



OPEN MEETING ITEM



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BRIAN C. McNEIL
EXECUTIVE SECRETARY

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Arizona Corporation Commission
ARIZONA CORPORATION COMMISSION

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JULY 19, 2000 [Signature]

DATE:

DOCKET NO: E-01933A-98-0471, E-01933A-97-0772 and RE-00000C-94-0165

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Jane Rodda. The recommendation has been filed in the form of an Opinion and Order on:

TUCSON ELECTRIC POWER COMPANY
(CODE OF CONDUCT)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and ten (10) copies of the exceptions with the Commission's Docket Control at the address listed below by 4:00 p.m. on or before:

JULY 28, 2000

The enclosed is NOT an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has tentatively been scheduled for the Commission's Working Session and Open Meeting to be held on:

AUGUST 1, 2000 and AUGUST 2, 2000

For more information, you may contact Docket Control at (602) 542-3477 or the Hearing Division at (602)542-4250.

[Signature]
BRIAN C. McNEIL
EXECUTIVE SECRETARY

1 **BEFORE THE ARIZONA CORPORATION COMMISSION**

2 CARL J. KUNASEK
CHAIRMAN
3 JIM IRVIN
COMMISSIONER
4 WILLIAM A. MUNDELL
COMMISSIONER
5

6 IN THE MATTER OF THE APPLICATION OF
TUCSON ELECTRIC POWER COMPANY FOR
7 APPROVAL OF ITS PLAN FOR STRANDED
COST RECOVERY AND FOR RELATED
8 APPROVALS, AUTHORIZATIONS, AND
WAIVERS.

DOCKET NO. E-01933A-98-0471

9 IN THE MATTER OF THE FILING OF TUCSON
ELECTRIC POWER COMPANY OF
10 UNBUNDLED TARIFFS PURSUANT TO A.A.C.
R14-2-1601, ET. SEQ.
11

DOCKET NO. E-01933A-97-0772

12 IN THE MATTER OF THE COMPETITION IN
THE PROVISION OF ELECTRIC SERVICES
13 THROUGHOUT THE STATE OF ARIZONA.

DOCKET NO. RE-00000C-94-0165

DECISION NO. _____

14 **OPINION AND ORDER**

15 DATE OF HEARING: June 20 and 21, 2000
16 PLACE OF HEARING: Tucson and Phoenix, Arizona
17 PRESIDING OFFICERS: Jerry L. Rudibaugh
Jane L. Rodda
18 APPEARANCES: Mr. Kenneth C. Sundlof, Jr., Jennings Strouss &
19 Salmon, PLC on behalf of New West Energy; and
20 Mr. Christopher Kempley, Assistant Chief Counsel and
21 Ms. Teena Wolfe, Staff Attorney, Legal Division, on
behalf of the Utilities Division of the Arizona
22 Corporation Commission.

23 **BY THE COMMISSION:**

24 Having considered the entire record herein and being fully advised in the premises, the
25 Arizona Corporation Commission ("Commission") finds, concludes, and orders that:

26 **FINDINGS OF FACT**

27 1. In Decision No. 62103, the Commission ordered Tucson Electric Power Company
28 ("TEP") to submit a proposed final Code of Conduct for Commission approval within 90 days of the

1 date of that Decision.

2 2. On March 6, 2000, TEP filed a Motion for Extension of Time requesting an extension
3 of the date for filing its proposed final Code of Conduct until after the Commission had approved a
4 final Code of Conduct for Arizona Public Service Company ("APS").

5 3. By Procedural Order dated April 6, 2000, the Commission ordered TEP to file its final
6 proposed Code of Conduct by April 24, 2000. The April 6, 2000 Procedural Order also provided that
7 interested parties were to file comments (including recommendations concerning a hearing) on TEP's
8 proposed Code of Conduct by May 8, 2000.

9 4. TEP filed its proposed Code of Conduct on April 24, 2000. TEP's proposed Code of
10 Conduct, a copy of which is attached hereto as Exhibit A, is modeled on the APS Code of Conduct
11 the Commission approved in Decision No. 62416 (April 3, 2000).

12 5. Staff was the only party to file comments on TEP's proposed Code of Conduct.
13 Staff's Comments, filed on May 5, 2000, state that Staff agreed with TEP's Code of Conduct as filed
14 and recommended that an evidentiary hearing was not required.

