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BEFORE THE ARIZONA CORP COMMISSION

COMMISSIONERS

MIKE GLEASON, Chairman WILLIAM A. MUNDELL JEFF HATCH-MILLER KRISTIN K. MAYES GARY PIERCE Arizona Corporation Commission DOCKETED

SEP 13 2007

DOCKETED BY

In the matter of:

KENNETH HOWARD FRALEIGH and LINDA)
JEAN FRALEIGH, husband and wife

Respondents.

DOCKET NO. S-20551A-07-0521

NOTICE OF OPPORTUNITY FOR HEARING REGARDING PROPOSED ORDER TO CEASE AND DESIST, ORDER FOR RESTITUTION, FOR ADMINISTRATIVE PENALTIES AND FOR OTHER AFFIRMATIVE ACTION

NOTICE: EACH RESPONDENT HAS 10 DAYS TO REQUEST A HEARING

EACH RESPONDENT HAS 30 DAYS TO FILE AN ANSWER

The Securities Division ("Division") of the Arizona Corporation Commission ("Commission") alleges that KENNETH HOWARD FRALEIGH ("FRALEIGH" or "RESPONDENT") has engaged in acts, practices and transactions, which constitute violations of the Securities Act of Arizona, A.R.S. § 44-1801 *et seq.* ("Securities Act").

I. JURISDICTION

1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.

II. RESPONDENTS

2. At all times material hereto, FRALEIGH was a resident of Arizona and was not registered as a securities salesperson.

- 3. At all times material hereto, FRALEIGH was married to LINDA JEAN FRALEIGH and was acting for his own benefit, and for the benefit or in furtherance of the marital community of KENNETH HOWARD FRALEIGH and LINDA JEAN FRALEIGH. LINDA JEAN FRALEIGH is joined in this action under A.R.S. § 44-2031(C) solely for purposes of determining the liability of the marital community.
- 4. FRALEIGH and LINDA JEAN FRALEIGH may be collectively referred to as "RESPONDENTS." LINDA JEAN FRALEIGH may be referred to as "RESPONDENT SPOUSE."

III. FACTS

- 5. In approximately May 2005, RESPONDENTS were approached by their son in law, Maurice McCleod ("McCleod"), regarding an opportunity to invest in real estate. McCleod resided in California and was the managing member of Pacific Wealth Management, L.L.C. ("PWM") through March 29, 2007. PWM is a Nevada limited liability company that conducted business in Riverside County, California. PWM is not affiliated with and is separate and distinct from a limited liability company, Pacific Wealth Management, L.L.C., an investment adviser registered with the State of California. In late 2006, the registered investment adviser obtained a temporary restraining order preventing PWM from using the Pacific Wealth Management name.
- 6. McCleod represented to RESPONDENTS that PWM was a real estate consulting firm and assisted with real estate transactions.
- 7. From approximately May 2005 to December 2006, PWM and/or at least one of its related entities conducted investment seminars throughout California and, with the assistance of FRALEIGH, in Tucson, Arizona. PWM's related entities include, but are not limited to, Stonewood Consulting Inc., Total Return Fund, L.L.C., Jovane Investments, Sunburst Financial Systems, Inc. and Oetting Enterprises, Inc. Representatives from PWM including, but not limited to, FRALEIGH,

McCleod, James Duncan, Hendrix Montecastro and Charlie Choi, organized and attended the seminars.

- 8. RESPONDENTS agreed to invest with PWM in May 2005. By August 2006, RESPONDENTS had purchased five properties through PWM.
- 9. To become a client of PWM required adherence to PWM's three rules which, according to FRALEIGH, were, "They make all decisions, whatever they say I do, and it's a three-year commitment."
- 10. After agreeing to invest, FRALEIGH began to offer family members, co-workers, members of his church and others an opportunity to invest through PWM and its related entities.
- 11. At all times material hereto, FRALEIGH was employed as a facility manager by the United States Air Force at Davis-Monthan Air Force Base in Tucson, Arizona.
- 12. FRALEIGH was designated as a "referral partner" by PWM and he provided prospective investors with PWM business cards printed with his name. As part of his responsibilities as a referral partner, FRALEIGH acted as a liaison between California representatives of PWM and investors whom FRALEIGH had recruited into the program.
- 13. FRALEIGH's sales activities included sharing with prospective investors that he had invested with PWM, assisting with organizing the investment seminars, recruiting prospective investors to attend and providing his own testimonial at the seminars to those in attendance.
- 14. FRALEIGH's ability to recruit prospective investors from Tucson resulted in him becoming PWM's primary source for Tucson area investors.
- 15. In exchange for FRALEIGH's services as a "referral partner," he was compensated by PWM and its related entities.
- 16. FRALEIGH failed to inform prospective investors that he was being compensated for his recruitment and referral of prospective investors.

