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BEFORE THE ARIZONA CORPORATION COMMISSION

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COMMISSIONERS

JEFF HATCH-MILLER, Chairman
WILLIAM A. MUNDELL
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AZ CORP COMMISSION
DOCUMENT CONTROL

IN THE MATTER OF THE APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY
FOR A HEARING TO DETERMINE THE
FAIR VALUE OF THE UTILITY PROPERTY
OF THE COMPANY FOR RATEMAKING
PURPOSES, TO FIX A JUST AND
REASONABLE RATE OF RETURN
TEHREON, TO APROVE RATE SCHEDULES
DESIGNED TO DEVELOP SUCH RETURN,
AND TO AMEND DECISION NO. 67744.

DOCKET NO. E-01345A-05-0816

**STAFF'S NOTICE OF FILING
TESTIMONY**

Staff hereby provides notice of filing its Direct Testimony in this Docket. An original and thirteen copies are submitted of the Prefiled Direct Testimony of Matthew J. Rowell, Barbara E. Keene, Jerry D. Anderson, Jerry D. Smith, James R. Dittmer, Michael L. Brosch, Ralph C. Smith, David C. Parcell, John Atonuk and William R. Jacobs. Staff is providing a disk from Jerry D. Smith containing confidential information and several pages from James R. Dittmer containing confidential information to Administrative Law Judge Farmer, the Commissioners, their Executive Aides and to those parties who have entered into a Protective Agreement with Arizona Public Service Company.

RESPECTFULLY SUBMITTED this 18th day of August, 2006.

Arizona Corporation Commission
DOCKETED

AUG 18 2006

DOCKETED BY NR

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TESTIMONY
OF
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(REDACTED VERSION)
DOCKET NO. E-01345A-05-0816**

**IN THE MATTER OF APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY FOR A
HEARING TO DETERMINE THE FAIR VALUE OF
THE UTILITY PROPERTY OF THE COMPANY FOR
RATEMAKING PURPOSES, AND TO FIX A JUST
AND REASONABLE RATE OF RETURN THEREON,
AND TO APPROVE RATE SCHEDULES DESIGNED TO
DEVELOP SUCH RETURN, AND TO AMEND DECISION NO. 67744**

August 18, 2006

BEFORE THE ARIZONA CORPORATION COMMISSION

JEFF HATCH-MILLER
Chairman
WILLIAM A. MUNDELL
Commissioner
MARC SPITZER
Commissioner
MIKE GLEASON
Commissioner
BARRY WONG
Commissioner

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ARIZONA PUBLIC SERVICE COMPANY FOR A
HEARING TO DETERMINE THE FAIR VALUE
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COMPANY FOR RATEMAKING PURPOSES,
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SUCH RETURN, AND TO AMEND DECISION
NO. 67744

DOCKET NO. E-01345A-05-0816

DIRECT
TESTIMONY
OF
MATTHEW J. ROWELL
CHIEF ECONOMIST
UTILITIES DIVISION
ARIZONA CORPORATION COMMISSION

AUGUST 18, 2006

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EXECUTIVE SUMMARY

Staff is recommending that the Commission not adopt APS' proposed Environmental Improvement Charge for the following reasons:

- The EIC would collect revenues from ratepayers based predominantly upon estimated rather than incurred costs.
- The EIC appears to be unique.
- The EIC would include costs that will not be incurred for several years beyond the Test Year.
- The EIC would include funding for projects before they are mandated to be installed on APS' system.
- Regulatory mandates typically build in construction lead times to provide industry sufficient time to comply with mandated regulatory requirements.
- The EIC is derived based upon multiple year revenue requirements that increase the complexity of auditing the charge in the context of future general rate cases and annual EIC reset proceedings.
- The effect of the EIC on APS' interest expense is unclear.
- The annual reset of the EIC could be implemented without Commission approval under APS' proposal.
- The EIC does not address the fundamental financial challenges that APS has identified.
- The environmental impact of implementing the EIC is unclear.

1 **I. INTRODUCTION**

2 **Q. Please state your name, occupation, and business address.**

3 A. My name is Matthew J. Rowell. I am the Chief Economist at the Arizona Corporation
4 Commission ("ACC" or "Commission") in the Utilities Division ("Staff"). My business
5 address is 1200 West Washington Street, Phoenix, Arizona 85007.

6
7 **Q. What is your position at the Commission?**

8 A. I am the Chief of the Telecommunications and Energy section of the Commission's
9 Utilities Division.

10
11 **Q. Please describe your education and professional background.**

12 A. I received a BS degree in economics from Florida State University in 1992. I spent the
13 following four years doing graduate work in economics at Arizona State University where
14 I received a MS degree and successfully completed all course work and exams necessary
15 for a Ph.D. My specialized fields of study were Industrial Organization and Statistics.
16 Prior to my Commission employment I was employed as a lecturer in economics at
17 Arizona State University, as a statistical analyst for Hughes Technical Services, and as a
18 consulting research analyst at the Arizona Department of Transportation. I was hired by
19 the Commission in October of 1996 as an Economist II. I was promoted to the position of
20 Senior Rate Analyst in November of 1997 and to Chief Economist in July of 2001. In my
21 current position, I am responsible for supervising nine professionals who work on a
22 variety of telecommunications and energy matters.

23
24 **Q. What is the scope of your testimony in this case?**

25 A. This testimony addresses Arizona Public Service Company's ("APS" or "Company")
26 proposal to establish an Environmental Improvement Charge ("EIC"). Testimonies

1 submitted by APS witnesses Messrs. Edward Z. Fox and Gregory A. DeLizio address the
2 environmental expenditures forecast for APS over the next several years and the technical
3 functions of the EIC, respectively.¹ Staff's testimony addresses the appropriateness of the
4 EIC proposal as discussed in testimonies sponsored by Messrs. Fox and DeLizio.
5

6 **II. SUMMARY OF TESTIMONY AND RECOMMENDATIONS**

7 **Q. Briefly summarize your Environmental Improvement Charge ("EIC") testimony.**

8 A. Staff recommends that the Commission reject the Environmental Improvement Charge
9 filed by APS. The stated purpose of the EIC is to establish an adjustment mechanism that
10 would provide recovery of substantial capital investment in environmental controls for
11 APS' coal generation facilities.² APS originally estimated that environmental
12 improvement changes to the Cholla Power Plant will cost approximately \$135 million
13 through the year 2009. In response to Staff Data Request MJR 3-5, APS updated the
14 number to approximately \$160 million and also identified six additional Cholla Plant
15 environmental improvement projects estimated to cost approximately \$83 million for a
16 combined total of \$243 million. APS states that it will recalculate the EIC and update the
17 Direct Testimony of Mr. Edward Z. Fox. The updated data will be addressed by
18 Mr. Gregory A. DeLizio in his Rebuttal Testimony. It should be noted that the updated
19 \$160 million in estimated capital expenditures only include mandated projects according
20 to APS.³ The Company maintains that the acceleration and scale of environmental
21 expenditures have reached a point where an adjustment mechanism is necessary to timely
22 recover the cost of implementing and maintaining environmental improvements.⁴
23

¹ Gregory A. DeLizio (GAD), p.3, lines 7-10

² EZF, p.2, lines 1-4

³ APS' response to Staff Data Request MJR 3-5

⁴ Edward Z. Fox (EZF), p.2, lines 22-26

1 Staff believes that APS has not demonstrated that the traditional test year rate base method
2 is insufficient to deal with upcoming environmental requirements. Although many
3 programs have been and likely will be promulgated regarding environmental improvement
4 projects, APS endeavors to go beyond basic compliance.⁵ The Company expresses a
5 desire to be proactive and stay ahead of the regulatory curve when it comes to protecting
6 the environment.⁶ On the surface, APS' approach seems noble, but Staff will present
7 testimony that supports following a more prudent and traditional path. This course is
8 supported by the realities that deadlines associated with APS' mandated future
9 environmental improvements are uncertain. Actual project completion dates may be
10 amended or delayed⁷. Furthermore, regulatory mandates typically build in reasonable lead
11 periods to allow industry time to comply with mandated environmental improvement
12 projects.⁸ Staff's testimony will also address the issues of accounting for rate base and
13 expenses that would have to be removed from general rate case filings if the proposed EIC
14 were authorized by the Commission. In general, Staff does not support collecting funds
15 from Arizona ratepayers, including interest, before costs have been incurred. Staff will
16 also address issues pertaining to recovery of out of test year costs,⁹ industry practices, and
17 EIC provisions proposed by APS.

18
19 **III. DERIVATION OF THE EIC**

20 **Q. Can Staff provide an example of how the proposed EIC is derived?**

21 A. Yes. Staff has developed Table 1 to help explain the derivation of the proposed EIC and
22 illustrate how difficult it could be to keep track of EIC-related expenses. Although APS
23 updated actual and estimated capital expenditures from \$135 million to approximately

⁵ EZF, p.4-5, lines 22-2

⁶ EZF, p.6, lines 3-6

⁷ Staff Data Request MJR 3-1

⁸ APS' response to Staff Data Request MJR 3-5

⁹ For example, a maximum amount of only \$3.6 million (2.25 percent) of the updated \$160 million in Cholla-related environmental improvement projects could have occurred during the Test Year in this rate case.

1 \$243 million, the updated revenue requirements and resultant EIC kWh rate are not
 2 expected to be available until Mr. DeLizio updates and files them with his Rebuttal
 3 Testimony.¹⁰ However for the purposes of Table 1, the revenue requirement process is
 4 expected to remain unchanged after Mr. DiLizio updates the data and files it with his
 5 Rebuttal Testimony.

7 **Table 1**

8 **Rate Base and Revenue Requirement Derivation**

9 2004-2007 EIC 1 (GAD-WP1, pp.10-12)

10 (Unit 1 Baghouse only)
 11 (\$x1000)

YEAR	(A) Projected Capital Expenditures ⁽¹⁾	(B) AFUDC ⁽²⁾	(C)= (A)+(B) Rate Base	(D) Revenue Requirement ⁽³⁾
2004	\$373	\$11	\$384	Not Applicable
2005	\$3,147	\$188	\$3,335	Not Applicable
2006	\$15,571	\$1,094	\$16,665	Not Applicable
2007	<u>\$3,038</u>	*	<u>\$3,038</u>	<u>\$2,808</u>
Totals	\$22,129	\$1,293	\$23,422	\$2,808

12 *2007 = plant in service year; therefore AFUDC is replaced with a revenue requirement.

13 (1) See Work Paper EZF-WP9.

14 (2) AFUDC is accumulated at an 8.73% rate (Schedule D-1, p. 1) that is applied monthly to rate base (Work Paper
 15 GAD-WP1, p. 10). (The 8.73% rate includes APS' requested 11.50% cost of equity.)

16 (3) A 1.6407 revenue conversion factor (Schedule C-3) is included in the \$2,808 Revenue Requirement (RR). The
 17 RR is shown in Work Paper GAD-WP1, p. 2 and in Attachment 1.

¹⁰ APS' response to Staff Data Request MJR 3-5

1 **Q. What is the purpose of Table 1?**

2 A. The purpose of Table 1 is to summarize revenue requirements associated with Project EIC
3 1 used, in part, to develop the EIC kWh rate proposed for Calendar year 2007 (Work
4 Paper GAD-WP1, p. 2), and to illustrate the complexity of the process used in developing
5 EIC revenue requirements as illustrated in Attachment 1. In an attempt to simplify
6 explaining the derivation of the EIC revenue requirement, Staff focused on the Cholla
7 Unit 1 Baghouse Project (EIC 1) proposed to begin in the year 2007. Staff chose this
8 project as its example simply because it represents the first data entry on Work Paper
9 GAD-WP1, p.2.

10

11 **Q. Please continue your discussion of Table 1.**

12 A. Column (A) in Table 1 contains an excerpt of data contained in Work Paper GAD-WP1
13 and Work Paper EZF-WP9. Column (A) is the starting point for developing EIC rates
14 because it lists projected capital expenditures for EIC-related projects as reported by APS.

15

16 **Q. What is the purpose of Column (B) in Table 1?**

17 A. The purpose of Column (B) is to reflect allowance for funds used during construction
18 ("AFUDC") charges in the years 2004-2006. APS booked the referenced 2004-2006
19 capital expenditures under construction work in progress ("CWIP") and accumulated the
20 AFUDC as shown in Table 1. The clearest illustration of how the data in Column (B) is
21 derived is contained in Work Paper GAD-WP1, p.10. For example, the \$188,000 shown
22 in Column (B) for 2005 is the sum of the twelve AFUDC entries listed on p. 10 of Work
23 Paper GAD-WP1. (It should be noted that manually adding the twelve entries equals
24 \$192,000. The difference is due to rounding.)

1 **Q. What is the purpose of Column (C) in Table 1?**

2 A. The purpose of Column (C) is to show a \$23,422,000 match with total CWIP/AFUDC
3 shown on Work Paper GAD-WP1, p.12.

4
5 **Q. What is the purpose of Column (D) in Table 1?**

6 A. The purpose of Column (D) is to show a \$2,808,000 match with the revenue requirement
7 shown on Work Paper GAD-WP1, p. 2. The derivation of the approximate \$2.8 million
8 revenue requirement is shown on Work Paper GAD-WP1, p.12. Staff has also included
9 Attachment 1 to its Testimony to provide an example of the actual calculations used to
10 develop the revenue requirement for January, 2007.

11
12 **Q. Has Staff prepared any other tables to help in understanding the nature of the
13 proposed EIC?**

14 A. Yes. Staff also prepared Table 2.

15 **Table 2**

16 **Summation of Annual Revenue Requirement**

17 2010* EIC 1 (GAD-WP1, p.15)

18 (Unit 1 Baghouse only)

19 (\$x1000)

Expenses	Annual Revenue Requirement
Interest	\$507
Equity Return (Grossed-Up)	\$2,124
Depreciation	\$936
Property Taxes	\$324
O&M	\$600
Total	\$4,491

20 *2010 = first year to include all expense categories included in Annual Revenue Requirements for EIC 1.

1 **Q. What is the purpose of Table 2?**

2 A. The purpose of Table 2 is to illustrate that the proposed EIC is a “fully loaded” revenue
3 collection mechanism, which includes expenses that are typically and appropriately
4 recovered through rates authorized in a general rate case. Since the revenue requirement
5 process is the same as the methodology described in Table 1, Staff does not address the
6 derivation of the revenue requirements shown in Table 2. The source of the data
7 contained in Table 2 can be found on p. 15 of Work Paper GAD-WP1. Staff’s objective
8 with Table 2 is to show revenue requirements far enough in the future to identify all
9 expenses proposed by APS to be included in the EIC. Table 2 focuses on the Cholla Unit
10 1 Baghouse Project (EIC 1) for the same reasons as discussed under Table 1 and to be
11 consistent with Table 1. The year 2010 was chosen for this illustration because it is the
12 first year in which all Cholla Unit 1 Baghouse expenses are identified by APS.

13
14 The annual revenue requirement comes to \$4,491,000, also shown in Table 2 and Work
15 Paper GAD-WP1, pp. 2 and 15. Table 2 expenses such as a return on equity grossed-up to
16 cover taxes, depreciation and property taxes are expenses that normally are recovered
17 under the evidentiary processes embodied in general rate cases.

18
19 **IV. EXPERIENCE IN OTHER JURISDICTIONS**

20 **Q. Please discuss the Cambridge Study and its relevance to the EIC being proposed by**
21 **APS in this rate case.**

22 A. In May 2006, Cambridge Energy Research Associates (“CERA”) provided Staff with a
23 preliminary overview of a study being developed to identify methods of recovering costs
24 incurred in installing coal plant environmental improvement projects across the United
25 States. The study is incomplete at this time, but it includes survey responses from 22
26 states (including Arizona). Respondents represent greater than 81 percent of the listed

1 MW winter coal generation capacity in the country. A follow-up call to CERA confirmed
2 the relevancy of the data to APS' EIC. The completed study will be available in the near
3 future according to CERA. CERA represented that the Commissions they were aware of
4 either had no surcharges for environmental improvements to coal plants or only allowed
5 surcharges designed to recover expenses that were *actually incurred* in implementing
6 environmental improvement projects. Additionally, in the majority of cases such
7 surcharges are replaced once the utility comes in for a general rate case. In other words,
8 environmental surcharges currently only exist until incurred expenses can be rolled into a
9 general rate case to be recovered through base rates. None of the survey respondents
10 operate under a provision that allows for a "pre-collection" of funds before costs are
11 incurred. The EIC contrasts with industry standards in that the EIC allows for the
12 collection of revenues based upon projected rather than incurred costs.

13
14 **Q. Has Staff reviewed the NARUC Study¹¹ of State Incentives included with Mr. Fox's**
15 **Testimony?**

16 **A.** Yes. Staff did review the NARUC report on state level incentives for the installation of
17 pollution control equipment. Like the CERA report discussed above, this NARUC study
18 was focused on coal fired power plants. The NARUC study contained responses to a
19 survey obtained from 15 states. None of the 15 responding states has implemented a cost
20 recovery mechanism for environmental improvement projects that is similar to the EIC
21 proposed by APS. The NARUC report cited Wisconsin as a state that has been
22 particularly innovative in the area of financing environmental improvements because of
23 legislation enacted in 2003. However, the legislation enacted in Wisconsin calls for a
24 bond financing scheme that is quite different from APS' proposed EIC.

¹¹ *A Survey of State Incentives Encouraging Improved Environmental Performance of Base-Load Electric Generation Facilities; Policy and Regulatory Initiatives*; The National Association of Regulatory Utility Commissioners (June 2004).

1 **V. OTHER FACTORS SUPPORTING STAFF'S RECOMMENDATION**

2 **Q. Does Staff have additional reasons for its position on the EIC?**

3 A. Yes. APS' responses to Data Requests MR 1-5 and MR 1-6 indicate that APS will
4 continue to book EIC-related projects as increases to rate base for tax purposes. This
5 conclusion is based upon APS' statement that environmental investments which are
6 capitalized will be subject to property taxes. Therefore, a part of property taxes associated
7 with plant would be recovered through base rates and another part would be recovered
8 through the EIC. Each year when APS applies to reset the EIC, it would be Staff's
9 responsibility to verify that the property taxes are allocated appropriately in order to avoid
10 double recovery. The complexity of this task would be compounded should a true up be
11 required between estimated and actual expenses.

12
13 APS' responses to Staff Data Requests MR 1-5 and MR 1-6 indicate that, for tax purposes,
14 EIC-related plant will continue to be booked as capitalized plant. It appears that APS
15 would have to create a parallel track for the accounting of EIC-related projects. APS
16 states that the benefits of the EIC approach are the timely recovery of these expenses,
17 sooner implementation of environmental improvements and annual recovery of these
18 capital projects.¹² Unfortunately, under APS' approach Arizona ratepayers would be pre-
19 funding projects that could be constructed later than expected, and at different costs than
20 were originally projected. APS' revisions to the EIC discussed in its response to Staff
21 Data Request MJR 3-5 is an example of why Staff is concerned about using estimated data
22 to fund environmental improvement projects. The updated capital expenditures for the
23 Cholla Plant are \$160 million, an increase of \$25 million over APS' original proposal.
24 Furthermore, APS identified six additional EIC-related projects that must be added to the
25 EIC. The additional projects are estimated to add approximately \$83 million to the

¹² APS' response to Staff Data Request No. MJR 6-1

1 updated \$160 million, for a total of approximately \$243 million.¹³ In other words, project
2 costs increased \$108 million, or 80 percent, in six months compared to data filed by APS
3 on January 31, 2006. Staff recognizes that APS includes a true-up mechanism in the EIC,
4 including interest, but the reality is that APS would construct EIC-related plant using
5 ratepayers - not investors or bond financed - money up front. Staff queried APS about the
6 need for creating pre-construction funds for planned voluntary emissions reduction
7 projects.¹⁴ APS acknowledged that pollution control bonds have been used in the past to
8 finance environmental pollution control projects. It was also acknowledged that pollution
9 control bonds are less costly than taxable financing, but as pointed out by APS, the interest
10 on these bonds is passed along to ratepayers. It is not clear to Staff that the EIC will result
11 in interest expense savings because the proposed EIC includes a provision to pass along an
12 interest expense component to ratepayers. Attachment 1 clearly shows that the EIC
13 interest component is based upon the cost of long term debt (similar to the cost of
14 pollution control bonds). Also, the true-up mechanism adds another interest component to
15 the EIC. At this time Staff can not determine with any certainty that total interest charges
16 will be less under the EIC compared to interest charges incurred with pollution control
17 bonds. Additionally, under the proposed EIC, APS' ratepayers would not receive the tax
18 benefit of pollution control bonds.

19
20 **Q. The above answer refers to interest expense related to the proposed true up**
21 **mechanism. Please explain.**

22 **A.** APS is proposing to include interest as a part of any under or over collection identified in
23 the true-up process.
24

¹³ APS' response to Staff Data Request No. MJR 3-5, Attachment APS 10399

¹⁴ Staff Data Request No. MJR 6-1

1 **Q. Some parties to this case may view the EIC as a mechanism that is conceptually**
2 **similar to customer advances for construction. Do you agree with this analogy?**

3 A. No. There are significant differences in concept and application between customer
4 advances for construction (“CAC”) and the EIC proposed by APS. In many cases, CACs
5 are refundable, and the FERC has established Account 252 to accommodate a refund
6 provision. Even in cases where non-refundable contributions are made by or on behalf of
7 customers for customer-initiated plant projects, the contribution is usually based on the
8 difference between the embedded investment and estimated incremental revenue per
9 customer, and the estimated cost of the project. These allowances traditionally remove or
10 substantially offset depreciation, O&M and property tax expenses. There is no offset to
11 these expenses in the EIC. Additionally, CACs are generally paid within a short time
12 period of when the related construction expenditures are made.

13
14 **Q. What other factors contributed to Staff’s recommendation that the Commission**
15 **reject the EIC proposed by APS?**

16 A. Staff is concerned about three additional aspects of the proposed EIC: 1) collecting
17 revenues from customers based on estimated data; 2) the EIC creating the need for a more
18 complex auditing process; and, 3) the potential for billing customers for EIC-related
19 expenses without Commission approval.

20
21 **1. Estimated Data**

22 Under APS’ proposal EIC collections would begin in January 2007 based upon costs that
23 would not have been incurred until, at the earliest, sometime during 2007. Furthermore,
24 the collections would be based largely upon estimated data. Nearly all of the originally
25 reported \$135 million in capital expenditures is based upon estimated, rather than actual,
26 capital expenditures (Work Paper GAD-WP1, p.59). Even after capital expenditures were

1 updated to approximately \$243 million, estimated costs still represent 97 percent of total
2 costs (APS' response to Data Request MJR 3-5, Attachment APS 10399). And as
3 discussed earlier in Staff's Testimony, estimated costs for the Cholla Plant increased 80
4 percent in as little as six months from the January, 2006 filing date. Accurately estimating
5 the cost of environmental improvement projects is, at best, an inexact science.

6
7 **2. Auditing**

8 Another factor influencing Staff's recommendation that the Commission reject the
9 proposed EIC is that Staff would be required to audit EIC-related fund balances by
10 project. For example, none of the originally reported \$135 million in capital expenditures
11 should be included in Test Year rate base. APS provided what initially appeared to be a
12 validation of this conclusion by Staff in its response to Staff Data Request MJR 3-4. As a
13 follow up, APS was asked to corroborate that the referenced project costs are not included
14 in the Test Year AFUDC portion of Cost of Service rate base (Staff Data Request MJR 6-
15 4). APS responded that \$66,000 of the referenced project costs is included in the Test
16 Year AFUDC portion of Cost of Service rate base. The "double counted" \$66,000 rate
17 base/CWIP is de minimis in this rate case. However, the issue is the introduction of yet
18 another rate base revenue producing component, which increases the complexity of
19 tracking plant-driven revenue requirement requests in future rate cases. Furthermore, the
20 EIC would remove eligible environmental improvement plant from general rate case
21 review and constraints. For example, cost recovery of these expenses would be passed on
22 to ratepayers without regard to Test Year constraints.

1 **Q. Verifying APS' Power Supply Adjustor ("PSA") revenues and expenses appears to**
2 **be a manageable task. Why would the EIC be any different?**

3 A. Verifying APS' PSA revenues and expenses is a manageable project because closing
4 figures from month 1 provide a continuous and verifiable audit trail for month 2. Auditing
5 the EIC will be a far more complex process, because general rate cases are not monthly
6 events and the "double counted" \$66,000 mistake discussed above could be compounded
7 into millions of dollars and multiple projects between general rate cases.

8
9 **3. Billing The EIC Without Commission Approval**

10 According to Attachment GAD-2, p.2, Staff would have to review the proposed EIC
11 annually after March 15, 2008 when APS files for the reset of the EIC. In the absence of
12 Commission approval before July 1 of the applicable billing period, APS will
13 automatically start billing customers the proposed EIC as though it had been approved by
14 the Commission. Staff believes that it is inappropriate to implement customer charges
15 without Commission approval. A subsequent true-up mechanism does not properly
16 address the issue of possibly passing on charges to ratepayers that are incorrect and higher
17 than they should be. Even if the Commission decides to reject Staff's recommendation
18 and approve the EIC, this automatic approval provision of the EIC should be removed.

19
20 **Q. Has Staff considered the financial impact of rejection of the EIC on APS?**

21 A. Yes. Staff is well aware of the financial issues APS is currently confronting. However,
22 APS has identified customer growth and increased fuel costs as the primary drivers behind
23 their current need for a rate case.¹⁵ APS projects that capital investments in the amount of
24 approximately \$1.4 billion¹⁶ will be needed to expand its transmission and distribution
25 facilities to serve its native load for the years 2007 through 2009. This amount dwarfs the

¹⁵ See the direct testimony of APS witness Steven Wheeler.

¹⁶ EZF, p.19, line 2

1 \$243 million EIC. Since the EIC does not address the fundamental issues (as identified by
2 APS) that are affecting APS' financial situation (customer growth and fuel costs) Staff
3 does not believe that its rejection will place a significant financial burden on the company.
4

5 **Q. Has Staff considered the environmental impact of rejection of the EIC?**

6 A. Unfortunately, forecasting the environmental benefits of approval of the EIC would be a
7 difficult task. APS has not provided estimates of the environmental benefit that could be
8 associated with the EIC. Additionally, it does not appear as though APS or any other
9 entity has attempted to calculate such benefits.¹⁷
10

11 **Q. Please summarize Staff's recommendation.**

12 A. The Commission should reject APS' request to implement the Environmental
13 Improvement Charge for the following reasons:

- 14 • The EIC would collect revenues from ratepayers based predominantly upon
15 estimated rather than incurred costs.
- 16 • The EIC appears to be unique. Staff is not aware of any jurisdiction that
17 employs a mechanism with the same characteristics as the EIC.
- 18 • The EIC would include costs that will not be incurred for several years
19 beyond the Test Year.
- 20 • The EIC would include funding for projects before they are mandated to be
21 installed on APS' system.
- 22 • Regulatory mandates typically build in construction lead times to provide
23 industry sufficient time to comply with mandated regulatory requirements.

¹⁷ See response to MR 1-1(b)

- 1 • The EIC is derived based upon multiple year revenue requirements that
2 increase the complexity of auditing the charge in the context of future general
3 rate cases and annual EIC reset proceedings.
- 4 • The effect of the EIC on APS' interest expense is unclear.
- 5 • The annual reset of the EIC could be implemented without Commission
6 approval under APS' proposal.
- 7 • The EIC does not address the fundamental financial challenges that APS has
8 identified.
- 9 • The environmental impact of implementing the EIC is unclear.
- 10

11 **Q. Does this conclude your Direct Testimony?**

12 **A. Yes, it does.**

BEFORE THE ARIZONA CORPORATION COMMISSION

JEFF HATCH-MILLER
Chairman
WILLIAM A. MUNDELL
Commissioner
MIKE GLEASON
Commissioner
KRISTIN K. MAYES
Commissioner
BARRY WONG
Commissioner

IN THE MATTER OF THE APPLICATION OF) DOCKET NO. E-01345A-05-0816
ARIZONA PUBLIC SERVICE COMPANY FOR)
A HEARING TO DETERMINE THE FAIR)
VALUE OF THE UTILITY PROPERTY OF THE)
COMPANY FOR RATEMAKING PURPOSES,)
TO FIX A JUST AND REASONABLE RATE OF)
RETURN THEREON, TO APPROVE RATE)
SCHEDULES DESIGNED TO DEVELOP SUCH)
RETURN, AND TO AMEND DECISION NO.)
67744.)

DIRECT

TESTIMONY

OF

BARBARA KEENE

PUBLIC UTILITIES ANALYST MANAGER

UTILITIES DIVISION

ARIZONA CORPORATION COMMISSION

AUGUST 18, 2006

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APPENDICES

1. Resume of Barbara Keene

**EXECUTIVE SUMMARY
ARIZONA PUBLIC SERVICE COMPANY
DOCKET NO. E-01345A-05-0816**

This testimony makes recommendations regarding funding for renewable resources, net metering, and green pricing tariffs. Those recommendations are the following:

1. The amount for renewables in System Benefits should continue to be \$6,000,000.
2. The Environmental Portfolio Standard adjustor rate and caps should be increased to recover an additional \$4.25 million for the EPS Credit Purchase Program.
3. The proposed net metering tariff, EPR-5, should be approved with the following modifications:
 - a. A bi-directional meter should not be required.
 - b. The limit on facility size should be increased to 100 kW.
 - c. The participation of customers should not be limited by rate schedule.
 - d. In the definition of Pilot Program, the phrase "with Commission approval" should be added to the end of the sentence that indicates that APS reserves the right to modify the rate schedule.
4. Green Power Block Schedule (GPS-1) and Green Power Percent Schedule (GSP-2) should be approved as proposed by APS.

This testimony also responds to Commissioner Mayes' July 17, 2006, letter regarding the Renewable Energy Standard and Tariff.

1 **INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Barbara Keene. My business address is 1200 West Washington Street,
4 Phoenix, Arizona 85007.

5
6 **Q. By whom are you employed and in what capacity?**

7 A. I am employed by the Utilities Division of the Arizona Corporation Commission as a
8 Public Utilities Analyst Manager. My duties include supervising the energy portion of the
9 Telecommunications and Energy Section. A copy of my résumé is provided in Appendix
10 1.

11
12 **Q. As part of your employment responsibilities, were you assigned to review matters**
13 **contained in Docket Nos. E-01345A-05-0816?**

14 A. Yes.

15
16 **Q. What is the subject matter of your testimony?**

17 A. My testimony will address renewable energy for Arizona Public Service ("APS"); in
18 particular, funding for renewable resources, net metering, and green pricing tariffs. This
19 testimony also responds to Commissioner Mayes' July 17, 2006, letter regarding the
20 Renewable Energy Standard and Tariff ("REST").

21
22 **FUNDING FOR RENEWABLE RESOURCES**

23 **Q. What is the Environmental Portfolio Standard?**

24 A. The Environmental Portfolio Standard ("EPS"), embodied in A.A.C. R14-2-1618, was
25 approved by the Commission in 2001. The EPS requires load-serving entities to derive a
26 portion of the retail energy they sell from solar resources or environmentally friendly

1 renewable electricity technologies. The portfolio percentage increases annually. It was
2 1.00 percent in 2005 and became 1.05 percent in 2006, with at least 60 percent from solar
3 resources.

4
5 **Q. Did APS meet its EPS requirement in 2005?**

6 A. No. According to APS' annual EPS report required under A.A.C. R14-2-1618(D), APS'
7 total retail sales in 2005 totaled 26,477,551 MWh. Because the EPS requirement was 1.00
8 percent in 2005, APS was required to provide 1.00 percent of its retail sales from
9 renewable resources. Therefore, the EPS target was 264,776 MWh (1.00 percent of
10 26,477,551 MWh). Since APS had 36,958 MWh from renewable resources in 2005, it
11 met 14 percent of its 2005 EPS requirement (36,958 MWh = 14 percent of 264,776
12 MWh).

13
14 **Q. What did APS do in regard to renewable resources in 2005?**

15 A. During 2005, APS installed new solar generation capacity (both photovoltaic and solar
16 trough); awarded contracts for wind, biomass, and biogas resources; provided off-grid
17 solar services, continued its Solar Partners "green pricing" program; explored
18 development of geothermal and manure resources; offered the EPS Credit Purchase
19 Program; and purchased EPS credits from other providers.

20
21 **Q. How is the EPS funded?**

22 A. The costs of the EPS are recovered through the System Benefits Charge and through the
23 Environmental Portfolio Surcharge, approved by Decision No. 63354 on February 8,
24 2001, and established as an adjustment mechanism by Decision No. 67744 (APS rate case
25 settlement agreement). The surcharge is currently set at \$0.000875 per kWh with monthly

1 caps per service of \$0.35 for residential customers, \$13.00 for non-residential customers,
2 and \$39.00 for non-residential customers with demands of 3,000 kW or more.

3
4 **Q. How much funding did APS have for renewable resources in 2005?**

5 A. In 2005, APS received a total of \$13,780,276 in revenue for renewable resources,
6 including \$7,320,775 through the EPS adjustor, \$6,000,000 in System Benefits, \$285,345
7 from its Solar Partners program, and \$174,156 from off-grid revenue. During the test
8 year, APS received \$7,229,172 through the EPS adjustor. Total expenditures for
9 renewable resources in 2005 were \$14,039,708.

10
11 **Q. What does Staff recommend regarding funding for renewables in the System
12 Benefits Charge?**

13 A. There is currently \$6,000,000 for renewables in the System Benefits Charge. Staff
14 recommends that the amount continue to be \$6,000,000.

15
16 **EPS Credit Purchase Program**

17 **Q. Please describe the EPS Credit Purchase Program.**

18 A. APS began its EPS Credit Purchase Program in 2002. Through the program, customers
19 install renewable energy systems on their properties, and APS reimburses them for a
20 portion of the costs of the systems. APS can then use the renewable energy credits
21 associated with the systems to help meet its EPS requirements.

22
23 **Q. What needs to be done regarding funding for the EPS Credit Purchase Program?**

24 A. Decision No. 67744 provided that renewable programs that directly involve APS retail
25 customers must be submitted to the Commission for approval. When the Commission
26 approved the EPS Credit Purchase Program in Decision No. 68668 (April 20, 2006), APS

1 was ordered to increase its allocation for the program by an additional \$4.25 million.
2 Decision No. 68668 ordered that "any additional funds put into the credit purchase
3 program by APS at the direction of the Commission shall be recovered in rates as part of
4 APS' ongoing general rate case."

5

6 **Q. How does Staff propose to handle the additional \$4.25 million allocation in the rate**
7 **case?**

8 A. Staff recommends that the EPS adjustor rate and caps be increased to recover an
9 additional \$4.25 million. The increased rate and caps will be discussed in Staff rate design
10 testimony to be filed on September 1, 2006.

11

12 **NET METERING**

13 **Q. What is net metering?**

14 A. Net metering allows customers to use their own generation to offset their consumption
15 over a billing period. In effect, customers receive retail prices for the electricity they
16 generate. Without net metering, the utility purchases the electricity that flows to the utility
17 at its avoided cost for generating or acquiring electricity in the wholesale market.
18 According to the U.S. Department of Energy Green Power Network, net metering is
19 offered in more than 35 states.

20

21 **Q. What has APS proposed in regard to net metering?**

22 A. APS has proposed a new rate schedule EPR-5, Rates for Renewable Resource Facilities of
23 10 kW or Less for Partial Requirements.

24

1 **Q. How are renewable projects currently compensated for electricity that flows to the**
2 **utility?**

3 A. Customers with those projects are compensated through the purchase rates included on
4 EPR-2 (100 kW or less) or EPR-4 (10 kW or less). The purchase rates, updated annually,
5 are the same on both schedules and are based on APS' estimated avoided energy costs.
6 EPR-2 contains a monthly service charge.

7
8 **Q. Please describe EPR-5.**

9 A. EPR-5 would be a three-year pilot program for renewable resource generation facilities
10 with a nameplate rating of 10 kW or less. A bi-directional meter would be provided to a
11 customer. The customer would receive the full retail value of the energy component
12 (charges assessed on a kWh basis) of its bundled Standard Offer Service Rate for the
13 power fed into the system from the customer's generator. When the customer-owned
14 generation output exceeds the customer's total usage in a given month, the customer would
15 receive a kWh credit for the excess generation output on the next monthly bill. Any
16 remaining kWh credit amount would be zeroed out in the customer's last bill of the
17 calendar year or when the customer is shut off.

18
19 Eligible renewable resources would be those resources included in the EPS rules as may
20 be modified. Retail rate schedules under the program would be limited to E-12, ET-1, ET-
21 2, ECT-1R, and ECT-2 for residential customers and E-32 and E-32TOU for general
22 service customers with monthly maximum demands of 20 kW or less. The pilot program
23 would be capped at a total of 15 MW of capacity.

24
25 EPS funding would be used to recover the metering costs, billing system modification
26 cost, and revenue loss associated with the program. According to APS' response to data

1 request BEK 8-4, APS estimates the billing system modification cost to be about \$848,500
2 and take about six to eight months to implement. Revenue loss would be calculated as the
3 per kWh charges of the retail rate less APS' avoided fuel and purchased power cost.
4

5 **Q. What does Staff recommend in regard to the proposed EPR-5?**

6 A. Staff recommends approval of EPR-5 with modifications.
7

8 **Q. What are Staff's proposed modifications to EPR-5?**

9 A. The first modification is that a bi-directional meter not be required. Two standard meters
10 (one measuring electricity going out and one measuring electricity coming in) could be
11 used at lower cost than for a bi-directional meter. Per APS' response to data request BEK
12 8-2, the total installed cost for a bi-directional meter is \$483.30 with maintenance cost of
13 \$15.97 per year. The installed cost of a standard meter is \$102.63 and \$1.18 per year for
14 maintenance. Since one meter would already be in place, the savings from using two
15 standard meters in place of a bi-directional meter would be \$380.67 for each installed
16 meter and \$14.79 per year for maintenance of each meter.
17

18 In addition, the proposed EPR-5 contains a statement that "The Company" would provide
19 a meter. APS should modify the statement to indicate that a meter would be provided but
20 not imply that ratepayers would not be paying for it.
21

22 **Q. Should APS recover "revenue loss" associated with the program through EPS
23 funds?**

24 A. Yes. APS should recover revenue loss associated with the program through EPS funds.
25 This situation is analogous to when APS contracts to buy renewable energy in the
26 wholesale market. The costs of the renewable energy that are below or at the market price

1 of conventional generation are included in the calculations of the Power Supply Adjustor.
2 APS is allowed to recover the amount above the market price of conventional generation
3 through EPS funds.

4

5 **Q. Does Staff agree with the method that APS proposes to use to calculate the revenue**
6 **loss?**

7 A. Yes. APS described the method of calculation in response to Staff's data request BEK 8-
8 5. The lost revenues would be derived by applying the average kWh charges in the
9 customer's otherwise applicable rate schedule to the kWh loss. The kWh charges would
10 be for all services, including the EPS adjustor.

11

12 **Q. Does Staff agree with the 10 kW limit on facility size?**

13 A. No. Staff recommends that the limit on facility size be increased to 100 kW. This would
14 allow larger projects to participate, while continuing to not allow a few projects to
15 consume all of the funds.

16

17 **Q. Does Staff agree with APS that only customers on specific rate schedules should be**
18 **allowed to participate in the program?**

19 A. No. Staff recommends that participation of customers should not be limited by rate
20 schedule.

21

22 **Q. Does Staff propose any other modifications to EPR-5?**

23 A. Yes. In the definition of Pilot Program on EPR-5, APS indicates that it reserves the right
24 to modify the rate schedule. The phrase "with Commission approval" should be added to
25 the end of the sentence.

26

1 **GREEN PRICING TARIFFS**

2 **Q. What is green pricing?**

3 A. According to the U. S. Department of Energy Green Power Network, green pricing is an
4 optional service that allows customers an opportunity to voluntarily support a greater level
5 of investment in renewable energy technologies. Participating customers pay a premium
6 on their electric bills to cover the incremental cost of the additional renewable energy.
7 More than 600 utilities in the country offer a green pricing option.

8
9 **Q. Does APS currently have a green pricing program?**

10 A. Yes. APS has offered its Solar Partners Program (SP-1) since 1997. Through the
11 program, customers pay a premium of \$2.64 per month for a block of 15 kWh of solar
12 energy. This equates to \$0.176 per kWh in addition to the customer's current rate
13 schedule.

14
15 **Q. What has APS proposed in regard to green pricing?**

16 A. APS has proposed freezing SP-1 and replacing it with two new rate schedules, Green
17 Power Block Schedule (GPS-1) and Green Power Percent Schedule (GSP-2).

18
19 **Q. Please describe GPS-1.**

20 A. GPS-1 is similar to SP-1 in that customers would have the opportunity to buy blocks of
21 electricity generated from renewable resources. The price would be \$0.75 per month for
22 each 25 kWh block. This equates to \$0.03 per kWh in addition to the customer's current
23 rate schedule. According to APS' response to Western Resource Advocates' data request
24 WRA 1-1, the price represents the projected net cost of renewable energy above the cost
25 of the conventional resource alternative. The renewable resources would include those
26 resources eligible under the EPS rules as they are modified.

1 **Q. Please describe GPS-2.**

2 A. Under GPS-2, customers would choose a percentage of their electricity usage to come
3 from renewable resources. There would be four options: \$0.03 per kWh for 100 percent
4 of the customer's service from renewable energy, \$0.015 per kWh for 50 percent of the
5 customer's service from renewable energy, \$0.009 per kWh for 30 percent of the
6 customer's service from renewable energy, and \$0.003 per kWh for 10 percent from
7 renewable energy. These prices would be in addition to the customer's current rate
8 schedule. In effect, the prices all equate to \$0.03 for a kWh of renewable energy.

9
10 **Q. What does Staff recommend regarding GPS-1 and GPS-2?**

11 A. Staff recommends that GPS-1 and GPS-2 be approved as proposed by APS.
12

13 **RESPONSE TO COMMISSIONER MAYES' JULY 17, 2006 LETTER**

14 **Q. What did Commissioner Mayes request in her July 17, 2006, letter?**

15 A. Commissioner Mayes requested that the parties to this Docket provide testimony on
16 incorporating the Renewable Energy Standard and Tariff ("REST") into this case.
17

18 **Q. What is the REST?**

19 A. The proposed REST rules are intended to replace the current EPS rules. The Commission,
20 in Decision No. 68566 (March 14, 2006), ordered that a rulemaking process begin for the
21 REST rules.
22

23 **Q. If the REST rules were to become effective, what would it mean for APS?**

24 A. APS would have to comply with specific requirements regarding renewable resources.
25

1 **Q. What are the requirements that APS would have to follow?**

2 A. The requirements of the REST rules, in their present form, are the following:

- 3 1. APS would meet an Annual Renewable Energy Requirement by obtaining
4 Renewable Energy Credits. A Renewable Energy Credit would be created for each
5 kWh derived from an Eligible Energy Resource.
- 6 2. The Annual Renewable Energy Requirement would be calculated each calendar
7 year by applying the applicable annual percentage in the following table to the
8 retail kWh sold by APS during that calendar year.

9
10
11
12

Table 1
Annual Renewable Energy Requirement

Calendar Year	Annual Percentage of Retail kWh Sales
2007	1.50
2008	1.75
2009	2.00
2010	2.50
2011	3.00
2012	3.50
2013	4.00
2014	4.50
2015	5.00
2016	6.00
2017	7.00
2018	8.00
2019	9.00
2020	10.00
2021	11.00
2022	12.00
2023	13.00
2024	14.00
After 2024	15.00

13
14
15

3. A percentage of the above annual requirements would come from Distributed Renewable Energy Resources as shown in the following table. Half of the

1 Distributed Renewable Requirement would come from residential applications and
2 the remaining half from non-residential, non-utility applications. No more than 10
3 percent would come from non-utility owned generators that sell electricity at
4 wholesale to utilities subject to the EPS rules.

5
6
7 Table 2
8 Distributed Renewable Energy Requirement
9

Calendar Year	Distributed Percentage of Annual Renewable Energy Requirement
2007	5
2008	10
2009	15
2010	20
2011	25
After 2011	30

- 10
11 4. Eligible Energy Resources would be applications of the following technologies:
- 12 a. biogas electricity generators;
 - 13 b. biomass electricity generators;
 - 14 c. hydropower facilities that were in existence prior to 1997 and have either a
15 capacity increase or are used to firm or regulate the output of other eligible,
16 intermittent renewable resources;
 - 17 d. new hydropower generators of 10 MW or less;
 - 18 e. fuel cells that use only renewable fuels;
 - 19 f. geothermal generators;
 - 20 g. hybrid wind and solar electric generators;
 - 21 h. landfill gas generators;
 - 22 i. solar electricity resources;

- 1 j. wind generators; and
- 2 k. Distributed Renewable Energy Resources.
- 3 5. Distributed Renewable Energy Resources would be applications of the following
- 4 technologies that are located at a customer's premises:
- 5 a. biogas electricity generators;
- 6 b. biomass electricity generators;
- 7 c. geothermal generators;
- 8 d. fuel cells that use only renewable fuels;
- 9 e. new hydropower generators of 10 MW or less;
- 10 f. solar electricity resources;
- 11 g. commercial solar pool heaters;
- 12 h. geothermal space heating and process heating systems;
- 13 i. renewable combined heat and power systems;
- 14 j. solar daylighting;
- 15 k. solar heating, ventilation, and air conditioning;
- 16 l. biomass thermal systems;
- 17 m. biogas thermal systems;
- 18 n. solar industrial process heating and cooling;
- 19 o. solar space cooling;
- 20 p. solar space heating;
- 21 q. solar water heaters; and
- 22 r. wind generators of 1 MW or less.
- 23 6. For Distributed Renewable Energy Resources, one Renewable Energy Credit
- 24 would be created for each 3,415 British Thermal Units of heat produced by
- 25 technologies listed in number 5.1-q above.

- 1 7. Up to 20 percent of an Annual Renewable Energy Requirement could be met with
2 Renewable Energy Credits derived from "manufacturing partial credits" if APS or
3 an affiliate made a significant investment in a solar electric manufacturing plant
4 located in Arizona or provided incentives to locate a solar electric manufacturing
5 facility in Arizona. The credits would be equal to the nameplate capacity of the
6 solar electric generators produced and sold in a calendar year times 2,190 hours.
- 7 8. Extra credit multipliers as included in the EPS rules would not be applicable for
8 Eligible Renewable Energy Resources installed after December 31, 2005.
- 9 9. APS could ask the Commission to preapprove agreements to purchase energy or
10 Renewable Energy Credits from Eligible Energy Resources.
- 11 10. APS would develop a customer self-directed renewable energy option.
- 12 11. APS would file annual reports.