15 6. By Procedural Order dated May 19, 2000, public comment hearings on TEP's Code of
16 conduct were held on June 20, 2000 in Tucson, Arizona, and on June 21, 2000 in Phoenix, Arizona.

17 7. TEP's proposed Code of Conduct applies to the conduct of TEP and its competitive
18 retail electric affiliates.

19 8. TEP's proposed Code of Conduct prohibits TEP from subsidizing its competitive
20 retail electric affiliates through rates or charges for Noncompetitive Services, as that latter term is
21 defined in A.A.C. R14-2-1601(29).

22 9. TEP's proposed Code of Conduct includes provisions governing separation of books
23 and records; the use of confidential information; the joint employment of personnel; the use of TEP's
24 name or logo; nondiscrimination; joint advertising, marketing, and sales; representations regarding
25 quality of service; and complaint resolution.

26 10. TEP's proposed Code of Conduct also addresses procedures governing transactions
27 between TEP and a competitive retail electric affiliate.

28 11. TEP's proposed Code of Conduct requires that TEP develop Policies and Procedures

1 to address the implementation of its Code of Conduct, and provides that the Commission shall
2 approve the Policies and Procedures. If the Commission, or its designee, takes no action within 60
3 days of its filing, the Policies and Procedures shall be deemed approved.

4 12. TEP's proposed Code of Conduct provides that after the initial approval of the Policies
5 and Procedures, TEP may not make substantial changes to it without seeking prior approval of the
6 Commission or its designee. Once TEP has notified the Commission of an intended modification, if
7 no action is taken by the Commission within 30 days of filing, the modification shall be deemed
8 approved.

9 **CONCLUSIONS OF LAW**

10 1. TEP is a public service corporation within the meaning of Article XV, Section 3 of the
11 Arizona Constitution, and an "Affected Utility" within the meaning of A.A.C. R14-2-1601, *et seq.*

12 2. Notice of the proceeding was provided as required by law.

13 3. TEP's proposed Code of Conduct attached as Exhibit A, satisfies the requirements of
14 A.A.C. R14-2-1616 and is supported by the evidence in this proceeding.

15 4. The Policies and Procedures developed to implement the Code of Conduct are to be
16 consistent with the proposed Code of Conduct and may be amended in accordance with the
17 procedures set forth therein.

18 **ORDER**

19 IT IS THEREFORE ORDERED that that Tucson Electric Power Company's proposed Code
20 of Conduct attached hereto as Exhibit A, is approved.

21 IT IS FURTHER ORDERED that the Interim TEP Code of Conduct is hereby replaced and
22 superceded by the final proposed Code of Conduct approved herein.

23 IT IS FURTHER ORDERED that Tucson Electric Power Company shall submit Policies and
24 Procedures to implement the Code of Conduct to the Commission for approval within 60 days of the
25 date of this Decision.

26 ...

27 ...

28 ...

1 IT IS FURTHER ORDERED that this Decision and the proposed Code of Conduct shall
2 become effective immediately.

3 BY ORDER OF THE ARIZONA CORPORATION COMMISSION.
4
5

6 CHAIRMAN

COMMISSIONER

COMMISSIONER

7
8 IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive
9 Secretary of the Arizona Corporation Commission, have
10 hereunto set my hand and caused the official seal of the
11 Commission to be affixed at the Capitol, in the City of Phoenix,
12 this ____ day of _____, 2000.

13 _____
BRIAN C. McNEIL
EXECUTIVE SECRETARY

14 DISSENT _____
15 JR:dap
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1 SERVICE LIST FOR:

TUCSON ELECTRIC POWER COMPANY

2 DOCKET NOS.:

E-01933A-98-0471, E-01933A-97-0772 and RE-
00000C-94-0165

3

4 Service List for RE-00000C-94-0165

5

Lyn Farmer, Chief Counsel
LEGAL DIVISION
1200 W. Washington Street
Phoenix, Arizona 85007

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7

8

Deborah Scott, Director
UTILITIES DIVISION
1200 W. Washington Street
Phoenix, Arizona 85007

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EXHIBIT A

CODE OF CONDUCT

I. Definitions

"TEP" means Tucson Electric Power Company as it currently exists, as its name may be changed, or as any successor enterprise.

"Bill" means the billing invoice for Noncompetitive Services.