Stonewood Consulting, Inc. ("Stonewood'). Beginning in early 2006, as a result of Stonewood's poor reputation in the real estate community, FRALEIGH directed prospective investors to purchase securities issued by PWM. Prospective investors were offered an opportunity to participate in a program in which PWM (either directly or through an affiliated entity) would use the investor's credit to buy real estate.

18. PWM and its related entities located the real estate to be purchased, arranged the financing,

17. The security initially offered to prospective investors by FRALEIGH was an investment

contract comprised of residential real estate ("real estate program") through a company known as

18. PWM and its related entities located the real estate to be purchased, arranged the financing, obtained the appraisals and ultimately purchased the residential real estate to be held in the investor's name. FRALEIGH told prospective investors that the properties being purchased would be rented until such time as their value appreciated to the point that they could then be sold with the investors realizing the increase in the value of the real estate.

19. Prospective investors had no input into the initial selection of the properties to be purchased, the renters who would occupy the properties, the property maintenance company, the title company, the mortgage company or the appraiser. Likewise, investors were not responsible for deciding when the homes would be sold. In most instances, prospective investors did not see the appraisals performed on the properties being purchased in their names. The lack of investor input resulted from investors' adherence to PWM's three rules.

20. FRALEIGH told prospective investors that PWM would make monthly payments to the investor to cover mortgage payments and expenses. The majority of individuals who invested in the real estate program purchased multiple residences.

21. FRALEIGH had not obtained nor sought any financial information from PWM and its related entities that would have allowed him to represent to prospective investors that PWM or its related entities were in a position to continue to make the monthly payments to cover mortgage payments and expenses on properties purchased in the names of new investors.

- 22. FRALEIGH also offered prospective investors an opportunity to invest cash, which they were encouraged to obtain by refinancing the existing mortgages on their primary residence. FRALEIGH informed prospective investors that this cash would be invested in securities such as stocks, bonds, precious metals, or other unspecified investments. Prospective investors were again promised monthly payments in an amount sufficient to cover the monthly payments on these newly refinanced mortgages. Several investors refinanced the existing mortgages on their primary residence and some investors obtained second mortgages on their primary residence.
- 23. The transactions to close the purchase of real estate by investors through the real estate program and the refinancing by investors of their principal residence were structured to generate excess funds that would be wired directly to PWM or its related entities.
- 24. PWM and its related entities ceased making payments to investors to cover their debt payments in late 2006. Numerous investors now face foreclosure proceedings on the multiple properties purchased in their names as well as their principal residences.
- 25. In addition to residential real-estate investments and in an effort to raise additional cash to offset the effects of the slowing real estate market, PWM representatives created an investment fund called Total Return Fund, L.L.C. ("TRF"). In the summer of 2006, PWM began to apply for credit cards and/or lines of credit in investors' names. In many instances, application was made without the prior consent of the investor. FRALEIGH then offered prospective investors an opportunity to invest in securities through TRF. To generate the cash required to invest with TRF, FRALEIGH encouraged investors to obtain cash advances against the credit cards or the lines of credit, and to invest the cash in TRF. TRF was described to investors as a short-term investment opportunity offering an extremely high return. Several investors opened credit card accounts and lines of credit and requested cash advances and loan amounts which were subsequently forwarded to PWM and it related entities such as TRF.

26. FRALEIGH also offered securities in the form of unspecified foreign currency through an entity known as Jovane Investments. Toward the end of 2006, investors were asked to liquidate their retirement savings and to use those funds to purchase an investment involving foreign currency. Among other things, Jovane representatives told investors that the opportunity promised an 8:1 return in six months. To date, investors have not received the promised return on their investment in foreign currency.

IV. VIOLATION OF A.R.S. § 44-1841

(Offer or Sale of Unregistered Securities)

- 27. From on or about May 2005, FRALEIGH offered and sold securities in the form of investment contracts, within or from Arizona, in violation of A.R.S. §44-1841.
- 28. The securities referred to above were not registered pursuant to the provisions of Articles 6 or 7 of the Securities Act.
 - 29. This conduct violates A.R.S. § 44-1841.

V. <u>VIOLATION OF A.R.S. § 44-1842</u>

(Transactions by Unregistered Dealers or Salesmen)

- 30. FRALEIGH offered or sold securities within or from Arizona, while not registered as a dealer or salesman pursuant to the provisions of Article 9 of the Securities Act.
 - 31. This conduct violates A.R.S. §44-1842.

