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Arizona Corporation Commission

DOCKETED

BEFORE THE ARIZONA CORPORATION COMMISSION
MAY 13 2002

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3 WILLIAM A. MUNDELL
CHAIRMAN
4 JIM IRVIN
COMMISSIONER
5 MARC SPITZER
COMMISSIONER

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AZ CORP COMMISSION
IT CONTROL

6
7 IN THE MATTER OF THE GENERIC
8 PROCEEDINGS CONCERNING ELECTRIC
RESTRUCTURING ISSUES.

Docket No. E-00000A-02-0051

**TUCSON ELECTRIC POWER
COMPANY'S TRACK B PROPOSALS**

9
10 Tucson Electric Power Company ("TEP"), through undersigned counsel, in
11 response to the Procedural Orders dated May 2, 2002 (the "Procedural Orders"), hereby
12 submits its proposed (a) list of qualifications to act as an independent consultant/evaluator;
13 (b) list of issues for consideration in the Track B proceeding; and (c) procedural timetable
14 for meeting the October 21, 2002 completion date, as follows:
15

16 **I. INTRODUCTION.**

17
18 The Procedural Orders establish two separate, but concurrent, proceedings to
19 address issues that have been raised in connection with the Arizona Public Service
20 Company ("APS") and TEP requests for a variance to the Electric Competition Rules.¹
21 The first proceeding, "Track A", involves "the transfer of assets and associated market
22 power issues, as well as the issues of the Code of Conduct, the Affiliated Interest Rules,
23 and the jurisdictional issues raised by Chairman Mundell." Procedural Order I at 1-2.
24

25
26 ¹ On May 2, 2002, the Commission issued two Procedural Orders in this matter. The
27 eleven- page Procedural Order addressing the schedules for Track A and Track B shall be referred
to as "Procedural Order I". The two- page Procedural Order addressing the TEP MGC issues shall
be referred to as "Procedural Order II".

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The second proceeding, "Track "B", is to address issues surrounding the anticipated competitive solicitation of electric power and the TEP Motion for Clarification of Settlement Agreement. Procedural Order I at 2; and Procedural Order II at 2.

The Commission has instructed interested parties to submit, on or before March 13, 2002, a proposed (a) list of qualified persons to act as an independent consultant/evaluator; (b) list of issues for consideration in the Track B proceeding; and (c) procedural timetable for meeting the October 21, 2002 completion date. The Commission has also set a deadline of May 29, 2002, for filing direct testimony relevant to Track A issues.

A. Track B proposals should be considered in context with Track A testimony.

TEP believes that it is important that the Commission evaluate the Track B proposals contained herein in the context of the Track A direct testimony. TEP's Track A testimony (and the Commission's response thereto) may impact the current concept of competitive solicitation in the wholesale electric power market. Accordingly, TEP reserves the right to modify or supplement any of the proposals set forth herein.

B. TEP requests that the Commission grant TEP's Request for Variance.

TEP also remains concerned that the Commission will not complete the Track A and Track B proceedings in time for TEP to meet the December 31, 2002 deadline to divest its generating assets and begin competitive solicitation of its power needs. In light of the schedules announced in the Procedural Orders, under the best-case scenario, the Commission will not rule on the generic Track B issues until October 21, 2002. The

1 Commission will then need to apply those standards and processes specifically to TEP and
2 its service territory. Assuming that there is no slippage in the generic Track B timetable,
3 TEP will only have a little more than two (2) months to participate in TEP-specific Track
4 B hearings and then implement the standards and processes ordered by the Commission.
5

6 Thus, TEP renews its request that the Commission provide TEP and the other
7 parties with clear direction by granting a variance until after the re-evaluation and, if
8 necessary, modification of the Electric Competition Rules has been completed. Additional
9 testimony in support of this request will be provided in TEP's Track A direct testimony.²
10

11
12 **II. LIST OF QUALIFICATIONS TO ACT AS AN INDEPENDENT**
13 **CONSULTANT/EVALUATOR.**

14 TEP understands that the Commission is contemplating hiring an independent
15 consultant/evaluator ("independent consultant") to assist in the development of a
16 competitive solicitation process. TEP appreciates the opportunity to provide the
17 Commission with input into the selection of the independent consultant.
18

19 TEP's first impression is that an independent consultant is not indispensable to the
20 development of a competitive solicitation process. TEP believes that there is sufficient
21 expertise among the utilities, merchants, Commission Staff and other intervenors in this
22 proceeding to establish guidelines for the competitive solicitation of electric power.
23
24 Inasmuch as there has been, up to this point in time, few competitive solicitation processes
25

26 ² TEP's Request for Variance seeks the extension of the compliance dates for A.A.C. R14-
27 2-1606.B and R-14-2-1615A until either December 31, 2003 or a date six (6) months after a final
order in the docket, whichever is later.