13

14 **Q. How would the EPS Adjustor rates be changed for APS to meet those requirements.**

15 A. In response to Staff's data request BEK 12-3, APS has estimated that the rate and caps
16 contained in the Sample Tariff (within the REST rules) would have resulted in revenue of
17 about \$28.52 million in 2005. The Sample Tariff consists of a monthly assessment of
18 \$0.004988 per kWh with monthly caps per service of \$1.05 for residential customers,
19 \$39.00 for non-residential customers, and \$117.00 for non-residential customers with
20 demands of 3,000 kW or more. However, this rate and these caps would not be used for
21 APS.

22

23 **Q. Why would APS use a different rate and different caps than those contained in the**
24 **Sample Tariff?**

25 A. Paragraph 63 of the settlement agreement approved by Decision No. 67744 provides that
26 any change in EPS funding requirements shall be collected from APS' customers in a

1 manner that maintains the proportions between customer categories embodied in the
2 current EPS surcharge. The proposed rate in the Sample Tariff would be 5.7 times the
3 current rate, and the proposed caps would be 3 times the current caps. Maintaining the
4 proportions between customer categories requires that the rate and caps be multiplied by
5 the same number.

6
7 **Q. How would the rate and caps be set so as to maintain the proportions between**
8 **customer categories?**

9 A. APS has estimated, in response to Staff's data request BEK 12-4, that multiplying the
10 current rate and caps by 3.8 would result in a similar level of revenue (\$28.59 million) and
11 maintain the proportions between customer categories.

12
13 **Q. How much of an increase over current EPS revenues would result from the changes**
14 **to the rate and caps?**

15 A. Complying with the proposed REST rules would require an increase of about \$21.36
16 million over current EPS revenue.

17
18 **Q. What would be the resulting rate and caps?**

19 A. The rate would be \$0.003325 per kWh with monthly caps per service of \$1.33 for
20 residential customers, \$49.40 for non-residential customers, and \$148.00 for non-
21 residential customers with demands of 3,000 kW or more. The EPS Adjustor would be
22 modified to incorporate this rate and these caps.

23
24 **Q. Would there be any other cost recovery considerations?**

25 A. Yes. The EPS adjustor would recover only the costs of renewable resources in excess of
26 the market cost of conventional generation. In addition, APS could apply to the

1 Commission to increase its EPS funding as outlined in paragraph 64 of the settlement
2 agreement approved by Decision No. 67744.

3

4 **SUMMARY OF STAFF RECOMMENDATIONS**

5 **Q. Please summarize Staff's recommendations.**

6 A. Staff's recommendations are as follows:

- 7 1. The amount for renewables in System Benefits should continue to be \$6,000,000.
- 8 2. The EPS adjustor rate and caps should be increased to recover an additional \$4.25
9 million for the EPS Credit Purchase Program.
- 10 3. EPR-5 should be approved with the following modifications:
- 11 a. A bi-directional meter should not be required.
- 12 b. The limit on facility size should be increased to 100 kW.
- 13 c. The participation of customers should not be limited by rate schedule.
- 14 d. In the definition of Pilot Program, the phrase "with Commission approval"
15 should be added to the end of the sentence that indicates that APS reserves
16 the right to modify the rate schedule.
- 17 4. GPS-1 and GPS-2 should be approved as proposed by APS.

18

19 **Q. Does this conclude your direct testimony?**

20 A. Yes, it does.

RESUME

BARBARA KEENE

Education

B.S. Political Science, Arizona State University (1976)
M.P.A. Public Administration, Arizona State University (1982)
A.A. Economics, Glendale Community College (1993)

Additional Training

Management Development Program - State of Arizona, 1986-1987
UPLAN Training - LCG Consulting, 1989, 1990, 1991
various seminars, workshops, and conferences on ratemaking, energy efficiency, rate design, computer skills, labor market information, training trainers, and Census products

Employment History

Arizona Corporation Commission, Utilities Division, Phoenix, Arizona: Public Utilities Analyst Manager (May 2005-present). Supervise the energy portion of the Telecommunications and Energy Section. Conduct economic and policy analyses of public utilities. Coordinate working groups of stakeholders on various issues. Prepare Staff recommendations and present testimony on electric resource planning, rate design, special contracts, energy efficiency programs, and other matters. Responsible for maintaining and operating UPLAN, a computer model of electricity supply and production costs.

Arizona Corporation Commission, Utilities Division, Phoenix, Arizona: Public Utilities Analyst V (October 2001-present), Senior Economist (July 1990-October 2001), Economist II (December 1989-July 1990), Economist I (August 1989-December 1989). Conduct economic and policy analyses of public utilities. Coordinate working groups of stakeholders on various issues. Prepare Staff recommendations and present testimony on electric resource planning, rate design, special contracts, energy efficiency programs, and other matters. Responsible for maintaining and operating UPLAN, a computer model of electricity supply and production costs.

Arizona Department of Economic Security, Research Administration, Economic Analysis Unit: Labor Market Information Supervisor (September 1985-August 1989), Research and Statistical Analyst (September 1984-September 1985), Administrative Assistant (September 1983-September 1984). Supervised professional staff engaged in economic research and analysis. Responsible for occupational employment forecasts, wage surveys, economic development studies, and over 50 publications. Edited the monthly **Arizona Labor Market Information Newsletter**, which was distributed to about 4,000 companies and individuals.

Testimony

Resource Planning for Electric Utilities (Docket No. U-0000-90-088), Arizona Corporation Commission, 1990; testimony on production costs and system reliability.

Trico Electric Cooperative Rate Case (Docket No. U-1461-91-254), Arizona Corporation Commission, 1992; testimony on demand-side management and time-of-use and interruptible power rates.

Navopache Electric Cooperative Rate Case (Docket No. U-1787-91-280), Arizona Corporation Commission, 1992; testimony on demand-side management and economic development rates.

Arizona Electric Power Cooperative Rate Case (Docket No. U-1773-92-214), Arizona Corporation Commission, 1993; testimony on demand-side management, interruptible power, and rate design.

Tucson Electric Power Company Rate Case (Docket Nos. U-1933-93-006 and U-1933-93-066) Arizona Corporation Commission, 1993; testimony on demand-side management and a cogeneration agreement.

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Generic Proceeding Concerning Electric Restructuring Issues, et al (Docket No. E-00000A-02-0051, et al), Arizona Corporation Commission, 2003-2005; Staff Report and testimony on Code of Conduct.

Arizona Public Service Company Rate Case (Docket No. E-01345A-03-0437), Arizona Corporation Commission, 2004; testimony on demand-side management, system benefits, renewable energy, the Returning Customer Direct Assignment Charge, and service schedules.

Arizona Electric Power Cooperative Rate Case (Docket No. E-01773A-04-0528), Arizona Corporation Commission, 2005; testimony on a fuel and purchased power cost adjustor, demand-side management, and rate design.

Trico Electric Cooperative Rate Case (Docket No. E-01461A-04-0607), Arizona Corporation Commission, 2005; testimony on the Environmental Portfolio Standard; demand-side management; special charges; and Rules, Regulations, and Line Extension Policies.

Arizona Public Service Company (Docket Nos. E-01345A-03-0437 and E-01345A-05-0526), Arizona Corporation Commission, 2005; testimony on the Plan of Administration of the Power Supply Adjustor.

Arizona Public Service Company Emergency Rate Case (Docket No. E-01345A-06-0009), Arizona Corporation Commission, 2006; testimony on bill impacts.

Publications

Author of the following articles published in the *Arizona Labor Market Information Newsletter*:

- "1982 Mining Employees - Where are They Now?" - September 1984
- "The Cost of Hiring" and "Arizona's Growing Industries" - January 1985
- "Union Membership - Declining or Shifting?" - December 1985
- "Growing Industries in Arizona" - April 1986
- "Women's Work?" - July 1986
- "1987 SIC Revision" - December 1986
- "Growing and Declining Industries" - June 1987
- "1986 DOT Supplement" and "Consumer Expenditure Survey" - July 1987
- "The Consumer Price Index: Changing With the Times" - August 1987
- "Average Annual Pay" - November 1987
- "Annual Pay in Metropolitan Areas" - January 1988
- "The Growing Temporary Help Industry" - February 1988
- "Update on the Consumer Expenditure Survey" - April 1988
- "Employee Leasing" - August 1988
- "Metropolitan Counties Benefit from State's Growing Industries" - November 1988
- "Arizona Network Gives Small Firms Helping Hand" - June 1989

Major contributor to the following books published by the Arizona Department of Economic Security:

Annual Planning Information - editions from 1984 to 1989
Hispanics in Transition - 1987

(with David Berry) "Contracting for Power," *Business Economics*, October 1995.

(with Robert Gray) "Customer Selection Issues," *NRRI Quarterly Bulletin*, Spring 1998.

Reports

(with Task Force) *Report of the Task Force on the Feasibility of Implementing Sliding Scale Hookup Fees*. Arizona Corporation Commission, 1992.

Customer Repayment of Utility DSM Costs, Arizona Corporation Commission, 1995.

(with Working Group) *Report of the Participants in Workshops on Customer Selection Issues*," Arizona Corporation Commission, 1997.

"DSM Workshop Progress Report," Arizona Corporation Commission, 2004.

(with Erin Casper) "Staff Report on Demand Side Management Policy," Arizona Corporation Commission, 2005.

BEFORE THE ARIZONA CORPORATION COMMISSION

JEFF HATCH-MILLER
Chairman
WILLIAM A. MUNDELL
Commissioner
MIKE GLEASON
Commissioner
KRISTIN K. MAYES
Commissioner
BARRY WONG
Commissioner

IN THE MATTER OF THE APPLICATION OF)
ARIZONA PUBLIC SERVICE COMPANY FOR)
A HEARING TO DETERMINE THE FAIR)
VALUE OF THE UTILITY PROPERTY OF THE)
COMPANY FOR RATEMAKING PURPOSES,)
TO FIX A JUST AND REASONABLE RATE OF)
RETURN THEREON, TO APPROVE RATE)
SCHEDULES DESIGNED TO DEVELOP SUCH)
RETURN, AND TO AMEND DECISION NO.)
67744.)

DOCKET NO. E-01345A-05-0816

DIRECT

TESTIMONY

OF

JERRY D. ANDERSON

PUBLIC UTILITIES ANALYST

UTILITIES DIVISION

ARIZONA CORPORATION COMMISSION

AUGUST 18, 2006

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EXECUTIVE SUMMARY
ARIZONA PUBLIC SERVICE COMPANY
DOCKET NO. E-01345A-05-0816

Staff's testimony addresses two main topics. First, it addresses Demand-Side Management ("DSM") at the Arizona Public Services Company ("APS" or the "Company") and how DSM programs are funded. Staff recommends that net lost revenue adjustments for DSM programs be disallowed and that the Company should be rewarded for DSM savings through a performance incentive. Staff does not oppose APS' proposal to accrue interest on the Demand-Side Management Adjustment Charge account balance. Secondly, Staff's testimony on APS' System Benefits Charge provides detail and specific recommendations regarding the System Benefits components. Staff recommends that the total of System Benefits should be \$49,191,690.

1 **INTRODUCTION**

2 **Q. Please state your name, occupation, and business address.**

3 A. My name is Jerry D. Anderson. I am a Public Utilities Analyst employed by the Arizona
4 Corporation Commission (“ACC” or “Commission”) in the Utilities Division (“Staff”).
5 My business address is 1200 West Washington Street, Phoenix, Arizona 85007.

6
7 **Q. Briefly describe your responsibilities as a Public Utilities Analyst.**

8 A. In my capacity as a Public Utilities Analyst, I provide recommendations to the
9 Commission on electric and gas rate filings, purchased power and fuel adjustment matters,
10 Demand-Side Management (“DSM”) programs, and other energy-related matters as
11 assigned.

12
13 **Q. Please describe your educational background and professional experience.**

14 A. I graduated from Western Kentucky University, Bowling Green, Kentucky, receiving a
15 Bachelor of Science degree with double majors in Economics and Business Management.
16 My course of studies included classes in micro-economic price theory, macro-economic
17 theory and business cycles, accounting, management, and data processing. I earned an
18 MBA degree from Xavier University, Cincinnati, Ohio, with an area of concentration in
19 multinational business. After working as a computer programmer for a major oil and
20 refining company, I joined the Rate and Economic Research Department of the Cincinnati
21 Gas & Electric Company (Cinergy/Duke Energy) where I applied my computer skills to
22 rate research, load research, and load forecasting. I was promoted to a succession of more
23 responsible positions over 15 years there and ultimately was named Economist in charge
24 of all electric sales and load forecasting activities. In this position I was responsible for
25 constructing econometric models of the regional economy for the purpose of forecasting
26 electric system peak demands and sales by class of service for a three-state service

1 territory. Since that time, I have served as a consultant and branch manager of two
2 consulting firms, providing services to such clients as the State of Arizona and the Los
3 Alamos National Laboratories, Los Alamos, New Mexico. More recently, I have held
4 statistical analysis and computer system development positions in the government sector
5 where I was involved with Y2K remediation efforts and interstate unemployment systems.
6 In 2005, I was employed by the ACC as a Public Utilities Analyst. I have participated in
7 various classes on general regulatory and utility issues, including the New Mexico State
8 University's "Basics" class and the Michigan State University's "Camp NARUC"
9 program. I am a member of the National Association for Business Economics.

10
11 **Q. What is the scope of your testimony in this case?**

12 A. I will address the System Benefits Charge ("SBC") in this rate case and the details of the
13 Arizona Public Service Company ("APS or the "Company") DSM programs, both as a
14 component of the SBC and in the broader overall perspective of APS DSM programs.

15
16 **Q. Have you reviewed relevant portions of APS' filing in Docket No. E-01345A-0816
17 submitted by the Company in this case?**

18 A. Yes, I have.

19
20 **SUMMARY OF TESTIMONY AND RECOMMENDATIONS**

21 **Q. Briefly summarize how your testimony is organized.**

22 A. My testimony is organized into two main sections. The first section discusses DSM
23 programs at APS and how they are funded. The second section defines System Benefits
24 and identifies each component of the System Benefits Charge in this case. In this section,
25 I will discuss the DSM and low income components of the System Benefits Charge in
26 some detail.

1 **Q. Please summarize your recommendations regarding DSM.**

2 A. Staff recommends that net lost revenue adjustments for DSM programs be disallowed and
3 that the Company should be rewarded for DSM savings through a performance incentive.
4 Staff does not oppose APS accruing interest in the Demand-Side Management Adjustment
5 Charge (“DSMAC”) account.
6

7 **Q. Please summarize your recommendations regarding System Benefits Charge for**
8 **APS.**

9 A. Staff recommends that the System Benefits Charge be \$49,191,690.
10

11 **DEMAND-SIDE MANAGEMENT**

12 **Current APS DSM Programs**

13 **Q. What Commission-approved DSM programs did APS conduct during the test year?**

14 A. According to semi-annual DSM reports filed with the Commission, APS conducted the
15 following DSM programs during the test year:

- 16 1. Residential Existing Homes Heating, Ventilation, and Air Conditioning (“HVAC”)
17 Program (replaced by the Residential HVAC Efficiency Program)
- 18 2. Residential New Home Construction Program (replaced by the Residential New
19 Construction Program)
- 20 3. Residential Consumer Products Program
- 21 4. Energy-Wise Assistance Program (replaced by the Energy-Wise Low Income
22 Weatherization Program)
23

1 **Q. Do you expect that these DSM programs in operation during the test year will**
2 **continue in their present form into the future?**

3 A. No. Various Commission decisions during and after the test year approved new DSM
4 programs that will enhance or replace existing APS DSM programs or add to APS' DSM
5 programs. These decisions require a significant expansion of DSM activities at APS.
6 They are a result of Commission approval or interim approval, with modifications, of
7 DSM programs APS proposed in its application for its Demand-Side Management
8 Program Portfolio Plan ("Portfolio Plan") filed with the Commission on July 1, 2005, and
9 its Energy Wise Low Income Weatherization program filed with the Commission on June
10 6, 2005. Both filings were in compliance with provisions of the Settlement Agreement
11 between APS and the Commission in Decision No. 67744.

12
13 **Q. Which specific Commission decisions brought about the change and expansion of**
14 **DSM activities at APS during and after the test year?**

15 A. Decision No. 68064, August 17, 2005, approved the Consumer Products Program.
16 Decision No. 68488, February 23, 2006, granted interim approval for six non-residential
17 DSM programs that were included in APS' Portfolio Plan. The six programs were
18 approved with some modifications and are as follows:

- 19 1. Schools Program
- 20 2. Non-Residential Existing Facilities Program
- 21 3. Non-Residential New Construction and Major Renovation Program
- 22 4. Small Non-Residential Program
- 23 5. Non-Residential Builder Operator Training Program
- 24 6. Non-Residential Energy Information Services Program

25

1 Decision No. 68648, April 12, 2006, granted approval for two residential DSM programs
2 that were included in APS' Portfolio Plan. The following two programs were approved
3 with some modifications:

- 4 1. Residential New Construction Program
- 5 2. Residential HVAC Efficiency Program

6
7 Decision No. 68647, April 12, 2006, granted Commission approval of APS' Energy Wise
8 Low Income Weatherization program which was modified and expanded to include a bill
9 assistance component.

10
11 **Q. Were the DSM programs included in the Portfolio Plan intended to intensify DSM**
12 **efforts by APS as required in the Settlement Agreement?**

13 A. Yes.

14
15 **Q. Did some of the DSM programs approved after the test year replace programs that**
16 **were in effect during the test year?**

17 A. Yes. The Residential HVAC Efficiency Program expanded and replaced the earlier
18 Residential Existing Homes HVAC Program. One of the primary differences in the two
19 programs is that the newer program offers incentives to homeowners for equipment
20 replacement, quality installation, maintenance, and repair by qualified contractors. The
21 Residential New Construction Program expanded and replaced the earlier Residential New
22 Home Construction Program. One of the primary differences between these programs is
23 that the newer program offers incentives for builders to construct energy-efficient new
24 homes. The Energy Wise Low Income Weatherization program is an expansion and
25 modification of the Energy-Wise Assistance Program.
26

1 **APS DSM Spending**

2 **Q. What has been the level of DSM spending during the periods following the**
3 **Settlement Agreement contained in Decision No. 67744, April 5, 2005?**

4 A. According to semi-annual DSM reports filed by APS, the following levels of DSM
5 spending were recorded:

6 January – June, 2005 \$ 953,501

7 July – December, 2005 \$2,257,280

8
9 **Q. What level of APS spending on DSM is required by the Settlement Agreement?**

10 A. The Settlement Agreement requires at least \$16 million to be spent on DSM per year.

11
12 **Q. Is the \$16 million per year spending requirement only for the years 2005 – 2007 or**
13 **does it continue beyond 2007?**

14 A. The \$16 million annual spending requirement included in the Settlement Agreement
15 remains in effect until the Commission acts to change or cancel it.

16
17 **Q. Did APS meet the spending requirement imposed by the Settlement Agreement in**
18 **2005?**

19 A. No. Because the Settlement Agreement was effective in April 2005, APS was obligated to
20 spend only \$10 million in 2005. However, this level of spending was not achieved in
21 2005 since most of the programs were not approved until 2006.

22
23 **Cost Recovery for DSM Expenditures**

24 **Q. How does APS recover its costs for DSM programs?**

25 A. The funding structure for DSM was established in the Settlement Agreement. The
26 funding comes in both base rates and through an adjustor. According to the Settlement

1 Agreement, \$10 million of DSM funding is included in base rates. The balance, a
2 minimum of \$6 million per year, is to be collected by an adjustor mechanism referred to as
3 the DSMAC. A provision of the Settlement Agreement also states that if APS does not
4 spend at least \$30 million on approved DSM from 2005 through 2007, the unspent amount
5 of the \$30 million base rate allowance (\$10 million per year) would be credited to the
6 DSMAC account balance.

7
8 **Q. How does the DSMAC work?**

9 A. As approved in Decision No. 67744, the DSMAC is an adjustment mechanism consisting
10 of an account where the costs for pre-approved DSM programs in excess of those
11 prescribed to be in base rates are recovered. For example, DSM costs in excess of the \$10
12 million to be included in base rates each year would be recorded in the DSMAC account.
13 Such costs are to be recorded for each program by APS as the costs are incurred. By
14 January 31 of each year, APS is to file data with Staff needed to set the per kWh DSMAC
15 rate. APS is to document the costs placed in each DSM adjustment subaccount during the
16 previous year and the revenue received from ratepayers through the per kWh charge
17 during the previous year. The per kWh charge for the next year is to be calculated by
18 dividing the account balance by the number of kWh used by customers in the previous
19 year. General Service customers who are billed on a demand rate are to pay a per kW
20 charge instead of a per kWh charge. To calculate the per kW charge, the account balance
21 is to be first allocated to the General Service class based upon the number of kWh
22 consumed by that class. General Service customers that are not demand billed are to pay
23 the DSMAC adjustor rate on a per kWh basis. The remainder of the account balance
24 allocated to the General Service class is to be divided by that kW billing determinant for
25 the demand-billed customers in that class to determine the per kW DSM adjustor charge.
26 The DSMAC adjustor rate is to be reset in this manner each year on March 1.

1 **Q. What charges can be included in the DSMAC account?**

2 A. Eligible DSM-related items in excess of the \$10 million included in base rates may be
3 included in the DSMAC account. This includes Commission-approved energy efficiency
4 DSM programs, low income bill assistance, and a performance incentive.
5

6 **Q. How are residential customers billed?**

7 A. For residential customers, the DSMAC adjustment, as a charge per kWh, is combined with
8 the Environmental Portfolio Standard ("EPS") adjustment and included on all customer
9 bills as a separate line item labeled "Environmental Benefits Surcharge."
10

11 **Q. Should the DSMAC account accrue interest?**

12 A. Currently, the DSMAC account does not accrue interest. In the testimony of APS witness
13 David J. Rumolo, pages 15-16, APS has proposed the inclusion of interest earnings on the
14 unrecovered DSMAC account balance. Staff does not oppose the accrual of interest in the
15 DSMAC account. Staff does not oppose APS' proposal that the balance in the DSMAC
16 account should accrue the interest using the one-year Nominal Treasury Constant
17 Maturities rate that is contained in the Federal Reserve Statistical Release H-15 or its
18 successor publication.
19

20 **Q. What is Staff's position on APS' proposal for a proforma adjustment to test year
21 data to recover net lost revenue resulting from DSM programs?**

22 A. Staff recommends disallowance of APS' proposed \$4,907,000 proforma adjustment for
23 net lost revenue resulting from DSM programs.
24

1 **Q. What is Staff's rationale for disallowance of the net lost revenue adjustment**
2 **proposed by APS?**

3 A. Staff's position is that APS should be compensated for its efforts to make DSM programs
4 available and for the savings achieved by successful DSM programs through a
5 performance incentive. A performance incentive and an adjustment for net lost revenues
6 are two separate approaches to compensating the utility. Staff sees these techniques as
7 mutually exclusive where you would allow one of the approaches or the other, but not
8 both.

9
10 **Q. Does the Settlement Agreement provide for the recovery of a performance incentive**
11 **resulting from successful DSM programs?**

12 A. Yes, it does.

13
14 **Q. What are some of the advantages of the performance incentive?**

15 A. The performance incentive is appealing because it is based upon a share of the actual net
16 benefits accruing from approved successful DSM programs. As such, it is an incentive
17 that rewards a utility's performance in conducting successful DSM programs. If money
18 were spent on a DSM program that did not result in energy efficiency savings, there would
19 be no performance incentive paid.

20
21 **Q. Did APS propose a performance incentive in its Portfolio Plan of DSM programs?**

22 A. Yes, it did. APS proposed a 90 percent/10 percent split between customers and the
23 company respectively of the total net benefits accruing from approved DSM programs. It
24 further proposed that the incentive be capped at 10 percent of the total amount of DSM
25 spending, inclusive of the program incentive, and be reported in the semi-annual DSM
26 reports filed with the Commission pursuant to Decision No. 67744. The Company further

1 proposed that the incentive be determined for each reporting period based on the savings
2 and net benefits reported for that semi-annual period.

3

4 **Q. Does Staff concur with APS' proposal for a performance incentive?**

5 A. Yes, conceptually it does. Staff recommends that the performance incentive be set at 10
6 percent of the net benefits from the energy efficiency achieved through approved DSM
7 programs and that the performance incentive be capped at 10 percent of total DSM
8 spending inclusive of the performance incentive.

9

10 **Q. Would APS be guaranteed to collect \$1.6 million in performance incentives (10**
11 **percent of the \$16 million expected to be spent each year on DSM programs?)**

12 A. No. The \$1.6 million would be the maximum performance incentive APS could collect
13 annually based on DSM spending of \$16 million per year. The actual performance
14 incentive would be based upon actual energy efficiency savings achieved as a result of
15 successful DSM programs.

16

17 **Q. Should the net benefits be estimated from engineering calculations or should they be**
18 **based upon savings factors measured by the Measurement, Evaluation, and Research**
19 **contractor (MER)?**

20 A. Net benefits of a DSM measure are defined as benefits minus costs associated with that
21 measure. The benefits should be based upon actual measured savings resulting from
22 before and after MER measurements where possible and where practical. For most
23 prescriptive measures, the savings could be calculated by averaging a sample of actual
24 measured usage for both standard and upgraded equipment for each energy-efficiency
25 measure. For some prescriptive measures, such as replacement of a standard light bulb
26 with a compact fluorescent light bulb, an engineering calculation may be more practical

1 and would be acceptable. For large custom efficiency measures which are more unique,
2 the savings should be based upon actual MER measurements both before the measure
3 implementation and afterwards. The type of measurement and whether actual
4 measurement is necessary or whether an engineering calculation would be acceptable will
5 vary with the type of DSM measure.

6
7 **Q. Should the averages of actual measured usage, for both standard and upgraded**
8 **equipment, used to calculate savings for each measure be periodically updated?**

9 A. Yes. The averages should be recalculated by the MER from usage samples for each
10 prescriptive measure based on new measurements from the field no less frequently than
11 every two years.

12
13 **Q. Could engineering estimates be used to determine kW and kWh savings at lower cost**
14 **than a monitoring program?**

15 A. Engineering data can provide some guidance on savings, but data on actual experience,
16 taking into account customer behavior and field performance of the measure, is essential.
17 An example of customer behavior influencing kW and kWh savings is when the customer
18 lowers a thermostat because the new air conditioner is more efficient and costs less to
19 operate. Actual experience may be far different than engineering data would suggest.
20 Another reason for using actual field measurement averages is that baseline usage as well
21 as energy-efficient equipment usage is constantly moving toward increased energy
22 efficiency over time. While it may be less expensive to rely on engineering estimates,
23 such estimates could be providing kW and kWh savings numbers that are incorrect or not
24 representative of Arizona's unique climate characteristics.

25

1 **Q. Should the performance incentive accrue to the utility at the time the DSM**
2 **expenditures are made and the measures are installed or over the life of the measures**
3 **concurrent with the actual customer realization of the benefits?**

4 A. Where it may be more theoretically correct to reward the utility as actual DSM savings
5 accrue over the life of each measure installed, it is not practical to require the utility to
6 wait up to 20 years to recover its performance incentive. Furthermore, the recordkeeping
7 required to pay out a portion of savings each year over the life of each measure could be
8 excessively costly and difficult for Staff to monitor. Staff recommends that APS should
9 share in the benefits of the DSM measures as they are placed into service and expenditures
10 are incurred. APS' Portfolio Plan application suggests that the performance incentive
11 should be determined for each reporting period based on the savings and net benefits
12 reported for that period. APS currently reports this information in each semi-annual DSM
13 report, January – June and July – December. Staff recommends that APS include their
14 request for a performance incentive payment in each semi-annual DSM report. The
15 benefits during a measure's life minus the costs during the year the measure was installed
16 equals the net benefits of that measure for that period.

17
18 **Q. How should the DSM-related demand and energy savings be priced for comparison**
19 **with the DSM cost in the calculation of net benefits?**

20 A. APS' avoided cost should be used as the basis to assign a dollar value to DSM demand
21 and energy savings.

22

1 **Q. What specific calculations or methodology should be used to determine kW and kWh**
2 **savings and to apply APS avoided costs to those savings to determine the net benefit**
3 **of the DSM measures undertaken?**

4 A. APS has not proposed a specific calculation or methodology. Determining the net benefits
5 of DSM programs can be a technical and complex undertaking. Staff recommends APS
6 submit its specific calculation and/or methodology for determining the net benefits of
7 DSM measures and the performance incentive itself in its rebuttal testimony in this
8 docket.

9
10 **Q. Does Staff have any additional recommendations regarding DSM?**

11 A. Yes. Staff recommends that APS provide Staff with backup workpapers and input data
12 substantiating numbers for net benefits and performance incentives included in its semi-
13 annual DSM report. The backup information should be in sufficient detail to allow Staff
14 to reproduce the numbers reported for net benefits and the performance incentive in the
15 semi-annual DSM report.

16
17 **Q. What information should be provided for Staff review?**

18 A. The information provided to Staff should include the net benefit calculations and
19 performance incentive dollar amount calculations for the total amount of the performance
20 incentive reported. The calculations should be disaggregated such that the dollar amount
21 of net benefits and performance incentive for each grouping of like individual measures
22 within each DSM program are identifiable and, when added together, equal the total net
23 benefits and performance incentive dollars requested for that DSM program. Major inputs
24 should be provided along with documentation sufficient that Staff could reproduce the
25 calculations. Inputs should include the numbers of like measures, the measure life, the
26 avoided cost factors, discount rates used in present value calculations, kW and kWh

1 savings and how they were derived, coincidence factors, actual cost data, line losses, and
2 any other data required to duplicate the calculations.

3
4 **Q. When should the information be provided to Staff?**

5 A. APS should provide the information to Staff at the same time as APS files its semi-annual
6 DSM reports.

7
8 **SYSTEM BENEFITS CHARGE**

9 **Background on System Benefits Charges**

10 **Q. What are System Benefits?**

11 A. A.A.C. R14-2-1601(41) defines System Benefits as "Commission-approved utility low
12 income, demand-side management, Consumer Education, environmental, renewables,
13 long-term public benefit research and development, nuclear fuel disposal and nuclear
14 power plant decommissioning programs, and other programs that may be approved by the
15 Commission from time to time."

16
17 **Q. What is the System Benefits Charge?**

18 A. A.A.C. R14-2-1608 requires each utility distribution company to file for Commission
19 review nonbypassable rates or related mechanisms to recover the applicable pro-rata costs
20 of System Benefits from all consumers located in the utility distribution company's
21 service area. Utility distribution companies are to file for review of the System Benefit
22 Charge ("SBC") at least every three years.

23
24 **Q. Why were System Benefits Charges established?**

25 A. The concept of System Benefits developed as a mechanism to preserve and promote the
26 establishment and maintenance of renewables, DSM, and programs for low income

1 customers. Investment in these programs and research into the reduction of long-term
2 dollar and environmental costs through energy conservation and the development of
3 renewable resources are an important function of public utility companies. When
4 competition began to develop in the electric utility industry, however, there was concern
5 that utilities would be forced through competition to concentrate on short-term results and
6 lose its focus on important long-term objectives to promote conservation, the use of
7 renewables, and some nuclear plant-related expenses. The System Benefits Charge was
8 established to provide a mechanism that would ensure utilities could retain their focus on
9 desirable long-term objectives without suffering an undue economic setback or
10 competitive disadvantage. An important characteristic of the System Benefits Charge is
11 that customers should continue to pay for system benefits even if they choose a different
12 generation supplier; i.e. it is nonbypassable. The System Benefits Charge essentially re-
13 classifies certain costs that are currently in rates to assure that important public benefits
14 are not at risk. The charge is shown as a line item on customer bills.

15
16 **System Benefits Components**

17 **Q. What are the components of APS' System Benefits Charge?**

18 **A.** The System Benefit components and the amounts requested by APS and recommended by
19 Staff are summarized in the following table:
20

System Benefits Components	APS Proposed	Staff Recommended
Demand-Side Management Programs	\$10,000,000	\$10,000,000
Low Income Programs (E-3/E-4 Rates)	\$4,222,330	\$4,372,330
Renewables	\$6,000,000	\$6,000,000
Palo Verde Power Plant Decommissioning	\$18,901,703	\$18,901,703
Independent Spent Fuel Storage Installation (ISFSI)	<u>\$10,177,404</u>	<u>\$9,917,657</u>
Total System Benefits	\$49,301,437	\$49,191,690

1

2 **Q. Which portion of DSM expenses falls within the System Benefits Charge?**

3 A. Only that portion of DSM expenses that are funded within base rates is included in the
4 System Benefits Charge. The portion of DSM expenses that are funded through the
5 DSMAC is outside the System Benefits Charge.

6

7 **Q. What amount is Staff recommending to be included for DSM in the System Benefits
8 Charge?**

9 A. Staff recommends including \$10,000,000 for DSM, the amount approved by Decision No.
10 67744.

11

12 **Q. What amount is Staff recommending to be included for low income programs (E-
13 3/E-4 Rates) in the System Benefits Charge?**

14 A. Staff recommends including \$4,372,330 for low income programs. This amount is
15 \$150,000 more than APS proposed. APS included \$4,222,330 which represents the
16 amount of discounts received by customers in the test year adjusted for the change in
17 discount rates approved by Decision No. 67744. In response to Data Request JDA 9-7,

1 APS indicated that there were also administrative and marketing expenses for both the E3
2 and E4 programs, including \$87,847 in the test year plus a proforma adjustment of
3 \$62,153 to bring the level to \$150,000 as approved by Decision No. 67744. APS states
4 that these administrative and marketing expenses are for direct program promotion and
5 marketing expenses only and do not include APS labor and overhead costs to administer
6 the programs. Staff believes that it is appropriate to include the \$150,000 in System
7 Benefits.

8
9 **Q. Which portion of renewables expenses falls within the System Benefits Charge?**

10 A. Only that portion of renewable expenses that are funded within base rates is included in
11 the System Benefits Charge. The portion of renewables expenses that are funded through
12 the Environmental Portfolio Surcharge Adjustor is outside the System Benefits Charge.

13
14 **Q. What amount is Staff recommending to be included for renewables in the System
15 Benefits Charge?**

16 A. Staff recommends including \$6,000,000 in the System Benefits Charge for renewables.
17 This amount is discussed in the Direct Testimony of Staff witness Barbara Keene.

18
19 **Q. What amount is Staff recommending to be included for Palo Verde Power Plant
20 decommissioning in the System Benefits Charge?**

21 A. Staff recommends including \$18,901,703 for Palo Verde Power Plant decommissioning,
22 as proposed by APS.

23

1 **Q. What amount is Staff recommending to be included for ISFSI in the System Benefits**
2 **Charge?**

3 A. Staff recommends including \$9,917,657 for ISFSI. APS had included \$10,177,404 for
4 ISFSI. The proposed reduction of \$259,747 is discussed in the testimony of Staff witness
5 James R. Dittmer.

6

7 **Total System Benefits**

8 **Q. What amount is Staff recommending for the total System Benefits Charge?**

9 A. Staff recommends \$49,191,690 for the total System Benefits Charge.

10

11 **Q. Does this conclude your direct testimony?**

12 A. Yes, it does.

BEFORE THE ARIZONA CORPORATION COMMISSION

JEFF HATCH-MILLER
Chairman
WILLIAM A. MUNDELL
Commissioner
MIKE GLEASON
Commissioner
KRISTIN K. MAYES
Commissioner
BARRY WONG
Commissioner

IN THE MATTER OF THE APPLICATION OF)
ARIZONA PUBLIC SERVICE COMPANY FOR)
A HEARING TO DETERMINE THE FAIR)
VALUE OF THE UTILITY PROPERTY OF THE)
COMPANY FOR RATEMAKING PURPOSES,)
AND TO FIX A JUST AND REASONABLE)
RATE OF RETURN THEREON, AND TO)
APPROVE RATE SCHEDULES DESIGNED TO)
DEVELOP SUCH RETURN, AND TO AMEND)
DECISION NO. 67744)

DOCKET NO. E-01345A-05-0816

DIRECT
TESTIMONY
OF
JERRY D. SMITH
ELECTRIC UTILITY ENGINEER
UTILITIES DIVISION
ARIZONA CORPORATION COMMISSION

AUGUST 18, 2006

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EXECUTIVE SUMMARY
ARIZONA PUBLIC SERVICE COMPANY
DOCKET NO. E-01345A-05-0816

This testimony and the attached exhibits provide an analysis of the quality of service provided by APS for calendar years 2000 through 2005. It also provides a used and useful determination regarding capital improvements made in the rate case test year: 2005.

During the period of this quality of service assessment, APS experienced several transmission outages that resulted in interruption of service to distribution customers. In each instance APS notified and informed the Commission of its action and how it was managing restoration of service to customers. The scope of system improvements since the Westwing and Deer Valley Substation fires is vast and impressive to observe in the field. Major capital improvements have been made to remedy and mitigate the causes and effects of these events and to preclude a reoccurrence. Damaged equipment has been replaced and Type U transformer bushings are being replaced throughout the APS system. Single points of failure for protection and control systems have been eliminated, fire mitigation measures have been implemented at various substations, and fire wall and oil cache basins are being established at appropriate substations.

The Summer 2004 transmission outages and Westwing and Deer Valley fires also have yielded positive effects for Arizona consumers. APS has implemented EPRI Solutions, Inc. recommendations regarding 14 areas of maintenance and repair practices. As a consequence APS formed a Predictive Maintenance Team to focus on predictive and preventative maintenance activities to find and repair equipment prior to failure. APS has proactively resolved a significant number of equipment problems by using these diagnostic tools and intensifying its maintenance practices. Improved service to future generations of customers is more likely to occur as a result of these efforts.

All newly constructed and improved facilities observed during Engineering's site visits were found to be in compliance with NESC requirements. Sites that were visited that had capital improvements reported by APS for 2005 test year purposes were found to actually have been constructed and were operational. A sufficient sample of 2005 improvements were observed in the field and suggests a "used and useful" determination for 2005 test year capital improvements is warranted.

Engineering finds no reason to recommend consideration of quality of service mitigation measures as part of the pending APS rate case. However, Engineering does recommend that the Commission continue to monitor APS' quality of service as an integral part of required Biennial Transmission Assessments, through the Commission's existing outage reporting requirements, and via ongoing resolution of consumer complaints about APS service. Engineering further suggests that the Commission be particularly mindful of quality of service differences between the APS Metro Division and more rural service oriented APS divisions. It is for this reason that quality of service to the APS Southeast Division merits special scrutiny to assure service does not deteriorate and become problematic.

1 **INTRODUCTION**

2 **Q. Please state your name, occupation, and business address.**

3 A. My name is Jerry D. Smith. I am an Electric Utility Engineer employed by the Arizona
4 Corporation Commission (“ACC” or “Commission”) in the Utilities Division (“Staff”).
5 My business address is 1200 West Washington Street, Phoenix, Arizona 85007.
6

7 **Q. Please describe your educational background.**

8 A. I graduated from the University of New Mexico in 1968 with a Bachelor of Science
9 degree in Electrical Engineering. I received a Masters of Science degree in Electrical
10 Engineering from New Mexico State University in 1977 majoring in power systems and
11 electric utility management.
12

13 **Q. Do you hold any special licenses or certificates?**

14 A. I am licensed with the State of Arizona as a Professional Engineer - Electrical.
15

16 **Q. Briefly describe your responsibilities as an Electric Utility Engineer.**

17 A. I joined the Commission’s Utilities Division Staff as an electric engineer in 1999. In my
18 capacity as an Electric Utility Engineer, I have investigated the quality of service provided
19 by electric utilities in Arizona and been responsible for three biennial transmission
20 assessments regarding the reliability of existing and planned Arizona transmission
21 facilities. During my employment at the Commission, I have investigated numerous
22 system disturbances on behalf of the Commission. A 1999 blackout of Southern Arizona,
23 a 2001 blackout of Gila Bend, and several extra high voltage (“EHV”) disturbances
24 occurring in 2003 and 2004 are among the system disturbances I have investigated. My
25 most recent investigations were of the Westwing and Deer Valley Substation fires.
26

1 I chaired a series of Commission Distributed Generation workshops in 1999 and have
2 participated in the revision of Arizona's electric retail competition rules. I have also
3 inspected physical electric utility plant consisting of generation, transmission and
4 distribution facilities. Such facility inspections were necessary to make a "used and
5 useful" determination for rate case applications and to ascertain the level of security,
6 safety, operational integrity, and maintenance exhibited by such facilities.

7

8 **Q. Please describe other pertinent work experience.**

9 A. I have over 27 years of experience as an engineer and manager in the electric utility
10 industry. I was employed by the Salt River Project from 1968 through 1995. During that
11 time I: 1) analyzed and planned transmission and distribution system improvements; 2)
12 managed the design and consultation services required for retail customer projects; and 3)
13 served as primary contact for local municipalities regarding siting of facilities and
14 utilizing funds for aesthetic treatment of water and power facilities. I also performed
15 ancillary functions such as development and management of capital improvement budgets;
16 formation and modification of system planning, operational and maintenance policies,
17 procedures and practices; and creation, modification and administration of new
18 contribution in aid of construction charges and tariffs.

19

20 **Q. Have you previously testified before this Commission?**

21 A. Yes. I have extensive experience testifying before the Commission. I have testified on
22 numerous occasions regarding quality of service to electric customers in the City of
23 Nogales and Santa Cruz County. I was a Staff witness regarding the 2003 competitive
24 wholesale power solicitations required by the Commission. I have provided testimony for
25 over 35 power plant and transmission line applications for a Certificate of Environmental
26 Compatibility. My experience filing engineering reports and providing testimony for the

1 Commission in rates cases is most applicable to this case. I have provided engineering
2 reports and rate case testimony for Duncan Valley Electric Cooperative, Navopache
3 Electric Cooperative, and the Arizona Public Service Company ("APS") and an Open
4 Access Transmission Tariff ("OATT") case for Southwest Transmission Cooperative
5 ("SWTC").
6

7 **PURPOSE AND PREPARATION OF TESTIMONY**

8 **Q. What is the purpose of your testimony in this case?**

9 A. I am providing testimony concerning the security, safety, operational integrity, and
10 maintenance status of APS's electric system. My testimony has a twofold purpose. It
11 offers an assessment of the quality of service provided by APS to its customers. Secondly
12 my testimony determines to what degree the test-year APS facilities are "used and useful."
13

14 **Q. How have you prepared for your testimony?**

15 A. I have reviewed information on file, issued data requests to APS, inspected APS's
16 facilities and talked with APS personnel.
17

18 **Q. When did you inspect APS's facilities?**

19 A. I inspected APS's electric system during six consecutive days of site visits between July
20 24, 2006 and July 31, 2006. My observations are documented in the engineering report
21 attached as Exhibit JS-1.
22

23 **Q. What APS personnel have you talked with concerning this docket?**

24 A. I have talked with Mr. Steve Bischoff, Mr. Stan Sierra, Mr. Pete Atwell, Mr. John Lucas,
25 Mr. Dave Simonton, Ms. Jennie Vega, Ms. Angela Allison, and numerous field personnel
26 during the course of my site visits to APS facilities.

1 **Q. What documentation have you reviewed in preparing your testimony?**

2 A. I have reviewed all rate application material filed by the applicant and numerous responses
3 to Staff data requests. I also reviewed testimony and ACC engineering reports previously
4 filed over the course of the last few years concerning other APS proceedings at the
5 Commission. The ACC engineering report for this case is attached as Exhibit JS-1.

6
7 **Q. Is your testimony herein based upon the aforementioned facility site observations,
8 conclusions drawn from review of available documentation, information gathered by
9 talking with applicant personnel and your educational background and work
10 experience as a utility professional?**

11 A. Yes it is.

12

13 **FACILITIES CONSIDERED IN TESTIMONY**

14 **Q. Have you reviewed the APS application and testimony regarding facilities it proposes
15 to include in rate base for this case?**

16 A. Yes. I reviewed the respective rate schedules to ascertain what facilities I needed to make
17 a used and useful determination for. This information was used to assist in my selection
18 of facilities for a site visit.

19

20 **Q. What other facilities are considered in your testimony?**

21 A. I also visited other APS facilities to ascertain the on going status of maintenance,
22 construction and repair practices contributing to the quality of service provided by APS.
23 An outline of all APS facilities considered in my site visits is documented in Exhibit 2 of
24 the ACC Engineering Report. A sampling of seven generating plants and 35 transmission
25 and distribution substation facilities were visited.

26

1 **JUSTIFICATION OF NEED FOR RECENT IMPROVEMENTS**

2 **Q. Briefly describe the fundamental justification of need for the many improvements**
3 **being made by APS.**

4 A. Major capital improvements were made to remedy and mitigate the causes and effects of
5 the Westwing and Deer Valley Substation fires and to preclude a reoccurrence.

6
7 **QUALITY OF SERVICE ASSESSMENT**

8 **Q. Please describe how you determined the quality of service being provided by APS to**
9 **its customers.**

10 A. Staff first considered trends in the APS reportable outage reports filed monthly with the
11 Commission. Then actual APS distribution system reliability data was compared to the
12 typical reliability indices for US utilities and APS system thresholds. Staff also
13 considered the nature of customer complaints filed by APS consumers regarding quality of
14 service. On this basis, Staff made an objective assessment of the quality of service being
15 provided to APS distribution system customers. Finally, Staff coupled the above
16 assessment with a physical inspection of a sampling of APS facilities.

17
18 **Q. Have you determined if APS facilities are properly planned, designed, constructed,**
19 **maintained and operated to achieve an appropriate level of reliable service to its**
20 **customers?**

21 A. Yes.

22

1 **USED AND USEFUL DETERMINATION**

2 **Q. Please describe how you determined if the APS 2005 test year capital improvements**
3 **were used and useful.**

4 A. A used and useful determination requires a physical survey of new and improved facilities
5 to assure completion of construction, validation that equipment is fully operational, and
6 that the facilities meet National Electric Safety Code (“NESC”) requirements per Arizona
7 Administrative Code R14-2-208. Staff’s used and useful determination of APS 2005
8 capital improvements was based upon inspection of a sampling of APS facilities and
9 review and analysis of the company’s response to data requests concerning its capital
10 improvements. Choosing an appropriate sample of facilities to inspect was a fundamental
11 requirement of Staff’s used and useful determination. Staff’s expertise was also critical in
12 assembling criteria so a valid sample of facilities could be selected for field observation.

