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BEFORE THE ARIZONA CORPORATION COMMISSION

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AZ CORP COMMISSION
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Arizona Corporation Commission
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**IN THE MATTER OF THE REVIEW AND
POSSIBLE REVISION OF ARIZONA
UNIVERSAL SERVICE FUND RULES,
ARTICLE 12 OF THE ARIZONA
ADMINISTRATIVE CODE**

DOCKET NO. RT-00000H-97-0137

**IN THE MATTER OF THE
INVESTIGATION OF THE COST OF
TELECOMMUNICATIONS ACCESS.**

DOCKET NO. T-00000D-00-0672

**QWEST CORPORATION'S REPLY
REGARDING MATRIX ISSUES AND
PROCEDURAL RECOMMENDATIONS**

Qwest Corporation ("Qwest") submits the following reply comments pursuant to the Procedural Order entered in these dockets, dated August 20, 2008.

1. Which carriers' access rates should be the subject of this proceeding? Rural ILECs only? CLECs too?

Qwest Position: Rural ILEC and CLEC rates should both be addressed in this proceeding. Qwest's switched access rates have already been reduced on two separate occasions as part of Phase I of this docket and it would be improper to further address Qwest's rates prior to completing Phase II for all other carriers in the state.

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2. What access rate level and structure should be targeted? Interstate? Qwest's current intrastate access rate level? Elimination of the CCL?

Qwest Position: Qwest's current intrastate rate level should be the objective for the carriers subject to Phase II.

3. How much of access cost recovery, if any, should be shifted to end users? What showing should be required for such a shift? What should be the role of "benchmark" rates, and how should benchmarks be set?

Qwest Position: Benchmarks should be set equal to 125% of the statewide average rate for both residence and business basic local service. Recovery of any reductions in a carrier's intrastate access charges should first be made by raising end user rates by an amount not to exceed the benchmark. The revenue affect associated with the access charge reductions should be calculated using current quantities for the access elements multiplied by the difference between the existing and proposed access rates.

4. How much of access cost recovery, if any, should be shifted to the AUSF? What showing should be required for such a shift?

Qwest Position: Any amount of revenue recovery for access cost reductions not recovered by first increasing local rates as described in # 3 above, or through FUSF disbursements, would be eligible for recovery from the AUSF. Carriers should first be required to make a showing, either through a R14-2-103 filing, or through a simplified earnings review, that their earnings do not exceed the authorized rate of return.

1

2 5. How long should a transition period be, if any?

3

4 Qwest Position: Any transition period should be determined on a carrier by carrier basis.

5 Some carriers may need to make large increases to local rates in order to reach the benchmark

6 and it would be appropriate to consider phasing those in over a period of time. Qwest believes

7 that any phase in of rates should be accomplished in no more than three years.

8

9 6. Which carriers should be eligible for AUSF support?

10

11 Qwest Position: Only carriers who are certified as ETCs and whose rates are regulated by the

12 ACC should be eligible for AUSF support.

13

14 7. What should be supported by the AUSF? Access replacement only? High cost loops? Line

15 extensions? Centralized administration and automatic enrollment for Lifeline and Link-Up?

16

17 Qwest Position: As stated above, access replacement should only be supported to the extent

18 that revenues cannot be recovered by raising local rates up to the statewide benchmark. AUSF

19 funding could be used to support High cost loops by utilizing a competitive bid process for the

20 minimum support necessary to provide service in the unserved area. The winner of the

21 competitive bid will be the exclusive recipient of AUSF in the unserved area. Any such AUSF

22 funds dispersed will be considered as an aid to construction, with no continuing support for the

23 recipient's on-going operations after the initial construction. The winning bid must commit to

24 serving the area for a minimum of 10 years.

25

26 AUSF funds should also be available in connection with the centralized administration and

1 automatic enrollment of the Lifeline, Telephone Assistance, and Link-up Programs, all of which
2 support and promote AUSF principles.

3

4 8. What should be the basis of AUSF contributions and what should be the structure of any
5 AUSF surcharge(s)?

6

7 Qwest Position: AUSF Contributions should come from all sectors of the industry, i.e. ILEC,
8 CLEC, Cable, Wireless and VOIP providers should all contribute. Pending adoption of revised
9 procedures at the federal level, contributions should be determined based on a carrier's percent
10 of statewide revenues. The AUSF surcharge should mirror any changes made to the surcharge
11 methodology adopted by the FCC in connection with the Federal Universal Service Fund.

12

13 9. Other substantive issues?

14

15 Qwest Position: None

16

17 10. How is the best way to proceed resolving the foregoing issues?

18

19 Qwest Position:

20

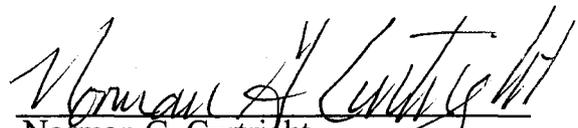
21 The FCC has recently given indications that it plans to address intercarrier compensation issues
22 by the end of this year. Qwest believes that that it would be advisable to wait and see what
23 direction the FCC takes with respect to access charges before proceeding in Arizona. If the FCC
24 fails to take action by the end of the year, then Qwest recommends that the Commission
25 commence a rulemaking proceeding in Arizona.

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RESPECTFULLY SUBMITTED this 7th day of October, 2008.

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