1 that have been implemented (and with limited experience with which to judge their long
2 term success) TEP is not entirely convinced that an independent consultant would have
3 incrementally more experience in developing appropriate policies and procedures than the
4 participants in this docket.
5

6 Nevertheless, if the Commission is determined to hire an independent consultant to
7 assist it, then TEP believes that the following criteria should be followed to ensure that the
8 consultant selected is experienced and independent:
9

- 10 1. The independent consultant does not have a financial interest in and is not
11 representing any utility, ESP or merchant power provider certificated in
12 Arizona (or whose application for a certificate is pending) or who owns or is
13 constructing a power plant in the State.
14
- 15 2. The independent consultant has prior experience in developing policies and
16 procedures for competitive solicitation in the electric power industry.
17
- 18 3. The independent consultant has prior experience with wholesale power
19 markets in the Southwest Region of California, Nevada, Arizona and New
20 Mexico.
21
- 22 4. The independent consultant is not representing any Regional Transmission
23 Organization, Independent Systems Organization or the Federal Energy
24 Regulatory Commission.
25
26
27

1 TEP has not contacted any potential independent consultants to determine if they
2 are interested in fulfilling the role or if they meet the criteria.³ TEP will provide any
3 names it may have of potential independent consultants directly to Commission Staff.
4

5 **III. LIST OF ISSUES.**

6
7 One of the lessons learned from the prior Electric Competition Rules proceedings is
8 that it is virtually impossible, at the onset, to anticipate all of the issues that will arise and
9 need to be addressed. Consequently, TEP does not claim that its list of issues contains all
10 of the issues that should be addressed or may present themselves in the future. However,
11 TEP has identified some fundamental, although generic, issues that the Commission will
12 need to resolve as it seeks to develop a process for competitive solicitation of electric
13 power in the State.
14

15
16 In submitting this list, TEP has only sought to identify generic issues, rather than
17 explain its position on those issues. Accordingly, TEP reserves the right to modify and
18 supplement this list of issues and to state its position in subsequent pleadings.
19

20 Again, TEP believes that it is important that the proposed Track B issues be
21 analyzed in connection with the Track A issues. In fact, the solution to many of the Track
22 B issues is dependent upon the Commission's resolution of the Track A issues. As one
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26 ³ TEP did not contact any specific individuals so as to avoid the possibility that its
27 communication would be viewed as an attempt to influence the potential consultants' view and
thereby jeopardize its independence.

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example, how the Commission resolves the issues surrounding the divestiture of generation assets will have an impact on many aspects of competitive solicitation.

Listed below are four (4) general Track B issue areas with related sub-issues:

1. What is the Competitive Solicitation Process?

- a) When should the competitive solicitation process begin?
- b) How will the competitive solicitations be disseminated?
- c) What percentage of a utility's power requirements should be obtained through the competitive solicitation process?
- d) Should the percentage of a utility's power requirement obtained through the competitive solicitation process be established at one time or should it be phased-in?
- e) How will the competitive solicitation percentage be calculated?
- f) Will a utility be subject to penalties if it does not meet the competitive solicitation percentage?
- g) If a utility exceeds the annual competitive solicitation percentage, will the excess carry over to next year?
- h) What requirements, if any, should be imposed on the purchase of power that is obtained outside of the competitive solicitation process?

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- i) What are the time frames for initiating and completing the steps of the competitive solicitation process?
 - j) Who will determine the components of each utility's portfolio of competitively solicited purchases?
 - k) What are the criteria and process for determining which offer(s) in response to competitive solicitations should be selected by a utility?
 - l) What mechanism will be in place for dispute resolutions related to competitive solicitations?
 - m) What protections will be in place to maintain the confidentiality of utility and participant information?
 - n) In the event that a supplier of power defaults on the obligation to provide the power, how will replacement energy be obtained?
 - o) How should the competitive solicitation process factor alternative delivery and transmission points?
 - p) Will the competitive solicitation process utilize the "Western Systems Power Pool umbrella agreement" or similar agreements?
- 2. What types of products will be subject to competitive solicitation?**
- a) Will the competitive solicitation process include financial and physical options?
 - b) Will the competitive solicitation percentage include standard block purchases through a broker or power pool?