13
14 **Q. Please summarize your observations of the site visits to APS facilities.**

15 A. My observations and the results of my inspection of APS facilities are documented in my
16 Engineering Report attached as Exhibit JS-1. In summary, my conclusions are:

- 17 • The scope of system improvements since the Westwing and Deer Valley
18 Substation fires is substantial and impressive to observe in the field.
- 19 • Most of the electric transmission systems including substations were well
20 maintained in terms of security in and around the substations, and of proper
21 maintenance of equipment in the yard and in the switchgear rooms.
- 22 • Poor performing substations and distribution feeders are being maintained,
23 refurbished and repaired in a logical and sound manner. Some of these
24 improvements being made to the facilities serving tribal territories are effectively
25 improving service.

- 1 • As recommended by APS Consultant EPRI Solutions, Inc., APS formed a
2 Predictive Maintenance Team to focus on predictive and preventive maintenance
3 activities to find and repair equipment prior to failure. Maintenance records
4 looked at randomly during site inspections reflects the results of predictive
5 maintenance.

6
7 **Q. Have you determined if the capital improvements made by APS are “used and
8 useful?”**

9 A. Yes. All the electric facilities I observed during my six days of touring APS facilities
10 were operational and well maintained. Therefore, I conclude the APS test year
11 improvements are used and useful.

12

13 **SUMMARY OF TESTIMONY CONCLUSIONS**

14 **Q. Please summarize the conclusions of your testimony.**

15 A. Utility plant improvements constructed by APS in calendar year 2005 were appropriate
16 and necessary to maintain reliable, efficient and cost effective service to its customers and
17 the wholesale market. The justifications of need for such facilities were established before
18 the Commission in prior proceedings. All utility plant contained in APS’ rate application
19 is “used and useful” in reliably delivering the energy needs of existing retail customers.

20

21 **Q. Does this conclude your direct testimony?**

22 A. Yes, it does.

**ENGINEERING REPORT
UTILITIES DIVISION
ARIZONA CORPORATION COMMISSION**

**ARIZONA PUBLIC SERVICE COMPANY
RATE CASE
DOCKET NO. E-01345A-05-0816**

**STAFF'S QUALITY OF SERVICE ASSESSMENT
AND
USED AND USEFUL DETERMINATION**

AUGUST 18, 2006

STAFF ACKNOWLEDGMENT

This Engineering Report was prepared by the Arizona Corporation Commission Utilities Division ("Utilities Division") for use in the Arizona Public Service Company ("APS") rate case, Docket No. E-01345A-05-0816. It provides an analysis of the quality of service provided by APS for calendar years 2000 through 2005. It also provides a used and useful determination regarding capital improvements made in the rate case test year: 2005. The report documents an engineering assessment by Jerry Smith of the Utilities Division regarding these two matters.

Jerry Smith actively monitors quality of service matters for all Arizona utilities on an ongoing basis. His quality of service assessment of APS is based upon inspection of a sampling of APS facilities and review and analysis of the company's response to data requests concerning quality of service matters. Mr. Smith also documents the statistics of customer complaints filed with the Commission regarding quality of service matters.

A used and useful determination requires a physical survey of new and improved facilities to assure completion of construction, validation that equipment is fully operational, and that the facilities meet National Electric Safety Code ("NESC") requirements per Arizona Administrative Code R14-2-208. Mr. Smith has extensive industry experience regarding such investigations. His used and useful determination of APS 2005 capital improvements is based upon inspection of a sampling of APS facilities and review and analysis of the company's response to data requests concerning its capital improvements.

Jerry D. Smith
Electric Utility Engineer

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PURPOSE OF ENGINEERING REPORT

This engineering report serves a two fold purpose. It documents a quality of service assessment of Arizona Public Service Company ("APS") performed by Utilities Division Engineering Staff ("Engineering"). Secondly it provides a used and useful determination of APS capital improvements for test year 2005 also performed by Engineering. The report is filed with the Arizona Corporation Commission ("Commission") in support of the Commission Staff's ("Staff") evidentiary record for the APS rate case, Docket No. E-01345A-05-0816.

FRAMEWORK OF QUALITY OF SERVICE ASSESSMENT

Engineering's quality of service assessment of APS covers the calendar years 2000 through 2005. It is based upon data collected via data requests of APS and site visits of a sampling of the worst performing APS facilities. A 2004 Biennial Transmission Assessment ("BTA") was performed in accordance with Arizona Revised Statute §40-360.02.G. A 2006 BTA is currently in progress. Each BTA determines to what degree the existing and planned transmission system facilities in Arizona adequately meet the energy needs of the state in a reliable manner. This assessment also incorporates findings of the Commission's investigation of the Summer 2004 transmission outages in Docket No. E-00000J-04-0522.

In addition, Engineering monitors quality of service matters for utilities in the state of Arizona in accordance with Arizona Administrative Code R14-2-208 which describes the provision of service required of electric utilities. APS routinely files a monthly summary report for all outages resulting in 1000 customer hours of service interruption. This quality of service assessment considers findings of the APS report filed in accordance with Commission Decision No. 67744 regarding quality of service to Tribal Territories.¹ Consumers also may opt to file a complaint regarding quality of service with the Commission's Consumer Services Section. This quality of service assessment considers the performance of APS in each of the aforementioned categories.

However, the Commission has adopted a North American Reliability Council ("NERC") definition of reliability for Engineering's use in the Biennial Transmission Assessment. Reliability is comprised of two components: adequacy and security. Adequacy is the ability of an electric system to supply the aggregate electrical demand and energy requirements of its customers at all times, taking into account scheduled and reasonably expected unscheduled outages of system elements. On the other hand, security is the ability of an electric system to withstand sudden disturbances such as electric short circuits or unanticipated loss of system elements. These components of reliability are very subjective, are not easily measured and leave much to interpretation. Nevertheless, this document does highlight several major transmission disturbances that have resulted in interruption of service to APS customers since 2000.

¹ Reliability Review of Electric Service to Tribal Territories, Arizona Public Service Company, October 5, 2005.

Many utilities use numerical indices as a measure of an average customer's distribution service reliability. Such reliability indices are typically computed on an annual basis. A utility may then set reliability targets based upon benchmarked data from its own system. The Institute of Electrical and Electronic Engineers ("IEEE") has adopted a standard definition for several reliability indices for electric distribution systems and established a national benchmark database via a 1995 IEEE survey of the electric utility industry. The most commonly used reliability indices are System Average Interruption Frequency Index ("SAIFI"), System Average Interruption Duration Index ("SAIDI"), and Customer Average Interruption Duration Index ("CAIDI"). All three reliability indices are defined in IEEE Standard 13-2003, *IEEE Guide for Electric Power Distribution Reliability Indices*.

SAIFI is the average number of interruptions experienced by customers per year. SAIDI is the average number of interruption minutes experienced by customers per year. CAIDI is the average duration of interruptions. Per Rural Utilities Service ("RUS") Bulletin 161-5, the RUS considers a SAIDI of five hours (300 minutes) or more per consumer as unacceptable except under very unusual circumstances, such as a natural disaster. The IEEE 1995 Survey established typical reliability index values for the electric utilities in the United States as displayed in the following table.

Table 1
Typical Reliability Index Values for US Utilities

Average	SAIFI	SAIDI	CAIDI
Top quartile	0.90	54	55
Second quartile	1.10	90	76
Average	1.26	117	88
Third quartile	1.45	138	108
Bottom quartile	3.90	423	197

APS has been using a one-minute "Sustainable Outage" threshold when collecting outage data. This yields a more conservative result than the IEEE five-minute threshold. This seems to be a sound practice since outages of transmission lines operated at 69 kV or higher tend to be shorter than five minutes but longer than 1 minute. Otherwise outages of transmission lines that result in interruption of service could be excluded from the reliability assessment data.

The lognormal distribution is used for electric distribution system reliability data. As such the arithmetic mean and standard deviation are used to estimate confidence levels for the collected data. IEEE 1366-2003 utilizes 2 and ½ standard deviations ("2.5σ") above the statistical mean for establishment of a reliability indices threshold. APS, on the other hand, utilizes one standard deviation above the statistical mean for its reliability indices threshold. APS then utilizes this more conservative reliability threshold for contrasting the attributes of rural and urban distribution feeders in the following categories: 1) single transmission source vs. redundant transmission source and 2) overhead vs. underground distribution construction. The following table and Exhibit 1 depict how 2005 outages modified the APS reliability threshold first reported in its prior *Reliability Review of Electric Service to Tribal Territories* Report.

Table 2
APS System Reliability Threshold

System Attribute	2002-2004*			2002-2005**		
	SAIFI	SAIDI	CAIDI	SAIFI	SAIDI	CAIFI
Single Transmission	6.77	567.10	175.40	7.68	477.40	156.40
Redundant Transmission	3.03	189.60	147.90	3.33	158.80	140.50
Overhead Distribution	6.40	572.10	126.20	7.25	486.40	176.90
Underground Distribution	2.40	128.60	190.00	2.48	103.40	121.90

NOTES:

* APS Reliability Review of Electric Service to Tribal Territories, Docket E-01345A-03-0437, October 5, 2005.

** APS's response to Staff Data Request JDS 2-7, Docket No. E-01345A-05-0816

Engineering proposes to first consider trends in the APS reportable outage reports filed monthly with the Commission. Then actual APS distribution system reliability data will be compared to the typical reliability indices contained in Table 1 and Table 2. Engineering then proposes to consider the nature of customer complaints filed by APS consumers regarding quality of service. On this basis, Engineering can make an objective assessment of the quality of service being provided to APS distribution system customers. Coupled with a physical observation of a sampling of APS facilities, a determination can be made regarding the effectiveness of the various APS design, construction, maintenance, and repair practices.

FRAMEWORK OF USED AND USEFUL DETERMINATION

A used and useful determination requires a physical survey of new and improved facilities to assure completion of construction, validation that equipment is fully operational, and that the facilities meet National Electric Safety Code ("NESC") requirements per Arizona Administrative Code R14-2-208. This used and useful determination of APS 2005 capital improvements is based upon inspection of a sampling of APS facilities and review and analysis of the company's response to data requests concerning its capital improvements. Choosing an appropriate sample of facilities to inspect is a fundamental requirement in performing any valid used and useful determination. The investigator's level of industry experience is also critical in assembling criteria by which a valid sample of facilities is selected for field observation.

It was determined that a site visit of APS facilities was needed for both the quality of service assessment and the used and useful determination. However, APS has a large inventory of existing, new and upgraded facilities located state-wide. This made selection of a sample of facilities for field observation a necessity. APS' service area is segregated into five divisions: Metro, Northeast, Northwest, Southeast, and Southwest. Therefore, Engineering organized its field visits by APS Division and selected a reflective sample of generation, transmission and distribution facilities in each.

Exhibit 2 was compiled to facilitate a selection of APS facilities for a site visit. It lists the worst performing substation in each of the five APS Divisions for each year from 2003 through 2005. Similarly, it lists the three worst performing distribution feeders in each APS Division for each of the same years. It also lists the 2005 capital improvements constructed by APS in the form of new transmission lines (69 kV and above), distribution feeders, and new or upgraded substations. Finally, the Arizona power plants (except Palo Verde and Redhawk) owned and operated by APS and located in each APS Division are listed.

It was determined that by visiting all of the worst performing substations and about half of the new or upgraded substations listed in Exhibit 2 many of the worst performing distribution feeders would also be observed. Eastgate and Havasu were the only two worst performing substations not visited. The 2005 new and upgraded facilities selected for site visits were chosen primarily based upon improvements to correct previously poor performing sites or planned in response to scheduled maintenance discoveries. Capital improvements were afforded a higher visitation priority if they stemmed from implementation of recommendations filed with the Commission following the Summer 2004 outage events that lead to damaged equipment and a Westwing Substation fire. Redhawk and Palo Verde are the only APS solely or jointly owned and operated power plants in Arizona that were not included for visitation. Redhawk was inspected in 2002 by Electric Utilities Engineer, Prem Bahl, after it commenced commercial operation. An engineering report of that investigation was filed with the Commission. The Palo Verde Nuclear Generating Station was excluded because it has previously been visited and is part of an on going Commission investigation regarding unit outages that occurred in 2005.

During electric facility site visits Engineering generally ascertains: 1) facility security, 2) that proper safety and fire protection measures are employed, 3) all equipment have been constructed in compliance with NESC requirements, and 4) the operational status of facility. The site must be secure with proper height enclosures topped with either barbed wire or razor ribbon, and gate(s) and control house(s) are locked. Proper signage must be prominently displayed to inform the public that the facility poses an electric safety hazard. Existence of a formal employee safety training program and employee participation is established. Each site is observed to ascertain that it is a safe working environment. Employee adherence to safe operating practices is also observed in the field. Particular attention is given to fire extinction capability, proper separation of equipment or use of fire wall barriers, and existence of oil cache basins for transformers.

Confirmation that equipment exists in the field and is operational is a prerequisite for a used and useful determination. Therefore the operational readiness status of all onsite equipment is noted. Presence of a properly maintained substation DC battery supply is verified. Equipment maintenance needs are also observed and maintenance practices confirmed. Storage of damaged or non-useable equipment onsite is discouraged. However, onsite storage of equipment for future construction projects or staging of maintenance and repair activities at remote sites is an acceptable practice. Storage of a mobile or spare transformer at a remote substation is an example of this practice.

SITE VISITS AND FIELD OBSERVATIONS

Site visits were arranged and organized for each of the five APS Divisions. APS Northeast Division facilities were inspected on July 24, 2006. The Northwest Division was visited on July 25, the Southeast Division on July 26, and the Southwest Division on July 27. Two days, July 28 and July 31, were required to tour the Metro Division facilities. Jerry Smith was accompanied daily by two or three of the following APS personnel as he visited seven power plants and 35 substations over a period of six days. Power plant personnel were also interviewed at each of the power plants. The entourage visiting the Southeast Division and Southwest Division facilities was joined by local APS division personnel who graciously served as host.

**Table 3
APS Personnel Accompanying Staff for Site Visits**

	6/24	6/25	6/26	6/27	6/28	6/31
Jennie Vega		X		X	X	
Angela Allison	X		X			X
Pete Atwell	X	X				
John Lucas			X	X	X	X
Dave Simonton		X	X	X	X	

Engineering postulates that the substations and power plants sites visited and observations of transmission lines and distribution lines terminated at those same sites constitute a statistically valid sample of APS facilities. A complete set of photos taken during the site visits is provided as Appendix 1 on a compact disc (“CD”). Many of these photos depict security sensitive and critical infrastructure related information. Therefore the CD will be treated as confidential material in the filing of this report.

All sites visited were secure with enclosures of the proper height and were topped with either barbed wire or razor ribbon. Substations in rural settings were generally enclosed by chain link fences while those in urban settings were generally enclosed by masonry walls. All gate(s) and control house(s) were properly locked. Some facilities were protected by proximity alarms. The extra high voltage transmission substations and power plants utilize a security camera system to monitor the site. All but one power plant has personnel onsite 24 hours per day. A building is provided at the front gate of all but two power plants to house security personnel as needed. Proper signage was prominently displayed at each site to inform the public that the facility poses an electric safety hazard. A portfolio of photos depicting these observations is provided in Appendix 1. This collection of photos is labeled “Security Related.”

The facilities visited included a spectrum of substations exhibiting a variety of traits. The substations varied in vintage from old to new and even included temporary installations pending selection of a permanent site. Substation designs ranged from wooden platform construction to high profile steel bus structures and low profile bus configurations. The primary voltage class of substations included 69 kV, 115 kV, 230 kV, 345 kV and 500 kV designs. There was a balanced

mixture of rural and urban substations. Some substations had circuit breakers, motorized switches and control houses containing Supervisory Control And Data Acquisition (“SCADA”) equipment, remote telemetry units, relays and communication equipment. Others simply had manual switches and fuses and no control house. Some substations had primary and/or secondary capacitors, reactors or voltage regulators for voltage control while others did not. A portfolio of photos depicting these observations is provided in Appendix 1 and is labeled “Vintage and Type.”

The following capital improvements represent a significant portion of the corrective action taken by APS following the Summer 2004 transmission outages and Westwing and Deer Valley transformer fires. Examples of these capital improvements were observed during Engineering’s site visits of APS facilities. Two portfolios of photos of such improvements observed during site visits been assembled in Appendix 1. These portfolios of photos are labeled “Post WWG Fire” and “Fire Mitigation.”

1. Replacement of Type U bushings on transformers,
2. Use of Serveron units on bulk system transformers to monitor gas forming within a transformer,
3. Replacement of fire damaged transformers at Westwing and Deer Valley,
4. Installation of fire walls between transformers lacking suitable separation per IEEE Standards,
5. Placement of transformer cache basins with retaining walls or curbs for transformer oil containment,
6. Elimination of single points of failure for protection and control systems via the addition of new electronic relays to replace antiquated electro-magnetic devices, and
7. Implementation of fire mitigation measures at various substation sites.

The Commission’s investigation of the Summer 2004 transmission outages and Westwing and Deer Valley fires documented an APS commitment to implement the EPRISolutions, Inc. recommendations regarding 14 areas of maintenance and repair practices. As a consequence APS formed a Predictive Maintenance Team to focus on predictive and preventative maintenance activities to find and repair equipment prior to failure. Vibration and acoustic monitoring and corona scanning are now used routinely as maintenance diagnostic tools. Visual inspections, thermal scanning, and Dissolved Gas Analysis (“DGA”) and complete oil analysis of transformers have been increased. A regimented electric testing of substation transformers with expanded use of Doble test equipment, Sweep Frequency Response Analysis (“SFRA”) and Leakage Reactance has been adopted by APS.

APS has proactively resolved a significant number of equipment problems by using these diagnostic tools and practices. Most of these equipment improvements listed below were observed during site visits to APS facilities. A portfolio of photos is provided in Appendix 1 that documents some of the equipment improvements benefiting from these extensive predictive maintenance practices. The portfolio of photos is labeled “New Maint Practices.”

1. A 230 kV transformer was replaced at Pinnacle Peak Substation and Coconino Substation due to a DGA determining that the transformers were deteriorating internally.
2. A 230 kV transformer was replaced at Deer Valley Substation due to acoustic, vibration, and DGA determining that the transformer was deteriorating internally.
3. A new Deer Valley Substation 230 kV transformer was returned to the manufacturer due to a SFRA determining it was damaged during shipping from the manufacturer.
4. A 230 kV transformer at Cactus Substation was repaired following acoustic monitoring that discovered a nitrogen leak through the Current Transformer ("CT").
5. A 345 kV station post insulator was replaced at Preacher Canyon due to significant corona being detected by a corona camera.
6. A circuit breaker was replaced at Ocotillo due to a SF6 camera detecting a SF6 leak.
7. A 69 kV transformer was replaced at Jackson Street Substation due to internal damage detected by vibration analysis and SFRA.

All newly constructed and improved facilities observed during the site visits were found to be in compliance with NESC requirements. Sites that were visited that had capital improvements reported by APS for 2005 test year purposes were found to actually have been constructed and were operational. A sufficient sample of 2005 improvements were observed in the field and suggests a "used and useful" determination for 2005 test year capital improvements is warranted. However, several items were observed that merit some attention. The list provided below is viewed by Engineering as minor issues offering opportunities for improvement. These items are likely already on the utility's to do list. Failure to take corrective action in the near term could elevate Engineering's concern if quality of service from these facilities begins to deteriorate. A portfolio of photos of these items is provided in Appendix 1 with the label "Areas for improvement."

- Chino Wells Substation is an old substation with old equipment serving water pumps for Chino Wells. The station service transformers are not in service and have been abandoned in place. The substation transformers are old and showed signs of old oil leaks and have older Type U bushings. The substation is scheduled for replacement or refurbishment in the next few years.
- The Fairview generator and an emergency 69 kV tie at Sulphur Springs Valley Electric Cooperative's ("SSVEC") McNeal Substation are of inadequate capacity to restore full service to all of the Southeast Division for an outage of the APS Adams to Mural 115 kV line. This service area has the potential of exhibiting quality of service concerns comparable to that of Nogales and Santa Cruz County. In fact, the Southeast Division is APS' poorest service performance division over the last five years. A second 69 kV tie is being sought with SSVEC.
- A new transformer was constructed at Humbug in 2005 without an oil cache basin. The second unit already has asphalt curbing to assure containment of transformer oil spills. It is assumed that the construction activity may not have been completed or the

cache basin may have simply been an oversight given the new focus of fire mitigation.

- Laguna Feeder #1 was rebuilt in 2005 as an underbuild on a 69 kV line on steel poles. The telephone lines previously in joint use on the old wood pole still remain in service with the poles topped above the telephone line. The wood poles are leaning in such a manner as to likely pose a public safety concern for road crossings. This is not an APS problem but is reflective of untimely relocation of joint use facilities on poles that are being removed and replaced.
- One 69 kV steel pole just north of Laguna Substation was observed to have experienced a hit and run vehicular accident. The base of the steel pole was severely crushed. The pole appears to be structurally sound but obviously needs replacement.
- Paulden Substation had a larger auger bit stored in an inappropriate location. It was placed in a position that could pose an obstacle for a vehicle's ingress to the site if occurring at night. Simply placing the auger bit adjacent to the substation fence would resolve this safety concern.
- The San Luis Substation control house has had a roof leak. A black garbage bag was suspended above electronic equipment on the top of a control rack to protect the equipment until the leak was resolved. The roof leak needs to be repaired and the plastic garbage bag removed to enable proper equipment ventilation void of moisture and to avoid the bag becoming a loose impediment in the control house.

TRANSMISSION ASSESSMENT

Engineering conducted the Commission's third biennial transmission assessment in 2004. Engineering investigated the ability of Arizona's transmission system to adequately deliver energy to the state's retail consumer markets as well as import energy from or export energy to the regional transmission grid with which it is interconnected. Adequacy of existing Arizona transmission lines and planned additions between 2004 and 2013 was determined and documented in a Staff report adopted by the Commission via Decision No. 67457.² The 2006 BTA is currently in progress but has not reached a point where findings of fact are available for inclusion in this analysis.

Engineering concluded in its third BTA that the electric industry in the State of Arizona had been very responsive to concerns raised in the Commission's first and second BTA. It further concluded that in general the existing and planned Arizona transmission system meets the load serving requirements of the state in a reliable manner. APS is a major transmission provider in the state of Arizona and therefore the conclusions derived from the Biennial Transmission Assessment are largely a reflection of the quality of transmission service provided by APS.

² Third Biennial Transmission Assessment 2004-2013, Docket No. E-00000D-03-0047, November 30, 2004.

However, the third BTA report continued to raise concerns about the adequacy of the state's transmission system to reliably support the competitive wholesale market emerging in Arizona. The third BTA conclusions were based upon the following findings:

- Very little long-term firm regional transmission capacity is available to export or import energy over Arizona's transmission system.
- There are transmission import constraints for five geographical load zones in Arizona: Phoenix metropolitan area, Tucson, Yuma, Santa Cruz County and Mohave County. Planned transmission enhancements will help mitigate such constraints in all but Mohave County.
- Transmission from Palo Verde to California is inadequate to allow all Palo Verde Hub generation full access to the California market under weak Arizona market conditions.
- Some new power plants have interconnected to Arizona's bulk transmission system via a single transmission line or tie rather than continuing Arizona's best engineering practice of multiple lines emanating from power plants.

During the period of this quality of service assessment, APS experienced four transmission outages that resulted in interruption of service to distribution customers. On July 1, 2003 the failure of a 230 kV circuit breaker at Pinnacle Peak substation resulted in APS and the Salt River Project ("SRP") interrupting service to 46,673 customers in the Phoenix metropolitan area to prevent cascading of the disturbance to other systems. Similarly on July 28, 2003, APS operating personnel took steps to shed local load by interrupting service to 119,348 customers in response to a 500 kV switching incident at the Hassayampa Switchyard that resulted in tripping of approximately 2600 MW of generation. On June 14, 2004 the Liberty to Westwing 230 kV line experienced a failure due to a fault not being cleared in a timely fashion. This event led to damage of transformers at Westwing which eventually caught fire on July 4, 2004. On July 20, 2004 failure of transformer bushings at Deer Valley Substation resulted in another transformer fire and led to interruption of service of 95,373 customers.

In each instance APS notified and informed the Commission of its action and how it was managing restoration of service to customers. The effect of these transmission events on APS' distribution reliability performance indices is discussed later in this report. APS management of and operational response to the Summer 2004 transmission outage events was the focus of an extensive Commission investigation.

DISTRIBUTION SYSTEM RELIABILITY INDICES

Engineering has reviewed data supplied by APS regarding its distribution system reliability indices for the years 2000 through 2005. APS provided outage statistics concerning Commission reportable outage events per Engineering's request. APS also provided SAIFI, SAIDI, and CAIDI data under a confidentiality agreement for its entire distribution system and for its five geographical regions: Metro, Northeast, Northwest, Southeast, and Southwest. This information is displayed respectively in tabular and graphical form in Exhibits 3 and 4. A summary of the reliability indices for the three worst performing feeders in each APS Division

for 2003 through 2005 have been assembled as Exhibit 5. Exhibit 6 updates the summary of reliability indices for every APS feeder providing service to tribal territories from that previously filed with Commission. Exhibits 5 and 6 contain detailed information regarding specific substations and feeders and are therefore confidential. They have been filed as part of the confidential material in Appendix 1. All four of these exhibits form the basis for Engineering's summary analysis of APS distribution system reliability performance provided below.

The APS distribution system reliability indices are determined in large part by the performance of its Metro Division. The Metro Division is largely comprised of the Phoenix metropolitan area and is an urban service area representing approximately three quarters of the APS load. The Metro Division SAIFI, SAIDI and CAIDI reliability indices are the best of the five APS divisions for each of the last five years. The remaining four divisions are largely rural or small communities with limited distribution services whose operational character is more typical of rural distribution service. It is normal to expect such rural services to experience a greater number of service interruptions of longer duration due to: 1) longer length distribution feeders with aging distribution equipment due to slower growth patterns, 2) limited feeder switching capability among distribution substations, 3) remoteness of limited service personnel, and 4) geographic areas in which storm disturbances are more prominent.

The year 2005 was statistically not a good year for APS regarding sustained service interruptions to customers. The Commission requires that APS report outages resulting in 1,000 customer hours of service interruption. Exhibit 3 shows that the customer hours of interruption in 2005 was roughly three times that experienced in 2004. APS reports this 2005 increase is largely attributable to more extensive damage due to storm activity. Some of the outages occurred at times when the system was already in a state of reconfiguration for construction and maintenance activities. Customers served by APS Northwest Division facilities have been somewhat immune to the increased hours of outage over the last three years. The 2005 increase in reportable distribution outages predominantly affected Metro Division customers. On the other hand, the Southeast Division accounts for the majority of the 2005 increase in transmission reportable outages.

This phenomenon is partially explained by the reliability threshold statistics reported by APS in Exhibit 1. Customers served by overhead distribution feeders from a substation that has a single transmission line have about twice the number of outages and an outage duration of two to three times that of customers served by underground feeders from substations with redundant transmission lines. However, the customer average interruption duration remains comparable between the two groups of customers. This is the typical comparison of rural versus urban service. What is more significant in the Exhibit 1 data is that the reliability threshold in 2005 was reduced or improved over that reported for 2004. This implies that an improvement in the overall APS system reliability was achieved in spite of a 2005 increase in the incidence and duration of outages.

The actual APS reliability indices in Exhibit 4 have been compared to the IEEE typical industry indices listed in Table 1. Several conclusions can be drawn from this comparison. Over

the last four years the number of interruptions of service per customer per year for the entire APS distribution system listed on page 4-1 of Exhibit 4 has correlated to the second quartile of U.S. utilities in Table 1. The average number of hours of interruption per year for the entire APS distribution system listed on page 4-2 of Exhibit 4 falls within the second quartile of U.S. utilities in Table 1 except in 2005 it drops to just below average. The CAIDI reliability indices for the entire APS system listed on page 4-3 of Exhibit 4 is in the second quartile of utilities except for the year 2002 when it is in the third quartile of U.S. utilities. These statistics imply that APS is managing its entire distribution system on a comparable par with the better utilities in the nation.

Exhibit 4 documents that the APS division exhibiting the weakest reliability indices is the Southeast Division. However, at no time have the Southeast Division reliability indices exceeded the reliability threshold levels depicted in Table 1. This portion of the APS system provides service to the communities of Douglas and Bisbee. Engineering is aware of an extreme transmission outage that caused a major blackout of much of Southern Arizona in 2001. That transmission outage accounts for the less reliable service to Southeast Division APS' customers in 2001. Engineering was first alerted to concerns regarding potential quality of service for the APS Southeast Division when it was investigating service complaints for Santa Cruz County in 1999. In 2000 the utilities serving Southeastern Arizona performed a regional study and presented results to the Commission. It concluded that restorative service to APS' Southeast Division following a 115 kV line outage was best accomplished with remote operational control of the APS Fairview generation and remote controlled equipment that enabled closing of two 69 kV ties with Sulphur Springs Valley Electric Cooperative substations and the addition of 69 kV capacitors for voltage control. Engineering believes it prudent for the Commission to continue to closely monitor quality of service in the APS Southeast Division given its system topology and quality of service history.

Only four feeders had a CAIDI performance level exceeding the 2005 reliability threshold in Table 1 from 2003 through 2005. Exhibit 5 documents that corrective system improvements have been made to resolve performance woes of each of the four feeders. The four feeders in question are Preacher Canyon #6, Pollack #2, Rainbow Valley #1 and Vicksburg #4. Similarly, Exhibit 6 reveals that over the time period of 2002 through 2005 only six feeders serving tribal territories had an average CAIDI exceeding the Table 1 reliability threshold. Only two of those feeders exceeded the threshold level in 2005: Caywood #1 and Valley Farms#6.

QUALITY OF SERVICE COMPLAINTS

The Commission provides the opportunity for consumers to file complaints regarding the quality of service received from utilities under its regulatory jurisdiction. Table 2 summarizes the nature of quality of electric service complaints filed with the Consumer Service Section regarding service from APS for calendar years 2000 through 2005.

Table 4 statistics indicate that quality of service complaints are predominantly related to outages or interruption of service. The largest number of outage complaints occurred in 2000. However, the largest percentage of complaints regarding outages occurred in 2005. That was a

year in which the reliability indices previously discussed also reflected that APS customers experienced the largest number of average hours of outage per incident. APS experienced two major outages to its distribution system in the year 2001. Even so, its quality of distribution service overall was comparable to the better performing utilities in the nation.

The statistics provided by Table 4 also reveal the relationship of quality of service complaints to the total number of consumer complaints received from APS customers. The percent of total complaints about APS that are of a quality of service nature ranges between 5 and 12 percent. Engineering believes coupling these statistics with Consumer Services' experience in working with APS to resolve all complaints serves as an indication that the quality of customer service provided by APS is excellent.

Table 4
Quality of Service Compliant Summary¹

Complaint Code	2000	2001	2002	2003	2004	2005
Defective equipment	3	0	0	0	2	4
Not working	5	3	3	0	1	3
Outage / interruption	37	30	11	17	23	65
Voltage	1	0	1	0	3	1
Engineering	0	0	0	0	0	1
Subtotal	46	33	15	17	29	74
Total Complaints	649	314	257	198	442	595
% Total Complaints	7.1 %	10.5 %	5.8 %	8.5 %	6.6 %	12.4 %

¹ Per Arizona Corporation Commission Consumer Service database.

STAFF CONCLUSIONS AND RECOMMENDATION

Engineering concluded in its second Biennial Transmission Assessment that in general the existing and planned Arizona transmission system meets the load serving requirements of the state in a reliable manner. APS is a major transmission provider in the state of Arizona. Therefore the conclusions derived from the Biennial Transmission Assessment are largely a reflection of the quality of transmission service provided by APS.

During the period of this quality of service assessment, APS experienced several transmission outages that resulted in interruption of service to distribution customers. In each instance APS notified and informed the Commission of its action and how it was managing restoration of service to customers. The scope of system improvements since the Westwing and Deer Valley Substation fires is vast and impressive to observe in the field. Major capital improvements have been made to remedy and mitigate the causes and effects of these events and to preclude a reoccurrence. Damaged equipment has been replaced and Type U transformer bushings are being replaced through out the APS system. Single points of failure for protection and control systems have been eliminated, fire mitigation measures have been implemented at

various substations, and fire wall and oil cache basins are being established at appropriate substations.

The Summer 2004 transmission outages and Westwing and Deer Valley fires also have yielded positive effects for Arizona consumers. APS has implemented EPRISolutions, Inc. recommendations regarding 14 areas of maintenance and repair practices. As a consequence APS formed a Predictive Maintenance Team to focus on predictive and preventative maintenance activities to find and repair equipment prior to failure. APS has proactively resolved a significant number of equipment problems by using these diagnostic tools and intensifying its maintenance practices. Improved service to future generations of customers is more likely to occur as a result of these efforts.

All newly constructed and improved facilities observed during Engineering's site visits were found to be in compliance with NESC requirements. Sites that were visited that had capital improvements reported by APS for 2005 test year purposes were found to actually have been constructed and were operational. A sufficient sample of 2005 improvements were observed in the field and suggests a "used and useful" determination for 2005 test year capital improvements is warranted.

Poor performing substations and distribution feeders are being maintained, refurbished and repaired in a logical and sound manner. Only four feeders had a CAIDI performance level exceeding the 2005 APS reliability threshold from 2003 through 2005. Corrective system improvements have been made to resolve performance woes of each of the four feeders. Four feeders serving tribal territories exhibited an average CAIDI exceeding the reliability threshold level for 2002 to 2005. However, only two of those feeders actually exceeded the threshold in 2005. This signifies that improvements being made to facilities serving tribal territories are effectively improving service.

The system reliability indices for the APS distribution system for 2000 through 2005 imply that APS is managing its entire distribution system on a par with the better utilities in the nation. The APS division exhibiting the weakest reliability indices is the Southeast Division. This portion of the APS system provides service to the communities of Douglas and Bisbee. In no instance did the Southeast Division reliability indices exceed the APS reliability threshold.

Between 5 and 12 percent of annual complaints about APS are of a quality of service nature. Quality of electric service complaints filed with the Consumer Service Section regarding APS service for the years 2000 through 2005 are predominantly related to outages or interruption of service. APS experienced numerous major outages during the period of this quality of service investigation. Even so, APS quality of electric service overall was comparable to the better performing utilities in the nation. Given Consumer Services excellent experience with APS in resolving complaints, Engineering finds the quality of customer service provided by APS to be excellent.

Engineering finds no reason to recommend consideration of quality of service mitigation measures as part of the pending APS rate case. However, Engineering does recommend that the Commission continue to monitor APS' quality of service as an integral part of required Biennial Transmission Assessments, through the Commission's existing outage reporting requirements, and via ongoing resolution of consumer complaints about APS service. Engineering further suggests that the Commission be particularly mindful of quality of service differences between the APS Metro Division and more rural service oriented APS divisions. It is for this reason that quality of service to the APS Southeast Division merits special scrutiny to assure service does not deteriorate and become problematic.

APS System Reliability Threshold

System Attribute	2002-2004*			2002-2005**		
	SAIFI	SAIDI	CAIDI	SAIFI	SAIDI	CAIFI
Single Transmission	6.77	567.10	175.40	7.68	477.40	156.40
Redundant Transmission	3.03	189.60	147.90	3.33	158.80	140.50
Overhead Distribution	6.40	572.10	126.20	7.25	486.40	176.90
Underground Distribution	2.40	128.60	190.00	2.48	103.40	121.90

NOTES:

* APS Reliability Review of Electric Service to Tribal Territories,
Docket E-01345A-03-0437, October 5, 2005

** APS response to Staff Data Request JDS 2-7, Docket No. E-01345A-05-0816

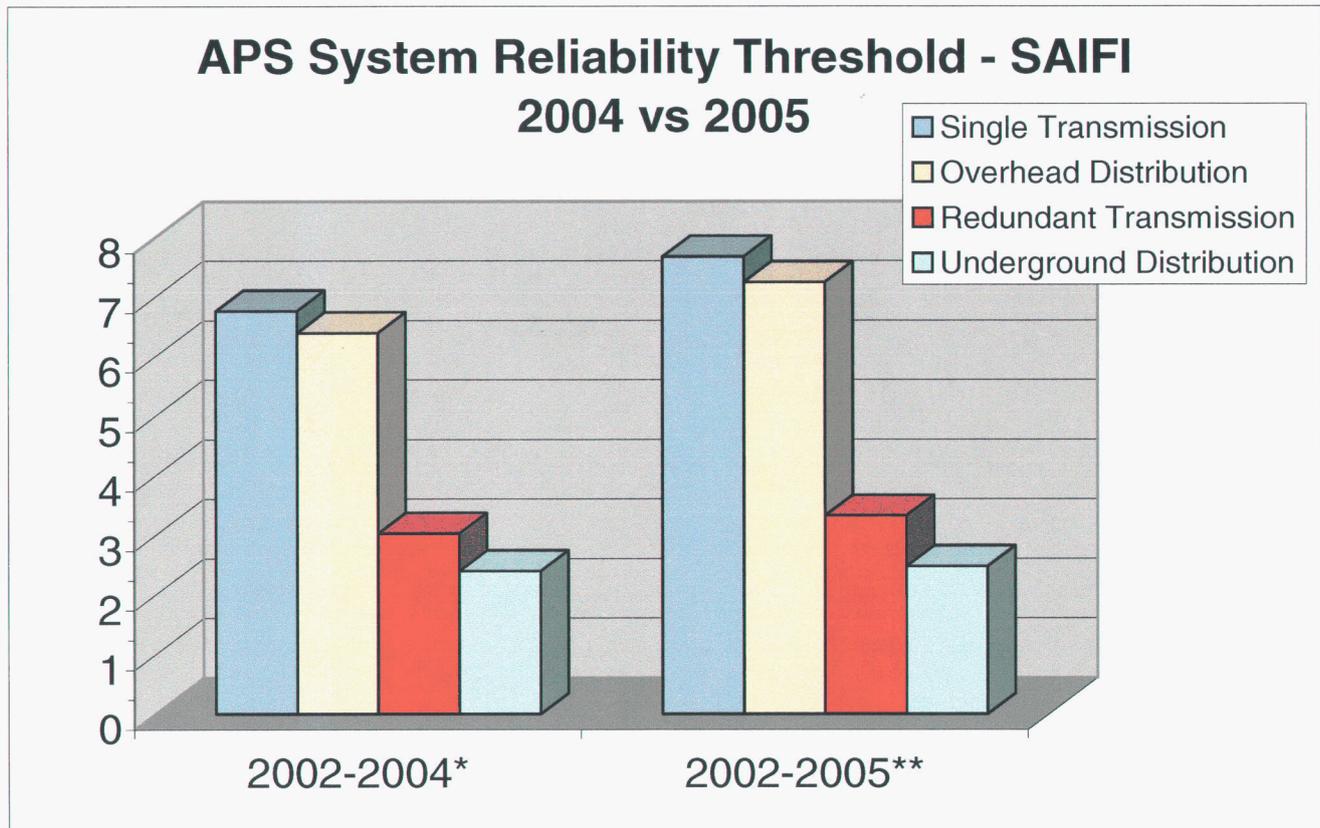
APS System Reliability Threshold - SAIFI

System Attribute	2002-2004*	2002-2005**
Single Transmission	6.77	7.68
Redundant Transmission	3.03	3.33
Overhead Distribution	6.40	7.25
Underground Distribution	2.40	2.48

NOTES:

* APS Reliability Review of Electric Service to Tribal Territories,
 Docket E-01345A-03-0437, October 5, 2005.

** APS response to Staff Data Request JDS 2-7, Docket No. E-01345A-05-0816



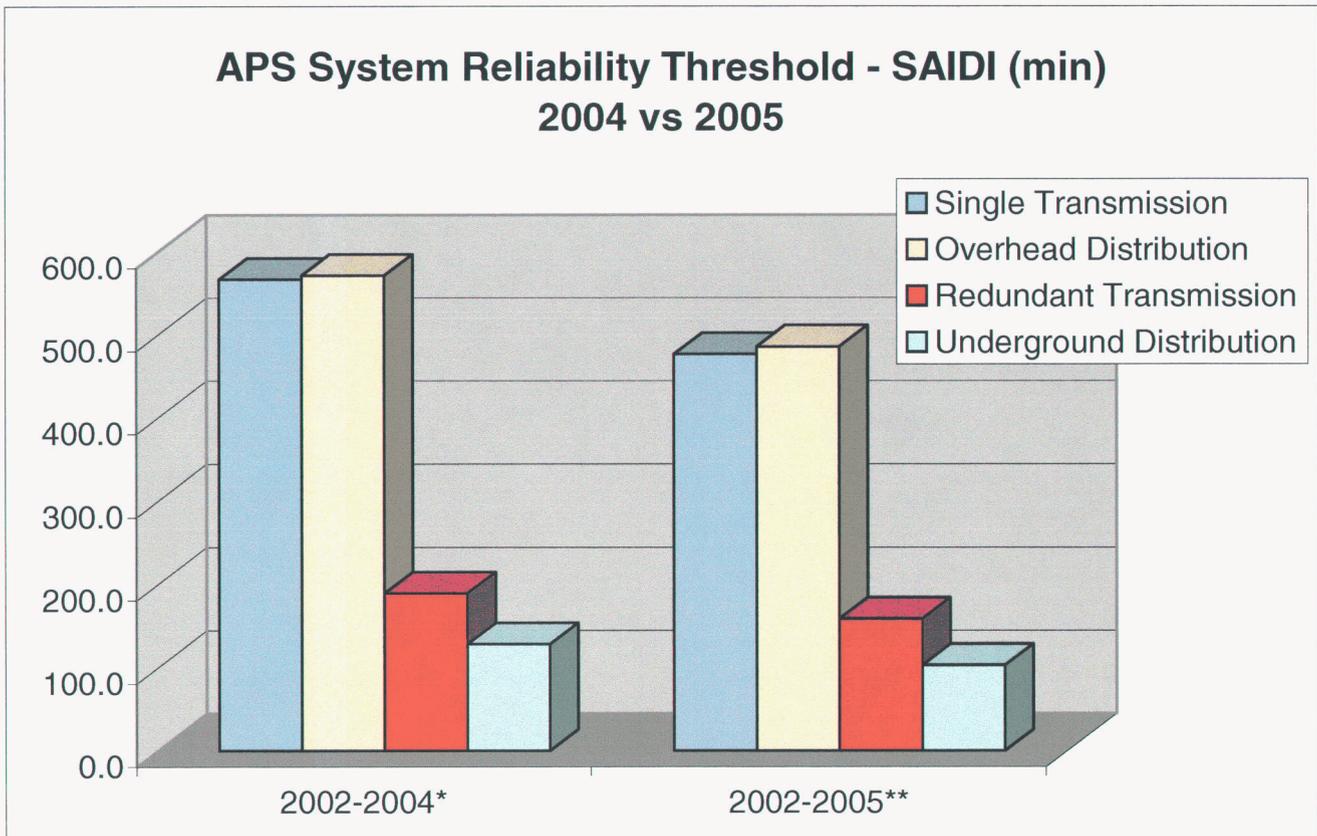
APS System Reliability Threshold - SAIDI (min)

System Attribute	2002-2004*	2002-2005**
Single Transmission	567.1	477.4
Redundant Transmission	189.6	158.8
Overhead Distribution	572.1	486.4
Underground Distribution	128.6	103.4

NOTES:

* APS Reliability Review of Electric Service to Tribal Territories,
 Docket E-01345A-03-0437, October 5, 2005.

** APS response to Staff Data Request JDS 2-7, Docket No. E-01345A-05-0816



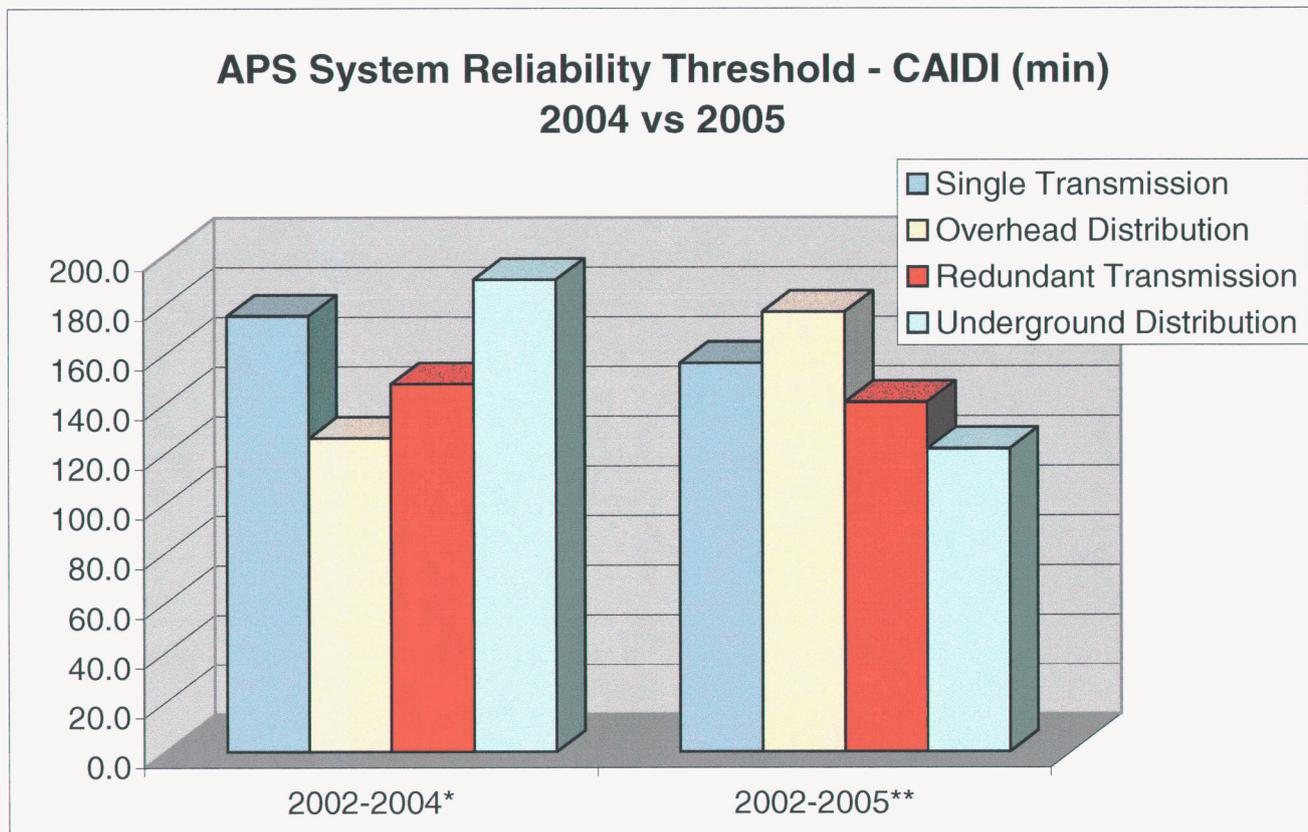
APS System Reliability Threshold - CAIDI (min)

System Attribute	2002-2004*	2002-2005**
Single Transmission	175.4	156.4
Redundant Transmission	147.9	140.5
Overhead Distribution	126.2	176.9
Underground Distribution	190.0	121.9

NOTES:

* APS Reliability Review of Electric Service to Tribal Territories,
Docket E-01345A-03-0437, October 5, 2005.