"Competitive Activities" means Competitive Electric Affiliates, Interim Competitive Activities, or Permitted Competitive Activities, as those terms are defined in this Code of Conduct.

"Competitive Electric Affiliate" means any business enterprise related to TEP that is also an Electric Service Provider.

"Competitive Services" means all aspects of retail electric services described in A.A.C. R14-2-1601(7).

"Confidential Customer Information" means any non-public customer-specific information obtained by TEP as a result of providing Noncompetitive Services or Permitted Competitive Activities. Confidential Customer Information also includes non-public customer-specific information obtained by TEP from customers of special districts and public power entities on behalf of such special districts and public power entities.

"Confidential Information" means Confidential Customer Information as that term is defined in this Code of Conduct and any other information obtained through the provision of Noncompetitive Services that would provide a competitive advantage to a Competitive Electric Affiliate.

"Distribution Service" means those services described in A.A.C. R14-2-1601(14).

"Electric Competition Rules" means A.A.C. R14-2-1601 to -1617 including all future amendments and modifications.

"Electric Service Provider" means an entity as described in A.A.C. R14-2-1601(15).

"Extraordinary Circumstance" means any situation that requires TEP to act in a manner contrary to this Code of Conduct to protect public interest or safety. Examples include the following: (a) an abnormal system condition requiring manual or automatic action to maintain system frequency, to prevent loss of firm load, to prevent equipment damage, or to prevent disconnection of system elements that could adversely affect reliability or safety; (b) a fuel shortage requiring departure from normal operating procedures to minimize the use of a particular fuel; (c) a condition that requires implementation of emergency procedures as defined in the AISA operating protocols or protocols of any successor; or (d) any applicable

law, regulation, court order, or regulatory agency directive requiring TEP to act in a manner contrary to the Code of Conduct.

“**Interim Competitive Activities**” means any Competitive Services, exclusive of those set forth in A.A.C. R14-2-1615 (B), that TEP may lawfully provide until December 31, 2002.

“**Noncompetitive Services**” means those services described in A.A.C. R14-2-1601 (29).

“**Permitted Competitive Activities**” means those Competitive Services that TEP may provide pursuant to A.A.C. R14-2-1615 (B), except for any service provided as part of Standard Offer Service.

“**Policies and Procedures**” or “**P&P**” means those policies and procedures developed by TEP to implement this Code of Conduct.

“**Same Terms**” means that TEP shall provide Noncompetitive Services to its Competitive Activities and Third Parties on the same terms and conditions.

“**Standard Offer Service**” means the bundled provision of retail electric service as described in A.A.C. R14-2-1601 (38).

“**Third Party**” means any Electric Service Provider or other market participants that may lawfully provide Competitive Services to retail customers that do not fall within the definition of TEP or Competitive Activities, as those terms are defined in this Code of Conduct.

II. **Applicability of Code of Conduct**

The Code of Conduct applies to the conduct of TEP and its Competitive Activities, unless an Extraordinary Circumstance excuses compliance.

All employees and authorized agents of TEP shall comply with this Code of Conduct. Failure to comply with this Code of Conduct will subject the employee to disciplinary actions as described in Section XIII.

III. **Treatment of Similarly Situated Persons**

- A. TEP shall apply its tariffs in the same manner to similarly situated entities. If a tariff provision allows for discretion in its application, TEP shall apply that provision in a non-discriminatory manner between its Competitive Activities and all Third Parties and their respective customers.

- B. TEP shall process all similar requests for Noncompetitive Services and for Permitted Competitive Activities, if applicable, in the same manner and within the same time period.
- C. TEP shall provide access to Distribution Service-specific information (including information about available distribution capability, transmission access, and curtailments) to its Competitive Electric Affiliates and Third Parties concurrently and under the same terms and conditions.

IV. Use of Confidential Customer Information

- A. TEP shall not provide Confidential Customer Information to any Competitive Electric Affiliate or Third Party without the customer's written authorization. Such information may be provided only to the extent specifically authorized.
- B. TEP shall inform any Competitive Electric Affiliate or Third Party seeking Confidential Customer Information that such information may be released only after TEP receives the customer's written authorization.