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- c) How will power produced by “must-run” generators be considered in the competitive solicitation process?
 - d) Should the competitive solicitation percentage consist of block energy purchases, purchases shaped like the utility’s load or a combination thereof?
- 3. What will be the role of the Commission in the Competitive Solicitation Process?**
- a) What will be the duties and responsibilities of the independent consultant?
 - b) Does the acceptance of the competitive solicitation process by the independent consultant constitute a finding of prudence for the costs incurred by the process?
 - c) What will be the scope, terms and effect of a utility’s purchase power adjustment clause?
- 4. What issues will affect the Participants to the competitive solicitation process?**
- a) How will potential suppliers become qualified participants in the competitive solicitation process?
 - b) Will potential suppliers be required to obtain a certificate of convenience and necessity, permit or other authorization from the Commission?
 - c) Will potential suppliers be required to submit proposal fees or bonds?
 - d) What safeguards will be established to insure that “affiliate generators” are not discriminated against in the competitive solicitation process?

1 e) Will the Commission keep a list of qualified suppliers?
2

3 **IV. PROPOSED PROCEDURAL SCHEDULE.**

4 It is important that any final Commission rulings (or rules) regarding the
5 competitive solicitation requirements that apply to TEP be based not only on generic
6 (Arizona electric industry-wide) information, but also upon TEP-specific evidence. TEP's
7 system and customers have unique characteristics that must be factored into the
8 competitive solicitation process is going to be fair and realistic.
9

10 Therefore, TEP recommends that after the Commission has conducted a Track B
11 "generic" hearing, a separate hearing be conducted to consider TEP-specific evidence and
12 to adapt the competitive solicitation process thereto. Accordingly, TEP believes that the
13 components of its procedural schedule are critical—even if the dates of the hearings must
14 be extended. And, TEP believes that a variance to the Electric Competition Rules (with
15 regard to divestiture of assets and competitive solicitation) is prudent to provide all parties
16 with ample time to resolve the Track A and Track B issues and implement the
17 Commission's standards.
18
19

20 TEP is also mindful that the Track A hearing is scheduled for June 14, 2002. TEP
21 believes that it is important that the parties file Track B testimony after the Track A
22 hearing has concluded in order to be able to respond to the evidence presented on the
23 Track A issues.
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ROSHKA HEYMAN & DEWULF, PLC
ONE ARIZONA CENTER
400 EAST VAN BUREN STREET - SUITE 800
PHOENIX, ARIZONA 85004
TELEPHONE NO 602-256-6100
FACSIMILE 602-256-6800

1 **A. Track B Generic Hearing**

2 Submittal of Issues and Procedure—May 13, 2002

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4 Procedural Schedule Issued—May 28, 2002

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6 Round 1 Generic Testimony—July 1, 2002

7
8 Round 2 Generic Testimony—July 15, 2002

9 Procedural Conference—July 29, 2002

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11 Hearing—August 5, 2002

12
13 Briefs—August 26, 2002

14
15 Recommended Order – September 20, 2002

16 Order Re: Competitive Solicitation Process—October 21, 2002 Special Open
17 Meeting

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19 **B. TEP-Specific Hearing**

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21 Testimony Re: TEP specific issues— approximately November 11, 2002 (three
22 weeks after the Generic Track B Order)

23
24 Rebuttal Testimony Re: TEP specific issues—November 25, 2002

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26 Procedural Conference—December 12, 2002

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1 Hearing Re: TEP-specific issues—December 16, 2002

2 Briefs—January 13, 2003

3
4 Recommended Order – February 3, 2003

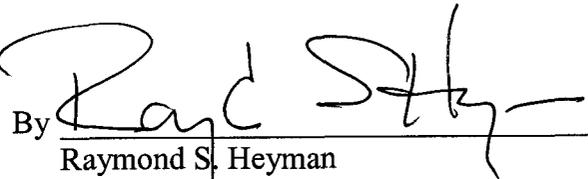
5
6 Order Re: TEP-specific competitive solicitation process—February 20, 2003

7 Special Open Meeting

8
9 TEP recognizes that, alternatively, the Commission may determine that it will
10 amend the Electric Competition Rules subsequent to its rulings in the generic Track B
11 proceeding. TEP submits that its specific data can be submitted either in the TEP-Specific
12 Hearing or in the rulemaking proceeding and that the Electric Competition Rules can be
13 amended in such a fashion as to apply specifically to the TEP system and customers.
14 Accordingly, the time table TEP has set for the TEP Specific Hearing could be adapted for
15 a rulemaking proceeding, if necessary.
16

17
18 Respectfully submitted this 13th day of May, 2002.