** APS response to Staff Data Request JDS 2-7, Docket No. E-01345A-05-0816



Key APS Metro Division Facilities*

Year	Worst Performing		2005 Capital Improvements		
	Distribution Sub	Dist. Feeder	Dist. Feeder	New/Upgrade Subs	New Trans
2003	Desert Springs	Metro #4 Downing #2 Humbug #10			
2004	Deer Valley	Encanto #13 23rd Street #20 Sherman St #22			
2005	Humbug	Happy Valley Temp #4 Indian Bend #10 Sherman St # 13	Dysart #17 Encanto #9 Filmore #19 Lincoln W. #3 McDowell #9 Meadowbrk #1 Meadowbrk #21 New River #2 Shaw #15 Sherman #14 Sherman #17 Sherman #22 23rd Street #18	Gavilan Peak 230/69 Stout, Polk, Oberlin 69/12 Pyramid Pk 69/12 WWG 69/12 Deer Vly 230/69-upgrade PPK 345/230 kV upgrade Garfield, Shea 69/12 upgrade Rock Spr 69/12 -upgrade Greenbrier 69/12 upgrade Lincoln W. 69/12 Paradise 69/12 Colter, Dysart 69/12 Surprise, Waddell 69/12 Humbug 69/12	Gavilan Pk-Dove Valley 69 Adobe-Stout 69

APS Generation within Division Boundary:

Ocotillo W. Phoenix

*Facilities visited highlighted in red

Key APS Northeast Division Facilities

Year	Worst Performing		2005 Capital Improvements		
	Distribution Sub	Dist. Feeder	Dist. Feeder	New/Upgrade Subs	New Trans
2003	Winslow	Preacher Canyon #6 Shumway #6 Shumway #2			
2004	Sandvig	Tusayan #14 Winona #1 Grand Canyon #1			
2005	Elden	Le Barron Hill #1 White Horse #1 Leupp Junction #1	Keems Cnyn #3 Keems Cnyn #5 Winslow #14 Woodruff #2	Matazal	Matazal -Tonto 69 Cholla-Keems Cnyn Flt Loc Blk Mesa-Tuba City Flt Loc Blk Mesa-Sandvig Flt Loc

APS Generation within Division Boundary:

Cholla

*Facilities visited highlighted in red

Key APS Northwest Division Facilities*

Year	Worst Performing			2005 Capital Improvements		
	Distribution Sub	Dist. Feeder	Dist. Feeder	New/Upgrade Subs	New Trans	
2003	Dewey	Delano #1 Weston Wells #3 Delano #5				
2004	Dewey	Sturm Ruger #10 Bagdad Townsite #10 Pollock #2				
2005	Morristown	Pres.-ChinoWells#4 Aguila #1 Paulden #2	Delano #5 White Spar #12	Aguila 69/12 - upgrade Cottonwood 69/12-upgrade Poplar Wash 69/12		

APS Generation within Division Boundary:

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*Facilities visited highlighted in red

Key APS Southeast Division Facilities*

Year	Worst Performing			2005 Capital Improvements		
	Distribution Sub	Dist. Feeder	Dist. Feeder	New/Upgrade Subs	New Trans	
2003	Eastgate	San Pedro #14 Rainbow Valley #1 Toltec #4				
2004	Toltec	Aztec # 10 Coolidge #2 Coolidge #1				
2005	Boothill	Rainbow Valley #5 Why #1 Perryville #1	Coolidge #2 Don Luis #3	Boothill 115/21 kV - upgrade Buckeye - upgrade Pinal 115/69/21kV Hayes Gulch 69/21 kV	Pinal - Hayes Gulch 69 kV	

APS Generation within Division Boundary:

Saguaro Sundance Fairview
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*Facilities visited highlighted in red

Key APS Southwest Division Facilities*

Year	Worst Performing			2005 Capital Improvements		
	Distribution Sub	Dist. Feeder	Dist. Feeder	New/Upgrade Subs	New Trans	
2003	Havasu	Quechan #26 Gila (DOE) #2 Quartzsite #2				
2004	32nd Street	YumaPalmsTemp#2 Laguna #1 Gila (DOE) #2				
2005	San Luis	Vicksburg #4 Utting #1 Planet #1	Quartzsite #6	Marine Air 69/12 - upgrade N. Gila 500/69		

APS Generation within Division Boundary:

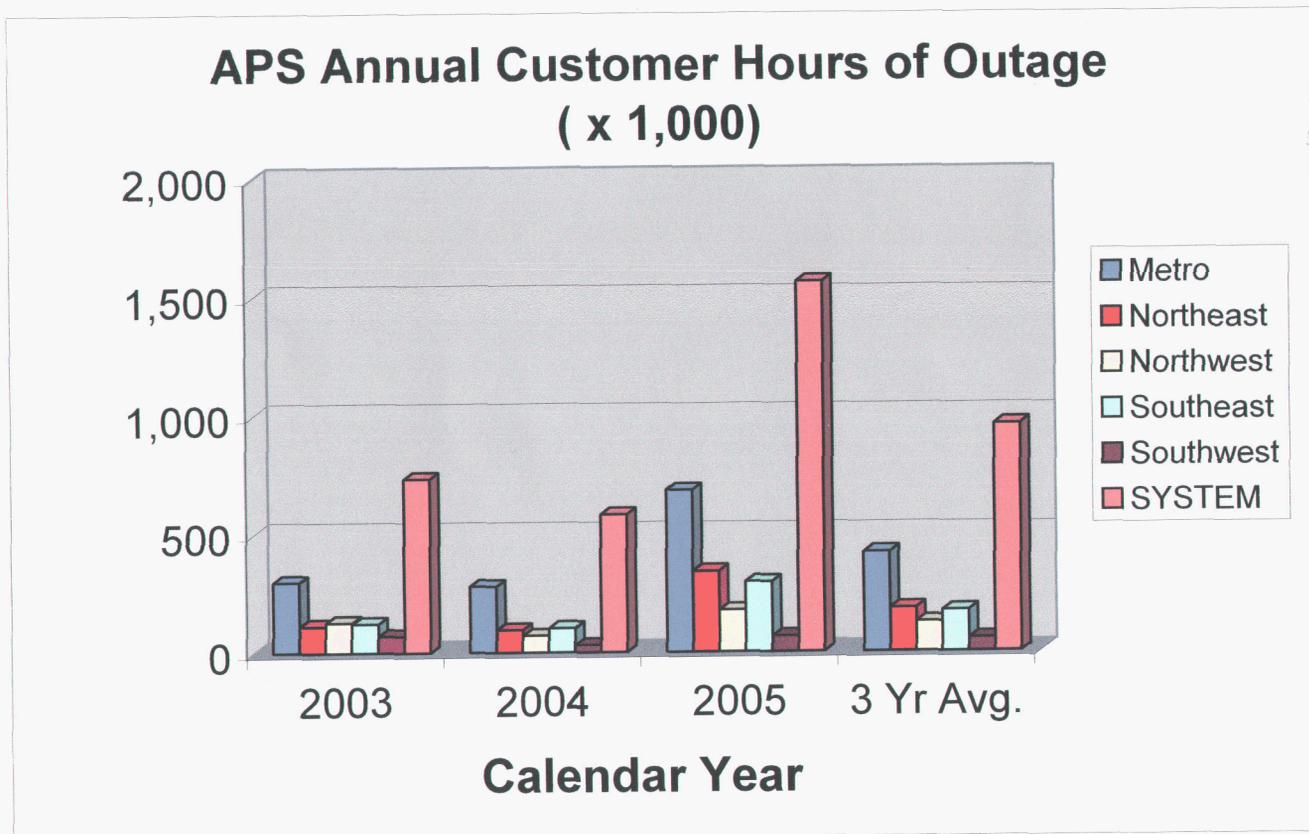
Yucca

*Facilities visited highlighted in red

Annual Customer Hours of Outage by APS Division*
 (x 1,000)

	2003	2004	2005	3 Yr Avg.
Metro	299	280	684	421
Northeast	114	96	341	184
Northwest	128	71	177	125
Southeast	123	103	296	174
Southwest	71	31	67	56
SYSTEM	734	580	1,564	959

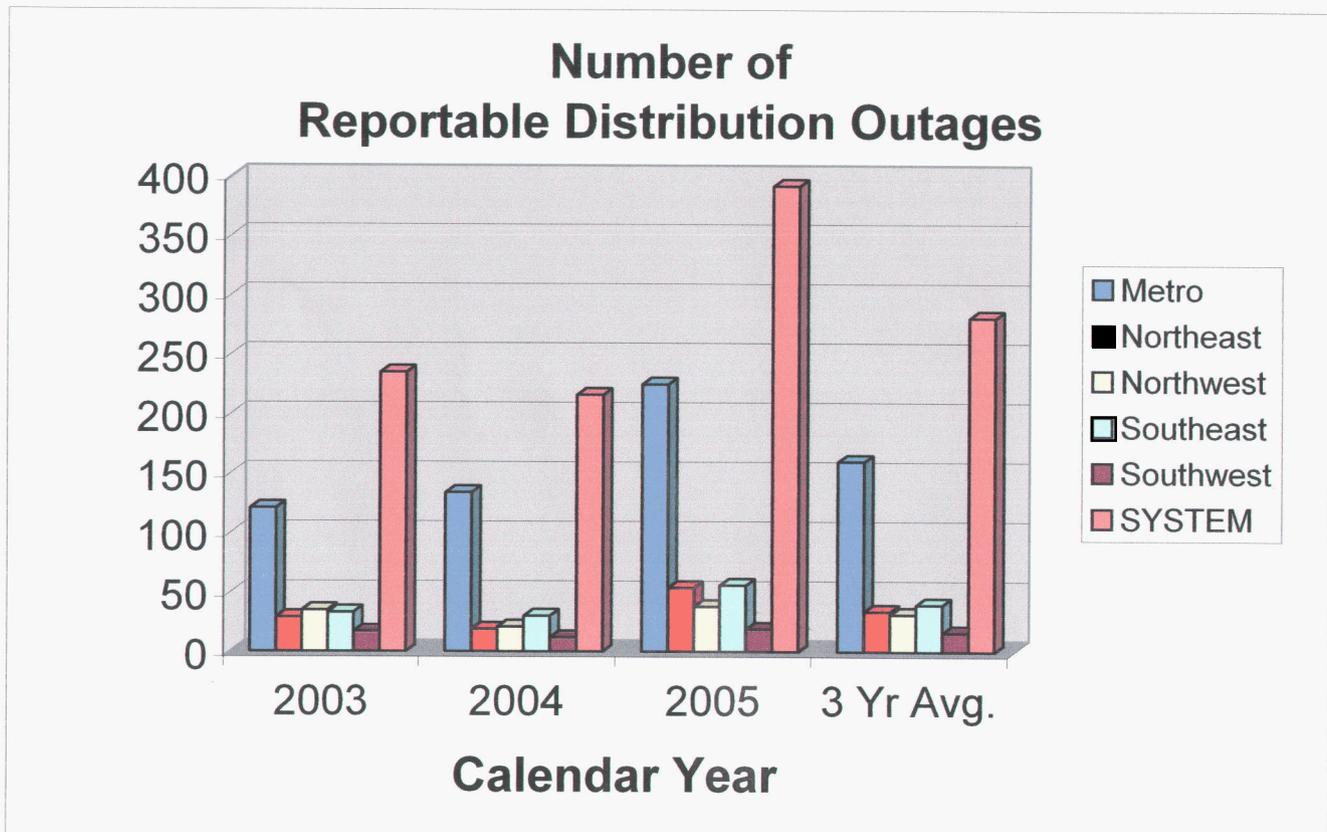
* per APS response to Staff Data Request JDS 2-1, Docket No. E-01345A-05-0816



**Number of Reportable Distribution Related Outages by APS Division*
 (ACC Reportable Outages = 1,000 Customer Hours or More)**

	2003	2004	2005	3 Yr Avg.
Metro	121	134	225	160
Northeast	29	19	54	34
Northwest	35	21	38	31
Southeast	33	30	56	40
Southwest	17	12	19	16
SYSTEM	235	216	392	281

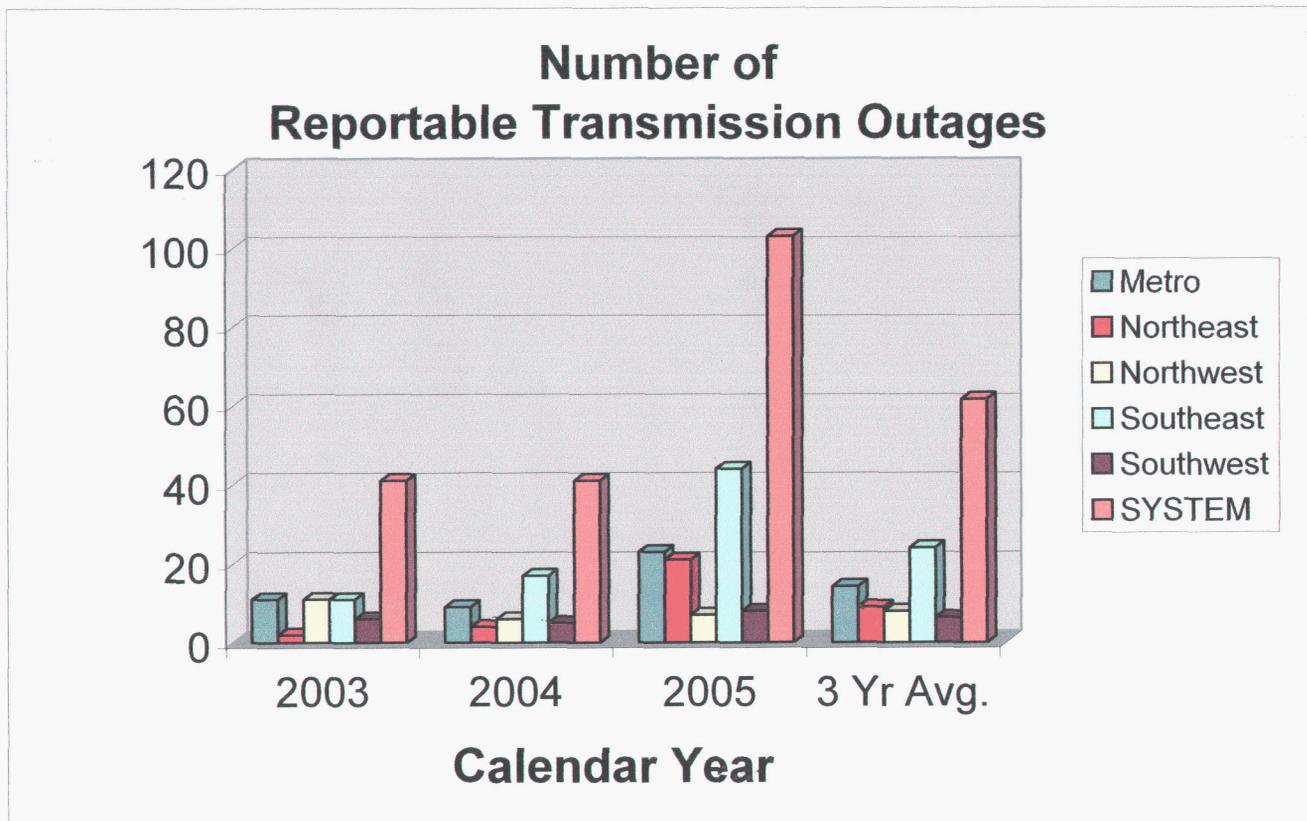
* per APS response to Staff Data Request JDS 2-1, Docket No. E-01345A-05-0816



Number of Reportable Transmission Related Outages by APS Division*
 (ACC Reportable Outage = 1,000 Customer Hours or More)

	2003	2004	2005	3 Yr Avg.
Metro	11	9	23	14
Northeast	2	4	21	9
Northwest	11	6	7	8
Southeast	11	17	44	24
Southwest	6	5	8	6
SYSTEM	41	41	103	62

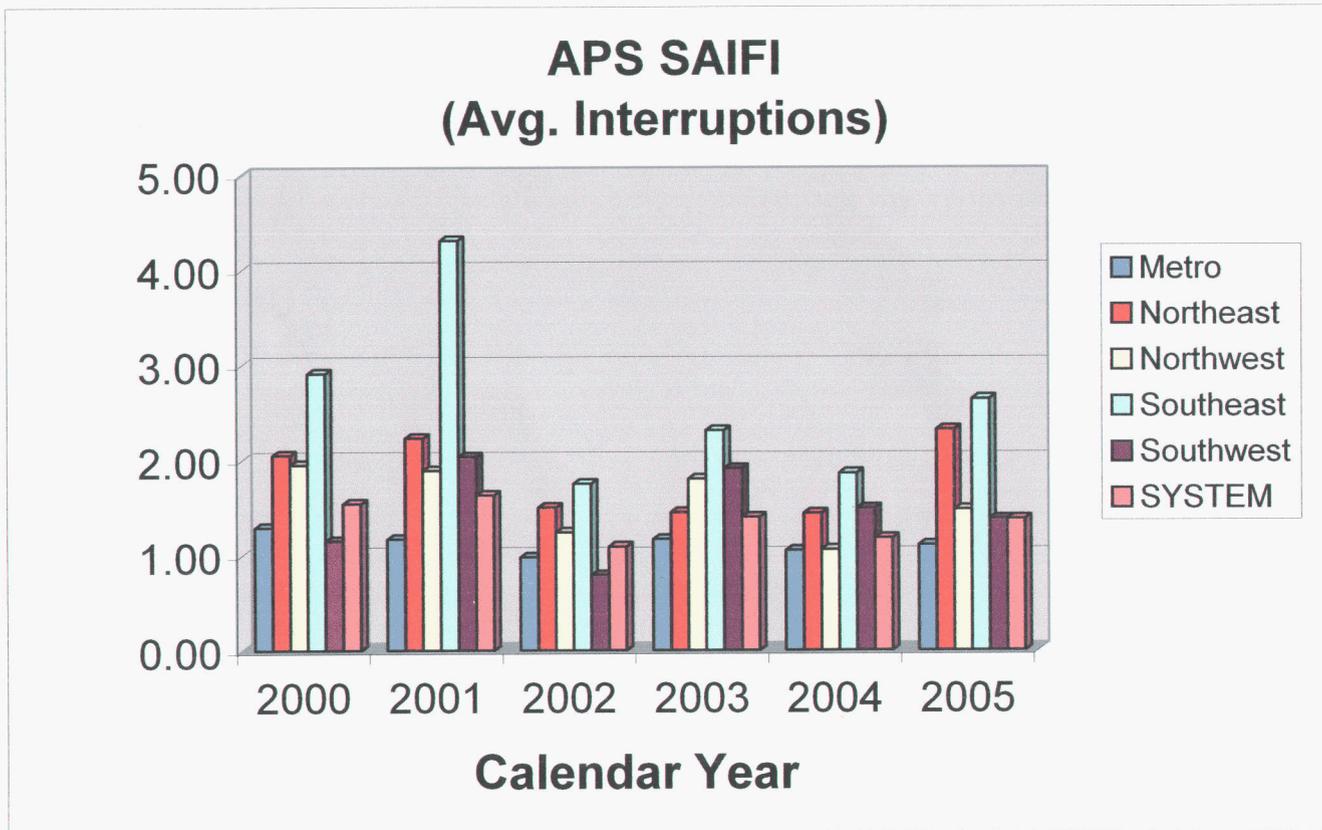
* per APS response to Staff Data Request JDS 2-1, Docket No. E-01345A-05-0816



SAIFI by APS Division* (Avg. Interruptions)

	2000	2001	2002	2003	2004	2005
Metro	1.29	1.17	0.98	1.17	1.05	1.11
Northeast	2.05	2.23	1.50	1.45	1.44	2.32
Northwest	1.95	1.89	1.24	1.80	1.06	1.48
Southeast	2.91	4.31	1.75	2.31	1.86	2.64
Southwest	1.15	2.03	0.79	1.91	1.49	1.38
SYSTEM	1.54	1.63	1.09	1.40	1.18	1.38

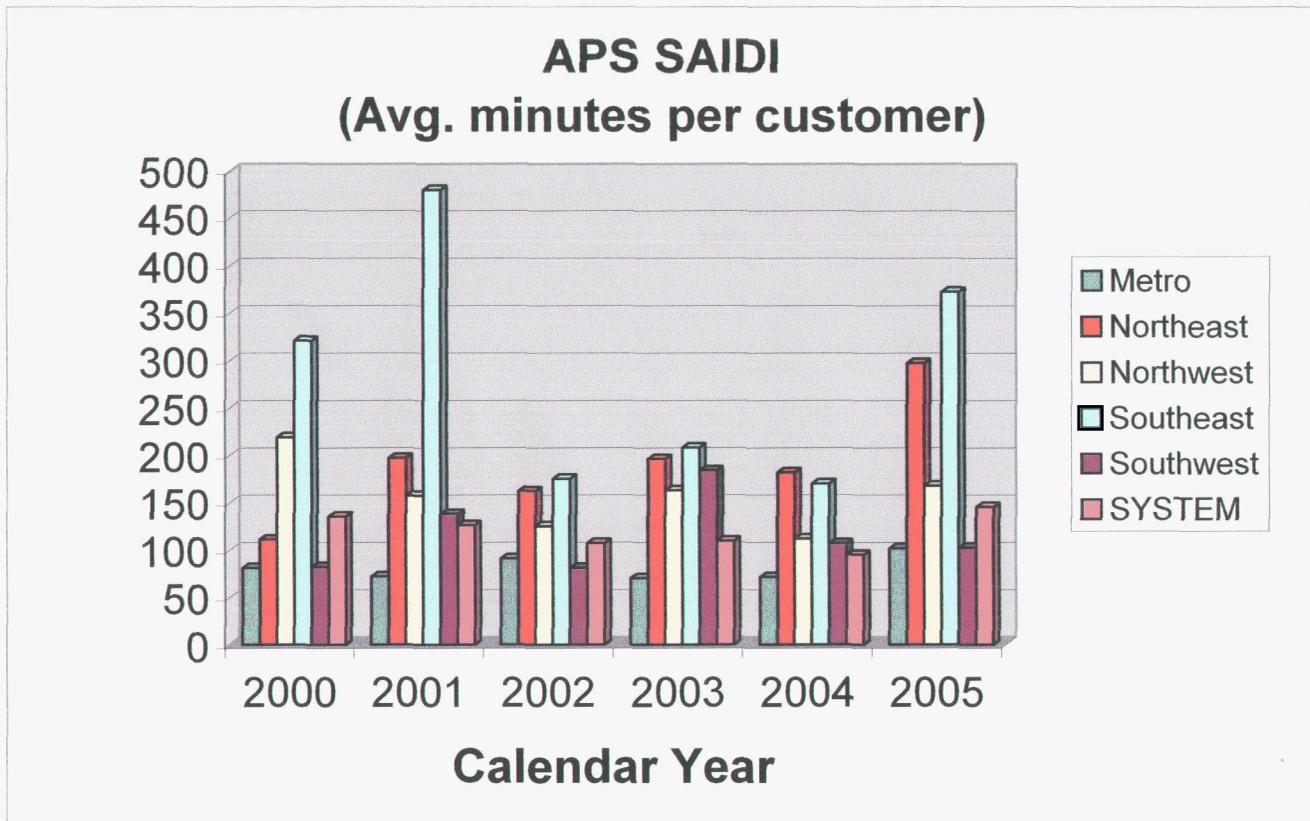
* 2000 - 2002 per APS response to Staff Data Request STF 8-54, Docket No. E-01345A-03-0347
2003 - 2005 per APS response to Staff Data Request JDS 2-3, Docket No. E-01345A-05-0816



SAIDI by APS Division* (Avg minutes per customer)

	2000	2001	2002	2003	2004	2005
Metro	81	72	91	70	71	102
Northeast	111	197	162	196	182	297
Northwest	219	157	125	163	112	168
Southeast	321	480	175	208	170	373
Southwest	82	138	81	184	107	102
SYSTEM	135	126	107	109	95	145

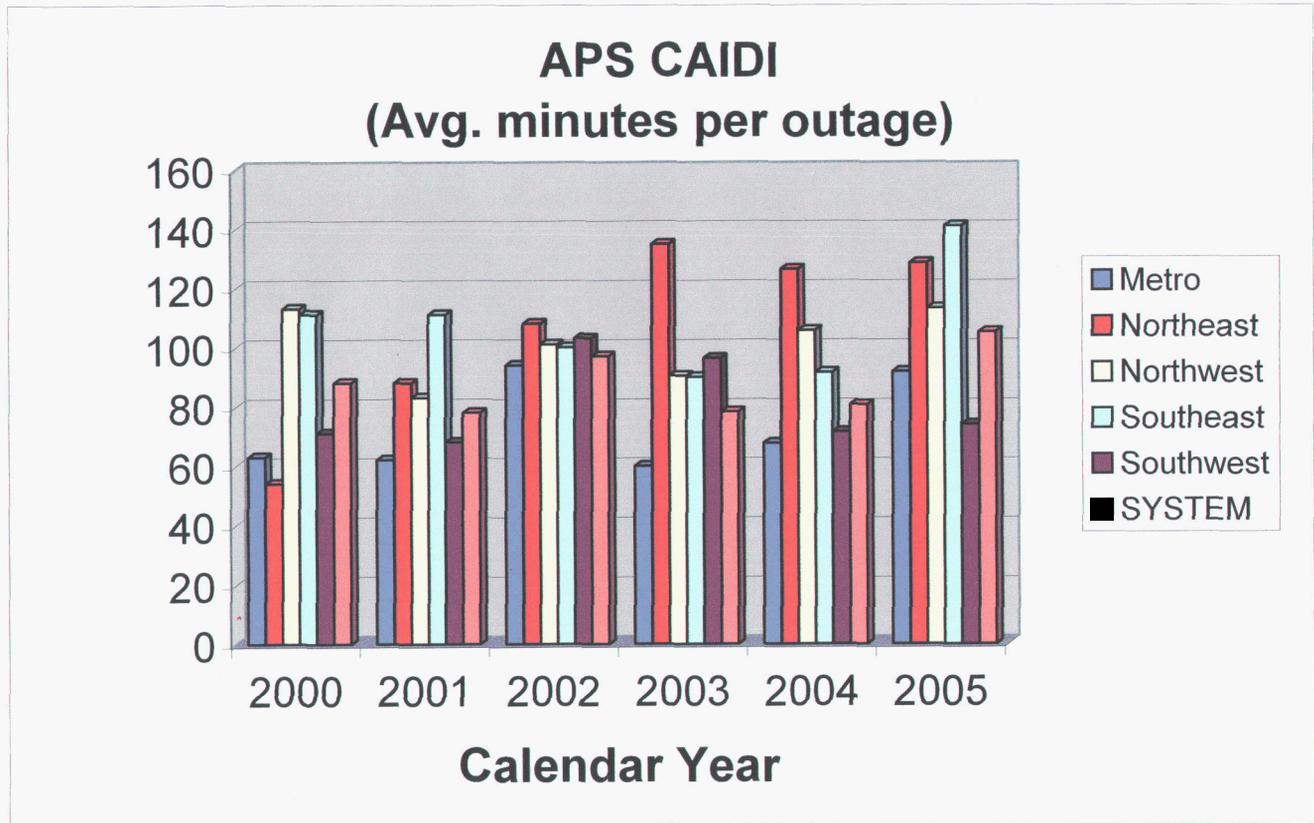
* 2000 - 2002 per APS response to Staff Data Request STF 8-54, Docket No. E-01345A-03-0347
2003 - 2005 per APS response to Staff Data Request JDS 2-3, Docket No. E-01345A-05-0816



CAIDI by APS Division* (Avg. minutes per outage)

	2000	2001	2002	2003	2004	2005
Metro	63	62	94	60	68	92
Northeast	54	88	108	135	126	128
Northwest	113	83	101	90	106	113
Southeast	111	111	100	90	91	141
Southwest	71	68	103	96	71	74
SYSTEM	88	78	97	78	81	105

* 2000 - 2002 per APS response to Staff Data Request STF 8-54, Docket No. E-01345A-03-0347
 2003 - 2005 per APS response to Staff Data Request JDS 2-3, Docket No. E-01345A-05-0816



**DIRECT
TESTIMONY
OF
WILLIAM R. JACOBS, JR., Ph.D.**

DOCKET NO. E-01345A-05-0816

**IN THE MATTER OF APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY FOR A
HEARING TO DETERMINE THE FAIR VALUE OF
THE UTILITY PROPERTY OF THE COMPANY FOR
RATEMAKING PURPOSES, AND TO FIX A JUST
AND REASONABLE RATE OF RETURN THEREON,
AND TO APPROVE RATE SCHEDULES DESIGNED TO
DEVELOP SUCH RETURN, AND TO AMEND DECISION NO. 67744**

August 18, 2006

BEFORE THE ARIZONA CORPORATION COMMISSION

COMMISSIONERS

**JEFF HATCH-MILLER, Chairman
WILLIAM A. MUNDELL
MIKE GLEASON
KRISTIN K. MAYES
BARRY WONG**

**IN THE MATTER OF APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY FOR A
HEARING TO DETERMINE THE FAIR VALUE
OF THE UTILITY PROPERTY OF THE
COMPANY FOR RATEMAKING PURPOSES,
AND TO FIX A JUST AND REASONABLE RATE
OF RETURN THEREON, AND TO APPROVE
RATE SCHEDULES DESIGNED TO DEVELOP
SUCH RETURN, AND TO AMEND DECISION
NO. 67744**

DOCKET NO. E-01345A-05-0816

DIRECT TESTIMONY AND EXHIBIT OF

WILLIAM R. JACOBS, JR., Ph.D.

ON BEHALF OF

UTILITIES DIVISION

ARIZONA CORPORATION COMMISSION

August 18, 2006

**ARIZONA PUBLIC SERVICE COMPANY
2006 RATE CASE
DOCKET NO. E-01545A-05-0816**

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EXHIBIT

WRJ-1 Resume of William R. Jacobs, Jr., Ph.D.

**ARIZONA PUBLIC SERVICE CORPORATION'S
2006 RATE CASE**

**Before the
Arizona Corporation Commission
Docket No. E-01345A-05-0816**

DIRECT TESTIMONY OF

WILIAM R. JACOBS, JR., Ph.D.

I. INTRODUCTION

Q. PLEASE STATE YOUR NAME, TITLE AND BUSINESS ADDRESS.

A. My name is William R. Jacobs, Jr., Ph.D. I am a Vice President of GDS Associates, Inc. My business address is 1850 Parkway Place, Suite 800, Marietta, Georgia, 30067.

**Q. DR. JACOBS, PLEASE SUMMARIZE YOUR EDUCATIONAL
BACKGROUND AND EXPERIENCE.**

A. I received a Bachelor of Mechanical Engineering in 1968, a Master of Science in Nuclear Engineering in 1969 and a Ph.D. in Nuclear Engineering in 1971, all from the Georgia Institute of Technology. I am a registered professional engineer and a member of the American Nuclear Society. I have more than thirty years of experience in the electric power industry including more than twelve years of

power plant construction and startup experience. I have participated in the construction and startup of seven power plants in this country and overseas in management positions including startup manager and site manager. As a loaned employee at the Institute of Nuclear Power Operations (INPO), I participated in the Construction Project Evaluation Program, performed operating plant evaluations and assisted in development of the Outage Management Evaluation Program. Since joining GDS Associates, Inc. in 1986, I have participated in rate case and litigation support activities related to power plant construction, operation and decommissioning. I have evaluated nuclear power plant outages at numerous nuclear plants throughout the United States. My resume is included as Exhibit WRJ-1.

Q. WHOM ARE YOU REPRESENTING IN THIS PROCEEDING?

A. I am representing the Arizona Corporation Commission ("Commission") in this proceeding.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

A. The purpose of this testimony is to sponsor GDS' conclusions reached and recommendations made in the report concerning the operation of the Palo Verde Nuclear Generating Station in 2005 filed in Docket No. E-01345A-05-0826. I will also provide additional information concerning the Nuclear Performance Standard ("NPS") recommended in that report.

II. CONCLUSIONS AND RECOMMENDATIONS

Q. PLEASE SUMMARIZE YOUR CONCLUSIONS AND RECOMMENDATIONS CONTAINED IN GDS' REPORT FILED IN THE DOCKET NO. E-01345A-05-0826.

A. My conclusions and recommendations as presented in the GDS' report filed with this Commission on August 17, 2006, are as follows:

Conclusions

1. Performance of the Palo Verde Plant has declined significantly over the past three years.
2. The number of outages in 2005 was much higher than normal and the capacity factor and generation were lower than should be expected.
3. APS acknowledges the decline in performance and has implemented an aggressive Performance Improvement Plan ("PIP") to return the Plant to its former levels of performance.
4. Four of the 2005 outages were avoidable and the result of imprudence.
5. Some of the unplanned Palo Verde outages were caused by faulty or defective vendor supplied equipment. We have evaluated APS' actions related to these specific outages and have concluded that APS' actions were not imprudent.
6. It is too soon to determine the prudence of the Unit 1 shutdown associated with the shutdown cooling line vibration. This is a unique problem. It appears that APS has made a concentrated effort to resolve the vibration problem, which continued into 2006. Additional investigation will be needed to determine the cause of and responsibility for this outage.
7. Although APS received a yellow finding from NRC in 2004 regarding

safety related issues of substantial importance, it is GDS' conclusion that there is no evidence or indication that operation of the plant in 2005 has compromised safety.

Recommendations

1. The Commission should disallow the additional costs resulting from outages identified as avoidable and imprudent in this report. The amount of \$17.373 million incurred after the PSA mechanism was in place, April 1, 2005, should be expressly disallowed from recovery under the PSA mechanism. The amount of \$1.623 million incurred before April 1, 2005 should not be eligible for consideration in establishing base fuel costs in the pending rate case.
2. An issue related to the unplanned Palo Verde outages attributable to faulty or defective vendor-supplied equipment is the degree to which APS has sought appropriate legal or other remedies. This report does not address this issue, but instead recommends that the Commission address it in the pending rate case. APS should be given the opportunity to demonstrate the steps that it has taken in this regard, and the Commission should evaluate APS' action.
3. The Commission should establish a Nuclear Performance Standard that would establish minimum acceptable levels of performance for Palo Verde and penalties for periods during which the performance of Palo Verde falls below the minimum levels. The Nuclear Performance Standard should be considered in APS' pending rate case.
4. The Commission should order APS to submit a semi-annual report to the Commission's Docket Control, describing plant performance, explaining any negative regulatory reports by the NRC or INPO, and providing

details of corrective actions taken. APS should submit this report semi-annually until the Commission decides that it is no longer necessary.

5. The Commission should order APS to evaluate its programs to deal with aging equipment at Palo Verde. This evaluation should consider industry experience with aging equipment, programs established at other nuclear plants that have been successful in managing aging equipment issues, and recent experience at Palo Verde. APS should submit a report to the Commission within 120 days of the Commission's order in this matter describing the findings of the evaluation and the actions taken to improve APS' management of aging equipment issues.
6. The Commission should order APS to evaluate its programs for receipt inspection and verification of parts prior to installation. This evaluation should consider industry experience, programs established at other nuclear plants that have been successful in avoiding outages due to installation of incorrect parts, and experience at Palo Verde. APS should submit a report to the Commission within 120 days of the Commission's order in this matter describing the findings of the evaluation and the actions taken to improve receipt inspection and pre-installation verification of parts at Palo Verde.

III. NUCLEAR PERFORMANCE STANDARD

Q. IN YOUR REPORT YOU RECOMMEND THAT THIS COMMISSION ADOPT A NUCLEAR PERFORMANCE STANDARD FOR PALO VERDE. WHY IS A NUCLEAR PERFORMANCE STANDARD NEEDED?

- A. Nuclear power plants have the highest capital costs of any central power station. This high capital cost is embedded in base rates and APS ratepayers pay for this high capital cost whether or not the plant is in operation. Nuclear power is an

economic source of electrical generation because the high capital cost of a nuclear power plant is offset by low fuel and low variable costs. However, low operating costs are sufficient to offset the high capital costs only when the plant is operated at a high capacity factor. Such high capital cost plants must be operated at a high capacity factor for the ratepayers to receive proportionate economic benefits. In addition, when the Palo Verde plant is out of service, the lost generation must be replaced by higher cost generation. When the operating performance of Palo Verde is poor, as it was in 2005, the cost of the replacement generation can be many millions of dollars. Since, in the absence of imprudence, these costs are passed through to ratepayers, APS does not bear the economic burden of these costs and the risk of poor performance is borne entirely by the ratepayer.

Implementation of a Nuclear Performance Standard will result in a more equitable sharing of the risk and economic consequences of poor performance between the ratepayer and APS.

- Q. PLEASE DESCRIBE THE GENERAL FEATURES OF A NUCLEAR PERFORMANCE STANDARD THAT YOU RECOMMEND THIS COMMISSION ADOPT.**
- A. The following features should be considered in designing a Nuclear Performance Standard: 1) The method of setting targets and evaluating actual versus target performance should be clearly defined and consistently applied, 2) plant performance should be evaluated in terms of its impact on the "bottom line" system production cost in order to ensure that system cost savings remains the

primary operating goal, 3) disallowances should be based on the change in system production costs which is related to the difference between actual and target plant performance, 4) disallowances should closely correlate with the actual change in system production costs which is related to the difference between actual and target plant performance, 5) The range for disallowances should be capped at a level which prevents severe financial penalty and above which detailed reviews of extended outages or other extraordinary events can be conducted, and 6) the Nuclear Performance Standard should be relatively easy to administer and not overly burdensome on the Company or Commission Staff.

Q. PLEASE PROVIDE MORE SPECIFIC DETAILS ON YOUR RECOMMENDED NUCLEAR PERFORMANCE STANDARD FOR PALO VERDE.

A. I recommend that the Nuclear Performance Standard for Palo Verde be designed with the following attributes and features:

1. Palo Verde's performance will be measured by the capacity factor achieved, calculated every 3 years.
2. The capacity factor target value is the average capacity factor achieved over the 3-year period by similar U.S. nuclear power plants. Similar nuclear power plants are defined to be all pressurized water reactors ("PWR") operating in the United States with generating capacity greater than 600 MW.

3. U.S. PWRs with a 3-year capacity factor of less than 60% should be excluded from calculation of the target value.
4. If the 3-year capacity factor achieved by Palo Verde is greater than the target value, there would be no action resulting from the NPS.
5. If the 3-year capacity factor achieved by Palo Verde is less than the target value, APS will determine the additional fuel or replacement power costs incurred by comparing actual system costs to system costs that would have resulted if Palo Verde had operated at the target value capacity factor. APS should submit the calculation of Palo Verde performance, the target value and the cost impact if Palo Verde performance is below the target value within 90 days of the end of each 3-year period.
6. Treatment of these additional costs, if any, will be determined by the Commission.
7. At the Commission's discretion, detailed reviews may be conducted of extended outages or other extraordinary events that would significantly impact Palo Verde's capacity factor during the 3-year period.

Q. DOES THE PROPOSED NUCLEAR PERFORMANCE STANDARD REPRESENT A TARGET THAT WILL BE DIFFICULT TO ACHIEVE?

- A. No, it does not. The goal of APS management is for Palo Verde to be one of the top performing nuclear power plants in the United States. Establishing a Nuclear Performance Standard based on the average performance of U.S. PWRs is a

reasonable measure of nuclear plant performance and does not establish a level of performance that is challenging or will be difficult to achieve.

Q. ARE THERE OTHER ADVANTAGES TO IMPLEMENTING A NUCLEAR PERFORMANCE STANDARD AS RECOMMENDED?

A. Yes. As demonstrated during our investigation of the 2005 Palo Verde outages, a detailed outage investigation is labor intensive and places significant demands on the Commission Staff and on APS and Palo Verde personnel. Establishment of the Nuclear Performance Standard will minimize the need to conduct a detailed evaluation of each Palo Verde outage. Additional fuel and replacement power costs incurred during the period will be allowed or disallowed as determined by the NPS without the need to investigate each outage. Only in the event of an extended outage or other extraordinary event would the Commission need to conduct a detailed investigation. This will reduce the burden on the Commission and on APS to support detailed outage investigation during periods of routine operation.

Q. DOES THAT CONCLUDE YOUR TESTIMONY?

A. Yes it does.

EXHIBIT 1

EDUCATION: Ph.D., Nuclear Engineering, Georgia Tech 1971
MS, Nuclear Engineering, Georgia Tech 1969
BS, Mechanical Engineering, Georgia Tech 1968

ENGINEERING REGISTRATION: Registered Professional Engineer

PROFESSIONAL MEMBERSHIP: American Nuclear Society
National Society of Professional Engineers

EXPERIENCE:

Dr. Jacobs has over thirty years of experience in a wide range of activities in the electric power generation industry. He has extensive experience in the construction, startup and operation of nuclear power plants. While at the Institute of Nuclear Power Operation (INPO), Dr. Jacobs assisted in development of INPO's outage management evaluation group. He has provided expert testimony related to nuclear plant operation and outages in Texas, Louisiana, South Carolina, Florida, Wisconsin and Indiana. He currently provides nuclear plant operational monitoring services for GDS clients. He has assisted the Georgia Public Service Commission staff in development of energy policy issues related to supply-side resources and in evaluation of applications for certification of three combustion turbine peaking projects and assists the staff in monitoring the construction of these projects. He has also assisted in providing regulatory oversight related to an electric utility's evaluation of responses to an RFP for a supply-side resource and subsequent negotiations with short-listed bidders. He has provided technical litigation support and expert testimony support in several complex law suits involving power generation facilities. He monitors power plant operations for GDS clients and has provided testimony on power plant operations and decommissioning in several jurisdictions. Dr. Jacobs has provided testimony before the Georgia Public Service Commission, the Public Utility Commission of Texas, the North Carolina Utilities Commission, the South Carolina Public Service Commission, the Iowa State Utilities Board, the Louisiana Public Service Commission, the Florida Public Service Commission, the Indiana Regulatory Commission, the Wisconsin Public Service Commission and the FERC.

A list of Dr. Jacobs' testimony is attached.

1986-Present GDS Associates, Inc.

As Principal, Dr. Jacobs directs GDS' nuclear plant monitoring activities and has assisted clients in evaluation of management and technical issues related to power plant operation and design. He has evaluated and testified on combustion turbine projects in certification hearings and has assisted the Georgia PSC in monitoring the construction of the combustion turbine projects. He has assisted the Georgia PSC staff in overseeing the evaluation and negotiation related to an electric utility's request for proposals for supply side resources. Dr. Jacobs has evaluated nuclear

plant operations and provided testimony in the areas of nuclear plant operation, construction prudence and decommissioning in nine states. He has provided litigation support in complex law suits concerning the construction of nuclear power facilities.

1985-1986 Institute of Nuclear Power Operations (INPO)

Dr. Jacobs performed evaluations of operating nuclear power plants and nuclear power plant construction projects. He developed INPO Performance Objectives and Criteria for the INPO Outage Management Department. Dr. Jacobs performed Outage Management Evaluations at the following nuclear power plants:

- Connecticut Yankee - Connecticut Yankee Atomic Power Co.
- Callaway Unit I - Union Electric Co.
- Surry Unit I - Virginia Power Co.
- Ft. Calhoun - Omaha Public Power District
- Beaver Valley Unit 1 - Duquesne Light Co.

During these outage evaluations, he provided recommendations to senior utility management on techniques to improve outage performance and outage management effectiveness.

1979-1985 Westinghouse Electric Corporation

As site manager at Philippine Nuclear Power Plant Unit No. 1, a 655 MWe PWR located in Bataan, Philippines, Dr. Jacobs was responsible for all site activities during completion phase of the project. He had overall management responsibility for startup, site engineering, and plant completion departments. He managed workforce of approximately 50 expatriates and 1700 subcontractor personnel. Dr. Jacobs provided day-to-day direction of all site activities to ensure establishment of correct work priorities, prompt resolution of technical problems and on schedule plant completion.

Prior to being site manager, Dr. Jacobs was startup manager responsible for all startup activities including test procedure preparation, test performance and review and acceptance of test results. He established the system turnover program, resulting in a timely turnover of systems for startup testing.

As startup manager at the KRSKO Nuclear Power Plant, a 632 MWE PWR near Krsko, Yugoslavia, Dr. Jacobs' duties included development and review of startup test procedures, planning and coordination of all startup test activities, evaluation of test results and customer assistance with regulatory questions. He had overall responsibility for all startup testing from Hot Functional Testing through full power operation.

1973 - 1979 NUS Corporation

As Startup and Operations and Maintenance Advisor to Korea Electric Company during startup and commercial operation of Ko-Ri Unit 1, a 595 MWE PWR near Pusan, South Korea, Dr. Jacobs advised KECO on all phases of startup testing and plant operations and maintenance through the first year of commercial operation. He assisted in establishment of administrative procedures for plant operation.

As Shift Test Director at Crystal River Unit 3, an 825 MWE PWR, Dr. Jacobs directed and performed many systems and integrated plant tests during startup of Crystal River Unit 3. He acted as data analysis engineer and shift test director during core loading, low power physics testing and power escalation program.

As Startup engineer at Kewaunee Nuclear Power Plant and Beaver Valley, Unit 1, Dr. Jacobs developed and performed preoperational tests and surveillance test procedures.

1971 - 1973 Southern Nuclear Engineering, Inc.

Dr. Jacobs performed engineering studies including analysis of the emergency core cooling system for an early PWR, analysis of pressure drop through a redesigned reactor core support structure and developed a computer model to determine tritium build up throughout the operating life of a large PWR.

SIGNIFICANT CONSULTING ASSIGNMENTS:

Citizens Utility Board of Wisconsin – Evaluated Spring 2005 outage at the Kewaunee Nuclear Power Plant and provided direct and surrebuttal testimony before the Wisconsin Public Service Commission.

Georgia Public Service Commission - Assisted the Georgia PSC staff in evaluation of Integrated Resource Plans presented by two investor owned utilities. Review included analysis of purchase power agreements, analysis of supply-side resource mix and review of a proposed green power program.

State of Hawaii, Department of Business, Economic Development and Tourism – Assisted the State of Hawaii in development and analysis of a Renewable Portfolio Standard to increase the amount of renewable energy resources developed to meet growing electricity demand. Presented the results of this work in testimony before the State of Hawaii, House of Representatives.

