcharge are listed below. Please  
16 note that the Performance Incentive for 2012 is estimated based on current methodology  
17 and should be trued-up based on actual spending:

18  
19

<b>Table 7</b>	
<b>DSM Surcharge Based on Current Spending Levels</b>	
Carry Over Balance	\$3,861,556
2010 Performance Incentive	\$1,114,648
2011 Performance Incentive	\$1,101,749
2012 Performance Incentive	\$564,872
15-month Budget	\$9,310,031
Total	\$15,952,856
15-month forecasted MWh	11,170,724,000
Staff DSM Surcharge	<b>\$0.001428</b>

24  
25  
26

1 **Q. Compare bill impacts for Alternative 2.**

2 A. These are listed in Table 6, below:

3

4

Table 8

	\$0.001249	\$0.001428
	Current average monthly impact	Average monthly impact based on Staff's recommendation of \$0.001428 per kWh for all customers
<b>Customer Class</b>		
Residential	\$1.10	\$1.26
Small Commercial	\$5.37	\$6.14
Large Commercial	\$199.84	\$228.48
Industrial	\$1,873.50	\$2,142.00

5

6 **Q. Does this conclude your Direct Testimony?**

7 A. Yes, it does.