19
20 **ROSHKA HEYMAN & DEWULF, PLC**

21
22 By 

23 Raymond S. Heyman
24 Michael W. Patten
25 One Arizona Center
26 400 East Van Buren Street, Suite 800
27 Phoenix, Arizona 85004

Attorneys for Tucson Electric Power Company

ROSHKA HEYMAN & DEWULF, PLC

ONE ARIZONA CENTER
400 EAST VAN BUREN STREET - SUITE 800
PHOENIX, ARIZONA 85004
TELEPHONE NO 602-256-6100
FACSIMILE 602-256-6800

ROSHKA HEYMAN & DEWULF, PLC

ONE ARIZONA CENTER
400 EAST VAN BUREN STREET - SUITE 800
PHOENIX, ARIZONA 85004
TELEPHONE NO 602-256-6100
FACSIMILE 602-256-6800

1

ORIGINAL and 10 COPIES filed
May 13, 2002, with:

2

3

Docket Control
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

4

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6

7

COPIES hand-delivered May 13, 2002, to:

8

Lyn A. Farmer, Esq.
Chief Administrative Law Judge
Hearing Division

9

10

ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

11

12

Chairman William Mundell
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

13

14

15

16

Commissioner Jim Irvin
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

17

18

19

Commissioner Marc Spitzer
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

20

21

22

Christopher Kempley, Esq.
Chief Counsel, Legal Division
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

23

24

25

26

27

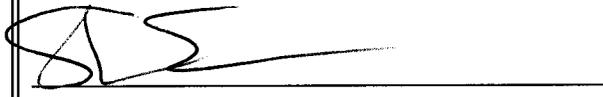
ROSHKA HEYMAN & DEWULF, PLC

ONE ARIZONA CENTER
400 EAST VAN BUREN STREET - SUITE 800
PHOENIX, ARIZONA 85004
TELEPHONE NO 602-256-6100
FACSIMILE 602-256-6800

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- 22
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- 24
- 25
- 26
- 27

Ernest Johnson
Director, Utilities Division
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

(See attached service list)



CONSOLIDATED ELECTRIC VARIANCE W/E-MAIL ADDRESSES- service list (4/23/02)

Lindy Funkhouser
Scott S. Wakefield
RUCO
2828 N Central Ave, Suite 1200
Phoenix, Arizona 85004

Michael A. Curtis
William P. Sullivan
Paul R. Michaud
MARTINEZ & CURTIS, P.C.
2712 North 7th Street
Phoenix, Arizona 85006
Attorneys for Arizona Municipal Power Users
Association, Mohave Electric Cooperative, Inc.,
Navapache Electric Cooperative, Inc., Reliant
Resources, Inc. & Primesouth, Inc.
mcurtis401@aol.com
wsullivan@martinezcurtis.com
pmichaud@martinezcurtis.com

Walter W. Meek, President
ARIZONA UTILITY INVESTORS ASSOCIATION
2100 N. Central Avenue, Suite 210
Phoenix, Arizona 85004

Rick Gilliam
Eric C. Guidry
LAND AND WATER FUND OF THE ROCKIES
ENERGY PROJECT
2260 Baseline Road, Suite 200
Boulder, Colorado 80302

Terry Frothun
ARIZONA STATE AFL-CIO
5818 N. 7th Street, Suite 200
Phoenix, Arizona 85014-5811

Norman J. Furuta
DEPARTMENT OF THE NAVY
900 Commodore Drive, Building 107
San Bruno, California 94066-5006

Barbara S. Bush
COALITION FOR RESPONSIBLE ENERGY
EDUCATION
315 West Riviera Drive
Tempe, Arizona 85252

Sam Defraw (Attn. Code 00I)
Rate Intervention Division
NAVAL FACILITIES ENGINEERING COMMAND
Building 212, 4th Floor
901 M Street, SE
Washington, DC 20374-5018

Rick Lavis
ARIZONA COTTON GROWERS ASSOCIATION
4139 East Broadway Road
Phoenix, Arizona 85040

Steve Brittle
DON'T WASTE ARIZONA, INC.
6205 South 12th Street
Phoenix, Arizona 85040

COLUMBUS ELECTRIC COOPERATIVE, INC.
P.O. Box 631
Deming, New Mexico 88031

CONTINENTAL DIVIDE ELECTRIC
COOPERATIVE
P.O. Box 1087
Grants, New Mexico 87020

DIXIE ESCALANTE RURAL ELECTRIC
ASSOCIATION
CR Box 95
Beryl, Utah 84714

GARKANE POWER ASSOCIATION, INC.
P.O. Box 790
Richfield, Utah 84701

ARIZONA DEPT OF COMMERCE
ENERGY OFFICE
3800 North Central Avenue, 12th Floor
Phoenix, Arizona 85012