Georgia Public Service Commission - Assisted the Georgia PSC staff in providing oversight to the bid evaluation process concerning an electric utility's evaluation of responses to a Request for Proposals for supply-side resources. Projects evaluated include simple cycle combustion turbine projects, combined cycle combustion turbine projects and co-generation projects.

Millstone 3 Nuclear Plant Non-operating Owners – Evaluated the lengthy outage at Millstone 3 and provided analysis of outage schedule and cost on behalf of the non-operating owners of Millstone 3. Direct testimony provided an analysis of additional post-outage O&M costs that would result due to the outage. Rebuttal testimony dealt with analysis of the outage schedule.

H.C. Price Company – Evaluated project management of the Healy Clean Coal Project on behalf of the General Contractor, H.C. Price Company. The Healy Clean Coal Project is a 50 megawatt coal burning power plant funded in part by the DOE to demonstrate advanced clean coal technologies. This project involved analysis of the project schedule and evaluation of the impact of the owner's project management performance on costs incurred by our client.

Steel Dynamics, Inc. – Evaluated a lengthy outage at the D.C. Cook nuclear plant and presented testimony to the Indiana Utility Regulatory Commission in a fuel factor adjustment case Docket No. 38702-FAC40-S1.

Florida Office of Public Counsel - Evaluated lengthy outage at Crystal River Unit 3 Nuclear Plant. Submitted expert testimony to the Florida Public Service Commission in Docket No. 970261-EI.

United States Trade and Development Agency - Assisted the government of the Republic of Mauritius in development of a Request for Proposal for a 30 MW power plant to be built on a Build, Own, Operate (BOO) basis and assisted in evaluation of Bids.

Louisiana Public Service Commission Staff - Evaluated management and operation of the River Bend Nuclear Plant. Submitted expert testimony before the LPSC in Docket No. U-19904.

U.S. Department of Justice - Provided expert testimony concerning the in-service date of the Harris Nuclear Plant on behalf of the Department of Justice U.S. District Court.

City of Houston - Conducted evaluation of a lengthy NRC required shutdown of the South Texas Project Nuclear Generating Station.

Georgia Public Service Commission Staff - Evaluated and provided testimony on Georgia Power Company's application for certification of the Intercession City Combustion Turbine Project - Docket No. 4895-U.

Seminole Electric Cooperative, Inc. - Evaluated and provided testimony on nuclear decommissioning and fossil plant dismantlement costs - FERC Docket Nos. ER93-465-000, et al.

Georgia Public Service Commission Staff - Evaluated and prepared testimony on application for certification of the Robins Combustion Turbine Project by Georgia Power Company - Docket No. 4311-U.

North Carolina Electric Membership Corporation - Conducted a detailed evaluation of Duke Power Company's plans and cost estimate for replacement of the Catawba Unit 1 Steam Generators.

Georgia Public Service Commission Staff - Evaluated and prepared testimony on application for certification of the McIntosh Combustion Turbine Project by Georgia Power Company and Savannah Electric Power Company - Docket No. 4133-U and 4136-U.

New Jersey Rate Counsel - Review of Public Service Electric & Gas Company nuclear and fossil capital additions in PSE&G general rate case.

Corn Belt Electric Cooperative/Central Iowa Power Electric Cooperative - Directs an operational monitoring program of the Duane Arnold Energy Center (565 Mwe BWR) on behalf of the non-operating owners.

Cities of Calvert and Kosse - Evaluated and submitted testimony of outages of the River Bend Nuclear Station - PUCT Docket No. 10894.

Iowa Office of Consumer Advocate - Evaluated and submitted testimony on the estimated decommissioning costs for the Cooper Nuclear Station - IUB Docket No. RPU-92-2.

Georgia Public Service Commission/Hicks, Maloof & Campbell - Prepared testimony related to Vogtle and Hatch plant decommissioning costs in 1991 Georgia Power rate case - Docket No. 4007-U.

City of El Paso - Testified before the Public Utility Commission of Texas regarding Palo Verde Unit 3 construction prudence - Docket No. 9945.

City of Houston - Testified before Texas Public Utility Commission regarding South Texas Project nuclear plant outages - Docket No. 9850.

NUCOR Steel Company - Evaluated and submitted testimony on outages of Carolina Power and Light nuclear power facilities - SCPSC Docket No. 90-4-E.

Georgia Public Service Commission/Hicks, Maloof & Campbell - Assisted Georgia Public Service Commission staff and attorneys in many aspects of Georgia Power Company's 1989 rate case including nuclear operation and maintenance costs, nuclear performance incentive plan for Georgia and provided expert testimony on construction prudence of Vogtle Unit 2 and decommissioning costs of Vogtle and Hatch nuclear units - Docket No. 3840-U.

Swidler & Berlin/Niagara Mohawk - Provided technical litigation support to Swidler & Berlin in law suit concerning construction mismanagement of the Nine Mile 2 Nuclear Plant.

Long Island Lighting Company/Shea & Gould - Assisted in preparation of expert testimony on nuclear plant construction.

North Carolina Electric Membership Corporation - Prepared testimony concerning prudence of construction of Carolina Power & Light Company's Shearon Harris Station - NCUC Docket No. E-2, Sub537.

City of Austin, Texas - Prepared estimates of the final cost and schedule of the South Texas Project in support of litigation.

Tex-La Electric Cooperative/Brazos Electric Cooperative - Participated in performance of a construction and operational monitoring program for minority owners of Comanche Peak Nuclear Station.

Tex-La Electric Cooperative/Brazos Electric Cooperative/Texas Municipal Power Authority (Attorneys - Burchette & Associates, Spiegel & McDiarmid, and Fulbright & Jaworski) - Assisted GDS personnel as consulting experts and litigation managers in all aspects of the lawsuit brought by Texas Utilities against the minority owners of Comanche Peak Nuclear Station.

**BEFORE THE
ARIZONA CORPORATION COMMISSION**

IN THE MATTER OF THE APPLICATION OF ARIZONA)
PUBLIC SERVICE COMPANY FOR A HEARING TO)
DETERMINE THE FAIR VALUE OF THE UTILITY)
PROPERTY OF THE COMPANY FOR RATEMAKING) DOCKET NO. E-01345A-05-0816
PURPOSES, TO FIX A JUST AND REASONABLE)
RATE OF RETURN THEREON, TO APPROVE RATE)
SCHEDULES DESIGNED TO DEVELOP SUCH)
RETURN, AND TO AMEND DECISION NO. 67744)

**DIRECT TESTIMONY and
ATTACHMENTS of**

JAMES R. DITTMER

and

MICHAEL L. BROSCH

As well as

JOINT ACCOUNTING SCHEDULES

**ON BEHALF OF THE
UTILITIES DIVISION STAFF**

AUGUST 18, 2006

**BEFORE THE
ARIZONA CORPORATION COMMISSION**

IN THE MATTER OF THE APPLICATION OF ARIZONA)
PUBLIC SERVICE COMPANY FOR A HEARING TO)
DETERMINE THE FAIR VALUE OF THE UTILITY)
PROPERTY OF THE COMPANY FOR RATEMAKING) DOCKET NO. E-01345A-05-0816
PURPOSES, TO FIX A JUST AND REASONABLE)
RATE OF RETURN THEREON, TO APPROVE RATE)
SCHEDULES DESIGNED TO DEVELOP SUCH)
RETURN, AND TO AMEND DECISION NO. 67744)

DIRECT TESTIMONY AND

ATTACHMENTS OF

JAMES R. DITTMER

**ON BEHALF OF THE
UTILITIES DIVISION STAFF**

PUBLIC VERSION

Data Deemed to be Confidential by APS has Been Redacted

AUGUST 18, 2006

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1 A. No. Utilitech has subcontracted with two firms to assist in this review. Liberty
2 Consulting Group, Inc. ("Liberty") has been retained to review APS' proposed
3 roll-in amount of ongoing fuel and purchased power expense – net of margins
4 from off-system sales. Additionally, Liberty is responsible for addressing
5 conceptual and mechanical changes that APS is proposing to the existing Power
6 Supply Adjustor ("PSA").

7
8 Technical Associates, Inc. has also been retained as a subcontractor to Utilitech
9 to address capital structure and cost of capital issues. Additionally, the ACC
10 Staff is internally addressing some issue areas, including rate design, Demand
11 Side Management Programs, Environmental Portfolio Standards, and quality of
12 service issues – just to name a few.

13
14 Under the direction of the Utilities Division Staff, Utilitech has been responsible
15 for the review and development of the majority of remaining issue areas,
16 including proforma rate base and operating income, as well as a revised class
17 cost of service study. Additionally, Utilitech is responsible for aggregating,
18 summarizing and presenting the cumulative results of the recommendations of
19 all Staff personnel and all ACC Staff consultants.

20
21 **QUALIFICATIONS**

22 Q. Before discussing in greater detail the issues and various recommendations that
23 you will be addressing, please state your educational background.

1 A. I graduated from the University of Missouri - Columbia, with a Bachelor of
2 Science Degree in Business Administration, with an Accounting Major, in 1975.
3 I hold a Certified Public Accountant Certificate in the State of Missouri. I am a
4 member of the American Institute of Certified Public Accountants.

5
6 Q. Please summarize your professional experience.

7 A. Subsequent to graduation from the University of Missouri, I accepted a position
8 as auditor for the Missouri Public Service Commission. In 1978, I was
9 promoted to Accounting Manager of the Kansas City Office of the Commission
10 Staff. In that position, I was responsible for all utility audits performed in the
11 western third of the State of Missouri. During my service with the Missouri
12 Public Service Commission, I was involved in the audits of numerous electric,
13 gas, water and sewer utility companies. Additionally, I was involved in
14 numerous fuel adjustment clause audits, and played an active part in the
15 formulation and implementation of accounting staff policies with regard to rate
16 case audits and accounting issue presentations in Missouri. In 1979, I left the
17 Missouri Public Service Commission to start my own consulting business.
18 From 1979 through 1985 I practiced as an independent regulatory utility
19 consultant. In 1985, Dittmer, Brosch and Associates was organized. Dittmer,
20 Brosch and Associates, Inc. changed its name to Utilitech, Inc in 1992.

21
22 My professional experience since leaving the Missouri Public Service
23 Commission has consisted primarily with issues associated with utility rate,

1 contract and acquisition matters. For the past twenty-seven years, I have
2 appeared on behalf of clients in utility rate proceedings before various federal
3 and state regulatory agencies. In representing those clients, I performed revenue
4 requirement studies for electric, gas, water and sewer utilities and testified as an
5 expert witness on a variety of rate matters. As a consultant, I have filed
6 testimony on behalf of industrial consumers, consumer groups, the Missouri
7 Office of the Public Counsel, the Missouri Public Service Commission Staff, the
8 Indiana Utility Consumer Counselor, the Mississippi Public Service
9 Commission Staff, the Arizona Corporation Commission Staff, the Arizona
10 Residential Utility Consumer Office, the Nevada Office of the Consumer
11 Advocate, the Washington Attorney General's Office, the Hawaii Consumer
12 Advocate's Staff, the Oklahoma Attorney General's Office, the West Virginia
13 Public Service Commission Consumer Advocate's Staff, municipalities and the
14 Federal government before regulatory agencies in the states of Arizona, Alaska,
15 Michigan, Missouri, Oklahoma, Ohio, Oregon, Florida, Colorado, Hawaii,
16 Kansas, Mississippi, New Mexico, Nevada, New York, West Virginia,
17 Washington and Indiana, as well as the Federal Energy Regulatory
18 Commission.

1 **SUMMARY OF UTILITIES DIVISION STAFF'S**
2 **RECOMMENDATIONS**

3
4 Q. Please summarize your understanding of APS' request for rate relief in this
5 docket.

6 A. Within its January 31, 2006 updated filing in this docket, APS requests and
7 purports to justify an annual increase in base rates in the amount of \$449.6
8 million over that which was approved in Decision No. 67744 on April 1, 2005
9 (i.e., APS' 2003 rate case – Docket No. E-01345A-03-437). In addition to the
10 noted *base rate* increase requested, APS also seeks to implement an
11 Environmental Improvement Charge ("EIC") tracker that would be initially
12 established at a level designed to annually collect \$4.3 million in addition to the
13 requested \$449.6 million base rate increase. The Company's requested \$449.6
14 million increase in base rates represents an average increase to Arizona retail
15 customers of 21.14%. With the additional EIC request, if each of APS'
16 requested rate changes were to be approved, the average Arizona retail customer
17 would experience a total increase of 21.34% over existing base rates.

18
19 The Company's base rate relief request can be further broken down into a "fuel"
20 or "Power Supply Adjustor" component versus a "non-fuel" or "other"
21 component. Specifically, of the total requested \$449.6 million base rate
22 increase, \$298.7 million relates to APS' request for a 1.1161 cents per kWh
23 increase in the PSA factor, while \$150.9 million of the Company's total base
24 rate increase request relates to "non-fuel" or costs "other than" power supply. If
25 the Company's PSA factor roll-in request were approved the amount of PSA

1 costs collected in base rates would rise from the current amount of 2.0743 cents
2 per kWh to 3.1904 cents per kWh.

3
4 Q. What is the overall recommendation of the Utilities Division Staff that
5 incorporates the cumulative proposals of all the various Staff in-house personnel
6 as well as outside consultants testifying within this proceeding?

7 A. Staff is recommending an overall increase in base rates above that approved
8 within Decision No. 67744 (i.e., the 2003 APS rate order) in the amount of
9 \$204.0 million. Such overall increase will result in an average increase to
10 Arizona retail customers of 9.6%.

11
12 Further, Staff's recommended increase can also be broken into a PSA/fuel
13 component of \$193.5 million and a "non-fuel" or "other" component of \$10.5
14 million. Liberty Consulting Group is recommending on behalf of the Utilities
15 Division Staff that the PSA amount included in base rates be raised from the
16 currently collected amount of 2.0743 cents per kWh to 2.7975 cents per kWh
17 based upon an updated 2006 fuel forecast run.

18
19 Mr. Matthew Rowell appearing on behalf of the Utilities Division Staff is also
20 recommending rejection of APS' proposed Environmental Improvement Charge
21 tracker – that again, was requested by APS to be initially implemented to collect
22 \$4.3 million annually. While not a component of Staff's "base rate"
23 recommendation, Staff witness Ms. Barbara Keene is recommending that

1 Environmental Portfolio Standard (“EPS”) surcharges be increased to provide
2 for annual collection of an additional \$4.3 million.

3
4 Staff retained GDS Associates, Inc. (“GDS”) to investigate prolonged outages
5 that occurred at the Palo Verde Nuclear Generating Station during 2005 that, in
6 turn, caused APS to incur higher power supply replacement costs that were
7 initially deferred during 2005. As a result of the GDS investigation, Staff will
8 be recommending that a portion of deferred power supply costs currently
9 recorded within the “Paragraph 19d Balancing Account” be written off.
10 However, Ms. Keene will be recommending implementation of a “second step”
11 Paragraph 19 d Balancing Account surcharge that will provide for recovery of
12 additional 2005 deferred power supply costs that remain to be collected after
13 removing the Palo-Verde-outage related costs determined to have been
14 imprudently incurred. Ms. Keene’s recommendations regarding a “second step”
15 Paragraph 19 Balancing Account surcharge has not been quantified as of this
16 point in time, but will be included with rate design testimony to be filed on
17 September 1, 2006

18
19 For convenience I have prepared Table A below that summarizes the
20 Company’s request versus the Staff’s recommendation, including a further
21 breakdown between the “fuel/PSA” components and “all other” components:

Table A		
Summary of APS' Request Versus Staff's Recommendations		
	APS' Request	Staff's Recommendation
Annual Dollar Increase in Base Rates (millions):		
Fuel/power supply increase recommended	\$298.7	\$193.5
Non-fuel Increase Recommended	\$150.9	\$10.5
Total Overall Base Rate Increase Recommended	\$449.6	\$204.0
Environmental Improvement Charge	\$4.3	
Incremental EPS		4.3
Paragraph 19 d Bal. Account "second step" (to be filed with Staff rate design testimony)		1
Total Increase – Base & Trackers	\$453.9	\$208.3
% Impact to Average Retail Customer:		
Fuel/power supply increase recommended	14.0%	9.1%
Non-fuel Increase Recommended	7.10%	0.5%
Total Overall Base Rate Increase Recommended	21.1%	9.6%
Environmental Improvement Charge	0.02%	–
Incremental EPS		.2%
Paragraph 19 d Bal. Account "second step" (to be filed with Staff rate design testimony)		
Total Increase – Base & Trackers	21.3%	9.8%

2

3 Q. Are the increases proposed by APS and recommended by Staff in addition to, or
4 above and beyond, those increases that this Commission has thus far approved
5 during the first half of 2006?

6 A. No. It is important for the Commission as well as ratepayers to understand that
7 the increases being proposed are, for the most part, *not* additive to increases
8 already granted. The increases granted by this Commission during the first half
9 of 2006 all dealt with recovery of fuel/other power supply costs. As noted from

¹ As noted, this Staff recommendation has not been quantified as of the time this direct testimony is being filed. It will, however, be included with Staff's rate design testimony expected to be filed on September 1, 2006.

1 Table A above, approximately two-thirds of the Company's requested increase,
2 and the majority of Staff's recommended increase in this docket, relate directly
3 to recovery of fuel/other power supply costs. Thus, for the fuel/power supply
4 portion of the recommended base rate increase – which represent the majority of
5 each parties' rate proposals – the increases being recommended are largely in
6 place of, or in lieu of, increases granted earlier in 2006.

7
8 Q. Please provide a brief description of your understanding of increases granted by
9 the ACC thus far in 2006.

10 A. Thus far in 2006 the ACC has granted APS three rate increases – again, all
11 regarding recovery of “ongoing” as well as previously deferred or “banked”
12 power supply costs. First, within Decision No. 68437 issued in Docket No. E-
13 01345A-03-0437 et al, this Commission authorized APS to increase its PSA
14 factor by four mills per kWh (\$.004 cents/kWh) effective on February 1, 2006.
15 This increase will allow APS to recover approximately \$110 million annually,
16 and resulted in an average increase in Arizona retail rates of approximately 5.2
17 percent (5.2%). In 2005 APS under recovered in total approximately \$170
18 million of PSA-includable power supply costs. Because of the current four mill
19 cap on the PSA adjustor, the most that APS is permitted to collect under the
20 annual PSA adjustor is the noted approximate \$110 million. The remaining
21 approximate \$60 million of 2005 under collected PSA-includable costs were
22 transferred to a separate account – commonly referred to as the “Paragraph 19 d
23 Balancing Account.”

1 In Decision No. 67744 issued following APS' 2003 rate case the Commission
2 envisioned that the PSA would be adjusted annually, or in other words, it would
3 not be adjusted for the first time following the issuance of Decision No. 67744
4 until April 1, 2006. However, given the dramatic increase in fuel and purchased
5 power expense being incurred by APS in late 2005, this Commission elected to
6 authorize earlier-than-originally-anticipated implementation of a new "annual"
7 PSA factor. Further, as noted, APS was authorized to implement the maximum
8 four mill PSA adder provided for within Decision No. 67744. As explained in
9 greater detail below, it is currently expected that the four mill adder approved to
10 collect 2005 under recovered power supply costs will be automatically renewed
11 to continue recovering anticipated 2006 under recovered power supply costs.

12
13 Q. Please discuss the next APS increase authorized by this Commission in 2006.

14 A. In Decision No. 68646 issued within Docket No. E-01345A-06-0063 the ACC
15 authorized APS to implement a surcharge in the amount \$.000554 per kWh
16 (.554 mills/kWh). As previously described, approximately \$60 million of under
17 recovered 2005 power supply costs could not be collected under the four mill
18 PSA annual adjustor cap, and was therefore transferred to the Paragraph 19 d
19 Balancing Account. In February 2006 APS sought to implement two separate
20 surcharges designed to collect the \$60 million transferred to the Paragraph 19 d
21 Balancing Account over a twelve month period. Anticipating concerns
22 regarding under recovery of power supply costs resulting from abnormal Palo
23 Verde Nuclear Generating Station outages, APS elected to request a "first step"

1 or immediate recovery of some \$15.3 million of power supply costs that it had
2 calculated would have occurred even absent the prolonged Palo Verde outages.
3 APS requested that the remaining \$44.6 million of under recoveries calculated
4 to have occurred as a result of the prolonged Palo Verde outages be collected
5 with a "second step" surcharge that would be implemented upon completion of
6 this Commission's inquiry regarding the unplanned 2005 outages at the Palo
7 Verde Station. Thus, the surcharge approved in Decision 68646 is designed to
8 allow APS to recover over a one year period approximately \$15.3 million of
9 deferred fuel cost that was not impacted, or caused, by the 2005 Palo Verde
10 outages. This surcharge became effective on May 1, 2006 and will remain in
11 effect until the earlier of 1) the end of a twelve month collection period (i.e.,
12 April 30, 2007) or 2) full recovery of the \$15.3 million deferred fuel balances.
13 Arizona retail customers experienced a 0.7 percent (0.7%) average increase in
14 rates as a result of this Commission decision.

15
16 Q. Please discuss the third increase authorized for APS in 2006.

17 A. In Decision No. 68685 issued within Docket No. E-01345A-06-0009, the ACC
18 authorized APS to implement an "interim PSA" factor of seven mill per kWh
19 (\$.007/kWh). The noted seven mill "interim PSA" increase was in addition to
20 the four mill "annual PSA" factor increase authorized on February 1, 2006
21 within Decision No. 68437. The "interim PSA" resulted in approximately a
22 \$192 million annual increase in retail rates and APS retail customers are
23 experiencing approximately a 9.0% overall increase as a result of this final ACC

1 order authorizing APS to change rates in 2006. The “interim PSA” which also
2 became effective on May 1, 2006 is designed to alleviate an otherwise expected
3 significant under recovery of 2006 power supply costs. Unlike the “annual”
4 PSA adjustor that is designed to collect any prior year under recovery of power
5 supply costs, the “interim” PSA adjustor approved was forward looking in
6 nature – considering forecasted 2006 power supply costs that otherwise would
7 have resulted in a very significant under recovery of “2006 Annual Tracking
8 Account” costs. It will remain in affect until all 2006 Annual Tracking Account
9 costs are recovered except for the amount that can be expected to be collected
10 under the February 2007 4 mill bandwidth limitation (about \$110 million as is
11 currently being collected pursuant to the 2005 under recovery).

12
13 Q. What amount of power supply costs, subject to future PSA factor modification,
14 was rolled into base rates in APS’ prior base rate case?

15 A. 20.743 mills per kWh (2.0743 cents per kWh).

16
17 Q. What amount of comparable power supply costs are being collected as a result
18 of ACC authorizations occurring during the first half of 2006?

19 A. As described, Decision No. 68437 authorized an “annual PSA” modification of
20 four mills effective February 1, 2006 designed to collect approximately \$110
21 million out of approximately \$170 million of total 2005 under recovered PSA-
22 includable costs. Decision No. 68685 authorized an “interim PSA”
23 modification of an *additional* seven mills designed to recover increased power

1 supply costs being experienced, and forecasted to occur, in 2006. Thus, through
2 an “annual” and an “interim” PSA modification, APS is currently recovering
3 31.743 mills per kWh (3.1743 cents per kWh). Additionally, APS is
4 surcharging an additional .0554 mills per kWh for the recovery of the 2005-
5 related Paragraph 19 d Balancing Account.

6
7 Q. How does Staff’s recommendation compare to, and fit with, PSA increases
8 granted during 2006?

9 A. First, APS’ February 2006 “annual” PSA adjustor is set at the current cap of
10 four mills per kWh. As discussed earlier, the “interim” PSA adjustor has been
11 designed in anticipation that the February 2007 “annual” PSA adjustor would
12 remain at the four mill cap. Accordingly, it is now anticipated that rates will not
13 be increased or decreased on February 1, 2007 as the four mill “annual” PSA
14 adjustor is expected to remain in effect to recover 2006 under recovered fuel
15 costs.

16
17 Second, APS is currently charging an “interim” PSA of seven mills per kWh.
18 Staff’s proposal is to reset the PSA factor at zero and increase the base rate fuel
19 component by .7232 cents per kWh – from the current amount of 2.0743 cents
20 per kWh being collect within existing base rates – to 2.7975 cents per kWh.
21 Presumably new base rates that incorporate or roll in the higher ongoing power
22 supply costs in base rates at 2.7975 cents per kWh will go into effect following
23 the expiration of the 2006 “interim” PSA adjustor, or concurrent with the

1 expiration of the 2006 "interim" PSA adjustor. If new base rates that
2 incorporate the higher PSA base (2.7975 cents per kWh) are implemented
3 concurrent with the expiration of the 7 mill per kWh "interim" PSA and
4 "existing" base rates that are collecting PSA cost of 2.0743 cents per kWh,
5 ratepayers will experience a small .232 mills per kWh increase in rates.

6
7 Under the Staff's recommendations ratepayers will also experience a modest
8 (\$10.5 million annually) increase in base rates related to costs other than PSA-
9 includable costs.

10
11 If Staff's recommendation to increase the various EPS surcharges is approved,
12 retail rates will additionally be increased by approximately \$21.4 million
13 annually.

14
15 The "first step" Paragraph 19 d Balancing Account surcharge will expire under
16 the terms described earlier. It is unaffected by Staff's other recommendations in
17 this case. Further, as previously noted, Staff will be proposing with its rate
18 design testimony to be filed on September 1, 2006 a "second step" Paragraph 19
19 d Balancing Account surcharge. Any "second step" Paragraph 19 d Balancing
20 Account surcharge will be initiated and terminated under the terms that this
21 Commission ultimately approves.

22

1 Q. Please summarize Staff's current PSA recommendations in relationship to
 2 Commission increases granted to APS thus far in 2006.

3 A. On Table B below I summarize the previous PSA increases granted APS thus
 4 far in 2006. I also show Staff's position regarding the PSA roll-in amount being
 5 recommended within this current base rate proceeding, as well as show Staff's
 6 various other "base" and "tracker" changes being proposed:

7
 8

Table B				
	Prior Decisions			
	No. 68437	No. 68646	No. 68685	Staff's Current Recommendations
Related Docket No.	E-01345A-03-0437 et al	E-01345A-0063	E-01345A-06-0009	E-01345A-05-0816
Nature of increase	PSA "annual" factor – collecting 2005 deferred PSA costs with 4 mill cap	Paragraph 19 d surcharge designed to recover deferred costs above 4 mill PSA annual adjustor limitation	PSA "interim" increase designed to recover increased 2006 power supply costs to avoid significant 2006 under recovery	Base rate increase – includes new PSA roll-in of 2.7975 cents per kWh versus the current base rate factor of 2.0743 cents per kWh
Implementation date	February 1, 2006	May 1, 2006	May 1, 2006	Early 2007
Termination date	When replaced by a February 1, 2007 "annual" adjustor. It is currently anticipated that the four mill cap will remain in effect on February 1, 2007	Earlier of April 30, 2007 or whenever the bank balance of \$15.3 million is collected	Until all 2006 Annual Tracking Account costs are recovered except the amount to be collected under the Feb. 2007 4 mil adjustor cap (about \$110 million)	Upon approval of new base rates following the filing and review of a new APS base rate case

Approximate Incr'l Annual Revenues to be Collected pursuant to each Decision	\$110 million	\$15 million	\$192 million	- Base fuel \$193.5 - Base Other\$10.5 - Step 2 Sur. ² EPS Incr. \$4.3 Overall \$208.3
<i>Cumulative</i> increase in rates over <i>Existing</i> Base Rates Established in Dec. No. 67744	\$110 million	\$125 million	\$317 million	- Base fuel \$193.5 - Base Other\$10.5 - Step 2 Sur. ³ EPS Incr. \$4.3 Overall \$208.3
Incremental kWh charge	4.0 mills	.0554 mills	7.0 mills	7.232 mill increase to reflect an updated PSA roll-in amount; remaining non- fuel increase based upon Class COS Study
Cumulative kWh charge increase	4.0 mills	4.0554 mills	11.0554 mills	7.232 mill increase to reflect an updated PSA roll-in amount; remaining non- fuel increase based upon Class COS Study

1
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8

I would note that Staff consultant Mr. John Antonuk is recommending that the 2007 PSA adjustor be established by considering forecasted 2007 fuel, purchased power and off-system sales margins. He is not recommending that the 2007 PSA factor be established based upon estimates available at this time. However, at his request APS prepared a 2007 fuel forecast that calculates – utilizing current 2007 price forecast inputs – that annual power supply costs would increase by approximately \$157.4 million above the 2006 power supply

² To be provided with Staff's September 1, 2006 rate design testimony

³ To be provided with Staff's September 1, 2006 rate design testimony

1 cost level which Staff is recommending be rolled into base rate at this point in
2 time.

3
4
5
6 **DEVELOPMENT OF JURISDICTIONAL REVENUE**
7 **REQUIREMENT ACCOUNTING EXHIBITS**

8
9 Q. Have you prepared exhibits which quantify, summarize and incorporate the
10 results of the various recommendations being made by ACC Staff witnesses,
11 other co-consultants, as well as yourself?

12 A. Yes. I have prepared Staff Exhibit __ which consists of a series of Joint
13 Accounting Schedules. The noted Joint Accounting Schedules reflect the
14 individual and cumulative results of all the various recommendations being
15 made by or on behalf of the Utilities Division Staff.

16
17 Q. Please describe how Staff Exhibit __ has been prepared and organized.

18 A. Staff Exhibit __ largely follows the style and format of the accounting exhibits
19 prepared by the Company as part of the Standard Filing Requirements.
20 Specifically, Schedule A is the Revenue Requirement Summary, which reflects
21 the cumulative impact of the various revenue, operating expense, rate base and
22 cost of capital recommendations being sponsored by witnesses appearing on
23 behalf of the ACC Staff. Also shown on Schedule A are the values of the
24 various components underlying the Company's revenue requirement
25 recommendation. Thus, one can observe on a summary level basis how the
26 various components of Staff's revenue requirement recommendation contrast

1 with the Company's proposal (i.e., rate base, adjusted operating income, overall
2 cost of capital).

3
4 Q. Does Schedule A – Revenue Requirement Summary also show a required return
5 on a “fair value” rate base?

6
7 A. Yes, consistent with Arizona's legal requirements, Staff has developed a return
8 requirement on a “fair value” basis. For purposes of this calculation and
9 consistent with the Company's presentation, I have calculated a “fair value” rate
10 base which consists of an average of a Reconstruction Cost New – Depreciated
11 (“RCND”) and original cost rate base. I have developed a RCND net plant in
12 service value by applying ratios developed from APS' original cost and RCND
13 plant in service values. Other RCND rate base components were deemed to be
14 equal to their original cost values.

15
16 In order to determine a “fair value” return I calculated the rate of return that
17 would be necessary, when applied to my calculated “fair value” rate base in
18 order to allow the same revenue requirement as is required by my original cost
19 rate base and rate of return calculations. Since I do not conclude that there is
20 any reason to adjust my original cost calculations as a result of any factors that
21 might result from calculating a “fair value” return, I am recommending the “fair
22 value” rate base and rate of return that results from this calculation. Based on

1 my review, I believe that APS has proposed the same method of addressing the
2 “fair value” requirement.

3
4 Q. Please continue your discussion of the development of the Joint Accounting
5 Schedules.

6 A. Schedule B is the Rate Base Summary. In developing Staff’s proposed retail
7 rate base I have started by showing APS’ proposed jurisdictional rate base by
8 detailed component (i.e., Column A). On page 1, Column C of Schedule B I
9 show the sum of all Staff rate base adjustments, and in Column D one can
10 observe Staff’s proposed “as adjusted” retail rate base by detailed category.
11 Page 2 of Schedule B provides a summary of each Staff rate base adjustment
12 being proposed. Immediately following Schedule B – Rate Base Summary are a
13 number of supporting schedules which set forth each individual Staff rate base
14 adjustment. Each individual rate base adjustment has a separate designation
15 such as B-1, B-2, etc. Thus, each rate base adjustment identified and presented
16 with a separate “B-__” designation becomes a reconciling item between APS’
17 and Staff’s rate base recommendation.

18
19 Schedule C is the Net Operating Income Summary. In a manner similar to the
20 rate base schedules, I begin on Schedule C by showing the Company’s
21 “proposed” or “as adjusted” net operating income by major component. The
22 sum of all of Staff’s adjustments to net operating income can be found in
23 Column C of Schedule C, with the support for each income statement

1 adjustment developed on separate schedules designated as Schedule C-1, C-2,
2 etc. Thus, like the rate base schedules, each "Schedule C-__" reflects a
3 reconciling component or adjustment between APS' proposed net operating
4 income and Staff's proposed net operating income. Through the remainder of
5 my testimony I will use the terms "Adjustment B-__" and "Schedule B-__" as
6 well as "Adjustment C-__" and "Schedule C-__" interchangeably.

7
8 Schedule D reflects the Company's as well as the Staff's proposed capital
9 structure, including the weighted cost of debt, preferred stock and recommended
10 return on equity. Staff's proposed capital structure and component cost
11 recommendations are sponsored by Mr. David Parcell. Mr. Parcell is Vice
12 President of TAI – one of the consulting firms that Utilitech subcontracted with
13 for this engagement.

14
15 Q. Please describe Schedule E.

16 A. Schedule E provides a reconciliation between the Company's requested rate
17 increase and Staff's recommended increase by adjustment or issue area. I
18 would note that the revenue requirement value assigned to rate base issues
19 versus return issues is dependent upon the order in which calculations are
20 undertaken. For instance, the revenue requirement value of the "return" issue
21 will be greater if calculated on APS' proposed rate base rather than Staff's
22 (lower) rate base recommendation. Similarly, the revenue requirement value
23 assigned to an individual rate base adjustment will be higher if calculated

1 utilizing the Company's proposed rate of return rather than Staff's (lower) rate
2 of return recommendation. Schedule E reflects the revenue requirement impact
3 of the Company-versus-Staff return difference based upon APS' proposed retail
4 jurisdictional rate base and reflects the revenue requirement value of each Staff
5 rate base adjustment based upon Staff's proposed rate of return
6 recommendation.

7
8
9 **SFAS 112 – OTHER DEFERRED CREDITS RATE BASE**
10 **OFFSET (Schedule B-1)**

11
12 Q. Have you reviewed APS' rate base proposal for various deferred debits and
13 deferred credits?

14 A. Yes.

15
16 Q. Are you in agreement with the components that APS has included within its rate
17 base development, as well as the amounts included for the various components?

18 A. No. Through discovery APS has acknowledged the propriety of including one
19 additional deferred credit item as a rate base offset that was not included within
20 its original rate base proposal. Specifically, in response to Data Request No.
21 UTI-10-302, APS has indicated that it would be appropriate to include the end-
22 of-test-year balance for the Accumulated Provision for SFAS 112. These SFAS
23 112 costs relate to payments to employees on long-term disability – costs that
24 are ultimately included in the above-the-line cost of service. Accordingly, it is
25 equitable to include these cost free funds as a rate base offset.

1 Q. Have you prepared a schedule posting this necessary rate base adjustment?

2 A. Yes. On Schedule B-1 I reflect the rate base adjustment for the Accumulated
3 Provision of SFAS 112 costs that APS acknowledges should be reflected as an
4 offset to rate base.

5

6

7 **BARK BEETLE REMEDIATION COSTS (Schedule B-2 and**
8 **Schedule C-14)**

9

10 Q. Please give your understanding of the Company's request to reflect recovery of
11 deferred bark beetle remediation costs in this docket.

12 A. In Docket No. E-01345A-03-0437 a Proposed Settlement was reached between
13 APS and a number of parties – including the ACC Utilities Division Staff – that
14 was in large measure adopted by this Commission. One element of the
15 Proposed Settlement that was accepted by the ACC authorized APS to defer
16 bark beetle remediation costs. The Commission may recall that in that previous
17 rate case docket APS requested in rebuttal testimony to be allowed to recover an
18 estimated amount of costs anticipated to be incurred in removing trees in
19 northern portions of its service territory that had died from bark beetle
20 infestation. The retail rates ultimately approved did not include any allowance
21 for incremental tree and brush removal expense related to bark beetle
22 remediation efforts, but the noted rate order did authorize APS to defer for later
23 recovery reasonable and prudent costs for bark beetle remediation that exceed
24 the prior test year level of tree and brush control expense.

1 In this proceeding APS has requested rate base inclusion of bark beetle
2 remediation costs deferred on its books as of the end of the test year plus an
3 estimate of additional bark beetle remediation costs expected to be incurred
4 throughout the remainder of 2005 and 2006. Additionally, APS seeks to
5 incorporate within the development of new base rates amortization expense
6 designed to recover over a three year period end-of-test-year-actual plus
7 estimated-through-end-of-2006 deferred bark beetle remediation costs.

8
9 Q. Are you in agreement with APS' deferred bark beetle rate base request and
10 amortization expense proposal incorporated within its recommended retail cost
11 of service?

12 A. No. APS essentially began deferring bark beetle remediation expenditures
13 following the April 1, 2005 rate order from Docket No. E-01345A-03-0437
14 *retroactively* back to January 1, 2005. APS had no specific authority, nor was
15 there any implied authority pursuant to the settlement or the final ACC decision
16 from Docket No. E-01345A-03-0437, to begin deferring bark beetle costs prior
17 to the effective date of Decision No. 67744. Accordingly, the bark beetle
18 remediation costs incurred and later deferred by APS related to work undertaken
19 between January 1, 2005 and March 31, 2005 (i.e., the period preceding the
20 April 1, 2005 ordered effective date) should be removed from APS' proposed
21 retail rate base. Further, that portion of APS' bark beetle amortization expense
22 proposal related to the first quarter of 2005 deferrals should, similarly, be
23 adjusted.

1 Q. Are there any other adjustments that need to be made to APS' proposed bark
2 beetle deferral balance beyond removing the first quarter 2005 costs?

3 A. Yes. First, through discovery APS acknowledged two other problems with its
4 proposed bark beetle deferral balance. First, when calculating its proposed
5 proforma rate base adjustment, APS started with its projected end-of-2006
6 deferral balance. From the projected end-of-2006 deferral balance APS
7 inadvertently subtracted out the November 30, 2005 actual balance of recorded
8 deferred bark beetle costs *rather than* correctly subtracting out the September
9 30, 2005 historic test year ending balance that had already been included in the
10 "per books" or "unadjusted test year" rate base values that became the starting
11 point for the test year cost of service. Second, APS also acknowledged that it
12 had failed to reflect or recognize related accumulated deferred income taxes as a
13 reduction to its proforma rate base adjustment. (See response to Data Request
14 No. UTI-14-351)

15
16 Q. Have you prepared adjustments to reflect all the needed corrections to bark
17 beetle remediation costs that you have just described?

18 A. Yes. First, on Schedule B-2 I reflect the calculations necessary to properly
19 recognize rate base adjustments that 1) eliminate deferrals related to
20 expenditures incurred prior to April 1, 2005, 2) reflect related accumulated
21 deferred income taxes associated with APS' before-tax proforma rate base
22 adjustment, and 3) to correct for the problem of subtracting out the incorrect

1 “per book” deferral balances to arrive at the Company’s original proforma
2 adjustment.

3
4 Further, on the income statement, I have proposed Adjustment No. C-14 to
5 reduce the amount of amortization expense related to the deferral of
6 expenditures occurring prior to April 1, 2005.

7
8 **CASH WORKING CAPITAL (Schedule B-4)**

9 Q. Please describe Staff Adjustment B-4.

10 A. Staff Adjustment B-4 reduces rate base to reflect the proper quantification of
11 Cash Working Capital (“CWC”) as a source of ratepayer supplied “zero” cost
12 capital, using methodologies consistent with prior ACC decisions.

13
14 Q. Has APS proposed a rate base allowance for CWC?

15 A. Yes. As discussed in the direct testimony of Company witnesses Laura L.
16 Rockenberger and Fred H. Balluff,⁴ APS has prepared a lead lag study for its
17 Arizona retail operations for purposes of quantifying CWC in the instant
18 proceeding. Referring to Ms. Rockenberger’s Attachment LLR-4 and Mr.
19 Balluff’s Attachment FB-1, APS has proposed a net CWC allowance of
20 approximately \$(29.1) million,⁵ net of special deposits and working funds -- a
21 \$29.1 million *reduction* to rate base.

22

⁴ Direct testimony of Company witnesses Rockenberger, pages 26-27, and Balluff, pages 4-11.

⁵ APS’ proposed \$(29.4) million net negative CWC allowance offset by \$234,000 for special deposits and working funds, before jurisdictional allocation to Arizona retail operations.

1 Q. How does the Company's negative CWC allowance of \$(29.1) million, before
2 retail allocation, as proposed in the current proceeding compare to APS'
3 recommendation in its last Arizona rate case?

4 A. In direct testimony in the last APS rate case, the Company proposed to include
5 in rate base a net *positive* CWC allowance of \$54.1 million.⁶ As summarized in
6 the following table, the CWC allowance APS proposes to include in rate base in
7 the current rate case is about \$83 million lower than the amount initially
8 requested in the last rate case:

Description		Net Working Capital Allowance (000's)
Last APS Rate Case (Docket No. E-01345A-03-0437)	(a)	\$ 54,098
Current APS Rate Case (Docket No. E-01345A-05-0816)	(b)	(29,139)
Net Change in Working Capital		<u>\$ (83,237)</u>

Sources:

- (a) Rockenberger Direct, page 11 & Attachment LLR-2 (last rate case).
- (b) Rockenberger Direct, page 27 & Attachment LLR-4 (current rate case).

9

10 Q. Could you briefly identify the key changes in the Company's valuation of cash
11 working capital that materially contributed to this \$83 million reduction in this
12 component of the APS rate base?

13 A. Yes. About \$42 million of the \$83 million reduction is attributable to the
14 reduction in the revenue lag from 41.81 days in the last study to 36.95 days in
15 the current study. Another \$12 million of the reduction is associated with the
16 recognition of Sales and Franchise taxes in the current study, which were not

⁶ Direct testimony of Company witness Rockenberger, page 11, Docket No. E-01345A-03-0437.

1 considered by APS in the last case. The majority of the remaining reduction in
2 CWC is a result of interrelated changes in overall expense levels and expense
3 lags between the two studies, as set forth below:
4

<u>Change in Expense Amounts & Expense Lags</u>	<u>Change in APS CWC Allowance (000s)</u>
Fuel Expense	\$ (708)
Purchased Power	9,525
Other O&M	237
Depreciation & Amortization	(9,242)
Income Taxes – Current	(7,687)
Income Taxes – Deferred	(14,778)
Property Taxes	(8,809)
Total	<u>\$ (31,462)</u>

Source:

UTI Workpaper “CWC_reconciliation.xls” based on constant revenue lag of 41.81 days.

5
6 Q. The above table shows reductions in APS’ requested net CWC allowance from
7 the last case associated with depreciation and amortization as well as income
8 taxes-deferred. Are these reductions due to the fact that APS is not seeking to
9 include non-cash items in the determination of CWC in the current case?

10 A. No. APS’ proposed lead lag study treatment for non-cash items of depreciation
11 and amortization expense as well as deferred income tax expense continues to
12 reflect a full revenue lag and zero expense lag – the same position presented by
13 APS in the last rate case. It is the change in the overall level of these non-cash
14 expense items that causes the reductions noted in the above table.
15

1 Q. In quantifying the \$(29.1) million negative CWC allowance in the current rate
2 case, did APS employ a methodology that was consistent with the longstanding
3 approach used by this Commission as applied in the Company's last litigated
4 rate case?

5 A. No. Although the following excerpt from Ms. Rockenberger's direct testimony
6 implies that the Company's lead lag study methodology is consistent with the
7 quantification approach previously adopted by this Commission, certain of the
8 detailed study components are definitely contrary to past ACC decisions:

9 "I am testifying to all of the data in SFR Schedule B-5, with the exception of
10 the Working Capital calculation (line 1 of page 1), which Mr. Fred Balluff
11 will address. My testimony presents the calculation of the allowance for
12 working capital, which includes a cash working capital component
13 determined using the lead/lag study methodology required by Decision No.
14 55931."

15 [Rockenberger Direct, p. 27]
16

17 The Company's calculation of the \$(29.1) million negative CWC allowance
18 clearly includes non-cash items (e.g., depreciation, amortization and deferred
19 income tax expense) and fails to consider interest expense – contrary to the
20 Commission's findings in Decision No. 55931. These significant exceptions to
21 the precedents established in Decision No. 55931 will be discussed in detail
22 later in this testimony section.

23

24 Q. In his direct testimony, does Mr. Balluff discuss Decision No. 55931 or the
25 treatment of these non-cash items and interest expense?

26 A. Mr. Balluff does not discuss Decision No. 55931 in his direct testimony.

27 However, Mr. Balluff's direct testimony is clear that depreciation, amortization

1 and deferred income tax expenses were included in the Company's lead lag
2 study and that interest expense was not considered in the lead lag study.⁷

3
4 Contrary to implications in Ms. Rockenberger's testimony, APS' proposed lead
5 lag study approach goes far beyond the Commission's longstanding lead lag
6 study methodology, as addressed within Decision No. 55931, and thus
7 materially overstates the rate base allowance for CWC, by including non-cash
8 items and excluding interest expense.

9
10 Q. The above quote from Ms. Rockenberger's direct testimony appears to indicate
11 that she is not sponsoring the Company's CWC recommendation, which is
12 instead the subject of Mr. Balluff's testimony. To your knowledge, is Mr.
13 Balluff or Ms. Rockenberger responsible for the detailed analyses underlying
14 the quantification of the APS lead lag study results?

15 A. This question was the subject of several data requests submitted by Utilitech, as
16 the detailed workpapers underlying APS' lead lag study recommendation were
17 actually provided by Ms. Rockenberger. Based on my review of APS' response
18 to the relevant data requests,⁸ it is my belief that Mr. Balluff is responsible for
19 the theory and approach used by APS in quantifying CWC, but Ms.
20 Rockenberger is responsible for the detailed workpapers and calculations
21 necessary to implement that theory.

22

⁷ Balluff Direct, pages 9-11, and Attachment FB-1.

⁸ APS responses to Data Request Nos. UTI-5-214, UTI-9-275 and UTI-9-277.

1 Q. In quantifying Staff Adjustment B-4, did you prepare a stand-alone lead lag
2 study in order to correctly present this component of rate base?

3 A. No. Since a regulated entity does not record CWC in its general accounting
4 records, the valuation of the amount of CWC to be included in rate base must be
5 quantified through complex, labor intensive specialized analyses (i.e., a lead lag
6 study) conducted within the context of a general rate case proceeding.
7 Significant resources are required to prepare, maintain and review detailed lead
8 lag studies. In lieu of preparing an independent study, resources were
9 committed to the analysis, testing and correction of the lead lag study presented
10 by APS.