VI. VIOLATION OF A.R.S. § 44-1991

(Fraud in Connection with the Offer or Sale of Securities)

32. In connection with the offer or sale of securities within or from Arizona, FRALEIGH directly or indirectly: (i) employed a device, scheme or artifice to defraud; (ii) made untrue statements of material fact or omitted to state material facts which were necessary in order to make the statements made not misleading in light of the circumstances under which they were made; and (iii) engaged in

transactions, practices or courses of business which operated or would operate as a fraud or deceit upon offerees and investors. FRALEIGH's conduct includes, but is not limited to, the following:

- a) Failing to inform prospective investors that he was being compensated for his sales activities; and
- b) Failing to provide prospective investors with any salient financial and/or other background information about the companies offering the investment opportunities he was promoting; and
- c) Failing to fully disclose to prospective investors the risks associated with the investment programs he was promoting; and
- d) Failing to inform prospective investors that Maurice McCleod, the managing member of Pacific Wealth Management, was his son in law.
 - 33. This conduct violates A.R.S. § 44-1991.

VII. REQUESTED RELIEF

The Division requests that the Commission grant the following relief against Respondents:

- 1. Order FRALEIGH to permanently cease and desist from violating the Securities Act, pursuant to A.R.S. §44-2032;
- 2. Order FRALEIGH to take affirmative action to correct the conditions resulting from his acts, practices or transactions, including a requirement to make restitution pursuant to A.R.S. §44-2032;
- 3. Order FRALEIGH to pay the state of Arizona administrative penalties of up to five thousand dollars (\$5,000) for each violation of the Securities Act, pursuant to A.R.S. §44-2036;
- 4. Order that the marital community of FRALEIGH and RESPONDENT SPOUSE be subject to any order of restitution, rescission, administrative penalties, or other appropriate affirmative action pursuant to A.R.S. §25-215; and

5. Order any other relief that the Commission deems appropriate.

VIII. HEARING OPPORTUNITY

Any Respondent, including RESPONDENT SPOUSE, may request a hearing pursuant to A.R.S. §44-1972 and A.A.C. R14-4-306. Any Respondent requesting a hearing must also answer this Notice. A request for hearing must be in writing and received by the Commission within 10 business days after service of this Notice of Opportunity for Hearing. The request for hearing must be delivered or mailed to Docket Control, Arizona Corporation Commission, 1200 W. Washington, Phoenix, Arizona 85007. Filing instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at

http://www.azcc.gov/Divisions/Hearings/Docket.asp

If a request for a hearing is timely made, the Commission shall schedule the hearing to begin 20 to 60 days from the receipt of the request unless otherwise provided by law, stipulated by the parties, or ordered by the Commission. If a request for a hearing is not timely made, the Commission may, without a hearing, enter an order against each Respondent granting the relief requested by the Division in this Notice of Opportunity for Hearing.

Persons with a disability may request a reasonable accommodation such as a sign language interpreter, as well as request this document in an alternative format, by contacting Linda Hogan, Executive Assistant to the Executive Director, voice phone number (602) 542-3931, e-mail lhogan@azcc.gov. Requests should be made as early as possible to allow time to arrange the accommodation.

IX. ANSWER REQUIREMENT

Pursuant to A.A.C. R14-4-305, if RESPONDENT or RESPONDENT SPOUSE requests a hearing, RESPONDENT or RESPONDENT SPOUSE must deliver or mail an Answer to this Notice of Opportunity for Hearing to Docket Control, Arizona Corporation Commission, 1200 W. Washington, Phoenix, Arizona 85007, within 30 calendar days after the date of service of this

Notice. Filing instructions may be obtained from Docket Control by calling (602) 542-3477 or on the Commission's Internet web site at http://www.azcc.gov/Divisions/Hearings/Docket.asp

Additionally, RESPONDENT or RESPONDENT SPOUSE must serve the Answer upon the Division. Pursuant to A.A.C. R14-4-303, service upon the Division may be made by mailing or by hand-delivering a copy of the Answer to the Division at 1300 West Washington, 3rd Floor, Phoenix, Arizona, 85007, addressed to William W. Black.

The Answer shall contain an admission or denial of each allegation in this Notice and the original signature of each Respondent or Respondents' attorney. A statement of a lack of sufficient knowledge or information shall be considered a denial of an allegation. An allegation not denied shall be considered admitted.

When RESPONDENT or RESPONDENT SPOUSE intends in good faith to deny only a part or a qualification of an allegation, RESPONDENT or RESPONDENT SPOUSE shall specify that part or qualification of the allegation and shall admit the remainder. RESPONDENT and RESPONDENT SPOUSE waive any affirmative defense not raised in the answer.

The officer presiding over the hearing may grant relief from the requirement to file an Answer for good cause shown.

Dated this 13th day of September, 2007.

Mark Dinell

Assistant Director of Securities