ARIZONA COMMUNITY ACTION ASSOC.
2627 N. 3rd Street, Suite 2
Phoenix, Arizona 85004

TUCSON ELECTRIC POWER CO.
Legal Dept - DB203
220 W 6th Street
P.O. Box 711
Tucson, Arizona 85702-0711

A.B. Baardson
NORDIC POWER
6464 N. Desert Breeze Ct.
Tucson, Arizona 85750-0846

Jessica Youle
PAB300
SALT RIVER PROJECT
P.O. Box 52025
Phoenix, Arizona 85072-2025

Joe Eichelberger
MAGMA COPPER COMPANY
P.O. Box 37
Superior, Arizona 85273

Craig Marks
CITIZENS UTILITIES COMPANY
2901 N. Central Avenue, Suite 1660
Phoenix, Arizona 85012-2736

Barry Huddleston
DESTEC ENERGY
P.O. Box 4411
Houston, Texas 77210-4411

Steve Montgomery
JOHNSON CONTROLS
2032 West 4th Street
Tempe, Arizona 85281

Terry Ross
CENTER FOR ENERGY AND
ECONOMIC DEVELOPMENT
P.O. Box 288
Franktown, Colorado 80116-0288

Clara Peterson
AARP
HC 31, Box 977
Happy Jack, Arizona 86024

Larry McGraw
USDA-RUS
6266 Weeping Willow
Rio Rancho, New Mexico 87124

Jim Driscoll
ARIZONA CITIZEN ACTION
5160 E. Bellevue Street, Apt. 101
Tucson, AZ 85712-4828

William Baker
ELECTRICAL DISTRICT NO. 6
7310 N. 16th Street, Suite 320
Phoenix, Arizona 85020

Robert Julian
PPG
1500 Merrell Lane
Belgrade, Montana 59714

C. Webb Crockett
Jay L. Shapiro
FENNEMORE CRAIG, PC
3003 N. Central Avenue, Suite 2600
Phoenix, Arizona 85012-2913
Attorneys for Panda Gila River, L.P.
Wcrockett@fclaw.com
Jshapiro@fclaw.com

Robert S. Lynch
340 E. Palm Lane, Suite 140
Phoenix, Arizona 85004-4529
Attorney for Arizona Transmission Dependent
Utility Group

K.R. Saline
K.R. SALINE & ASSOCIATES
Consulting Engineers
160 N. Pasadena, Suite 101
Mesa, Arizona 85201-6764

Carl Robert Aron
Executive Vice President and COO
ITRON, INC.
2818 N. Sullivan Road
Spokane, Washington 99216

Douglas Nelson
DOUGLAS C. NELSON PC
7000 N. 16th Street, Suite 120-307
Phoenix, Arizona 85020-5547
Attorney for Calpine Power Services

Lawrence V. Robertson Jr.
MUNGER CHADWICK, PLC
333 North Wilmot, Suite 300
Tucson, Arizona 85711-2634
Attorney for Southwestern Power Group, II, LLC;
Bowie Power Station, LLC; Toltec Power Station,
LLC; and Sempra Energy Resources
Lvrobertson@mungerchadwick.com

Tom Wran
Southwestern Power Group II
Twray@southwesternpower.com

Theodore E. Roberts
SEMPRA ENERGY RESOURCES
101 Ash Street, HQ 12-B
San Diego, California 92101-3017
Troberts@sempra.com

Albert Sterman
ARIZONA CONSUMERS COUNCIL
2849 East 8th Street
Tucson, Arizona 85716

Michael Grant
GALLAGHER & KENNEDY
2575 East Camelback Road
Phoenix, Arizona 85016-9225
Attorneys for AEPCO, Graham County Electric
Cooperative, and Duncan Valley Electric
Cooperative.
Mmg@gknet.com

Vinnie Hunt
CITY OF TUCSON
Department of Operations
4004 S. Park Avenue, Building #2
Tucson, Arizona 85714

Ryle J. Carl III
INTERNATION BROTHERHOOD OF
ELECTRICAL WORKERS, L.U. #1116
750 S. Tucson Blvd.
Tucson, Arizona 85716-5698

Carl Dabelstein
CITIZENS COMMUNICATIONS
2901 N. Central Ave., Suite 1660
Phoenix, Arizona 85012