11
12 **Differences in CWC Recommendations**

13 Q. Could you summarize the specific changes and corrections you have proposed
14 with respect to APS' valuation of the CWC allowance?

15 A. Yes. In quantifying Staff's proposed rate base allowance for CWC, the
16 following modifications and revisions were made to the Company's lead lag
17 study. It is my opinion that recognition of these changes will more accurately
18 quantify the cash working capital needs of APS in conformance with the
19 Commission's CWC policies, as expressed in prior rate orders:

- 20 • Remove non-cash expenses (e.g., depreciation and amortization expense,
21 deferred income tax expense, etc.) to limit study results to "cash" expense
22 requirements;
23
24 • Recognize pro forma ratemaking interest expense and the extended (i.e.,
25 weekly, monthly, semiannual, etc.) interest payment patterns in the lead lag
26 study;
27

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- Revise purchase power expense level to reflect the elimination of significant unregulated power marketing activity from the quantification of CWC; and
 - Incorporate the following miscellaneous corrections identified during the analysis of the APS study workpapers and supporting documentation:
 - Revenue lag: recalculate the composite revenue lag using test year revenues, rather than 2004 revenues used by APS, thereby using a re-weighting methodology that is consistent with the purchased power expense adjustment noted previously.
 - Palo Verde Lease expense lag: restate APS' expense lag calculation to reflect a material shift in semi-annual payment requirements beginning in 2005.
 - State Income Tax Expense: revise the payment lag for Arizona state income taxes consistent with the statutory payment due dates.

19 After removing the non-cash items, recognizing the interest expense lag and

20 posting the other corrections to the APS lead lag study, Staff Adjustment B-4

21 results in a larger *negative* CWC allowance than proposed by APS.

22

23 Q. Please summarize the primary differences in the CWC recommendations being

24 proposed by you and the Company.

25 A. The following table provides a general summary of the primary CWC

26 quantification issues:

27

1

		Approximate CWC Issue Value ⁹
APS Recommendation	(a)	\$(29.3) million
Remove Non-Cash Items		(43.7) million
Recognize Interest Expense		(15.9) million
Revise Palo Verde Lease Payment Lag		(7.1) million
Adjust Level of Purchased Power Expense		2.6 million
Re-weight Revenue Lag		(.5) million
Staff Proposed CWC Allowance	(b)	<u>\$ (93.9) million</u>

Note (a): APS witness Balluff, Attachment FB-1.

Note (b): Staff Adjustment B-4.

2

3 Q. Why is it appropriate for the lead lag study methodology to produce a negative
4 allowance that reduces rate base?

5 A. A “negative” CWC valuation, which reduces rate base, is appropriate for several
6 reasons. First, a negative amount indicates that, on average, the Company
7 collects electric sales revenues from ratepayers prior to the need to disburse
8 cash to pay expenses incurred in the provision of electric service.
9 Consequently, the Company has the advance use of ratepayer-provided funds
10 for which ratepayers should be compensated through a rate base offset in the
11 form of negative cash working capital.

12

13 Second, the fact that a properly prepared lead lag study results in a “negative”
14 value for CWC should not be surprising or problematic in determining rate base.

15 Just as the Company has previously collected customer advances, accumulated
16 deferred income taxes and accumulated depreciation from ratepayers, which are

⁹ Amounts shown are before jurisdictional allocation.

1 used to reduce rate base (i.e., recognized as zero-cost capital), it is relatively
2 common for a utility to collect operational cash flows from ratepayers in
3 advance of the disbursement of those funds to pay expenses. If a lead lag study
4 shows that CWC is a “negative” amount, it is just as reasonable and appropriate
5 to reduce rate base as it would be to increase rate base if the result were
6 positive.

7
8 Third, by definition, a fully developed and properly prepared lead lag study is
9 not limited to producing a “zero” or positive rate base allowance. Consistent
10 with this Commission’s longstanding practice and procedure, it is possible and
11 appropriate for CWC to yield a significant reduction to rate base, when
12 circumstances warrant.

13
14 **Overview of Cash Working Capital**

15 Q. What is cash working capital and why should it be included in rate base?

16 A. Cash working capital is commonly defined as the amount of cash needed by a
17 utility to pay day-to-day expenses incurred in providing service in relation to the
18 timing of the collection of revenues for those services. In applying this
19 definition, if the timing of a company's cash expenditures, in the aggregate,
20 precedes the cash recovery of those expenses, investors must provide cash
21 working capital. On the other hand, ratepayers are considered the providers of
22 cash working capital in instances where their remittances, on the average,
23 precede the company's cash disbursements for expenses. Whether “positive” or

1 “negative” in amount, cash working capital is typically included in utility rate
2 base to recognize the timing of cash flows through the utility.

3
4 Q. In your opinion, how should cash working capital be quantified for inclusion in
5 rate base?

6 A. Sample-based lead lag studies represent the best available method for
7 quantifying the revenue and expense component lags that are used in
8 determining cash working capital. Although it may not be feasible to
9 completely update such studies when a utility routinely seeks a periodic rate
10 increase, due to the complex and detailed nature of such an undertaking, major
11 components of the lead lag study should be updated periodically to ensure that
12 the revenue and expense lag calculations reasonably represent current
13 operational conditions and reflect the effects of recent changes in corporate
14 policies as well as organizational structure.

15
16 Evaluation of the Company’s lead lag study results included a review of data
17 inputs and computational formulae within multiple lag day spreadsheet study
18 files prepared by Company personnel, as well as judgmental sampling
19 techniques to assess the relative accuracy of transaction source documentation.

20
21 Q. You previously referred to use of a “lead lag study” to quantify CWC. Please
22 explain that reference.

1 A. Many years ago, it was fairly common for regulators to estimate a “provision”
2 for the amount of CWC includable in rate base using an arbitrary “formula”
3 method. The most common method was referred to as the 45-day, or 1/8th of
4 O&M, formula. Variations of this formula method were generally used by
5 regulators until the mid-1970’s, as modified from time to time to include or
6 exclude certain items from the formula calculation. Since that time, regulators
7 have often relied on actual measurements of cash flows using detailed lead lag
8 studies to quantify the rate base allowance for CWC.

9
10 In contrast, a lead lag study represents a systematic measurement of the timing
11 of cash flows through the utility. Detailed analyses are conducted to calculate
12 the utility’s revenue lag – that is, the number of days between the provision of
13 service to customers and the collection of related cash revenues for those
14 services. The timing of cash outflows for the major cash expense elements
15 comprising cost of service are also measured to determine the average number
16 of days between the Company’s receipt of goods or services supplied by
17 vendors/ contractors/ employees used in the provision of electric service and the
18 ultimate cash payment for such items.

19
20 If more “lag days” on average are involved in the collection of revenues from
21 ratepayers than are available to a utility in the delayed payment of expenses
22 incurred in the provision of related services, investors are required to provide
23 the necessary cash working capital to bridge this gap between payment and

1 collection, resulting in an addition to rate base. On the other hand, if cash
2 disbursements are sufficiently delayed, or revenue collections are accelerated,
3 so that the average expense payment lag days exceed the revenue lag days,
4 ratepayers become cost free providers of cash working capital, causing a
5 reduction to rate base.

6
7 Q. Could you explain the significance of the definition of cash working capital?

8 A. Yes. The definition of cash working capital is significant for purposes of
9 determining and identifying the particular transactions that should be considered
10 in quantifying the CWC allowance includable in rate base. This definition leads
11 to, or implies, the establishment of certain boundaries as to which cash flows are
12 relevant for ratemaking purposes, thereby defining the scope of the lead lag
13 study.

14
15 Q. Please identify the major cash flows of a typical public utility, indicating those
16 relevant to the measurement of utility cash working capital requirements.

17 A. The major sources and uses of cash are observable in a utility's statement of
18 cash flows, or its equivalent, as follows:

19 Sources of cash for a utility ordinarily include:

- 20 • Operating revenues.
- 21 • Non-operating and non-jurisdictional revenues.
- 22 • Proceeds from outside financings or debt/ equity infusions from parent.
- 23 • Asset sales.

24
25 Uses of utility cash include:

- 26 • Payment of utility expenses.
- 27 • Utility plant construction expenditures.
- 28 • Payment of non-operating or non-jurisdictional expenses.

- 1 • Net change in other assets (inventory, cash, prepayments).
- 2 • Retirement of debt or equity.
- 3

4 Given the definition of cash working capital discussed previously (i.e., "the
5 amount of cash needed by a utility to pay its day-to-day expenses . . ."), cash
6 flow timing and measurement focuses on the first cash "source" and the first
7 cash "use" listed above. All other sources and uses are either separately
8 considered in the ratemaking process or are non-operational, financing or non-
9 jurisdictional functions – not transactions related to the day-to-day payment of
10 expenses. It is also important to note that some operating revenues represent a
11 utility's recovery of recorded non-cash expenses, such as depreciation and
12 deferred tax expense. These accrued expenses are properly recognized in
13 determining overall revenue requirement, but do not require the current
14 expenditure of cash. Consequently, these "non-cash" expenses fall outside the
15 scope of a properly prepared lead/lag study.

16
17 **CWC & Non-Cash Items**

18 Q. Would you briefly explain your proposal to eliminate non-cash items from the
19 lead lag study?

20 A. Similar to APS' last Arizona rate case, the most significant lead lag
21 methodology difference relates to APS improper inclusion of non-cash expenses
22 (e.g., depreciation, amortization, deferred taxes, etc.) in its lead lag study, which
23 I am proposing to remove consistent with past ACC rate orders. As previously
24 discussed, such items are not reasonably allowed or considered within lead lag

1 studies because they are “non-cash” transactions. These substantive non-cash
 2 expenses improperly and significantly overstate the cash working capital
 3 required to pay APS’ ongoing, day to day expenses. As previously noted,
 4 removal of non-cash expenses also complies with previous ACC Decisions
 5 addressing this issue.

6
 7 Q. What is the CWC rate base impact of APS’ inclusion of non-cash items in its
 8 lead lag study?

9 A. For ease of reference, Attachment JRD-A reproduces the APS exhibit (i.e.,
 10 Balluff Attachment FB-1) supporting the calculation of the Company’s
 11 \$(29.4)¹⁰ million decrease to rate base, which includes these non-cash, accrual-
 12 basis expense items. The following table summarizes the non-cash elements of
 13 APS’ lead lag study results.

Description	APS Proposed CWC Allowance ¹¹
Nuclear Amortization	\$ 3.5 million
Palo Verde S/L Gain Amortization	(.5) million
Insurance	.5 million
Depreciation and Amortization	32.5 million
Amort. of Prop. Losses & Reg. Study Costs	(.3) million
Deferred Income Taxes	7.9 million
Total Non-Cash Items	\$43.6 million

Sources: Rockenberger LLR_WP11, page 1, & Balluff Attachment FB-1.

Note: Slight rounding difference from amount included in earlier table.

15
¹⁰ The \$(29.1) million working capital allowance cited previously represents the \$(29.4) million lead lag study result less about \$234,000 of working cash and special deposits.

¹¹ Amounts shown are before jurisdictional allocation.

1 Q. Referring to Attachment JRD – A the Company has assigned a "zero" expense
2 lag day to each of the items in the above table. If the assigned expense lag is
3 "zero", why do you believe that the Company has improperly overstated its cash
4 working capital needs?

5 A. The use of an assumed "zero" expense lag in and of itself is not a problem.
6 However, the Company has employed a study methodology which applies a
7 revenue lag (i.e., 36.95 days)¹² to each of these "non-cash" expense items.
8 Consequently, the Company's method results in the assignment of a positive
9 revenue lag (see Column 2 of Attachment JRD – A) and a "zero" expense lag
10 (see Column 3 of Attachment JRD – A) to each non-cash item (i.e., lines 6, 29,
11 30, 34, 36 and 43), thereby improperly overstating CWC by about \$43.6 million
12 as a result. By including these non-cash items, the Company's approach has
13 essentially expanded the scope of cash working capital to include cash flows
14 related to the construction and depreciation of plant and the accrual and later
15 payment of deferred income taxes.

16
17 Assuming that the purpose of a lead/lag study was expanded to track the timing
18 of all cash flows into and out of the utility, the analysis and measurement would
19 then encompass all cash transactions, whether related to current period
20 expenses, dividend payouts or construction activity. However, other rate base
21 elements would also require analysis, as construction costs are not typically paid
22 immediately in "cash" – as implied by an assumed zero expense payment lag for
23 depreciation.

¹² See Rockenberger LLR_WP11, page 1, and Balluff Attachment FB-1.

1 Further, except for the Palo Verde Steam Generator Replacement completed
2 near the end of 2005, the balance of APS' gross plant investment included in
3 rate base is as of September 30, 2005. Certain payments for recently completed
4 construction projects closed to plant in service or otherwise included in rate
5 base would not have been fully paid for in cash as of September 30, 2005.
6 However, neither APS nor I are proposing to reduce the recorded balance of
7 gross plant at September 30, 2005 or the installed cost of the Palo Verde Steam
8 Generator Replacement to reflect any delay in disbursement of funds on then-
9 outstanding construction invoices and billings.

10
11 Furthermore, the rate base valuation date for both the accumulated depreciation
12 reserve and accumulated deferred income tax reserve, adopted by Company and
13 Staff, is September 30, 2005. Because this valuation date materially precedes
14 the expected rate-effective date of this proceeding,¹³ APS will have fully
15 collected accruals to these September 2005 reserve balances from ratepayers
16 months, if not over a year, before any rate change is granted by the
17 Commission. Consequently, APS' proposed expansion to include non-cash
18 items in CWC fails to analyze or account for delayed cash outflows in payment
19 of construction costs, the collection of the reserve balances from ratepayers, or
20 the turn-around and ultimate cash payment of deferred income taxes.

21
22 Q. Why are deferred income tax expenses considered to be non-cash items?

¹³ The Commission's current procedural schedule has hearings scheduled for October 2006. As a consequence, it is not envisioned that a final rate order in the pending rate case will be issued prior to the first quarter of 2007.

1 A. Deferred income tax expenses, as the name implies, represent non-cash,
2 deferred accounting transactions. In other words, the Company does not
3 disburse cash in the current year for payment of deferred income tax expenses to
4 Federal or State taxing authorities. Such income tax expenses arise from the
5 normalization method of accounting for tax/ book timing differences – that is,
6 differences that originate in one year and reverse or "turn-around" in other
7 years. Since non-cash deferred income tax expenses are included in revenue
8 requirement and "collected" from ratepayers, but are not "currently" paid to the
9 taxing authorities, the cumulative balance of prior deferred income tax expenses
10 (i.e., the accumulated deferred income tax reserve) is recognized as a source of
11 cost free capital separately considered in determining overall revenue
12 requirement (i.e., ratepayer funded "zero" cost capital typically reduces rate
13 base) that need not be financed or provided by investors. Consequently,
14 deferred income taxes should be excluded from the determination of the
15 Company's cash working capital requirements, because there are no current
16 period cash requirements or outflows.

17
18 Deferred income tax expenses are somewhat similar to depreciation expenses:
19 both represent accrued expenses; both expenses are recovered through utility
20 rates; the cumulative recoveries of both expenses are recognized as zero cost
21 capital and used to reduce rate base; neither of these expenses involve current
22 period payments to suppliers, vendors or taxing authorities; and both expenses

1 provide a source of cash, or positive cash flow, that can be used for investment
2 in plant construction or to support other corporate activity.

3
4 Q. Why should non-cash expense items be excluded from a lead lag study?

5 A. As indicated previously, non-cash expense items represent elements of cost of
6 service that do not require a current period cash payment. Therefore, they do
7 not increase a Company's need for cash working capital, under the commonly
8 used approach to lead lag analysis, but serve as a source of cash flow. Such
9 accrued expense items themselves do not involve the issuance of a cash voucher
10 or wire transfer to pay, for example, for depreciation expense or deferred
11 income tax expense.

12
13 Thus, non-cash expense items are properly excluded from a lead lag study.
14 Their inclusion would be inconsistent with the widely accepted view of cash
15 working capital as the amount of invested capital required to bridge the gap
16 between the payment of cash expenses and the collection of related revenues.
17 When there is no expense payment, no cash working capital is required.
18 Depreciation and deferred income tax expenses do not require current period
19 cash payments. Since investors are not required to provide cash advances for
20 these expense items prior to the collection of revenues, it would be improper to
21 include such items in a study of cash working capital requirements.

1 **CWC & Interest Expense**

2 Q. Why should the Commission adopt your recommendation that interest expense
3 be included in the lead lag study?

4 A. Interest expense arises as a direct result of the Company's debt obligations.
5 Each debt issue requires the periodic cash payment of interest expense in known
6 amounts that are due and payable at predetermined points in time (e.g., quarterly
7 or semi-annual interest payments).

8
9 In the traditional revenue requirement formula, interest costs are included in the
10 weighted cost of capital that is applied to rate base. Through this ratemaking
11 formula, interest expense becomes as much a part of jurisdictional revenue
12 requirement (i.e., costs borne by ratepayers) as do operating expenses such as
13 fuel and payroll costs. Since the ratemaking process allows recovery of capital
14 costs that include these periodic payments to debt holders and ratepayers pay for
15 utility service on a monthly basis, fairness requires that the lead lag study
16 recognize the Company's use of these interest funds for the extended time
17 period between collection from ratepayers and payout of interest to debt
18 holders.

19
20 Q. Should the lead lag study also include quarterly common equity dividends, since
21 you are proposing to recognize interest expense?

22 A. No. While I am aware of utility recommendations in other proceedings that
23 have proposed such treatment, common equity cash flows (including common

1 stock dividends) are less certain as to timing and do not represent "cash"
2 expenses. "Net income," from which common dividends are paid, represents
3 the residual equity return remaining for shareholders after all other expenses are
4 deducted from revenues, rendering it comparatively unpredictable in amount.
5 However, CWC recognition of quarterly dividend payments would yield an
6 estimated payment lag in excess of 45 days (i.e., 90 days in calendar quarter
7 divided by two plus additional lag from end of quarter to dividend disbursement
8 date), ignoring the retention of "current" earnings. A presumed "expense" lag
9 over 45 days would exceed the Company's proposed 36.95 day revenue lag,
10 resulting in a negative CWC allowance for common "dividends". As a result,
11 any recognition of common dividends for lead lag study purposes would further
12 decrease Staff's proposed "negative" CWC recommendation.

13
14 **Consistency with Prior ACC Decisions**

15 Q. You previously indicated that non-cash items, including depreciation and
16 deferred income tax expenses, are not reasonably included within lead lag
17 studies. How has the ACC previously treated these non-cash items?

18 A. While exhaustive research has not been conducted in this area, I am familiar
19 with the Commission's treatment of non-cash items in a number of rate
20 proceedings dating back to the early 1980's. Attachment JRD – B contains
21 excerpts from a series of prior ACC decisions concerning lead lag studies and
22 CWC theory. Based on my prior experience with Arizona utility regulation and
23 a review of the excerpts included in JRD – B, I am not aware of any ACC order

1 adopting the inclusion of non-cash expenses in determining CWC, as proposed
2 by APS witness Balluff in the pending case.

3
4 Perhaps of greatest immediate relevance, the Commission specifically excluded
5 non-cash expense items and recognized interest expense in quantifying the
6 CWC allowance adopted in the rate order (Decision No. 55931) of APS' last
7 fully litigated rate case – an ACC decision specifically referenced by Company
8 witness Rockenberger:¹⁴

9 The fundamental reason for the difference between APS's
10 calculation and those of the FEA and Staff is the treatment of
11 "non-cash" items, such as deferred taxes and depreciation.
12 Although the argument is somewhat more difficult to follow with
13 respect to deferred taxes (they represent taxes which will be paid
14 in the future), we agree with APS that depreciation accounting
15 represents the return of a cash outlay it made at the time it
16 acquired utility assets. Thus, use of the term "non-cash item"
17 may be a misnomer if read literally. However, neither
18 depreciation nor deferred taxes require the expenditure of cash at
19 the time the expense is recorded and thereby charged to the
20 customers. They are not "current" cash expenses. We have
21 repeatedly rejected the inclusion of deferred taxes and
22 depreciation in the calculation of current cash working capital
23 requirements. We have also finally concluded that interest
24 expense should be included in a lead/lag study, and we have
25 expressly approved the concept of negative cash working capital.
26 E.g., Mountain States Tel. & Tel. Co., Decision No. 54843
27 (January 10, 1986). Therefore, in this case we have used the
28 Staff's negative cash working capital requirement of
29 (\$46,757,000) in our rate base determination.
30

31 The Commission has issued numerous orders applying and interpreting the
32 appropriate lead lag study approach to cash working capital. Although not
33 exhaustive in scope, Attachment JRD - B contains excerpts from ten (10)

¹⁴ See Rockenberger Direct, page 27.

1 different ACC decisions that discuss various CWC topics, including non-cash
2 items, interest expense and use of pro forma (i.e., adjusted) operating expenses.
3

4 **Corrections / Modifications to APS Study**

5 Q. Have you or other members of your firm reviewed the Company's lead lag study
6 workpapers and identified any specific corrections which should be recognized
7 therein?

8 A. Yes. The Company's lead lag study workpapers and supporting calculations
9 have been reviewed and analyzed. However, this work did not verify the
10 accuracy of the Company's transaction data (i.e., receipt dates, payment dates,
11 payment amounts, etc.) underlying each of the thousands of transactions
12 contained in the multiple worksheets and spreadsheet files supporting APS'
13 study results. Instead, our review was focused on the analysis, testing and
14 correction of material lead lag study elements sponsored by APS, including
15 reliance on judgmental sampling techniques to obtain transaction source
16 documentation. As a result of this effort, certain corrections specific to the
17 Company's study have been identified. The following table briefly summarizes
18 the corrections, which have been reflected in the CWC calculation set forth in
19 Staff Adjustment B-4:

Item	Correction
<u>Expense Levels:</u>	<ul style="list-style-type: none"> • Include pro forma interest expense; and • Exclude significant costs associated with power marketing activity from test year purchased power expense
<u>Revenue lag:</u>	<p><i>[Staff 36.85 days vs. APS 36.95 days]</i> Modify revenue lag weighting to reflect test year revenue levels, net of power marketing activity.</p>
<u>PV Lease expense lag:</u>	<p><i>[Staff 103.99 days vs. APS 47.32 days]</i> Restate expense lag to reflect material shift in semi-annual payment requirements beginning in 2005.</p>
<u>State Income Taxes:</u>	<p><i>[Staff 62.05 days vs. APS 58.95 days]</i> Recognize Arizona statutory payment due dates.</p>

2

3 Q. In quantifying its proposed CWC allowance, did APS incorporate pro forma
 4 levels of expense in determining lead lag study results?

5 A. No. In quantifying its proposed rate base allowance for CWC, APS considered
 6 only actual, per book unadjusted test year expenses.¹⁵ Generally, the use of
 7 unadjusted test year expenses for CWC quantification purposes can be
 8 considered reasonable, absent material ratemaking adjustments to the various
 9 expense components reflected in the study. However, referring to APS
 10 Schedule C-1, the Company's direct filing contains proposed ratemaking
 11 adjustments that increase O&M expenses and taxes by \$360.6 million on a total
 12 Company basis (or \$355.4 million on an Arizona jurisdictional basis).

13

¹⁵ Total Company unadjusted, per book expenses per APS Schedule C-1, column (a) ties to column (1) of Rockenberger LLR-WP11, and Balluff Attachment FB-1, with several limited exceptions: fuel & purchased power expense (exclude mark to market costs on trading contract), sales and franchise taxes (not recorded on income statement), and the classification of other taxes. Also, see APS response to Staff Data Request No. UTI-5-213.

1 The magnitude of these collective expense adjustments suggest potentially large
2 shifts in the calculation of the net CWC allowance (i.e., dollars times net lag day
3 factor) that could distort lead lag study results – thereby warranting use of pro
4 forma, rather than unadjusted, test year expense amounts.

5
6 Q. Given the reality of significant ratemaking adjustments to test year actual
7 expenses levels, what amounts should be included in the APS lead lag study?

8 A. When feasible and significant to the outcome, material ratemaking adjustments
9 to test year expense levels should be recognized in the lead lag study results, in
10 order to ensure that the CWC rate base allowance is not materially misstated
11 due to inconsistencies between actual and pro forma test year expense levels.

12
13 Q. Does Staff Adjustment B-4 fully reflect the net effect of all pro forma
14 adjustments proposed by Staff and the Company?

15 A. No. While the Company has proposed ratemaking adjustments increasing
16 jurisdictional O&M expense by about \$355.4 million, Staff Schedule C (page 1)
17 summarizes the various adjustments proposed by Staff that reduce jurisdictional
18 O&M expense and taxes in excess of \$960 million. Because of the diverse
19 ratemaking recommendations of the parties in this proceeding and the
20 complexity of compiling all Company and Staff adjustments into the various
21 expense categories comprising the lead lag study, I have generally adopted
22 APS' proposed use of per book expense levels for CWC valuation purposes –
23 except for those items where per book levels would materially misstate the

1 overall study results (i.e., purchased power expense adjustment and pro forma
2 interest expense). When readily identifiable, quantifiable and material in
3 amount, I recommend that it is appropriate for a lead lag study to recognize pro
4 forma expense levels in quantifying the rate base allowance for CWC.

5
6 Q. Are there any lead lag study components where you have not used test year per
7 book expense for CWC purposes?

8 A. Yes. I have proposed to revise the expense levels for two lead lag study
9 components where reliance on “per book” expense levels would yield distorted
10 results. During the test year, APS recorded \$1.8 billion of fuel and purchased
11 power expense, which included \$1.3 billion of purchased power expense
12 alone.¹⁶ Although APS has proposed to increase actual fuel and purchase power
13 expense by an aggregate \$351 million,¹⁷ Staff has recommended a reduction to
14 APS’ pro forma fuel and purchased power expense of about \$966 million,
15 including an \$842 million to purchased power expense.¹⁸ This material change
16 in pro forma purchased power expense should be recognized in quantifying
17 CWC – a change that increases rate base by about \$2.6 million before
18 jurisdictional allocation.

19
20 In addition I am proposing inclusion of interest expense in the lead lag study,
21 contrary to APS’ proposed exclusion. For ratemaking purposes, Staff’s CWC
22 allowance recognizes the amount of pro forma interest expense resulting from

¹⁶ See APS Schedule C-1, page 1; Rockenberger LLR_WP11, page 1; and Balluff Attachment FB-1.

¹⁷ See APS Schedule C-1, page 1.

¹⁸ See Staff Schedule C and Staff Adjustment C-4.

1 the interest synchronization adjustment set forth on Staff Adjustment C-19, in
2 lieu of the actual amount of interest expense recorded by APS during the test
3 year.

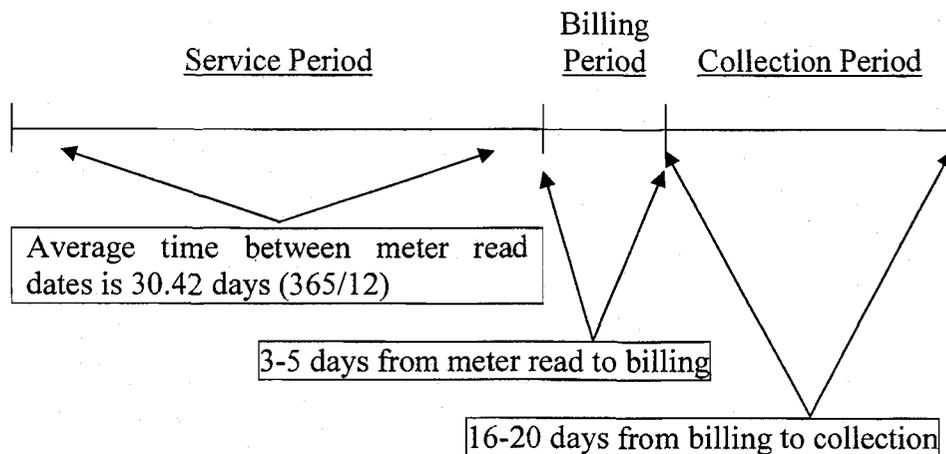
4
5 Q. You previously stated that material ratemaking adjustments to test year expense
6 levels should be recognized in the lead lag study results when feasible and
7 significant to the outcome. Is Staff largely accepting APS' proposed use of
8 actual test year expense levels because it is not feasible to fully adjust each
9 component of the lead lag study to reflect pro forma amounts or because the
10 result of such an undertaking is not expected to be significant to the CWC
11 outcome?

12 A. Both. Since APS did not assemble its rate filing in a manner that provided a
13 clear breakdown of each pro forma adjustment between lead lag study
14 components, the process required to dissect and reassemble each Company
15 adjustment in the necessary format would be unduly time consuming and
16 complex. However, an effort was undertaken to estimate the effect of APS'
17 ratemaking adjustments on the Company's CWC approach, using certain
18 simplifying assumptions. The results of that rather lengthy undertaking
19 indicated that the magnitude of recognizing APS' ratemaking adjustments was
20 relatively immaterial (i.e., slightly in excess of \$1 million on rate base).
21 Because significant resources would be required to conduct relatively complex
22 data analyses, the decision to not pursue this course was considered to be rather
23 conservative, as the expected result of a detailed break out and synchronization

1 of into the lead lag study would appear to support an even larger negative CWC
2 allowance further reducing rate base.

3
4 Q. Please explain how the revenue lag is employed in a lead lag study.

5 A. As mentioned earlier, a lead lag study is a means of measuring cash flows
6 through the utility. In other words: Does the company, on average, collect
7 revenues from its customers before or after it is required to disburse cash in
8 payment of the goods and services consumed in support of its day to day
9 operations? In answering this question, it is necessary to quantify the revenue
10 lag, which is the average time lapse between the provision of utility service to
11 customers and the collection of the related revenues. The following chart
12 summarizes the components of the revenue lag, using hypothetical billing and
13 collection lags:



14

1 Assuming utility service is provided to customers evenly throughout the service
2 period, the follow table illustrates the components comprising the typical
3 revenue lag, using values proposed by APS:¹⁹

<u>Description</u>	<u>Days</u>
Service Lag (1/2 the service period)	15.21
Billing Lag	5.03
Collection Lag	16.70
Revenue Lag	<u>36.94</u>

4
5 The revenue lag (i.e., 36.94 days in this example) would then compared to the
6 expense lag quantified for each cash expense component (e.g., coal expense,
7 payroll expense, etc.) of the lead lag study, in a manner similar to Staff
8 Adjustment B-4.

9
10 Q. Please explain how the collection lag element of the revenue lag is estimated in
11 the Company's lead lag study.

12 A. Rather than conducting a detailed, sample-based analysis of actual customer bill
13 payment patterns, APS employed an accounting technique generally referred to
14 as the "accounts receivable turnover ratio" to quantify the collection lag. In
15 essence, this turnover ratio estimates how many days-worth of average daily
16 revenues are in the accounts receivable balance, using the following algorithm:

$$\frac{\text{Average Daily Accounts Receivable Balance \$}}{(\text{Annual Revenue \$} / 365 \text{ Days})}$$

17
18
19
20 This formula has been modified by APS since the last rate case, which had
21 previously relied on average *month-end* rather than *daily* receivable balances.

¹⁹ See APS LLR_WP11, page 5.

1 In the last rate case, Staff disagreed with the Company's reliance on average
2 month-end receivable balances and instead proposed an average daily balance
3 approach. Accurate application of the accounts receivable turnover ratio is
4 highly dependent upon the reasonable quantification of average accounts
5 receivable balances throughout each of the 365 days of the year. Thus, an
6 average daily balance is preferred over employment of month-end balances
7 inasmuch as it provides a more accurate calculation of the true revenue lag
8 being experienced by the Company.

9
10 Q. Have you adopted APS' proposed use of average daily accounts receivable
11 balances for purposes of quantifying the revenue collection lag in the current
12 lead lag study?

13 A. Yes. I have adopted the Company's calculation of the CIS revenue lag for
14 purposes of this case.

15
16 Q. Earlier in this testimony section, you identified the key changes in the
17 Company's valuation of CWC that resulted in an \$83 million reduction in the
18 proposed rate base allowance from the last APS rate case. One of the key
19 changes was a \$42 million reduction in CWC due to a decrease in the revenue
20 lag from 41.81 days in the last rate case to 36.95 days in the current study. Can
21 you explain the primary factors contributing to this reduction in the revenue
22 lag?

1 A. Although there are certain revenue lag weightings that cause a slight change in
 2 the composite revenue lag, the following table generally compares the
 3 Company's CIS revenue²⁰ lag in the current rate case with the lag from the last
 4 rate case:

Description	CIS Revenue Lag	
	Current Rate Case	Last Rate Case
Service Lag (1/2 service period)	15.21	15.21
Billing Lag	5.03	5.10
Collection Lag	16.70	22.21
Revenue Lag	36.94	42.52

Source:

Current Case – Rockenberger LLR_WP11, page 5.

Last Case – Rockenberger LLR_WP2, page 38.

5
 6 Except for a slight shift in the billing lag from 5.10 to 5.03 days, the entire
 7 reduction in the composite CIS revenue²¹ lag is attributable to the reduction in
 8 the collection lag. As mentioned previously, APS calculated its collection lag in
 9 the last rate case using an accounts receivable turnover ratio that relied on
 10 average monthly balances. On behalf of Staff, testimony sponsored by Mr.
 11 Steven Carver of Utilitech contested the Company's turnover ratio approach and
 12 proposed an average daily accounts receivable approach. In the current
 13 proceeding, APS has endorsed the daily accounts receivable method, which is
 14 the key driver for about \$42 million of the \$83 million reduction in the
 15 Company's proposed level of overall CWC since the last rate case.

²⁰ CIS revenues represent 80%-90% of annual APS revenues.

²¹ CIS Revenue represents only one component of the weighted revenue lag. In APS' last Arizona rate case, the composite revenue lag proposed by the Company was 41.81 days (Rockenberger Attachment LLR-3, Docket No. E-01345A-03-0437) as compared to the composite revenue in the current case of 36.95 days (Balluff Attachment FB-1).

1 Q. For lead lag study purposes, have you and APS applied the full revenue lag in
2 quantifying the sales tax and franchise tax impact on CWC?

3 A. No. In general terms, sales taxes are due on the 25th day of the month following
4 customer "billing". At the time a customer is actually billed, it does not take the
5 full revenue lag (either APS' 36.95 days or Staff's 36.85 days) for the Company
6 to collect the revenues billed, including sales taxes, from its customers. Instead,
7 I have adopted the Company's proposed collection lag of 16.69 days,
8 representing the average time between customer billing and collection.
9 Consequently, the collection lag, in this case 16.69 days, would be used as the
10 revenue lag in computing the net lag associated with sales taxes.

11
12 Q. In the direct filing in APS' last Arizona rate case, did the Company recognize
13 either sales taxes or franchise taxes in the calculation of CWC?

14 A. No. In the last APS rate case, Staff adjusted the Company's lead lag study to
15 separately recognize sales taxes; however, prior to the last rate case, franchise
16 taxes had been included in O&M expense and collected from customers as a
17 component of base utility rates.²² As indicated in response to Data Request
18 UTI-15-369, APS began billing franchise tax as a separate line item on
19 customer bills, like sales taxes, following the effective date (i.e., April 1, 2005)
20 of the settlement in the Company's last Arizona rate case. Consequently, the
21 treatment of franchise taxes in the lead lag study has changed since the last case.
22 Although an argument could be presented that APS' proposed split of franchise

²² See Staff Schedule B-7 included in the joint accounting exhibits, ACC Docket No. E-10345A-03-0437.

1 payments/ taxes between base rates and customer bill rider²³ for CWC purposes
2 should be adjusted to represent the full annual effect of the bill rider treatment, I
3 have adopted APS's proposed treatment of both sales taxes and franchise taxes
4 for CWC purposes in order to conservatively limit the lead lag study issues in
5 the current proceeding (see Balluff Attachment FB-1 and Staff Adjustment B-
6 4).

7
8 Q. Do you have any further comments regarding APS' lead lag study calculations?

9 A. Yes. At the time this testimony was finalized, there were two areas in which
10 our review and analysis had not yet been completed. During the review of the
11 other taxes (i.e., taxes other than income taxes) detail set forth on pages 262-263
12 of APS' 2005 FERC Form 1, it was noted that the Company's lead lag study
13 appears to have recognized the net lag associated with the employees' share of
14 payroll tax withholdings, but may have overlooked the employer's share of such
15 taxes (e.g., FICA and Medicare). Data Request No. UTI-17-382 was submitted
16 to confirm this oversight and quantify a correction to APS' lead lag study, if
17 necessary.

18
19 Further, Data Request No. UTI-19-387 was recently submitted in order to
20 follow-up on what may be an inconsistency in the Company's calculation of the
21 proposed 77.71 day pension and OPEB lag²⁴ and pension funding requirements,
22 as discussed in the pension actuarial studies provided in the confidential

²³ See lines 25 and 49 of Balluff Attachment FB-1.

²⁴ See Rockenberger LLR_WP11, page 48.

1 response to Data Request RUCO 1.9. In quantifying the 77.71 day pension and
2 OPEB lag, APS appears to have assumed that the pension contribution in the
3 “current” year is related to the “current” pension plan year, rather than the
4 “prior” plan year.²⁵ The referenced data request sought information to either
5 confirm APS’ assumption or support a recalculation of the composite payment
6 lag.

7
8 At the time this testimony was prepared, the responses to these data requests
9 remained outstanding. I intend to revise the lead lag study, as necessary and
10 appropriate, upon receipt of the responses to the identified discovery requests.
11

12 **CWC Issue Summary**

13 Q. Please summarize the CWC issues in dispute.

14 A. The primary factors driving the significant difference (i.e., over \$64 million
15 before jurisdictional allocation) in the CWC recommendations of Company and
16 Staff fall into four general areas – each of which are consistent with the
17 Commission’s longstanding, lead lag study policies:

- 18 • Exclude non-cash items (e.g., depreciation, amortization and deferred
19 income tax expense);
- 20 • Recognize payment lags related to interest expense;
- 21 • Use pro forma/ adjusted revenue amounts to developed composite
22 revenue lag; and

²⁵ For example, do the pension contributions made in 2004 relate to the 2004 or 2003 plan year?

- 1 • Use pro forma/ adjusted expenses, particularly interest expense and
2 purchased power expense, to the extent feasible and material.

3
4 **ADJUSTMENT FOR LOST MARGINS FROM DSM**
5 **PROGRAMS (Schedule C-1)**

6
7 Q. Please discuss the first adjustment to test year operating income.

8 A. The adjustment shown on Schedule C-1 reflects the reversal of a portion of the
9 APS adjustment found on the Company's Accounting Schedule C-2, page 1,
10 columns E and F. Specifically, this adjustment reverses the adjustment posted
11 by APS to reflect "lost" retail margins it anticipates from implementation of
12 various demand side management programs. This adjustment is sponsored by
13 Staff witness Mr. Jerry D. Anderson.

14
15
16 **MISCELLANEOUS OTHER REVENUES ADJUSTMENT**
17 **(Schedule C-2)**

18
19 Q. Please explain the purpose of Staff Adjustment C-2.

20 A. This adjustment is a correction of the Company's pro-forma adjustment for
21 Schedule 1 Charges that APS has acknowledged is needed. The correction is
22 needed to restate the transaction volumes used by the Company in calculating
23 its adjustment, based upon actual test period data. In addition, APS has agreed
24 in response to Staff discovery to remove the adjustment to expenses it had
25 proposed for expected impacts associated with foregoing paper bills.
26 Specifically, APS never instituted a \$5.00 incentive to new paperless bill
27 subscribers that it was once proposing because enrollment into this program has

1 been strong even without the incentive. Thus, the estimated expense related to
2 the \$5.00 incentive designed to encourage customers to forego a paper bill has
3 been eliminated. The revisions contained in Staff Schedule C-2 were provided
4 in a "Revised DJR_WP8" attachment to Data Request UTI 13-344 while the
5 paperless bill revision is more fully described in the APS response to Data
6 Request No. UTI 13-345.

7
8 **NORMALIZED FUEL, PURCHASED POWER EXPENSE**
9 **AND OFF-SYSTEM SALES MARGINS (Schedule C-3)**
10

11 Q. Please discuss your next adjustment to test year revenue and expense.

12 A. The adjustment found on Schedule C-3 reflects the proforma level of fuel,
13 purchased power expense and off-systems sales revenues and related expense
14 that Staff is proposing to be utilized in the development of base rates. Further,
15 the proforma levels for these components become the basis for rebasing the
16 PSA factor that will be employed in future PSA filings, reports and adjustor
17 development. The inputs for this adjustment are being sponsored by Mr. John
18 Antonuk of Liberty Consulting Group.

19
20 **ELIMINATE EXPENSES ASSOCIATED WITH**
21 **UNREGULATED MARKETING AND TRADING**
22 **OPERATIONS (Schedule C-4 and Schedule C-5)**
23

24 Q. Does APS continue to undertake unregulated marketing and trading ("M&T")
25 operation?

26 A. Yes.

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Q. Have the revenues and expenses associated with such activities been eliminated in the development of APS' retail jurisdictional cost of service?

A. No. According to answers received in response to discovery questions, the costs of such activities were inadvertently included within the development of the test year cost of service. Specifically, in response to Data Request No. UTI-10-315 the Company stated:

In reviewing this information, the Company became aware that the revenue, purchased power costs, and operations and maintenance expenses associated with APS un-regulated Marketing and Trading were inadvertently included in the test year. All of these costs should have been excluded from the test year, as they relate to un-regulated operations.

APS will propose a proforma adjustment addressing these costs, which will be included in the reply to Data Request UTI-14-350.

Q. What amount of revenues and expenses were inadvertently included within the development of the test year cost of service?

A. In response to UTI-14-350 APS has quantified the total revenues and expenses that should be eliminated from the test year cost of service. At this point I would emphasize that during the test year unregulated Marketing and Trading operations incurred a net loss of approximately \$15 million. Thus, the removal of M&T revenues and expenses from test year operating results has the impact of reducing APS' adjusted test year cost of service – or reducing the otherwise justified requested revenue increase.

1 On Schedule C-5 I show the elimination of M&T operations and maintenance
2 expense other than purchased power. However, Liberty Consulting Group is
3 sponsoring a separate but related adjustment to eliminate M&T off-system sales
4 revenues and related purchased power expense. This Liberty-sponsored
5 adjustment is reflected on Schedule C-4. Thus, the net M&T loss of \$8,273,000
6 sponsored by the Liberty Consulting Group shown on Schedule C-4 plus the
7 removal of non-purchased power O&M expenses reflected on Schedule C-5
8 sum to the total \$15 million of M&T before-tax loss included within APS'
9 adjusted test year operations that I noted above.

10
11
12 **PENSION EXPENSE ADJUSTMENT (Schedule C-6)**

13 Q. Has APS proposed a proforma adjustment to test year operating expense for
14 pension cost?

15 A. Yes. Ms. Laura Rockenberger proposes a significant upward adjustment to test
16 year actual operating expense. Specifically, as discussed at pages 24 and 25 of
17 her direct testimony, Ms. Rockenberger proposes to increase test year pension
18 expense by approximately \$44 million, purportedly to provide for a five-year
19 amortization recovery of the Company's "underfunded pension liability."

20
21 Q. Please expand upon your understanding of the Company's request for recovery
22 of the underfunded pension liability.

1 A. Ms. Rockenberger notes in direct testimony that, as of December 31, 2004, the
2 Company's pension actuaries had calculated a projected benefit obligation of
3 \$1,371 million. Ms. Rockenberger further points out that the "fair value" or
4 "market value" of the assets in the external pension trust was approximately
5 \$982 million, leaving approximately \$389 million of the projected pension
6 obligation "unfunded" or "underfunded" as of December 31, 2004. A
7 significant portion (approximately 39%) of this underfunded amount will
8 ultimately be the responsibility of other Pinnacle West Capital Corporation
9 subsidiaries or other owners of production and transmission properties jointly
10 owned with APS. Ms. Rockenberger and APS propose that the portion of the
11 underfunded pension liability related to APS retail electric operations (i.e., 61%
12 or approximately \$218 million) be recovered from APS ratepayers over a five-
13 year period – resulting in a test year proforma adjustment in the amount of
14 approximately \$44 million.²⁶

15

16 Q. Please describe the calculations shown on Schedule C-6 wherein you develop
17 your proposed adjustment to the Company's proposed adjusted test year level of
18 pension expense.

19 A. First, the calculations shown on lines 1 through 3 of Schedule C-6 simply
20 reverse the Company's proposed five-year amortization of the unfunded
21 Projected Benefit Obligation – that is, the Company's \$44 million amortization
22 adjustment.

²⁶ APS' pro forma adjustment of about \$44 million represents the \$218 million underfunded pension liability divided by five years.

1
2 Line 5 on Schedule C-6 reflects the monthly amount of total APS pension
3 expense currently being accrued within calendar year 2006. This monthly
4 amount is multiplied times twelve to arrive at an *annualized* level of APS
5 pension expense. From such annualized level of pension expense I subtract on
6 line 7 the test year actual recorded pension expense, and on line 9 I also subtract
7 out an additional proforma level of pension expense that APS has reflected in
8 the development of its adjustment to annualize payroll and benefits costs.

9
10 Q. Are you stating that in addition to the Company's proposal to amortize the
11 unfunded Pension Benefit Obligation that the Company has also proposed to
12 increase test year pension expense in conjunction with its payroll annualization
13 adjustment?

14 A. Yes. After annualizing payroll costs to reflect end-of-test year number of
15 employees and wage increases granted through April of 2006, APS applied a
16 benefits loading rate to the "payroll" adjustment amount to consider a purported
17 corresponding increases in pension expense, post retirement medical benefits,
18 health/medical costs, as well as payroll taxes. I have accepted the Company's
19 implicit assumption that there is reasonable correlation between payroll cost and
20 payroll taxes as well as health/medical costs for active employees. However, I
21 disagree with the assumption implicit in the Company's adjustment that pension
22 expense and post retirement medical expenses will go up correspondingly with
23 payroll costs. As noted previously, I am proposing to include within Staff's

1 recommended cost of service the 2006 estimated level of pension expense
2 currently being accrued. It would be unnecessary, and duplicative, to also allow
3 that portion of the Company's benefits loading on its payroll annualization
4 adjustment that also considers incremental post-test year pension benefits cost
5 changes. Thus, on lines 7 through 9 of Schedule C-6 I subtract out the increased
6 pension expense that was captured with the Company's payroll/benefits
7 adjustment, as well as test year actual recorded APS pension expense, from my
8 proposed annualized level of APS pension expense.