V. Use of the Bill and Promotions within the Bill Envelope

- A. If TEP decides to include any amounts due for its Competitive Activities within the Bill, TEP shall develop a section in its P&P to ensure equal access to billing services for Third Parties which shall provide that TEP will include in its Bill the amounts due for Competitive Services to any Third Party on the Same Terms, upon request.
- B. This provision shall not prevent TEP's Competitive Activities or any Third Party from including amounts due for Noncompetitive Services in its own consolidated billing statement, as long as the customer receiving such consolidated billing statement has authorized TEP's Competitive Activities or a Third Party, as applicable, to act as its agent for such purpose.
- C. If TEP chooses to insert any advertising or promotional materials for its Competitive Activities or for any Third Party's Competitive Services into the envelope for the Bill or to print such advertisements on the Bill or billing envelope, TEP shall develop a section in its P&P to ensure equal access to advertising space in or on the Bill or billing envelope.

VI. Customer Telephone Calls

Telephone numbers and websites used by TEP for provision of Noncompetitive Services shall be different from those used by its Competitive Electric Affiliates.

VII. Prohibition on Suggestion of Utility Advantage

- A. TEP shall not state in any advertising, promotional materials, or sales efforts that a consumer who purchases services from TEP's Competitive Activities will receive preferential treatment in the provision of Noncompetitive Services or that any other advantage regarding the provision of Noncompetitive Services will accrue to that consumer.
- B. The name or logo of TEP as a utility distribution company shall not be used in promotional advertising material circulated by a Competitive Electric Affiliate.
- C. TEP personnel shall not specify to any customer or potential customer a preference for any Competitive Service provided by TEP's Competitive Activities over those of any Third Party.
- D. TEP personnel shall not specify to any customer or potential customer a preference for any Competitive Service provided by a Third Party over any Competitive Service provided by any other Third Party.
- E. TEP personnel providing Noncompetitive Services shall either inform customers who inquire about Competitive Services that a list of Electric Service Providers is available at no charge from the Arizona Corporation Commission on its website or by telephone, and upon request shall provide the customers with the appropriate Arizona Corporation Commission website address and telephone number, or may provide such customers with a copy of the current Arizona Corporation Commission list of such providers.
- F. TEP shall not require that a consumer purchase any Competitive Service from TEP's Competitive Activities as a condition to providing Noncompetitive Services.
- G. Prior to the divestiture of TEP generation pursuant to Arizona Corporation Commission Decision No. 62103 (November 30, 1999), TEP generation service shall not be sold on a discounted basis to Standard Offer Service customers without the express permission of the Arizona Corporation Commission.

VIII. Accounting for Costs

- A. TEP shall not subsidize its Competitive Activities through any rates or charges for Noncompetitive Services. However, this provision does not require TEP to charge more than its authorized tariff rate for any Noncompetitive Service.

- B. All transactions between TEP and its Competitive Electric Affiliate shall be accounted for in accordance with TEP's P&P, which shall be developed to describe the cost allocation of all transactions pertaining to TEP and its Competitive Electric Affiliates in a manner that ensures that there is no subsidization of the Competitive Electric Affiliate by the Noncompetitive Services of TEP. Any material violation of the P&P or other activity which would constitute engagement in unlawful anticompetitive behavior shall constitute a violation of this Code of Conduct.
- C. The initial P&P shall be submitted to the Commission for review and approval. If no action is taken by the Commission or its designee within 60 days of the filing, the P&P shall be deemed approved. Beginning one year from the date of approval of the P&P, TEP shall notify the Commission by filing annual updates to the P&P, including any and all Commission approved modifications as specified in subsection D, to allocation methods and changes in direct and indirect allocators used in the P&P. If no action is taken by the Commission or its designee within 30 days of its filing, the update shall be deemed approved.
- D. TEP may not make and implement any material change to the P&P without seeking the prior approval of the Commission or its designee. Once notification is made by TEP of an intended modification, if no action is taken by the Commission or its designee within 30 days of its filing, the modification shall be deemed approved.

IX. Reporting Requirements

TEP shall submit the following information to the Commission on an annual basis:

- A. A list of all Extraordinary Circumstances excusing TEP's compliance with this Code of Conduct and a report explaining the nature, cause, and duration of each incident.
- B. A report detailing the costs associated with all nontariffed transactions between TEP and its Competitive Electric Affiliates, with the associated costs reported separately for each business activity and for each transaction.
- C. A report detailing how many non-Standard Offer Service customers were provided metering services or meter reading services pursuant to R14-2-1615.B and how many Electric Service Providers received consolidated billing services from TEP pursuant to R14-2-1615.B.