Roderick G. McDougall, City Attorney
CITY OF PHOENIX
Attn: Jesse Sears, Assistant Chief Counsel
200 W Washington Street, Suite 1300
Phoenix, Arizona 85003-1611

William J. Murphy
CITY OF PHOENIX
200 West Washington Street, Suite 1400
Phoenix, Arizona 85003-1611
Bill.murphy@phoenix.gov

Russell E. Jones
WATERFALL ECONOMIDIS CALDWELL
HANSHAW & VILLAMANA, P.C.
5210 E. Williams Circle, Suite 800
Tucson, Arizona 85711
Attorneys for Trico Electric Cooperative, Inc.
Rjones@wechv.com

Christopher Hitchcock
HITCHCOCK & HICKS
P.O. Box 87
Bisbee, Arizona 85603-0087
Attorney for Sulphur Springs Valley
Electric Cooperative, Inc.
Lawyers@bisbeelaw.com

Andrew Bettwy
Debra Jacobson
SOUTHWEST GAS CORPORATION
5241 Spring Mountain Road
Las Vegas, Nevada 89150-0001

Barbara R. Goldberg
OFFICE OF THE CITY ATTORNEY
3939 Civic Center Blvd.
Scottsdale, Arizona 85251

Bradford A. Borman
PACIFICORP
201 S. Main, Suite 2000
Salt Lake City, Utah 84140

Timothy M. Hogan
ARIZONA CENTER FOR LAW
IN THE PUBLIC INTEREST
202 E. McDowell Rd., Suite 153
Phoenix, Arizona 85004

Marcia Weeks
18970 N. 116th Lane
Surprise, Arizona 85374

John T. Travers
William H. Nau
272 Market Square, Suite 2724
Lake Forest, Illinois 60045

Timothy Michael Toy
WINTHROP, STIMSON, PUTNAM & ROBERTS
One Battery Park Plaza
New York, New York 10004-1490

Chuck Miessner
NEV SOUTHWEST LLC
P.O. Box 711, Mailstop-DA308
Tucson, Arizona 85702-0711

Billie Dean
AVIDD
P O Box 97
Marana, Arizona 85652-0987

Raymond B. Wuslich
WINSTON & STRAWN
1400 L Street, NW
Washington, DC 20005

Steven C. Gross
PORTER SIMON
40200 Truckee Airport Road
Truckee, California 96161-3307
Attorneys for M-S-R Public Power Agency

Donald R. Allen
John P. Coyle
DUNCAN & ALLEN
1575 Eye Street, N.W., Suite 300
Washington, DC 20005

Ward Camp
PHASER ADVANCED METERING SERVICES
400 Gold SW, Suite 1200
Albuquerque, New Mexico 87102

Theresa Drake
IDAHO POWER COMPANY
P.O. Box 70
Boise, Idaho 83707

Libby Brydolf
CALIFORNIA ENERGY MARKETS
NEWSLETTER
2419 Bancroft Street
San Diego, California 92104

Paul W. Taylor
R W BECK
2201 E. Camelback Rd Suite 115-B
Phoenix, Arizona 85016-3433

James P. Barlett
5333 N. 7th Street, Suite B-215
Phoenix, Arizona 85014
Attorney for Arizona Power Authority

Jay I. Moyes
MOYES STOREY
3003 N. Central Ave., Suite 1250
Phoenix, Arizona 85012
Attorneys for PPL Southwest Generation Holdings,
LLC; PPL EnergyPlus, LLC and PPL Sundance
Energy, LLC
Jimoyes@lawms.com

Stephen L. Teichler
Stephanie A. Conaghan
DUANE MORRIS & HECKSCHER, LLP
1667 K Street NW, Suite 700
Washington, DC 20006

Kathy T. Puckett
SHELL OIL COMPANY
200 N. Dairy Ashford
Houston, Texas 77079

Andrew N. Chau
SHELL ENERGY SERVICES CO., LLC
1221 Lamar, Suite 1000
Houston, Texas 77010

Peter Q. Nyce, Jr.
DEPARTMENT OF THE ARMY
JALS-RS Suite 713
901 N. Stuart Street
Arlington, Virginia 22203-1837

Michelle Ahlmer
ARIZONA RETAILERS ASSOCIATION
224 W. 2nd Street
Mesa, Arizona 85201-6504

Dan Neidlinger
NEIDLINGER & ASSOCIATES
3020 N. 17th Drive
Phoenix, Arizona 85015

Chuck Garcia
PNM, Law Department
Alvarado Square, MS 0806
Albuquerque, New Mexico 87158