9
10 To summarize my pension expense proposal, Schedule C-6 reverses the
11 Company-proposed \$44 million amortization expense adjustment, but adds back
12 the increase in 2006 pension expense above the sum of the pension expense
13 actually recorded during the test year and the pension expense component
14 included within the Company's payroll/benefits loading adjustment. Schedule
15 C-6 results in a net reduction in total APS-proposed pension expense of
16 \$33,483,000.

17
18 **Pension Amortization – Adjustment Overview**

19 Q. Why do you disagree with APS' proposed pension amortization adjustment?

20 A. I am opposed to this APS-proposed adjustment for several reasons. My
21 arguments in opposition to this Company adjustment include:

- 22 • While it is not desirable that the Projected Benefit Obligation become
23 significantly “under” or “over” funded relative to the current market

1 value of plan assets, the “underfunded” position at December 31, 2004,
2 is not highly unusual, nor a situation to become particularly alarmed
3 about.

- 4 • The “underfunded” position of the Projected Benefit Obligation is, to a
5 large extent, already considered within the determination of net periodic
6 pension cost and test year pension expense included within the
7 development of the retail cost of service. To add an *additional pension*
8 *amortization* expense amount as proposed by the Company’s proforma
9 adjustment could, to some extent, lead to a *doubling up* of the collection
10 of these so-called “underfunded” amounts from ratepayers.
- 11 • The Company’s stated goal of fully funding the Projected Benefit
12 Obligation is overly conservative and will likely lead to
13 intergenerational inequity between existing and future ratepayers.
- 14 • The Company’s proposed ratemaking departure from FAS 87 based
15 pension expense is inconsistent with past ACC precedent, previous APS
16 requests, as well the treatment being afforded pension expense in other
17 regulatory jurisdictions that I am familiar with.
- 18 • If the Company’s proposal were to be adopted, it is unclear whether the
19 additional monies collected from ratepayers would actually be used to
20 increase contributions to the pension trust or whether they could instead
21 be used for other corporate purposes.
- 22 • The so-called underfunded position of the Projected Benefit Obligation
23 is attributable to payroll dollars charged to expense as well as capital

1 activities. Additional intergenerational equity issues arise when current
2 ratepayers are not only asked to fund a so-called funding deficiency on
3 an accelerated basis, but also asked to fund the deficiency associated
4 with payroll dollars that are typically capitalized rather than expensed.

- 5 • There is no evidence to suggest that the significant increase in costs that
6 APS proposes to pass on to ratepayers at this time will eventually lead to
7 long term savings for ratepayers.

8
9 While I reject, and strongly recommend that this Commission reject, APS'
10 proposal for an accelerated amortization recovery of the alleged "underfunded
11 pension liability," I am nonetheless proposing an upward adjustment to test year
12 actual pension expense to reflect the latest available actuarial pension cost
13 estimate for 2006. I believe the approach I am proposing to develop adjusted
14 test year cost of service pension expense is identical in concept to what the
15 Company proposed in its last rate case – an approach that was accepted by Staff
16 and ultimately considered within the settlement agreement approved by the
17 ACC.

18
19 **Pension Cost Accounting & Projected Obligations**

20 Q. Before expanding upon the various reasons why you oppose the Company's
21 adjustment, could you please define certain terms that you will be utilizing and
22 briefly discuss how pension expense and pension contributions are established?

1 A. Yes. First, it is important to understand that the pension costs and contributions
2 that I will be discussing pertain to APS' *defined benefit* plan. In recent years,
3 there has been much discussion in the media regarding corporate America's
4 movement away from traditional *defined benefit* plans towards *defined*
5 *contribution* plans – such as 401k or profit sharing plans.

6
7 In this case, APS offers a *defined benefit* plan wherein the Company has
8 committed to providing prescribed pension benefits from the date of an
9 employee's retirement until his or her death. The actual annual payments to, or
10 on behalf of, a retiree are a function of each individual's wages paid during the
11 later years of his or her employment as well as the number of years of service.

12
13 Estimating the retirement benefits a given individual employee will be entitled
14 following retirement involves considering past *actual* historical wages and years
15 of service, as well as estimating future years of service and future pay raises –
16 all of which will also be considered in the calculations to determine actual
17 annual pension benefits ultimately paid to each employee following retirement.
18 Finally, in order to estimate the total amount that will *eventually* be paid to a
19 given employee, one must also estimate the expected life of employees.

20
21 Thus, one step in the process of determining an appropriate level of pension cost
22 is to estimate in *nominal dollars* the total pension payments that will be made to
23 future retirees that considers actual employment history to date, as well as

1 estimated future employment expectations – including years of service and
2 future pay increases that are likely to be granted over the remaining
3 employment period of all employees.

4
5 Q. When discussing the Company's proposed proforma adjustment you stated that
6 as of December 31, 2004 the Company had a total company projected benefit
7 obligation of \$1,371 million. Does this projected benefit obligation represent
8 the cumulative estimate of all PWCC employee pension obligations as of
9 December 31, 2004?

10 A. The noted \$1,371 million is the *net present value* of expected future pension pay
11 outs that are initially calculated in *nominal* dollars. In other words, the nominal
12 dollars represent the amounts expected to be paid out in future years, including
13 increases in expected benefits resulting from assumed future years of service
14 and future pay raises. Those nominal dollar payments are then discounted to
15 "present day" dollars. Thus, the noted \$1,371 million projected benefit
16 obligation effectively represents an estimate of the *eventual* pension obligation
17 of the Company stated in "today's" dollars – or the net present value of future
18 nominal dollar pension obligations.

19
20 Q. Who calculates the projected benefit obligation?

21 A. The Company's actuaries, utilizing the Company's payroll and employee data
22 (age, sex, years of service, historical pay, expected mortality, etc.), calculate the
23 Company's projected benefit obligation.

1 Q. Obviously, the actuaries are dealing with estimates and assumption many years
2 into the future. How do companies following generally accepted accounting
3 principles ("GAAP") determine the amount of pension costs associated with a
4 projected benefit obligation to attribute to and recognize within a given financial
5 reporting period?

6 A. The guidelines for calculating *net periodic pension cost* are set forth within
7 Statement of Financial Accounting Standards No. 87 (hereinafter referred to as
8 "FAS 87"). Pursuant to those guidelines, one component of net periodic
9 pension cost – service cost – consists of the actuarial present value of benefits
10 attributed to, and assumed to be accrued/earned by, employees within the given
11 reporting period. The precise calculation of the attribution/accrual of benefits
12 earned within a given reporting period must consider remaining years of service
13 as well as future pay increases. As I will discuss later, there are other elements
14 that together sum to reported *net periodic pension cost*. However, the starting
15 point in the measurement of total net periodic pension cost is the calculation of
16 the "service cost" described above.

17
18 Q. In your prior answer, you used the term *net periodic pension cost*. Is *net*
19 *periodic pension cost* the same as *pension expense*?

20 A. No. *Net periodic pension cost* calculates the total amount of the cost of pension
21 benefits assumed to have been earned by all employees regardless of their
22 activities during a given financial reporting period. Not all labor activities in a
23 given reporting period are *expensed*. Some labor activities are properly

1 capitalized to construction projects while other payroll costs are appropriately
2 charged to other balance sheet accounts rather than to income statement *expense*
3 accounts. Thus, *pension expense* refers to that portion of total *net periodic*
4 *pension cost*, determined pursuant to FAS 87 guidelines, that is attributed to
5 payroll costs incurred within a given reporting period associated with labor
6 activities that are *expensed*. Later when I expand upon all the various reasons
7 why I oppose the Company's proposed amortization adjustment, the importance
8 of the distinction between *net periodic pension cost* and *pension expense* will
9 become evident.

10
11 Q. Please expand upon the data that is considered in the development of the
12 Projected Benefit Obligation.

13 A. As briefly noted, the Projected Benefit Obligation consists of the net present
14 value of expected pay outs of retirement benefits that are initially calculated in
15 nominal dollars, considering past and future years of service and pay increases.
16 To be clear on this point, the Projected Benefit Obligation considers previous,
17 actual pay and years of service *as well as* future pay increases and future years
18 of service by existing employees. Thus, if the current market value of the
19 external pension trust fund gets to a point where it equals or exceeds the
20 Projected Benefit Obligation and actual future experience closely follows the
21 assumptions included in the development of the Projected Benefit Obligation,²⁷
22 the Company should be required to recognize only a modest amount of future

²⁷ Actual returns on plan assets, pay raises, retirement/termination dates, mortality statistics, etc. equal the estimates used in developing the pension benefit obligation.

1 net periodic pension cost related to the existing workforce, even though the
2 existing work force may not have earned or fully “vested” in a significant
3 portion of the Projected Benefit Obligation.
4

5 Q. What “discount rate” do actuaries utilize to calculate the net present value of
6 future pension obligations – obligations that are calculated by considering future
7 pay raises and future years of employment service?

8 A. When estimating the Projected Benefit Obligation, FAS 87 requires that
9 companies employ a discount rate based on a fairly conservative, low risk
10 investment vehicle. Specifically, FAS 87 indicates that it is appropriate to
11 consider an implicit interest rate underlying current annuity contracts or rates of
12 return on high-quality fixed-income investments²⁸. The FAS 87 *requirement* to
13 employ a relatively low risk discount rate has had a significant impact on the
14 calculation of the Projected Benefit Obligation in recent years, when interest
15 rates have fallen to levels not experienced for several decades.
16

17 Q. Please further explain how low interest rates in recent years have impacted the
18 calculation of the Projected Benefit Obligation.

19 A. Defined pension benefit plans, such as PWCC has in place, pay out retirement
20 benefits based upon a formula that considers age, years of service and actual
21 wages paid during the final years of employment. Thus, as previously noted,
22 the calculation of the Projected Benefit Obligation includes estimates of future
23 years of service and future pay raises, both of which directly and significantly

²⁸ Paragraph No. 44 of FAS 87 provides the noted guidance on the appropriate discount rate to employ.

1 impact the estimate of actual, *nominal dollar*, pay outs that will eventually be
2 made. When future payouts are discounted to present day dollars utilizing a
3 relatively high discount rate, the net present value of those future payouts
4 become relatively low. Conversely, when future payouts are discounted to
5 present day dollars utilizing a relatively low discount rate, as is currently the
6 situation in today's relatively low interest rate environment, the net present
7 value of those future payouts become relatively high. This occurrence is
8 obvious when one views any present value table. For example, the present
9 value of a dollar to be paid out 20 years in the future assuming a discount rate of
10 6% is approximately 31% -- or 31 cents. The present value of a dollar to be
11 paid out 20 years in the future assuming a discount rate of 9% is approximately
12 18% -- or 18 cents. Thus, a three percent increase in an assumed discount rate
13 for transactions occurring 20 years down the road reduces the present value of
14 the transactions by over 40 percent.

15
16 As everyone is aware, interest rates in recent years have fallen to levels that
17 have not been experienced for decades. The fall in interest rates has
18 dramatically impacted the assumed interest rate the Company has been *required*
19 to use for purposes of discounting the projected pension obligation.
20 Specifically, in calendar year 2001 the Company utilized a discount rate of
21 7.75% based upon the then-prevailing interest rates being paid on high quality
22 corporate bonds. For calendar year 2005, the discount rate used in the present
23 value calculation had fallen to 5.84%. So significant is the impact of a change

1 in discount rate assumptions that footnote disclosure of what a one percent
2 (1.0%) change in interest rates would have on the present value of the Projected
3 Benefit Obligation as well as pension expense is provided within the
4 Company's public financials.

5
6 Specifically, as reported with PWCC's 2005 annual shareholders report, a one
7 percent (1.0%) increase in the discount rate assumption would decrease the
8 Projected Benefit Obligation and pension expense by \$207 million and \$8
9 million, respectively. Conversely, a one percent (1.0%) decrease in the discount
10 rate assumption would increase the Projected Benefit Obligation and pension
11 expense by \$237 million and \$8 million, respectively. Thus, one can easily
12 observe, holding all other items and assumptions constant, if long term interest
13 rates were simply to increase one percent (1.0%), over half of the \$389 million
14 (i.e., before allocation to APS) so-called "unfunded" pension obligation that the
15 Company proposes to amortize and collect in rates over five years would
16 automatically go away.

17
18 Q. Is the assumed discount rate the only element affecting the calculation of the
19 relative "over" or "under" funding amount of the Projected Benefit Obligation?

20 A. No. Whether or not, and the extent to which, the Projected Benefit Obligation
21 may be "over" or "under" funded is also significantly impacted by how well the
22 external pension trust has earned on invested plan assets. Typically defined
23 pension benefit plans will invest plan assets in a diversified portfolio of bonds

1 and equity securities. While history has demonstrated that the returns on these
2 investment vehicles *over the long term* can be expected to be in the high single
3 digit range, for a given year or even for a few consecutive years, the actual
4 returns can be significantly higher or lower (even negative) than the typical
5 high-single-digit return rate that has been achieved historically *over the long*
6 *term*. Thus, the under or over funded status of the Projected Benefit Obligation
7 at a particular point in time can be significantly impacted in the short run by
8 actual returns (or losses) experienced in recent years that are materially different
9 than the rate of plan earnings assumed in actuarial studies.

10
11 Q. Do companies such as PWCC always make contributions to the external
12 pension trust fund in amounts equal to the net periodic pension cost they report
13 pursuant to FAS 87?

14 A. No. Whereas generally accepted accounting principles/financial accounting
15 standards dictate the amount of *net periodic pension cost* and *pension expense*
16 that must be recorded on the Company's financial statement, it is the Employee
17 Retirement Income Security Act of 1974 ("ERISA") and the Internal Revenue
18 Code ("IRC") provisions that dictate minimum and maximum *contributions*,
19 respectively, that must be adhered to so that the retirement plan can meet
20 required standards and remain "qualified." Specifically, it is very desirable that
21 defined pension benefit plans be tax efficient by meeting certain requirements
22 that allow them to be "qualified" plans. With a "qualified" plan, contributions
23 are tax deductible for the employer while the earnings on the external trust are

1 never taxable to the employer (the distributions to retirees, which actually
2 consist of a combination of employer contributions and earnings on funds
3 invested in the external trust will be taxable to the employee, but the earnings
4 from the trust are never taxable to the employer so long as the plan remains
5 “qualified”). Thus, it is very desirable to make sure a plan remains “qualified”
6 and correspondingly tax efficient. Failure to make minimum funding
7 contributions could lead to the termination of the plan, while making
8 contributions in excess of the maximum allowed can result in the assessment of
9 excise taxes on contributions made above the maximum tax deductible
10 limitation.

11
12 Q. Do the ERISA and IRC regulations require use of the same assumptions and
13 calculations for purposes establishing the minimum and maximum tax
14 deductible contributions to the trust as are employed for purposes of calculating
15 net periodic pension costs and the Projected Benefit Obligation under FAS 87?

16 A. No. While the assumptions might be the same or very close at times, my
17 understanding is that the regulations require that funding calculations be based
18 on assumptions that the actuary believes properly reflects the plan’s long-term
19 operations, and that the selection of these assumptions allow some subjective
20 judgment.

21

1 Q. How have PWCC's actual contributions, as well as the ERISA minimum and
2 IRC determined maximum contributions, compared to net periodic pension
3 costs recorded over recent years?

4 A. Table C below shows actual net periodic pension costs, actual contributions, as
5 well as the minimum/maximum contribution range for the years 2001 through
6 2005:
7

Table C

Table Contains Data Deemed Confidential by APS

Year	Net Periodic Pension Cost	Actual Contributions to the Trust	Maximum Allowable Contributions	Minimum Required Contribution
2001	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
2002	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
2003	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
2004	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
2005	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

Source: RUCO 1.9 and UTI-2-106

8
9 Thus, it is easily observed that actual contributions have deviated significantly
10 from the amount of net periodic pension costs recorded for financial statement
11 reporting purposes in recent years. Further, it is noted that the minimum
12 required contribution [REDACTED]
13 [REDACTED]
14 [REDACTED]
15

1 Q. At page 24 of her direct testimony, Company witness Rockenberger indicates
2 that the assets in its pension trust have caused the pension liability to be
3 underfunded at this point in time. Are there other measurements of over or
4 under funding of the external trust beyond comparing the market value of the
5 trust to the Projected Benefit Obligation?

6 A. Yes. Companies also compare the market value of trust fund assets to the
7 Accumulated Benefit Obligation. As the name implies, the Accumulated
8 Benefit Obligation represents the net present value of benefits that have accrued
9 to existing working employees as well as retired employees as of the reporting
10 date. Since this measurement does not consider future years of service and
11 future pay raises that are recognized in the development of the Projected Benefit
12 Obligation, this value will typically be significantly less than the calculated
13 Projected Benefit Obligation.

14
15 Q. How does the Accumulated Benefit Obligation compare to the Projected Benefit
16 Obligation?

17 A. Table D below compares the historical estimates of the Projected Benefit
18 Obligation and the Accumulated Benefit Obligation during the years 2001
19 through 2005. In order to enhance this comparison, the table also sets forth the
20 market value of the pension trust balance during this same time frame, as well
21 as the percentage of the Projected Benefit Obligation and the Accumulated
22 Benefit Obligation funded by the market value of pension trust assets for each
23 year.

Table D

Table Contains Data Deemed Confidential by APS

Year	Market Value of Trust	Projected Benefit Obligation	Accumulated Benefit Obligation	% PBO Funded	% ABO Funded
2001	██████████	██████████	██████████	██████	██████
2002	██████████	██████████	██████████	██████	██████
2003	██████████	██████████	██████████	██████	██████
2004	██████████	██████████	██████████	██████	██████
2005	██████████	██████████	██████████	██████	██████

Source: RUCO 1.9 and UTI-2-106

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Several noteworthy observations arise from a review of Table D. First, both the Accumulated Benefit Obligation and the Projected Benefit Obligation were “over funded” in 2001 and 2002, in the sense that the market value of the trust fund assets actually exceeded both the Accumulated Benefit Obligation as well as the Projected Benefit Obligation.

Second, between 2001 and 2003, the trust fund balance actually declined – which is not too surprising when one recalls that overall stock indexes also fell during this time frame. This “under performance” of the return on plan assets during the 2001 - 2003 time frame has undoubtedly contributed to the widening spread between trust fund assets and both the Projected and Accumulated Benefit Obligations.

1 Finally, in the context of my earlier discussion that the Projected Benefit
2 Obligation is significantly influenced by the interest rate utilized to discount
3 future benefit obligations, I noted that the discount rate fell from 7.75% to
4 5.84% between 2001 and 2005. While other relatively minor events have
5 affected the calculation of the Projected and Accumulated Benefit Obligations, I
6 believe the significant increase in each noted obligation has been most affected
7 by the dramatic decline in the assumed discount rate used to calculate the net
8 present values of Projected and Accumulated Benefit Obligations.

9
10 Q. Is the determination of net periodic pension cost impacted over time when the
11 return on plan assets significantly falls short of, or significantly exceeds, the
12 expected or forecasted return on plan assets?

13 A. When the *actual* return significantly exceeds or falls short of the *expected* or
14 *assumed* return on plan assets, FAS 87 provides for a smoothing or levelizing
15 adjustment designed to reduce the volatility in reported net periodic pension
16 cost. Similarly, when the Projected Benefit Obligation significantly exceeds or
17 falls short of the expected Projected Benefit Obligation made in the prior year,
18 FAS 87 also provides for a smoothing or levelizing of such event – again, to
19 reduce volatility in reported net periodic pension cost.

20 Q. Has net periodic pension cost been impacted by either the below-expected
21 returns earned on plan assets in the years 2001 through 2003, or the significant
22 rise in the Projected Benefit Obligation that has resulted from the requirement to

1 discount future obligations utilizing ever lower interest rate assumptions
2 between the years 2001 through 2005?

3 A. Yes.

4
5 Q. Table C above shows that net periodic pension costs have increased from
6 approximately [REDACTED] in 2001 to amounts ranging between [REDACTED]
7 million for years 2003 through 2005. Are you stating that the dramatic increase
8 in net periodic pension costs in recent years is attributable, at least in part, to the
9 FAS 87 adjustment made to capture or reflect the under performance of the
10 return on trust assets as well as the significant increase in the Projected Benefit
11 Obligation caused by the requirement to reflect ever-lower interest rates to
12 discount such future obligations?

13 A. Yes. Paragraph Nos. 29 through 32 of FAS 87 require calculations to
14 essentially require recognition of a "catch up" amortization provision as a
15 component of net periodic pension cost whenever actual returns on plan assets
16 or current estimates of the Projected Benefit Obligation deviate substantially
17 from earlier assumptions and projections. For 2005, this "catch up" provision
18 of net periodic pension cost that is amortizing the shortfall from previous
19 projections totals to \$19.8 million.

20
21 **Discussion – Bases for Opposition to APS' Proposed Amortization**

22 Q. If that concludes your background discussion on pension cost development and
23 pension funding, let us return to your arguments in opposition to the Company's

1 proposal. Please expand upon your first argument that it is not highly unusual,
2 nor should it be particularly alarming, when one observes that the Projected
3 Benefit Obligation appears to be significantly under funded.

4 A. As I have pointed out in my background discussion, the so-called
5 “underfunded” position of the Projected Benefit Obligation is largely a function
6 of: 1) under performance of return on plan assets for a short period of years,
7 and 2) a significant increase in the calculated Projected Benefit Obligation
8 directly linked to the FAS 87 requirement to utilize the interest rate of a
9 conservative, low risk investment for purposes of discounting the future
10 obligation. I am not necessarily predicting a rise in interest rates, but am merely
11 emphasizing that a return to more “normal” interest rate levels, as would be
12 defined by considering interest rates experienced during the three decades prior
13 to 2000, would dramatically reduce the Projected Benefit Obligation and, in
14 turn, the so-called “underfunded” position. Additionally, while I am certainly
15 not predicting above-average returns on pension plan assets for the next few
16 years, it is also important to realize that a short-term rally in the stock market
17 could result in the realization of above-expected returns on plan assets that
18 would, in turn, narrow the gap between the market value of plan assets and the
19 Projected Benefit Obligation.

20
21 The important point of this discussion is to simply emphasize that the difference
22 between the market value of plan assets and the Projected Benefit Obligation
23 will vary – and vary significantly – over time (see Table D). While the current

1 spread could be considered significant, I do not believe this Commission should
2 necessarily be alarmed by the current spread. Further, even though there may
3 be some concern about this spread, I certainly do not believe the current spread
4 demands the drastic and unprecedented reaction being proposed by APS.

5
6 Q. Please further explain your second point that adoption of the Company's
7 proforma pension amortization adjustment will lead to a "doubling up" of
8 recovery of pension costs.

9 A. As also noted in the background discussion of this issue, when the return on
10 plan assets falls significantly short of previous expectations and/or when the
11 current calculation of the Projected Benefit Obligation significantly exceeds
12 prior projections, FAS 87 provides for a component of net periodic pension cost
13 to include an amortization of significant shortfalls from earlier projections. The
14 2005 total net periodic pension costs was \$62,797,000, before allocation to
15 APS' retail operations, which included \$19,810,000 attributable to the
16 amortization of the shortfalls from earlier projections of asset return/Projected
17 Benefit Obligation. Thus, nearly a third of net periodic pension cost for 2005
18 consisted of the amortization of the net actuarial loss relating to plan return
19 underperformance and/or growth in the Projected Benefit Obligation stemming
20 from the reduction in the discount rate.

21 To my knowledge, the retail cost of service in all APS rate cases for at least the
22 last two decades have been developed utilizing FAS 87-determined net periodic
23 pension cost and related net pension expense. Thus, whenever retail rates

1 include FAS 87-determined pension expense, such rates will automatically
2 include the “catch up” or “correcting” amortization impact of the below-or-
3 above-previously-estimated returns on plan assets or the growth/decline in the
4 Projected Benefit Obligation above/below that assumed in prior projections.
5 Consequently, the Company’s proposal to amortize a point-in-time so-called
6 underfunding of the Projected Benefit Obligation as an *incremental* above-the-
7 line operating expense effectively duplicates, or *doubles up*, the recovery of
8 such shortfall that is already occurring with the inclusion of the “amortization of
9 the net actuarial loss” as a significant component of net periodic pension costs.

10
11 Q. Please elaborate upon your next argument that the Company’s stated goal of
12 fully funding the Projected Benefit Obligation is overly conservative and will
13 likely lead to intergenerational inequity between existing and future ratepayers.

14 A. As noted previously, the Projected Benefit Obligation considers *future* years of
15 employment as well as future pay raises. In my opinion, it would be an ultra
16 conservative target for any company to seek to fully fund a Projected Benefit
17 Obligation that has been estimated by considering future years of service to be
18 provided by employees as well as expected future compensation levels.

19
20 Under the Company’s proposal, ratepayers would be required to pay the FAS
21 87-determined pension expense (including the “catch up” amortization of net
22 actuarial losses caused by under performance on returns earned on plan assets
23 plus the increases in the Projected Benefit Obligation caused by discounting the

1 future pension obligation utilizing ever-lower interest rate assumptions) as well
2 as the Company-proposed five-year amortization of the so-called “underfunded”
3 Pension Benefit Obligation. Specifically, under the Company’s proposal,
4 Arizona retail ratepayers are being asked to pay total annual pension expense in
5 the approximate amount of \$69 million²⁹. Barring a long term
6 “underperforming” trend of the plan assets or the Projected Benefit Obligation
7 significantly growing, future ratepayers would likely pay little, if any, pension
8 expense in rates after completion of the five year accelerated cost recovery
9 period. In my opinion, it is both unnecessary and inequitable to design a cost
10 recovery plan that front loads pension costs to existing ratepayers – while future
11 ratepayers will significantly benefit from the services yet to be provided by
12 active employees in future years. In other words, each generation of ratepayers
13 should be responsible for their fair share of APS’ cost of providing utility
14 service, including pension and other benefit costs.

15
16 Q. You also argue that the Company’s proposal is inconsistent with past ACC
17 precedent, as well as the ratemaking treatment afforded pension expense by
18 other regulatory jurisdictions. Please expand upon this observation.

19 A. At least for the last 20 years in which I have been involved in APS rate
20 proceedings, APS has sought, and this Commission has authorized that rates be
21 established by considering FAS 87-determined pension expense. Further, Data
22 Request No. UTI-2-108 requested APS to provide any research that it may have

²⁹ Test year actual pension expense of \$23,484,000 plus the pension benefits loading included with the APS payroll adjustment of \$1,769,000 plus the amortization of the “underfunded” Projected Benefit Obligation of \$43,695,000 equals a total pension expense request of \$68,948,000.

1 undertaken in support of its proposal to accelerate recovery of the under funded
2 Projected Benefit Obligation over a five-year period. APS' response to the
3 noted request stated, in part:

4 APS conducted no such research prior to proposing this
5 adjustment. Subsequently, APS requested its outside counsel,
6 Snell & Wilmer to conduct a brief review and analysis of
7 instances involving pension expenses. APS has not compared
8 the factual circumstances in any other proceeding to determine
9 their similarity to the Company's situation. [Response to request
10 number UTI-2-108 (a)]
11

12 In response to UTI-2-108, APS also provided copies of the orders resulting from
13 the noted "brief review and analysis" undertaken by its outside counsel – an
14 undertaking that occurred subsequent to the filing of APS' proposal regarding
15 the issue of pension expense. I have reviewed the noted orders and observe *no*
16 factual situations that appear identical to the Company's request in this docket
17 or any instance where another regulatory commission has adopted such
18 recovery mechanism. Based upon my personal observations in numerous rate
19 cases over approximately 30 years as well as a review of the orders thus far
20 provided by APS, I am not aware of a single instance where a regulatory
21 commission has adopted the amortization proposal presented by APS for the
22 first time in this case.

23
24 Q. You also make an argument that it is unclear whether funds that would be
25 collected from ratepayers on an accelerated basis would be contributed to the
26 pension fund so as to actually reduce the current gap between the market value

1 of the pension trust fund assets and the Projected Benefit Obligation. Please
2 explain this statement.

3 A. In response to Data Request No. UTI-2-137, APS was asked, among other
4 things, to:

5 Please confirm that, if the Commission adopts Company's
6 accelerated amortization proposal, APS will make an additional
7 annual contribution to the pension fund equal to the amount
8 included in rates (e.g., \$44 million) which will be above and
9 beyond the contribution that would have otherwise been made.
10 If this cannot be confirmed, please explain.

11
12 The Company's response to this part of the question went as follows:

13
14 The funding decision will depend upon the minimum pension
15 funding requirements and IRS maximum tax deduction
16 limitations. This may or may not require the full \$44 million to
17 be contributed to bring the fund to an approximate 100% funded
18 status. APS, of course, is proposing to credit customer with all
19 amounts received as a result of accelerated funding through
20 creation of a regulatory liability to be amortized beginning in
21 2012.
22

23 Based upon this response, it is not clear that APS is actually committing to take
24 all monies being collected from ratepayers and make an additional, incremental
25 contribution to the external trust fund. Based upon a follow up conversation
26 with APS accountants and rate personnel as well as a review of the response to
27 follow up Data Request No. UTI-7-266, my understanding is that APS is
28 committed to funding \$44 million *more than it would have otherwise*
29 *contributed to the pension trust* so long as such calculated contribution amount
30 does not exceed the IRS maximum.
31

1 Q. Does this verbal commitment, assuming you understand it correctly, quell your
2 concerns as to whether monies collected from ratepayers would actually be used
3 to fund the pension trust?

4 A. No. In the future, I believe it will be impossible to know how much APS might
5 have contributed to the pension trust *absent the amortization of the so-called*
6 *underfunded Projected Pension Obligation*. As demonstrated in Table C above,
7 APS' pension fund contributions have differed significantly from the actuary's
8 calculated net periodic pension costs in recent years. Further, such
9 contributions were always significantly less than the IRS maximum allowed
10 contribution. Thus, I believe it will be impossible to know what APS would
11 have contributed to the pension fund absent the approval of its requested
12 amortization.

13
14 Referring again to Table C, I would also emphasize that APS recorded net
15 periodic pension cost of \$ [REDACTED] in 2005 but elected to contribute only [REDACTED]
16 [REDACTED] to the pension trust. In the 2003 rate case, the FAS 87-determined net
17 periodic pension cost used to established rates was even higher than the net
18 periodic pension cost recorded in 2005. In my opinion, it would be reasonable
19 and appropriate to expect APS to at least fund the pension trust in the amount
20 being collected within rates before requesting ratepayers to fund an additional
21 liability deficiency on an accelerated basis.

22

1 Q. Please elaborate on your next argument that implementation of the Company's
2 proposal would lead to other intergenerational equity issues inasmuch as some
3 of the "underfunding" is attributable to payroll dollars being "capitalized" as
4 well as "expensed."

5 A. Earlier I explained that the level of *net periodic pension cost* calculated by the
6 Company's actuaries pertain to *total* payroll costs incurred within a given
7 reporting period – regardless of whether such payroll dollars were "expensed"
8 or "capitalized." The amount of *pension expense* recorded within a given
9 reporting period relate to payroll dollars *expensed* during that same given
10 reporting period. Similarly, for ratemaking purposes, only *pension expense*
11 associated payroll dollars *expensed* are included within the test year cost of
12 service.

13
14 The Company proposes to collect in rates a level of amortization expense that
15 would recover a point-in-time calculation of the Projected Benefit Obligation in
16 excess the market value of the pension trust assets. A portion of such difference
17 is attributable to future payroll dollars that will be capitalized. Yet, under the
18 Company's proposal, the unfunded amount would be charged in its entirety to
19 existing ratepayers even though a portion of such costs should be capitalized.
20 This disregard for the fact that a portion of such amount should be capitalized
21 will lead to further intergenerational inequity among ratepayers as current
22 ratepayers will be paying on an accelerated basis "costs" that should be properly

1 capitalized into plant in service where *future* ratepayers would pay a return on
2 and return of (i.e., depreciation) such capitalized costs.

3
4 Q. Turning to your final argument, is the Company claiming that the accelerated
5 recovery of the unfunded Projected Benefit Obligation will ultimately result in
6 savings to ratepayers?

7 A. No. Data Request No. UTI-2-140 asked APS to provide the amount of pension
8 expense savings the Company estimates would be achieved over the next fifteen
9 years if the Company's accelerated pension contribution proposal was adopted
10 by the Commission. However, in response APS simply states that "[w]e have
11 not quantified the amount of pension *expense* savings, if any, over the entire
12 period in your question."

13
14 Q. You have stated numerous reasons for your opposition to the Company's
15 proposed amortization of the unfunded Projected Benefit Obligation. Are you,
16 nonetheless, proposing any adjustment to test year actual recorded pension
17 expense?

18 A. Yes. Based upon preliminary actuary estimates, PWCC/APS began recording a
19 level of pension expense in 2006 that exceeded the amount recorded during the
20 historic test year ending September 30, 2005. While these estimates are not
21 final – they will be trued up later in 2006 – I believe they may provide a better
22 estimate of ongoing pension expense than what was recorded within the test
23 year ending September 2005. Accordingly, Staff Schedule C-6 includes an

1 allowance for the higher 2006 pension expense. While this "2006 estimate" has
2 been included in Staff's calculation of overall revenue requirement at this point
3 in time, I would recommend that APS be required to provide to the Commission
4 and the Staff the final 2006 actuarial study as soon as such document becomes
5 available so that the "final" calculation can be considered as a basis for
6 establishing pension expense in this proceeding.

7
8 **POST RETIREMENT MEDICAL BENEFITS ADJUSTMENT**
9 **(Schedule C-7)**

10
11 Q. Please discuss your next adjustment to test year operating expense.

12 A. On Schedule C-7 I post an adjustment to reflect ongoing post-retirement
13 medical benefits ("PRMB") expense based upon the actuarial estimate that APS
14 is relying upon for recording PRMB expense during 2006. The estimate used as
15 a basis for recording PRMB expense in 2006 has been prepared prior to
16 issuance of a final 2006 actuarial report. APS did not propose an adjustment to
17 amortize "underfunded" PRMB expense comparable to that which it proposed
18 regarding pension costs. Nonetheless, for consistency as well as to simply
19 incorporate last known changes for this significant employee benefit, I am
20 proposing a PRMB adjustment calculated identically to that which I am
21 proposing for pension expense.

22
23 Q. Please explain the basis for the calculations shown on Schedule C-7.

24 A. As with pension expense, I first determined an "ongoing" or "normalized" level
25 of PRMB expense by multiplying the monthly PRMB expense recorded during

1 the first half of 2006 times twelve. From this annualized amount I subtracted 1)
2 test year actual recorded PRMB expense and 2) the incremental PRMB expense
3 amount that APS had calculated and included as part of its payroll annualization
4 adjustment. Again, this adjustment is consistent with the approach I am
5 recommending for pension expense. Further, I believe such approach is
6 superior to the Company's "payroll annualization" methodology inasmuch as
7 there is not always a strong correlation between increased payroll costs and
8 increased PRMB expense which is implicit in the approach utilized by APS to
9 annualize PRMB expense.

11 **ADVERTISING EXPENSE (Schedule C-8)**

12 Q. Has APS proposed a proforma adjustment to test year operating expense for
13 advertising expenses?

14 A. Yes. Ms. Laura Rockenberger proposes a \$6.1 million downward adjustment to
15 test year actual operating expense to remove advertising costs related to
16 Company branding, as set forth in her Attachment LLR-2-16. According to
17 APS workpaper LLR_WP23, the Company's adjustment excludes costs for
18 sports team sponsorships such as the Diamondbacks, Suns and Coyotes, as well
19 as media advertising to promote the Company's brand identity. I concur with
20 APS that such a disallowance of brand advertising is appropriate because these
21 types of expenses are not required in order to provide utility services. On behalf
22 of the ACC Staff, I proposed a comparable adjustment in the last APS rate case

1 and Ms. Rockenberger's testimony at page 25 states, "This approach is
2 consistent with Staff's recommendation in the Company's prior rate case."
3

4 Q. Is there a problem with the quantification of the APS-proposed advertising
5 disallowance?

6 A. Yes. Through discovery, we learned that certain additional expenses should
7 also be removed that were not captured in the APS-proposed adjustment. These
8 additional expenses include APS Dodge Theatre sponsorship costs, sports suite
9 costs and various other Pinnacle West advertising costs allocated to APS in the
10 test year that are not necessary costs in the provision of utility services. In its
11 responses to Staff Data Requests UTI 1-17 (Revised), UTI 5-239 and UTI 5-
12 240, the Company has conceded that these additional expenses should also be
13 removed from the revenue requirement and that such an additional adjustment
14 will be made in the Company's rebuttal testimony.
15

16 Q. Does the Staff adjustment appearing at Schedule C-8 reflect the amounts of
17 additional advertising expense disallowance that APS has conceded should be
18 removed?

19 A. Yes.
20
21

22 **NON-RECURRING OUT-OF-PERIOD SHARED SERVICES**
23 **EXPENSES (Schedule C-9)**
24

25 Q. Please continue by explaining your next adjustment to operating expense shown
26 on Schedule C-9.

1 A. The adjustment reflected on Schedule C-9 is made to eliminate two out-of-
2 period accruals recorded as PWEC administrative and general expense during
3 the historic test year. Inasmuch as this adjustment has been conceded by APS in
4 discovery as a needed adjustment it intends to make in rebuttal, I will not
5 elaborate on the transactions recorded during the test year that now give rise to a
6 need to eliminate such out-of-period expense accruals. I am affixing as
7 Attachment JRD - C two data requests wherein APS 1) acknowledged the need
8 for such adjustments, and 2) further explained the events giving rise to the
9 transactions that were recorded during the historic test year.

10
11 **LEGAL COSTS INCURRED IN SELLING THE PWEC**
12 **SILVERHAWK POWER PLANT (Schedule C-10)**
13

14 Q. Please discuss your next adjustment reducing test year operating expense?

15 A. Adjustment C-10 eliminates legal expenses incurred by PWEC during the
16 historic test year related to the sale of the Silverhawk Power Plant that occurred
17 in January, 2006. While the sale itself did not occur until after the end of the test
18 year, many costs incurred to facilitate the sale were incurred during the historic
19 test year and charged to PWEC operation and maintenance expense. In the prior
20 APS rate case the parties agreed to, and ultimately this Commission approved,
21 the rate basing of a number of PWEC units located in Arizona. However, the
22 Commission may recall that the Silverhawk Power Plant, owned by PWEC, but
23 located in Nevada, was not acquired to specifically serve APS' retail and firm
24 wholesale load and was not one of the PWEC facilities rate based in the last

1 APS rate case. PWEC/PWCC elected to sell this “non-jurisdictional” plant in
2 the fall of 2005.

3
4 When developing its PWEC O&M expense adjustment, the Company made an
5 estimate of the percentage of costs incurred at the various shared services
6 departments that would have been devoted to owning and operating the
7 Silverhawk Plant during the historic test year. APS then eliminated the
8 estimated percentage of shared services costs attributed to the Silverhawk Plant
9 from PWEC test year operating and maintenance expense. However, it is
10 apparent that at least with regard to the shared services Law Department such
11 “estimation” process understated test year costs directly incurred for the benefit
12 of the Silverhawk Plant. Accordingly, Adjustment C-10 appropriately
13 eliminates the cost of an outside law firm’s legal services incurred in the test
14 year that exceeds the APS estimate of costs devoted to Silverhawk Plant
15 Operations.

16
17 Q. Please further explain how your Adjustment C-10 was derived.

18 A. In the historic test year, prior to the transfer of PWEC assets and operations to
19 APS, the shared services Law Department incurred \$1,394,011 of costs. When
20 developing its PWEC O&M expense adjustment, APS estimated that 10% of
21 such department’s costs – or \$139,401 – was attributable to the non-
22 jurisdictional Silverhawk Plant. Accordingly, when piecing together its PWEC
23 O&M expense adjustment APS removed \$139,401 of the Law Department’s

1 cost. However, in response to Data Request No. UTI-10-312 APS identified
2 two charges totaling \$\$289,400 that were specifically attributable to the sale of
3 the Silverhawk Plant. Accordingly, Adjustment C-10 eliminates the costs
4 specifically attributable to the Silverhawk sale that exceeded the original APS
5 estimate of total Silverhawk-related legal expenses in the amount of \$139,401.
6 This adjustment can be viewed as very conservative inasmuch as it implicitly
7 assumes that *no* other legal costs incurred during the historic test year were
8 associated with owning and operating the Silverhawk Plant.

9
10
11 **SUNDANCE UNITS MAJOR OVERHAUL COSTS (Schedule**
12 **C-11)**

13
14 Q. APS has proposed to include within the development of its proposed retail
15 jurisdictional cost of service operations and maintenance expense associated
16 with its recently acquired Sundance Combustion Turbine Units. Are you in
17 agreement with this APS proposed adjustment?

18 A. Inasmuch as Staff is not opposing retail rate recognition of return, depreciation
19 and expenses associated with these newly acquired units, I have no conceptual
20 disagreement with inclusion of O&M expenses associated with these units in the
21 development the retail cost of service being established in this proceeding. That
22 said, I do take issue with certain estimated Sundance maintenance costs
23 included within APS' adjustment that will not actually be incurred for many
24 years into the future. Accordingly, I am proposing an adjustment reflected on

1 Schedule C-11 wherein I eliminate the costs of major overhaul costs that will
2 not be incurred during the period that I expect these rates to be in effect.

3
4 Q. Please elaborate upon the maintenance activities and costs that you are
5 proposing to exclude because you understand they will not be undertaken and
6 incurred for many years into the future.

7 A. As part of its O&M expense adjustment, APS has proposed to include \$2.75
8 million for "non-routine" maintenance expense for the ten recently acquired
9 Sundance units. The "non-routine" maintenance portion of APS' Sundance
10 adjustment was calculated by considering the expected cost of certain major or
11 non-routine maintenance activities, and dividing such projected costs into the
12 expected number of hours of usage between such activities, to arrive at an
13 average non-routine maintenance cost per hour of usage. The calculated
14 average non-routine maintenance cost-per-hour-of-usage was then multiplied
15 times the expected normalized annual usage to arrive at a normalized annual
16 cost level for such non-routine maintenance activities.

17
18 Q. Please elaborate upon the types and timing of non-routine maintenance
19 activities for which the Company's proforma Sundance O&M adjustment is
20 intended to provide.

21 A. The non-routine maintenance adjustment is broken out between "Hot Gas
22 Paths" and "Major" overhauls. The Hot Gas Paths overhauls are scheduled to
23 occur at 18,000 usage hour intervals while the Major overhauls are scheduled to

1 occur at 36,000 hour intervals. Each machine is predicted to be run *on average*
2 approximately 1,500 hours a year. Accordingly, the average interval between
3 Hot Gas Path overhauls and Major overhauls, assuming average annual hours of
4 usage for each unit, is approximately 12 years and 24 years, respectively (i.e.,
5 18,000/1,500 equals 12 years; 36,000/1,500 equals 24 years). It is the
6 Company's intention to not run each unit equally during the early years of
7 operations so that some units will reach the usage interval for the Hot Gas Path
8 and Major overhaul earlier than other units. In other words, the Company
9 intends to initially unevenly load certain of the ten units so as to begin a
10 staggered overhaul cycle that will avoid a need to overhaul all or most of the ten
11 units at the approximately the same time.

12
13 Q. Notwithstanding the predicted initial uneven loading of the ten units, when will
14 the first Sundance Unit undergo the two noted non-routine maintenance
15 activities?

16 A. It is predicted that the [REDACTED]

17 [REDACTED]
18 (Response to UTI-10-328) Thus, the Company's proforma adjustment to reflect
19 non-routine maintenance expense begins to capture the cost of events that will
20 not occur for many years into the future. Accordingly, the adjustment shown on
21 Schedule C-11 eliminates that portion of the Company's Sundance Units
22 expense component that will not be expended during the time that these rates
23 will be in effect.

1 Q. Given that these non-routine maintenance activities are related to hours of
2 usage, why is it not appropriate to begin to accrue for the cost of such activities
3 as the units are being run prior to the actual cost incurrence?

4 A. There is some conceptual support for beginning to accrue for costs expected to
5 be incurred in the future that are related to usage being experienced today.
6 However, unless the cost for future expenses being recovered within retail rates
7 today are accrued on the Company's balance sheet for consideration and
8 "return" to ratepayer in future rate proceedings, there is a high probability that
9 ratepayers will be "overcharged" or "double charged" for such non-routine
10 maintenance. APS has indicated in discovery that it has no intentions of
11 accruing on its balance sheet for consideration in future rate proceedings non-
12 routine maintenance costs that – under its proposal – it would collect in rates
13 today. (Response to UTI-11-336)

14
15 Q. Please explain why you believe there is a high probability for an overcharge for
16 such costs unless expenses being recovered in rates today are accrued on the
17 Company's balance sheet.

18 A. In this current rate case, and in the prior rate cases I have been involved in, APS
19 has proposed to normalize maintenance costs for mature generating units by
20 calculating a multi-year historical average of maintenance costs incurred,
21 adjusted for inflation over time, to arrive at an "ongoing" or "normalized" level
22 of maintenance expense. This methodology has the intended effect of
23 smoothing the somewhat volatile and significant costs of major planned

1 overhauls and other non-routine events. In the future, assuming this
2 methodology continues to be employed, presumably when the Sundance Units
3 eventually experience costs for the noted non-routine maintenance activities,
4 such costs will be considered in the multi-year averaging process. *At that point*
5 *in time in a future rate proceeding*, unless regulators remember and are aware
6 that many of the Sundance Units non-routine maintenance expenses have
7 already been recovered from ratepayers through rates that have been developed
8 by considering such costs, I submit that it is very likely that ratepayers will be
9 again be charged for these same costs. I would emphasize that we are
10 discussing rate proceedings that will occur many years in the future.

11
12 Q. If the Commission were inclined to grant – over your recommendation in
13 opposition – the Company’s request to begin to recover non-routine
14 maintenance expense for the Sundance Units, do you have any conditions that
15 you would recommend the Commission impose?

16 A. Yes. Very simply, if the Commission were inclined to begin to allow for the
17 recovery of these expenditures that will not be incurred until years in the future,
18 I would recommend that the Commission order the Company to recognize as
19 current period expense monies for non-routine maintenance being collected
20 within rates and concurrently establish a regulatory liability on its balance sheet.
21 When the non-routine maintenance costs are eventually incurred, such costs
22 could then be charged against the deferred liability account rather than being
23 charged to maintenance expense – where they would otherwise be considered in

1 the development of future rates. Again, this is not my primary recommendation.
2 I believe accruing for and deferring such relatively minor expenses is
3 unnecessary and unduly complicated. Accordingly, I continue to recommend
4 that the non-routine portion of the Company's Sundance Units O&M expense
5 adjustment be rejected in its entirety. The accounting treatment I recommend
6 should only be imposed if the Commission accepts the Company's adjustment
7 and begins to allow for recovery of such costs in current rates.

8
9 **NON-RECURRING TAX RESEARCH COSTS (Schedule C-12**
10 **and Schedule B-3)**

11
12 Q. Please discuss the need for your next adjustment reflected on Schedule C-12.