X. Separation Requirements

- A. TEP and its Competitive Activities shall be separate corporate affiliates to the extent required by A.A.C. R14-2-1615 and Decision No. ~~62130~~⁶²¹⁰³ (November 30, 1999).
- B. TEP shall not provide Interim Competitive Activities.
- C. TEP and its Competitive Electric Affiliates shall keep separate books and records. TEP shall keep accounting records that set forth appropriate cost allocations between TEP's Noncompetitive Services, and its Competitive Electric Affiliates. All TEP records shall be kept in accordance with the FERC Uniform System of Accounts and Generally Accepted Accounting Principles. As a precondition to transacting any business with TEP, books and records of TEP's Competitive Electric Affiliates must be made available for inspection by the Arizona Corporation Commission to the extent reasonably necessary to determine compliance with this Code of Conduct.
- D. TEP and its Competitive Electric Affiliates shall not jointly employ the same employees; provided, however, that TEP and its Competitive Electric Affiliates may have common officers and directors for corporate support, oversight, and governance, but TEP officers directly responsible for operational matters shall not serve as officers or directors of a Competitive Electric Affiliate. Common officers and directors shall not utilize Confidential Information obtained through the provision of Noncompetitive Service to provide a competitive advantage to a Competitive Electric Affiliate. Contracts for services accounted for in conformance with Section XI shall not constitute prohibited joint employment if measures are taken to prevent the transfer of Confidential Information between TEP and a Competitive Electric Affiliate.
- E. This Code of Conduct shall not prohibit TEP and its Competitive Electric Affiliates from purchasing shared services in accordance with the P&P; provided, however, that TEP, and any Competitive Electric Affiliate shall take appropriate measures to prevent the transfer of Confidential Information between TEP and its Competitive Electric Affiliates.

XI. Transfers of Goods and Services

- A. TEP's tariffed goods and services shall be provided to Third Parties and its Competitive Electric Affiliates at the rates and under the terms and conditions set forth in the tariff.
- B. If TEP sells nontariffed goods and services that were developed by TEP for sale in the market to its Competitive Electric Affiliates; the transfer price shall be the

fair market value. Such goods and services shall be provided to TEP's Competitive Electric Affiliates and Third Parties on a non-discriminatory basis.

- C. All other transfers of nontariffed goods and services from TEP to TEP's Competitive Electric Affiliates shall be at the higher of fully allocated cost or fair market value.
- D. If TEP's Competitive Electric Affiliates transfer any goods and services to TEP that were developed for sale by the Competitive Electric Affiliate in the market, the transfer price shall be the fair market value.
- E. All other transfers of goods and services from TEP's Competitive Electric Affiliates to TEP shall be at the lower of fully allocated cost or fair market value.

XII. Joint Marketing

TEP and its Competitive Electric Affiliates shall not jointly market their respective services.

XIII. Dissemination, Education, and Compliance

- A. Copies of this Code of Conduct shall be provided to employees of TEP and its Competitive Electric Affiliates and those authorized agents of TEP and its Competitive Electric Affiliates that are likely to be engaged in activities subject to the Code of Conduct. A copy of the Code of Conduct shall be maintained on UniSource Energy Corporation's Intranet.
- B. Training on the provisions of the Code of Conduct and its implementation shall be provided to all TEP employees, as well as to authorized agents that are likely to be engaged in activities subject to the Code of Conduct.
- C. Compliance with the Code of Conduct is mandatory. A TEP employee's or agent's failure or refusal to abide by or to act according to such standards may subject the employee or agent to disciplinary action, up to and including discharge from employment or termination of the agent's relationship with TEP.
- D. Questions regarding this Code of Conduct should be directed to the TEP Legal Department. Compliance with this Code of Conduct shall be administered as part of the UniSource Energy Corporation's Code of Ethics and Principles of Conduct.

XIV. Procedure to Modify the Code of Conduct

TEP or any other interested party, including Commission Staff may request modifications to the Code of Conduct by filing an application with the Commission. The application shall set forth the proposed modifications and the reasons supporting them.

XV. Dispute Resolution

To the extent permitted by law, complaints concerning violations of this Code of Conduct shall be processed under the procedures established in A.A.C. R14-2-212.