Sanford J. Asman
570 Vinington Court
Dunwoody, Georgia 30350-5710

Patricia Cooper
AEPSCO/SSWEPCO
P.O. Box 670
Benson, Arizona 85602
Pcooper@aepnet.org

Steve Segal
LEBOEUF, LAMB, GREENE, & MACRAE
633 17th Street, Suite 2000
Denver, Colorado 80202-3620

Holly E. Chastain
SCHLUMBERGER RESOURCE
MANAGEMENT SERVICES, INC.
5430 Metric Place
Norcross, Georgia 30092-2550

Leslie Lawner
ENRON CORP
712 North Lea
Roswell, New Mexico 88201

Alan Watts
Southern California Public Power Agency
529 Hilda Court
Anaheim, California 92806

Frederick M. Bloom
Commonwealth Energy Corporation
15991 Red Hill Avenue, Suite 201
Tustin, California 92780

Margaret McConnell
Maricopa Community Colleges
2411 W. 14th Street
Tempe, Arizona 85281-6942

Brian Soth
FIRSTPOINT SERVICES, INC.
1001 S.W. 5th Ave, Suite 500
Portland, Oregon 97204

Jay Kaprosy
PHOENIX CHAMBER OF COMMERCE
201 N. Central Ave., 27th Floor
Phoenix, Arizona 85073

Kevin McSpadden
MILBANK, TWEED, HADLEY AND
MCCLOY, LLP
601 S. Figueroa, 30th Floor
Los Angeles, California 90017

M.C. Arendes, Jr.
C3 COMMUNICATIONS, INC.
2600 Via Fortuna, Suite 500
Austin, Texas 78746

Patrick J. Sanderson
ARIZONA INDEPENDENT SCHEDULING
ADMINISTRATOR ASSOCIATION
P.O. Box 6277
Phoenix, Arizona 85005-6277
Psanderson@az-isa.org

Roger K. Ferland
QUARLES & BRADY STREICH LANG, L.L.P.
Renaissance One
Two North Central Avenue
Phoenix, Arizona 85004-2391
Rferland@quarles.com

Charles T. Stevens
ARIZONANS FOR ELECTRIC CHOICE &
COMPETITION
245 W. Roosevelt
Phoenix, Arizona 85003

Mark Sirois
ARIZONA COMMUNITY ACTION ASSOC.
2627 N. Third Street, Suite 2
Phoenix, Arizona 85004

Jeffrey Guldner
Thomas L. Mumaw
SNELL & WILMER
400 E. Van Buren,
One Arizona Center
Phoenix, Arizona 85004-0001
Tmumaw@swlaw.com

Steven J. Duffy
RIDGE & ISAACSON PC
3101 N. Central Avenue, Suite 740
Phoenix, Arizona 85012

Greg Patterson
5432 E. Avalon
Phoenix, Arizona 85018
Gpatterson@aol.com

John Wallace
Grand Canyon State Electric Co-op
120 N. 44th Street, Suite 100
Phoenix, Arizona 85034-1822
Jwallace@gcseca.org

Steven Lavigne
DUKE ENERGY
4 Triad Center, Suite 1000
Salt Lake City, Utah 84180

Dennis L. Delaney
K.R. SALINE & ASSOC.
160 N. Pasadena, Suite 101
Mesa, Arizona 85201-6764

Kevin C. Higgins
ENERGY STRATEGIES, LLC
30 Market Street, Suite 200
Salt Lake City, Utah 84101

Michael L. Kurtz
BORHM KURTZ & LOWRY
36 E. Seventh Street, Suite 2110
Cincinnati, Ohio 45202
Mkurtzlaw@aol.com

David Berry
P.O. Box 1064
Scottsdale, Arizona 85252

William P. Inman
Dept. of Revenue
1600 W. Monroe, Room 911
Phoenix, Arizona 85007
InmanW@revenue.state.az.us

Robert Baltes
ARIZONA COGENERATION ASSOC.
7250 N. 16th Street, Suite 102
Phoenix, Arizona 85020-5270
Bbaltes@bvaeng.com

Jana Van Ness
APS
Mail Station 9905
P.O. Box 53999
Phoenix, Arizona 85072-3999
Jana.vanness@aps.com

David Couture
TEP
4350 E. Irvington Road
Tucson, Arizona 85714

Kelly Barr
Jana Brandt
SRP
Mail Station PAB211
P.O. Box 52025
Phoenix, Arizona 85072-2025
Kjbarr@srpnet.com
Jkbrandt@srpnet.com

Randall H. Warner
JONES SKELTON & HOCHULI PLC
2901 N. Central Avenue, Suite 800
Phoenix, Arizona 85012

John A. LaSota, Jr.
MILLER LASOTA & PETERS, PLC
5225 N. Central Ave., Suite 235
Phoenix, Arizona 85012

Peter W. Frost
Conoco Gas and Power Marketing
600 N. Dairy Ashford, CH-1068
Houston, Texas 77079

Joan Walker-Ratliff
Conoco Gas and Power Marketing
1000 S. Pine, 125-4 ST UPO
Ponca City, Oklahoma 74602

Vicki G. Sandler
C/o Linda Spell
APS Energy Services
P.O. Box 53901
Mail Station 8103
Phoenix, Arizona 85072-3901
Linda_spell@apses.com

Lori Glover
STIRLING ENERGY SYSTEMS
2920 E. Camelback Rd., Suite 150
Phoenix, Arizona 85016
Lglover@stirlingenergy.com

Jeff Schlegel
SWEEP
1167 Samalayuca Drive
Tucson, Arizona 85704-3224
Schlegelj@aol.com

Howard Geller
SWEEP
2260 Baseline Rd., Suite 200
Boulder, Colorado 80302
Hgeller@swenergy.org

Mary-Ellen Kane
ACAA
2627 N. 3rd Street, Suite Two
Phoenix, Arizona 85004
Mkane@azcaa.org

Aaron Thomas
AES NewEnergy
350 S. Grand Avenue, Suite 2950
Los Angeles, California 90071
Aaron.thomas@aes.com

Theresa Mead
AES NewEnergy
P.O. Box 65447
Tucson, Arizona 85728
Theresa.mead@aes.com

Peter Van Haren
CITY OF PHOENIX
Attn: Jesse W. Sears
200 W. Washington Street, Suite 1300
Phoenix, Arizona 85003-1611
Jesse.sears@phoenix.gov

Robert Annan
ARIZONA CLEAN ENERGY INDUSTRIES
ALLIANCE
6605 E. Evening Glow Drive
Scottsdale, Arizona 85262
Annan@primenet.com

Curtis L. Kebler
RELIANT RESOURCES, INC.
8996 Etiwanda Avenue
Rancho Cucamonga, California 91739

Philip Key
RENEWABLE ENERGY LEADERSHIP GROUP
10631 E. Autumn Sage Drive
Scottsdale, Arizona 85259
Keytaic@aol.com

Paul Bullis
OFFICE OF THE ATTORNEY GENERAL
1275 W. Washington Street
Phoenix, Arizona 85007
Paul.bullis@ag.state.az.us

Laurie Woodall
OFFICE OF THE ATTORNEY GENERAL
15 S. 15th Avenue
Phoenix, Arizona 85007
Laurie.woodall@ag.state.az.us

Donna M. Bronski
CITY OF SCOTTSDALE
3939 N. Drinkwater Blvd
Scottsdale, Arizona 85251
Dbronski@ci.scottsdale.az.us

Larry F. Eisenstat
Frederick D. Ochsenhirt
Michael R. Engleman
DICKSTEIN SHAPIRO MORIN & OSHINSKY
LLP
2101 L Street, NW
Washington, DC 20037
Eisenstat@dsmo.com
Ochsenhirtf@dsmo.com

David A. Crabtree
Dierdre A. Brown
TECO POWER SERVICES CORP.
P.O. Box 111
Tampa, Florida 33602
Dacrabtree@tecoenergy.com
Dabrown@tecoenergy.com

Michael A. Trentel
Patrick W. Burnett
PANDA ENERGY INTERNATIONAL INC
4100 Spring Valley, Suite 1010
Dallas, Texas 75244
Michaelt@pandaenergy.com
Patb@pandaenergy.com

Jesse Dillon
PPL Services Corp.
2 N. Ninth Street
Allentown, Pennsylvania 18101-1179
Jadillon@pplweb.com

Gary A. Dodge
HATCH, JAMES & DODGE
10 W. Broadway, Suite 400
Salt Lake City, Utah 84101
Gdodge@hjdllaw.com

Christopher Kempley, Chief Counsel
ARIZONA CORPORATION COMMISSION
1200 W. Washington Street
Phoenix, Arizona 85007

Ernest G. Johnson, Utilities Division
ARIZONA CORPORATION COMMISSION
1200 West Washington Street
Phoenix, Arizona 85007

ARIZONA REPORTING SERVICE, INC.
2627 N. Third Street, Suite Three
Phoenix, Arizona 85004-1104