13 A. There are two components to the adjustment reflected on Schedule C-12, both
14 of which are related to non-recurring tax research charges which were recorded
15 during the historic test year. By way of background, APS retained the
16 independent certified public accounting firm of Deloitte and Touche, LLP
17 ("Deloitte") to research whether prior federal income tax returns could be
18 amended so as to be able to claim additional Investment Tax Credits ("ITC")
19 related to properties being constructed in the mid-to-late 1980s. Federal
20 Investment Tax Credits related to construction and acquisition of utility had,
21 prior to 1987, been available to corporate utility taxpayers for a number of
22 years. The Tax Reform Act of 1986 generally eliminated the ITC for tax years
23 beginning 1987 concurrent with implementation of a significantly lower
24 corporate federal income tax rate. While the elimination was generally
25 eliminated post-1986, there existed the ability to claim some amount of ITC

1 related to plant that was under construction, but not yet in service, at the end of
2 1986. In the case of APS, the Palo Verde Nuclear Units, with their very
3 significant capital costs, were still under construction at that time.

4
5 Apparently in recent years APS, or perhaps its outside auditors – Deloitte –
6 came to a conclusion that the ITCs claimed in the late 1980s associated with
7 plant still under construction in the mid-1980s had been conservatively
8 calculated. Or in other words, APS or its auditors came to a determination that
9 it appeared possible that prior year tax returns could be amended so as to claim
10 additional ITC related to plant under construction in the mid-1980s. Originally
11 APS retained Deloitte on a contingency basis whereby Deloitte would only be
12 paid for research undertaken out of “tax savings” realized if and when
13 additional ITCs were claimed. In 2003, prior to the current test year, APS
14 accrued \$2,385,468 in anticipation of a payment to be made to Deloitte resulting
15 from expected ITCs to be claimed resulting from Deloitte’s tax research. The
16 noted accrual occurred following the prior APS rate case test year (i.e., 2002)
17 and clearly before the start of the current rate case test year that ends on
18 September 30, 2005.

19
20 As the Commission is aware, APS jointly owns a number of generating facilities
21 – including the Palo Verde Units and the Cholla units. Pursuant to operating
22 agreements with joint owners of such production plant, APS is permitted to
23 “load” direct production costs incurred at the jointly owned plants with

1 administrative and general (“A&G”) costs incurred by APS. In 2003, a portion
2 of the A&G costs loaded onto the direct-assigned production costs considered,
3 or included, the accrual for the contingency fee expected to be paid to Deloitte
4 Touche for tax research.

5
6 Following an audit of 2003 joint production plant costs that occurred in 2004,
7 the joint owners of production facilities contested the “loading” of A&G costs
8 that consisted, in part, of the Deloitte contingency fee. Ultimately APS
9 conceded that it would not be equitable to indirectly charge the joint owners of
10 production facilities for tax research that would never result in benefits or
11 savings to them. Accordingly, in December 2004, APS “credited” the joint
12 owners for payments made in 2003 related to the Deloitte tax research. The
13 “credit” given to the joint owners in December 2004 related to over billings
14 occurring in 2003 ultimately resulted in the recording of incremental APS
15 production expense during the test year in the amount of \$1,224,795. Thus, one
16 component of the adjustment reflected on Schedule C-12 eliminates or reverses
17 the non-recurring credit to joint owners of certain production facilities that was
18 recorded during the test year as additional APS production expense.

19
20 As noted, the initial tax research performed by Deloitte Touch was undertaken
21 on a contingency basis. However, at some point that arrangement was
22 renegotiated, and the work continued on a fee-for-service basis. As a result,
23 during the test year APS recorded \$1,533,333 of outside services expense for

1 additional tax work undertaken by Deloitte Touch related to the ITC research.
2 Thus, in addition to the reversal of the A&G credit given joint owners of
3 production facilities in December 2004, I propose on Schedule C-12 to
4 eliminate additional non-recurring tax research costs recorded during the
5 historic test year. Thus, the total company adjustment on Schedule C-12
6 eliminates total non-recurring expense of \$2,778,128 related to ITC research.
7

8 Q. What was the result of the ITC research issue?

9 A. According to the response to Data Request No. UTI-10-299, a tax refund in the
10 amount of \$6,483,389 is expected and "imminent." Thus, for a total outlay of
11 cash resources of \$3,918,801 (contingency fee of \$2,385,468 recorded in 2003
12 and a fee-for-service charge of \$1,533,333 recorded in December 2004), APS is
13 expected to receive \$6,483,389 of tax savings – or increased after-tax earnings.
14 Stated in "revenue requirement" terms, APS is receiving approximately \$10
15 million of before-tax savings in exchange for incurring \$3,918,801 of tax
16 research expense effectively resulting in a before-tax gain from the entire
17 transaction of approximately \$6.1 million.
18

19 Q. Are you proposing that APS be allowed to retain the approximate \$6.1 million
20 of before-tax savings net of the \$3.9 million of costs incurred to achieve the
21 savings?

22 A. I am proposing that APS be allowed to effectively retain half of "net" savings
23 achieved. More specifically, I am proposing that the Company be allowed to

1 retain for its shareholders 50% of the \$6.1 million of revenue requirement
2 savings achieved. The remaining 50% I am proposing to credit to ratepayers in
3 the form of a rate base offset.

4
5 Q. Why are you proposing that the Company be allowed to retain for its
6 shareholders one-half of the expected tax savings?

7 A. On the one hand, an argument could be made that 100% of the net savings
8 should be credited to ratepayers. It is generally recognized that regulated
9 monopoly utilities have an obligation to reduce costs whenever possible without
10 jeopardizing safety concerns or quality of service. To that end, a good argument
11 could be made that APS had an obligation to undertake such efforts and return
12 net savings realized to its ratepayers. Further, it is possible that the ITCs being
13 belatedly claimed today are as a result of less-than-diligent tax research efforts
14 undertaken in the mid-to-late 1980s. If this were the case, arguably *all* savings
15 should be passed on to ratepayers today – without consideration of costs
16 incurred to achieve.

17
18 Conversely, if APS had not undertaken the extra efforts and costs to research
19 this issue, it is a near certainty that these tax savings would have been
20 permanently foregone. If 100% of tax savings achieved are passed on to
21 ratepayers in this case, arguably in the future APS would have no incentive to
22 pursue legitimate tax strategies that would only benefit ratepayers. Further, in
23 this particular situation, it is difficult to speculate upon how such ITCs may

1 have been considered in regulatory proceedings had they been claimed and
2 known at a much earlier date.

3
4 Q. Please explain that last comment.

5 A. In APS rate cases occurring prior to 1994, any unamortized ITCs were reflected
6 as a rate base offset. Thus, ratepayers received the benefit of this cost free
7 source of capital within the development of retail rates. While ratepayers
8 received savings in the form of ITCs as a rate base offset, the ITCs claimed
9 were amortized as a "credit" or reduction to income tax expense "below the
10 line." Or in other words, shareholders received the benefit of reduced federal
11 income taxes resulting from the ITCs claim over the life of the facilities that
12 generated the ITCs.

13
14 Pursuant to a 1994 Settlement Agreement, APS agreed to amortize over five
15 years remaining unamortized Investment Tax Credits³⁰. It is possible that if
16 these recently claimed ITCs had been known and quantified at the time of the
17 1994 agreement that such ITCs would have simply been lumped in with other
18 unamortized ITCs on APS' balance sheet existing at that time and amortized
19 over the same five year period as other ITCs existing at that time.

20
21 In light of all the uncertainty surrounding how these ITCs might have been
22 recognized in prior regulatory proceedings, the di minimus amount at issue, as
23 well as all the other arguments for and against ratepayer participation in benefits

³⁰ Response to Data Request No. UTI-8-269

1 from the transaction, I am recommending that the costs incurred to achieve the
2 ITC saving be deducted from the total revenue requirement benefits expected to
3 be realized. I am proposing that one-half of the remaining benefits or savings
4 resulting from the transaction be used as a rate base offset – as had been the
5 precedent for ITCs prior to 1994. This outcome insures that APS is reimbursed
6 for all out of pocket costs incurred to achieve the ITC savings, and further, that
7 it is allowed to additionally retain some of the benefits realized from the
8 transaction for its shareholders.

9
10 Q. Have you prepared an adjustment to capture the rate base offset adjustment you
11 just described?

12 A. Yes. On Schedule B-3 I reflect the ITC rate base offset adjustment previously
13 described.

14
15 **INCENTIVE COMPENSATION (Schedule C-13)**

16 Q. What is the purpose of Staff Adjustment C-13?

17 A. Staff Adjustment C-13 represents a partial disallowance of test period incentive
18 compensation expense. I am proposing to eliminate the costs associated with
19 APS' stock-based incentive compensation, while allowing ratemaking recovery
20 of test period expense associated with the cash-based incentive compensation
21 plans included within the Company's adjusted test year cost of service. After
22 Staff's adjustment, the historic test period will still include approximately \$17.8

1 million³¹ of “cash” incentive compensation expense (before jurisdictional
2 allocation) – providing APS with a conservatively generous recovery of various
3 non-stock based incentive plan costs that are driven by both financial and
4 operational performance measures.

5
6 Q. Please describe the stock-based incentive program Staff is proposing be
7 disallowed from test period expenses.

8 A. Several types of incentives are provided to executives and directors under
9 certain Long Term Incentive Plans in the form of Pinnacle West common stock,
10 including: Performance Stock Option Awards, Performance Share Awards,
11 Performance Accelerated Stock Option Awards, Stock Ownership Awards and
12 Restricted Stock grants.³² These awards were granted to APS executives and
13 management team members during the test year, resulting in the incurrence of
14 about \$4.8 million of expenses that I am recommending be disallowed.

15
16 Q. What is the purpose of the noted stock based incentives?

17 A. The stated purpose of the Long Term Incentive Plan, as discussed in a March
18 22, 2006-dated PWCC prospectus, is as follows:³³

19 The Plan’s goals are to promote the success and enhance the value
20 of Pinnacle West Capital Corporation (the Company”) **by linking**
21 ***your personal interests to those of our shareholders*** by providing
22 you with an incentive for outstanding performance. The Plan is

³¹ Per Company’s response to UTI-1-76 (g) total variable incentive compensation expense in the test year was \$21,727,033. However, the Company voluntarily eliminated Officers’ variable incentive compensation in the amount of \$3,895,147, leaving \$17,831,886 of remaining cash based test year variable incentive compensation within the Company’s proposed test year cost of service that Staff is not objecting to.

³² See APS responses to Staff Data Request No. UTI-1-83.

³³ See APS response to Staff Data Request No. UTI-1-83, attachment APS09850

1 further intended to provide flexibility to the Company to choose
2 among a broad range of awards to create appropriate incentive
3 arrangements that allow the Company to attract, motivate, and
4 retain the services of employees upon whose judgment, interest,
5 and special effort the successful conduct of the Company's
6 operation is largely dependent. (*emphasis added*)
7

8 Notably, these incentive compensation programs are driven by the financial
9 performance of Pinnacle West, rather than performance criteria directly linked
10 to customer service, employee safety, cost reductions or utility operational
11 achievements.
12

13 Q. Please further describe the mechanics of the cash-based incentive compensation
14 programs that resulted in expenses recorded during the test period that you are
15 *not* proposing to eliminate.

16 A. In 2004 and 2005, an annual cash bonus Variable Incentive Plan ("VIP") was
17 effective for Pinnacle West and subsidiary company employees that consisted of
18 two primary components: (1) a Company plan and (2) various Business Unit
19 plans. Cash bonuses payable under the VIP were established for different
20 employee groups in a range of specified percentages relative to salary levels or a
21 bonus pool established for particular groups. The following Table E generally
22 summarizes plan parameters for various employee groups that were in effect for
23 2005, with more complex plan details for some groups simply noted as
24 "complex" where plan terms were not conducive to this summarization:

Table E

	<u>Company Earnings Plan</u>		<u>Business Unit Plan</u>	
	<u>\$ Millions</u>	<u>Payout %</u>	<u>Indicators</u>	<u>Payout %</u>
APS Var. Incentive Plan	\$250-310	0% - 3%	various	0% - 3%
PVNGS Var. Incentive	\$250-310	0% - 1.8%	various	0% - 4.3%
Shared Services	\$250-310	0% - 3%	various	0% - 3%
Management Incentive	\$250-310	0% - 7.5%	various	0% - 7.5%
Senior Management	\$250-310	0% - 15%	various	0% - 15%
Officer Incentives	\$250-310	0% - range	various	Various 0% -
Attorney Incentives	\$250-310	0% - 7.5%	various	7.5%
Power				
Marketing/Trading		Complex	complex	complex
Nuclear Safety Plan		Complex	complex	complex
Nuclear Outage Plan		Complex	complex	complex
Fossil Incentive Plans		Complex	complex	complex

Note: For some groups, after the threshold earnings level of \$250 million is met, if total customer satisfaction surveys achieve greater than 44% "very satisfied" an additional one percent is added. Further, if the total customer survey achieves greater than 90% "satisfied and very satisfied" an additional one percent is added, to a maximum payout of five percent.

Source: UTI-1-76

2
3 According to the terms of this plan, the funding of the "Company Plan"
4 component of the 2005 VIP is conditioned upon Pinnacle West consolidated
5 earnings reaching the \$250 million threshold target level, with amounts payable
6 under this portion of the incentive plan driven by the achievement of earnings
7 above the threshold level. The Business Unit Plan component involved the
8 establishment of Critical Success Indicators tailored to the responsibilities and
9 goals of the individual business units, which are simply noted as "various"³⁴ on
10 Table E above. Examples of Critical Success Indicators generally include:
11 minimization of recordable injuries, achievement of targeted cost levels,

³⁴ See APS response to Staff Data Request No. UTI-1-76

1 equipment reliability and availability target achievements, outage
2 minimizations, and various other operational and financial metrics. However,
3 even the Business Unit incentives were not to be funded unless Pinnacle West
4 achieved the threshold earnings levels in calendar year 2005. In effect, the
5 Company's entire cash-based incentive program is primarily driven by Pinnacle
6 West's attainment of the minimum earnings level.

7
8 Q. What amount of incentive compensation expense, for each of the plans and in
9 total, has APS included in its test period revenue requirement?

10 A. APS' proposed test year expense includes approximately \$4.8³⁵ million of
11 stock-based incentive compensation and another \$17.8³⁶ million in cash-based
12 incentive compensation (discussed previously), resulting in total Company "as
13 adjusted" incentive compensation costs of approximately \$22.6 million.³⁷

14
15 Q. Why are you proposing to allow full recovery of the Company-proposed "as
16 adjusted" cost of the *cash-based* incentive plans, while excluding the cost
17 associated with the *stock-based* incentives expensed in the historic test period?

18 A. Even though corporate earnings also serve as a threshold or precondition to the
19 payout of cash-based incentive compensation, the Company-proposed level of
20 test year cash incentives are tied primarily to performance measures that directly
21 benefit APS consumers. In contrast, the stock-based incentives are entirely

³⁵ See APS response to Staff Data Request No. UTI-1-87, attachment APS09852

³⁶ See APS response to Staff Data Request No. UTI-12-298.

³⁷ Amounts before allocation to regulated retail operations.

1 driven by Pinnacle West earnings objectives that, only very indirectly, might
2 benefit consumers.

3
4 For example, the targets used to award stock-based incentives under the
5 Performance Shares Plan are based upon Pinnacle West Earnings per Share
6 (“EPS”) growth from one year to the next in relation to a comparison group of
7 electric utilities. Comparative EPS growth is not a criteria or element directly
8 considered as a cost component in establishing electric utility rates. In and of
9 itself, efforts to enhance EPS growth may not be consistent with the interests of
10 utility customers or reasonable pricing for the regulated business, where
11 changes in the level of rate base assets and the cost of capital are more directly
12 relevant to earnings achievable by the utility.

13
14 Therefore, as a matter of regulatory policy, I believe it is unwise to encourage
15 incentive compensation programs that are entirely or even primarily driven by
16 earnings achievements or total return to shareholders vis-à-vis allowing
17 recovery of such plan costs through regulated utility rates. “Superior,” “above
18 authorized,” “exceeding peers,” or “above targeted” earnings can sometimes be
19 achieved or influenced by short term management decisions that, while
20 temporarily boosting earnings, may not encourage the development of safe and
21 reliable service at the lowest long term achievable costs.

1 For instance, some maintenance may be deferred temporarily – thereby boosting
2 earnings. But deferral of maintenance can lead to safety concerns or higher
3 subsequent “catch-up” costs. Additionally, incentive compensation based on
4 achievement of earnings can lead to exaggerated or aggressive rate filings
5 which, under a best case scenario leads to extra audit and litigation work, and
6 under a worst case scenario leads simply to unnecessarily high utility rates. In
7 short and in sum on this point, rate recovery of incentive compensation that is
8 based entirely upon earnings or stock performance is simply bad regulatory
9 policy. As noted within the quote from the PWCC prospectus, the stated
10 purpose of the Company’s stock based incentive compensation plan is to “to
11 promote the success and enhance the value of Pinnacle West Capital
12 Corporation (the Company”) *by linking your personal interests to those of our*
13 *shareholders* by providing you with an incentive for outstanding performance.”

14
15 Accordingly, I am recommending the full disallowance of the Company’s stock
16 based incentive compensation plan that is entirely earnings driven and
17 shareholder aligned while accepting the Company-proposed level of cash based
18 incentive compensation that includes the achievement of goals that are customer
19 oriented toward lowering costs, increasing reliability, or improving customer
20 service and satisfaction.

21
22 Q. Will a “disallowance” of stock based compensation necessarily lead to a cost
23 that must be absorbed by PWCC’s shareholders?

1 A. No. The stock based compensation is dependent upon achievement of earnings
2 that may or may not be realized. Thus, if earnings targets are not achieved,
3 awards may not be granted – or perhaps only granted in part. Conversely, if
4 above-targeted earnings are achieved, a good argument could be made that it is
5 shareholders – and not ratepayers – that should pay for such costs inasmuch as it
6 is the shareholders who have primarily benefited from the achievement of the
7 targeted earnings.

8

9 I would also point out that if the threshold earnings established for the cash
10 based incentive compensation are not met, and ultimately little or no cash based
11 incentive compensation is awarded, ratepayers will nonetheless continue to pay
12 within retail rates the test year adjusted level of cash based incentive
13 compensation considered within the development of retail rates being
14 established within this proceeding.

15

16

17 **LOBBYING EXPENSES (Schedule C-15)**

18 Q. Please discuss your next adjustment to test year operating expense.

19 A. The adjustment reflected on Schedule C-15 eliminates test year above-the-line
20 charges for lobbying expense.

21

22 Q. Are lobbying costs generally included within the development of utility
23 companies' cost of service?

1 A. No. I do not know of any regulatory jurisdiction that regularly or even
2 occasionally allows recovery of lobbying costs in rates. Pursuant to the Federal
3 Energy Regulatory Commission's ("FERC") Uniform System of Account
4 ("USOA"), lobbying costs are supposed to be recorded within the "below-the-
5 line" Account No. 426.4 where there is a presumption of non-recovery from
6 ratepayers.

7
8 Q. Please explain your previous answer wherein you state that there is a
9 "presumption of non-recovery from ratepayers" when lobbying costs are
10 properly recorded within Account No. 426.4.

11 A. FERC Account No. 426 has several subcomponents to capture "miscellaneous
12 expense items which are nonoperating in nature." Examples of nonoperating
13 expenses recorded in Account 426 include payments and donations for
14 charitable, social or community welfare purposes; penalties or fines for
15 violation of regulatory statutes – as well as expenditures for the "purpose of
16 influencing public opinion with respect to the election or appointment of public
17 officials, referenda, legislation, or ordinances." While the FERC Uniform
18 System of Accounts does not use the word "lobbying" when discussing charges
19 to be recorded within Account No. 426.4, in my experience the quoted phrase
20 "influencing public opinion" has been routinely interpreted by utility regulators
21 to include all lobbying costs.

22

1 Further, the FERC Uniform System of Accounts instructions for Account No.
2 426 also state, in part:

3 The classification of expenses as nonoperating and their
4 inclusion in these accounts is for accounting purposes. It does
5 not preclude the Commission consideration of proof to the
6 contrary for ratemaking or other purposes.
7

8 On the income statement, Account No. 426 is located *below the* utility net
9 *operating income line*. Typically, only utility *operating* revenues and expenses
10 are considered within a cost of service determination. Non-operating revenues
11 and expenses recorded "below-the-line" are typically *not* included within the
12 development of retail or wholesale rate determinations. Thus, while the FERC
13 USOA *accounting requirement* to record lobbying expenses in below-the-line
14 account 426 are not binding for ratemaking purposes, it has been my
15 observation in the various jurisdictions that I have worked in that there is a
16 presumptive ratemaking disallowance for charges recorded to this below-the-
17 line account.
18

19 Q. Please explain the rationale for disallowing recovery of lobbying costs.

20 A. The potential detriment to ratepayers and other constituents that could occur if
21 utilities were effectively encouraged to lobby vis-à-vis the recovery of lobbying
22 costs within utility rates could be significant. With the unique monopoly
23 powers that utilities enjoy in providing "essential services" within exclusive
24 certificated service territories, the potential for abuse through promotion of
25 unfair or unnecessary legislation is obvious. This statement is not to suggest or

1 imply that all lobbying efforts of utility companies – funded by their
2 shareholders – are detrimental to ratepayers or other constituents. Indeed,
3 viewed in isolation, enactment of certain specific utility-backed legislation has,
4 no doubt, been beneficial to ratepayers in Arizona. However, it is virtually
5 impossible to know at what “cost” the achievement of even the “pro-consumer”
6 legislation was accomplished.

7
8 Q. Did APS record lobbying expenses to Account No. 426.4 during the historic test
9 year?

10 A. APS recorded some lobbying costs to Account No. 426.4, and those charges were
11 *not* included within its proposed test year cost of service. However, APS
12 charged a number of its lobbying efforts to above-the-line administrative and
13 general expense accounts that it did not adjust for cost of service ratemaking
14 purposes. For reasons stated, I am proposing that all lobbying expenses
15 recorded above-the-line be eliminated from the adjusted test year cost of
16 service. As noted, test year lobbying expenses have been eliminated on
17 Schedule C-15.

18
19 Q. Do you have any other recommendations regarding this issue?

20 A. Yes. APS should be directed to record all lobbying efforts to FERC USOA
21 Account No. 426.4. My understanding is that APS is already required to follow
22 the FERC USOA, and accordingly, arguably this specific directive should not
23 be required. Inasmuch as APS does not appear to be fully following this

1 accounting guideline, I would recommend that the ACC specifically require
2 APS to record all lobbying costs to Account No. 426.4.

3
4 Q. Would a requirement to record lobbying costs below-the-line for accounting
5 purposes be binding for ratemaking purposes?

6 A. No. APS would be free to request cost of service recognition for lobbying
7 efforts. However, if costs are appropriately recorded below-the-line it would
8 require a specific adjustment to utility operating income to achieve rate recovery
9 of specifically identified lobbying costs. This accounting requirement would
10 ensure that the issue was highlighted for review by rate auditors. Rate auditors
11 are reliant upon proper accounting to assist in the rate review process. Notably,
12 rate auditors rely upon the fact that utilities are properly recording a number of
13 non-recoverable nonoperating expenses – including lobbying costs – within
14 below-the-line Account No. 426.

15
16
17 **ISFSI EXPENSE (Schedule C-16)**

18 Q. Please provide your understanding of the Company's proposal regarding
19 recovery of Independent Spent Fuel Storage Installation ("ISFSI") expense.

20 A. ISFSI is a dry storage facility for spent nuclear fuel constructed at the
21 Company's Palo Verde Generating Station. The fuel pools where the spent
22 nuclear fuel is currently stored will soon reach their maximum capacity.
23 Because the U.S. Department of Energy has been delayed in siting and

1 constructing permanent spent nuclear fuel storage facilities, the Palo Verde
2 plant is required to construct an interim storage facility where spent nuclear fuel
3 can be stored until DOE-funded permanent storage can be constructed.

4 The need for the interim storage facilities has been known for a number of
5 years. Pursuant to a 1999 settlement, APS' was permitted to defer ISFSI costs
6 within a regulatory asset account for later recovery from ratepayers. In APS'
7 2003 rate case, the Company sought, and ultimately the ACC approved,
8 recovery of previously deferred ISFSI costs. Additionally, the prior rate
9 settlement provided for recovery of *ongoing* ISFSI cost related to current
10 nuclear fuel burns. The basis for recovery of ISFSI costs previously deferred, as
11 well as "ongoing" ISFSI expense to be included within base rates for current
12 nuclear burns, was a study undertaken by TLG Services, Inc. in February 2002.

13
14 In the current case, APS is again posting an ISFSI adjustment. The order from
15 the prior rate case (Decision No. 67744 from Docket No. E-01345A-03-0437)
16 did not become effective until April 1, 2005. Thus, the test year ending
17 September 30, 2005 only reflects one-half of the annual amortization level of
18 deferred ISFSI costs that was approved in the prior docket. Therefore, the
19 Company's ISFSI adjustment in this case, in part, reflects the "annualization" of
20 amortization expense related to recovery of ISFSI deferrals approved in the
21 prior case. However, additionally, the Company proposes to reflect incremental
22 "ongoing" ISFSI expense as well as incremental ISFSI amortization expense
23 resulting from the TLG Services, Inc. study that was updated in 2004. Also, the

1 prior case settlement only calculated and considered deferrals then expected
2 through June 30, 2004. The Company's proforma ISFSI amortization expense
3 adjustment also considers additional deferrals following the June 30, 2004
4 cutoff employed in the last case through December 30, 2006 (i.e., the
5 approximate effective date for rates being developed within this proceeding).
6

7 Q. Please provide additional detail regarding the recovery of deferred ISFSI costs
8 approved in the prior APS case versus what is being requested by APS in the
9 current case.

10 A. The Commission may recall that in the last case it issued an order approving
11 APS' request to recover over a five-year period deferred ISFSI cost estimated to
12 be attributable to pre-shutdown activities, while ISFSI cost deferred in prior
13 periods estimated to be attributable to post-shutdown periods were to be
14 recoverable over the license life of Palo Verde Units 1 and 3, and over the term
15 of the sale/leaseback agreement for Unit 2. The estimates for costs attributable
16 to pre- versus post-shutdown activities were derived from a TLG Services, Inc.
17 study issued in 2002. In addition to providing for recovery of ISFSI costs
18 related to previously burned nuclear fuel through reflection of amortization
19 expense, the settlement also provided for recovery of "ongoing" ISFSI costs
20 associated with "ongoing" or normalized nuclear fuel burns.

21
22 The 2004 TLG Services, Inc. study not only updated the projected *total* ISFSI
23 costs expected to be incurred, but also provided a new estimated *split* between

1 pre- and post-shutdown activities. There was a fairly significant increase in
2 *total* overall projected ISFSI costs, but also, there was a significant shift in
3 projected ISFSI costs between pre- and post-shutdown activities. Specifically,
4 the 2004 TLG study estimated that the pre-shutdown activities would represent
5 88.3% of total ISFSI costs while the post-shutdown activities would represent
6 11.7% of total ISFSI costs. By comparison, in the 2002 TLG study it was
7 estimated that pre-shutdown activities would be 73.9% of total ISFSI costs
8 while post-shutdown activities would be 26.1% of total ISFSI costs.

9
10 In the current case the Company continues to recommend recovery of deferred
11 ISFSI costs attributable to pre-shutdown activities over five years and recovery
12 of deferred ISFSI costs attributable to post-shutdown activities over the longer
13 life-of-plant/life-of-lease amortization schedule. The Company's adjustment for
14 ISFSI amortization expense in this case is large, in part, because of a fairly
15 significant increase in estimated overall ISFSI costs, but also because of the
16 significant shift in percentages from post- to pre-shutdown activities between
17 the two TLG studies. Stated more succinctly, a part of the increase in ISFSI
18 amortization expense being requested results from the shift in estimated ISFSI
19 from post-shutdown activities that were being amortized on a much longer life-
20 of-plant/life-of-lease amortization schedule to pre-shutdown activities that are
21 being recovered on a much shorter five-year amortization schedule.

22
23 Q. Are you in agreement with this Company adjustment?

1 A. No. While I have accepted the majority of the Company's proposed test year
2 adjustment, certain relatively minor modifications to the Company's proposal
3 are required. The ISFSI adjustment I am sponsoring is found on Schedule C-16.

4
5 Q. Please explain.

6 A. There are three components to my ISFSI adjustment. First, the Company
7 calculated the amount of ISFSI costs that has been or is expected to be deferred
8 between the cut off period considered in the prior case (June 30, 2004) and the
9 end of the historic test year (September 30, 2005). Further, the Company split
10 its deferral estimate into pre- and post-shutdown activities based upon the 2004
11 updated TLG study. The Company's ISFSI adjustment includes a calculation to
12 provide for recovery of ISFSI costs deferred subsequent to the cutoff period
13 utilized in the prior case related to pre-shutdown activities over a five-year
14 period. However, the Company's ISFSI adjustment fails to consider and
15 include any additional amortization expense associated with incremental ISFSI
16 cost related to post-shutdown activities that were also deferred during this same
17 June 30, 2004-through-September 30, 2005 time period. Thus, one element of
18 my proposed adjustment picks up added amortization expense related to deferral
19 of ISFSI costs occurring between June 30, 2004 and September 30, 2005
20 associated with post-shutdown activities.

21
22 Second, in a separate calculation, APS considers expected ISFSI deferrals to be
23 recorded between the end of the historic test year (September 30, 2005) and the

1 approximate effective date of rates resulting from this proceeding (January 1,
2 2007). Once again, APS' adjustment includes a five-year amortization for
3 incremental ISFSI costs related to pre-shutdown activities, but it fails to include
4 the amortization for changes in deferral of post-shutdown costs. Because of the
5 updated 2004 TLG study's conclusion that a lower percentage of ISFSI costs
6 will relate to post-shutdown activities, ISFSI post-shutdown costs are actually
7 estimated to decline from previous projections. Or in other words, between the
8 end of the historic test year (September 30, 2005) and the approximate rate
9 effective period (January 1, 2007), APS now expects the post-shutdown deferral
10 balance to decline. Accordingly, consistent with the prior rate settlement and
11 rate order, APS should be required to amortize the *reduction* in the post-
12 shutdown deferral balance expected to occur between September 30, 2005 and
13 January 1, 2006 over a five-year period.

14
15 Finally, regarding the "ongoing" ISFSI costs to be collected in rates related to
16 the current burn of nuclear fuel, APS has captured within its adjustment the
17 *increase* in pre-shutdown costs based upon the updated 2004 TLG study, but
18 has ignored the *net decrease* in post-shutdown costs derived from the same
19 updated 2004 TLG study. For ongoing post-shutdown ISFSI costs APS
20 continues to propose to reflect the *higher* estimate derived from the outdated
21 2002 TLG study. Thus, the third element of my ISFSI adjustment is calculated
22 to reflect the *reduced* ongoing ISFSI costs as estimated within the updated 2004
23 TLG study.

1 Q. Do you understand why the Company's ISFSI adjustment relies, in part, upon
2 the updated 2004 TLG study, but also ignores portions of the updated estimates
3 included within the 2004 TLG study for other ISFSI components?

4 A. In addition to updating ISFSI costs, the noted 2004 TLG study estimated *overall*
5 Palo Verde decommissioning costs. For reasons I do not fully understand, the
6 Company elected *not* to update its overall decommissioning cost study, but only
7 the ISFSI costs derived from the 2004 TLG study. According to the Company,
8 monies collected for ISFSI post-shutdown activities are being contributed to a
9 qualified external trust. Further, such contributions to the decommissioning
10 trust for post-shutdown activities are tax deductible to APS so long as they
11 remain "qualified" by being collected pursuant to regulatory authority (i.e.,
12 specific ACC authorization). Since APS is not proposing to change retail rates
13 based upon the *overall* updated decommissioning cost estimates included within
14 the 2004 TLG study, APS may believe it is required to continue collecting in
15 rates – and contributing to the decommissioning fund – post-shutdown ISFSI
16 activity costs based upon the 2003 rate case order. Or in other words, there may
17 be a belief by the Company that it needs to continue to making contributions to
18 the trust for post-shutdown ISFSI activities based upon the prior rate case
19 funding levels in order to ensure that the trust remains "qualified" for IRC
20 purposes – and that all contributions to the trust remain tax deductible.

21

22 Q. Does the possible loss of a deduction for contributions to the external
23 decommissioning trust concern you?

1 A. No. I would suggest that APS continue to make contributions to the trust for
2 post-shutdown ISFSI activities based upon the prior rate case findings.
3 However, I would simply suggest that the difference between ongoing post-
4 shutdown ISFSI cost determined to be reasonable in the last case and the
5 ongoing post-shutdown ISFSI cost determined to be reasonable in the current
6 case (\$324,000) be recorded as a reduction to the otherwise-calculated ongoing
7 pre-shutdown costs for which there are no IRC funding requirements or other
8 restrictions. In so doing, overall ongoing ISFSI costs will be based upon the
9 latest TLG study even though the *distribution* between pre- and post-shutdown
10 activities will be somewhat different than suggested by the updated TLG study
11 – at least until some future rate case wherein presumably updated TLG studies
12 and rates will again be fully synchronized.

13
14 Q. The adjustments to the Company's ISFSI proposal that you have described are
15 quite detailed and complex. Can you summarize the conceptual exception that
16 you take to the Company's calculation?

17 A. As previously noted, the updated 2004 TLG study predicts an overall increase in
18 ISFSI costs from that projected within the 2002 study. Further, the 2004 study
19 predicts a fairly significant shift in ISFSI expenditures from post-shut down
20 activities that have a relatively long amortization period to pre-shutdown
21 activities that have only a five-year amortization period. In essence, APS' rate
22 case adjustment incorporates the higher overall ISFSI estimate, and the shift to
23 pre-shutdown activities that have the shorter five-year amortization period.

1 What APS' ISFSI adjustment fails to capture, however, is the reduction in costs
2 attributed to lower post-shut down activities from that estimated in the 2002
3 TLG study. For the most part, my proposed adjustment simply captures the
4 admittedly-small reduction in costs for post-shutdown activities that were
5 ignored in APS' adjustment. In my opinion, it would be unfair to only reflect in
6 new rates those elements of the updated 2004 TLG study that have risen from
7 previous estimates while ignoring those elements that have actually declined
8 from the earlier estimates.

9
10
11 **PROPERTY TAX EXPENSE (Schedule C-17)**

12 Q. Are you proposing any adjustment to APS' proposed level of property tax
13 expense?

14 A. Yes. On Schedule C-17 I propose to eliminate that portion of APS' proforma
15 property tax adjustment that is calculated to capture a property tax increase
16 anticipated to occur in 2007. More specifically, one element of APS' proposed
17 property tax adjustment is designed to capture the statutory phase-in of
18 increases in property taxes associated with the former PWEC units. While it is
19 probable at this point in time that some increased property tax related to these
20 production facilities will occur pursuant to statute, selective reaching for post
21 test year changes occurring so far beyond the end of the test year will cause a
22 mismatch in cost-of-services revenues, expenses and rate base. Accordingly, I
23 am proposing that that portion of the APS property tax adjustment attributable

1 to anticipated 2007 phased-production-plant-related increases be eliminated
2 from the test year cost of service.

3
4 **GENERATION PRODUCTION INCOME TAX DEDUCTION**
5 **(Schedule C-18)**

6
7 Q. APS witness Mr. Chris Froggatt has proposed an income tax adjustment to
8 reflect additional tax deductions, along with attendant income tax savings,
9 resulting from the American Jobs Creation Act. Are you in agreement with Mr.
10 Froggatt's calculation and ultimately the adjustment that he posts?

11 A. I am in agreement with Mr. Froggatt's approach to developing the additional tax
12 deductions that should be generated as a result of passage of the American Jobs
13 Creation Act. That said, Mr. Froggatt undertook his calculation based upon
14 language contained within *proposed* Treasury Regulations that was providing
15 guidance as to the intended application of the American Jobs Creation Act
16 available at the time APS filed its case. Pursuant to those *proposed* Treasury
17 Regulations, the additional production function deductions were not expected to
18 be available for the operations of generating facilities that were less than 50%
19 owned by a given utility taxpayer. APS owns less than 50% interest in a number
20 of generating units. In fact, APS owns less than 50% interest in the majority of
21 its generation investment. Thus, the noted ownership requirement significantly
22 limited the incremental production deduction that would otherwise be available
23 under the recently passed tax act. Accordingly, relying upon the *proposed*
24 Treasury Regulations, APS calculated that it would only receive approximately

1 30% of the production deduction it otherwise would receive absent the 50%
2 ownership requirement.

3
4 Subsequent to the time that the Company prepared its direct testimony, final
5 Treasury Regulations regarding the American Jobs Creation Act have been
6 issued. The original 50% ownership requirement included within the proposed
7 Treasury Regulations was *not* included within the final Treasury Regulations.
8 Accordingly, it is appropriate to recalculate the additional production
9 deductions that should be available based upon *all* of APS' ownership of
10 generation facilities. It is my understanding that APS fully agrees with the
11 propriety of such a recalculation.

12
13 Q. Are there any other revisions required to the APS calculation of additional
14 production function deductions?

15 A. The additional production deductions are a function of production income.
16 When calculating the new production function deductions resulting from the
17 American Jobs Creation Act, APS started with an assumption that it would
18 receive the overall and common equity return that it is requesting in this case.
19 Since Staff is recommending a lower equity and overall return than APS is
20 requesting, it is necessary to revise the original APS calculation so that it is
21 properly synchronized with the return that Staff is recommending.

1 Also, the additional production function deductions are being phased in over the
2 period 2005 through 2010. For 2005 and 2006 the deduction starts at three
3 percent of qualified production activities income. For 2007 through 2009 the
4 deduction rises to six percent, and for 2010 and later years the deduction rises to
5 nine percent. APS prepared its production tax credit adjustment by considering
6 the 2007-2009 deduction percentage of six percent. Because Staff is generally
7 recommending that cost of service component quantifications be limited to only
8 a few significant components occurring through 2006, I am proposing to reflect
9 the production tax credit with the 2006 three percent limitation.
10

11 Q. Does Schedule C-18 reflect the calculations and adjustment necessary to 1)
12 remove the impact of the 50% ownership requirement, 2) synchronize the
13 computations to reflect Staff's proposed overall and common equity return, and
14 3) reflect the three percent deduction limitation in effect for 2006?

15 A. Yes. I would again emphasize that I am in conceptual agreement with the
16 Company's approach to calculating savings stemming from the recently enacted
17 American Jobs Creation Act. The changes I have undertaken are only to
18 consider the impact of the final Treasury Regulations that were not available to
19 APS when it filed its case *and* to synchronize the calculation for Staff's
20 proposed return recommendation.
21
22
23

1 **INTEREST SYNCHRONIZATION (Schedule C-19)**

2 Q. Please discuss your next adjustment to APS' proforma level of income tax
3 expense.

4 A. The adjustment shown on Schedule C-19 is undertaken to synchronize the
5 interest deduction for consideration in the development of Staff's cost of service
6 income tax expense with the jurisdictional rate base and weighted cost of debt
7 being proposed or recommended by various Staff witnesses. This adjustment,
8 which is routinely calculated and adopted by regulatory commissions in utility
9 rate cases, is derived by multiplying Staff's proposed retail jurisdictional rate
10 base times the weighed cost of debt included within Staff's development of the
11 overall cost of capital. To the extent this Commission may adopt a different rate
12 base or cost of capital than that being proposed by the Utilities Division Staff, it
13 would be appropriate to revise this calculation or adjustment for the return and
14 rate base found reasonable by the ACC

15
16
17 **FEDERAL AND STATE INCOME TAX EXPENSE (Schedule**
18 **C-20)**

19
20
21 Q. Please discuss your final adjustment to APS' proposed level of income tax
22 expense.

23 A. I would describe the adjustment found on Schedule C-20 as a *correcting*
24 calculation to the APS-proposed level of cost of service income tax expense.
25 By way of background, most accountants can agree to the appropriate

1 *conceptual* development of cost-of-service allowable income tax expense³⁸.

2 However, the mathematical or mechanical calculation of an appropriate test year
3 income tax expense adjustment can become quite complicated – particularly
4 when addressing an historic test year that spans two calendar years that may
5 each include unique or non-recurring tax accrual entries.

6
7 I requested in discovery what is commonly referred to as a “top down” cost-of-
8 service income tax expense calculation that is designed to determine whether,
9 after considering all tax-related as well as non-tax adjustments, income tax
10 expense included within the “as adjusted” cost of service is properly
11 synchronized with the “as adjusted” utility operating income as well as an
12 ongoing level of other permanent book and tax differences. As a result of a
13 series of discussions and exchanges of data with the Company, I am of the
14 opinion that a problem exists in the Company’s development of its proposed “as
15 adjusted” test year cost of service income tax expense – though no specific error
16 in the Company’s calculation or logic has thus far been identified.

17
18 Q. If you were unable to determine the specific problem in the Company’s
19 calculation, how then are you able to propose the “correcting” adjustment on
20 Schedule C-20?

³⁸ There can be conceptual differences in cost of service determination of income tax expense regarding *normalization* versus *flow through* accounting, the appropriate composite federal or state income tax rate, or the appropriate turnaround amortization period for previously deferred items. Once those conceptual differences are agreed upon, the cost of service income tax expense calculation should become mathematical or mechanical in nature.

1 A. I am proposing an adjustment based upon a "top down" calculation that utilized
2 estimated 2006 permanent book/tax differences and other income tax credits.
3 Through discussions with APS rate, accounting and tax personnel, I am of the
4 opinion that the Company agrees with this approach as well as the amounts I
5 have used to calculate the adjustment on Schedule C-20. In other words, I
6 believe it is a moot point that no specific "error" was found regarding the series
7 of calculations that APS undertook to arrive at its initial cost-of-service income
8 tax adjustment.

9

10 A. Yes.

11 Q. Does that conclude your direct testimony?

12 A. Yes, it does.

**ATTACHMENTS OF
JAMES R. DITTMER**

ARIZONA PUBLIC SERVICE COMPANY
CASH WORKING CAPITAL REQUIRED FOR OPERATING EXPENSES - LEAD LAG STUDY
TWELVE MONTHS ENDED SEPTEMBER 30, 2005

LINE	DESCRIPTION	AMOUNT	REVENUE LAG DAYS	EXPENSE LAG DAYS	NET LAG DAYS	CWC FACTOR	WORKING CAPITAL REQUIREMENT
		(1)	(2)	(3)	(4)	(5)	(6)
1	FUEL FOR ELECTRIC GENERATION:						
2	COAL	200,856,342	36.95027	32.36664	4.58363	0.01256	2,522,756
3	NATURAL GAS	237,557,927	36.95027	44.25857	-7.30830	-0.02002	(4,755,910)
4	FUEL OIL	1,077,082	36.95027	32.34060	4.60967	0.01263	13,604
5	NUCLEAR:						
6	AMORTIZATION	34,445,413	36.95027	0.00000	36.95027	0.10123	3,486,909
7	SPENT FUEL	7,336,099	36.95027	76.35359	-39.40333	-0.10795	(791,932)
8	TOTAL NUCLEAR FUEL	<u>41,781,512</u>					<u>2,684,977</u>
9							
10	TOTAL FUEL	<u>481,272,863</u>					<u>475,427</u>
11							
12	PURCHASED POWER	1,313,764,296	36.95027	38.15020	-1.19994	-0.00329	(4,322,285)
13	TRANSMISSION BY OTHERS	14,391,245	36.95027	33.69389	3.25638	0.00892	128,370
14	TOTAL PURCHASED POWER & TRANSMISSION	<u>1,328,155,540</u>					<u>(4,193,915)</u>
15							
16	TOTAL FUEL AND PURCHASED POWER	<u>1,809,428,404</u>					<u>(3,718,488)</u>
17							
18	OTHER OPERATIONS & MAINTENANCE:						
19	PAYROLL	240,714,447	36.95027	15.00192	21.94835	0.06013	14,474,160
20	INCENTIVE	8,653,091	36.95027	214.50000	-177.54973	-0.48644	(4,209,209)
21	PENSION AND OPEB	38,986,000	36.95027	77.71371	-40.76344	-0.11168	(4,353,956)
22	EMPLOYEE BENEFITS	26,995,515	36.95027	20.35895	16.59132	0.04546	1,227,216
23	PAYROLL TAXES	18,118,131	36.95027	21.78589	15.16438	0.04155	752,808
24	MATERIALS & SUPPLIES	53,466,114	36.95027	24.22000	12.73027	0.03488	1,864,898
25	FRANCHISE PAYMENTS	11,986,402	36.95027	52.83966	-15.88940	-0.04353	(521,768)
26	VEHICLE LEASE PAYMENTS	3,169,771	36.95027	7.43789	29.51238	0.08086	256,308
27	RENTS	6,776,038	36.95027	-33.48601	70.43627	0.19298	1,307,640
28	PALO VERDE LEASE	45,900,681	36.95027	47.31849	-10.36823	-0.02841	(1,304,038)
29	PALO VERDE S/L GAIN AMORT	(4,575,722)	36.95027	0.00000	36.95027	0.10123	(463,200)
30	INSURANCE	4,639,562	36.95027	0.00000	36.95027	0.10123	469,663
31	OTHER	119,131,971	36.95027	35.39000	1.56027	0.00427	508,694
32	TOTAL	<u>573,962,000</u>					<u>10,009,216</u>
33							
34	DEPRECIATION & AMORTIZATION	321,525,565	36.95027	0.00000	36.95027	0.10123	32,548,033
35	AMORT OF ELECTRIC PLT ACQ ADJ	0	36.95027	0.00000	36.95027	0.10123	0
36	AMORT OF PROP LOSSES & REG STUDY COSTS	(2,564,492)	36.95027	0.00000	36.95027	0.10123	(259,604)
37	TOTAL	<u>318,961,073</u>					<u>32,288,429</u>
38							
39	INCOME TAXES:						
40	CURRENT:						
41	FEDERAL	59,824,326	36.95027	58.95000	-21.99973	-0.06027	(3,805,612)
42	STATE	16,379,288	36.95027	58.95000	-21.99973	-0.06027	(987,180)
43	DEFERRED	77,758,889	36.95027	0.00000	36.95027	0.10123	7,871,532
44	TOTAL	<u>153,962,503</u>					<u>3,278,740</u>
45							
46	OTHER TAXES:						
47	PROPERTY TAXES	123,403,653	36.95027	211.94223	-174.99196	-0.47943	(59,163,413)
48	SALES TAXES	158,240,555	16.69615	40.21000	-23.51385	-0.06442	(10,193,857)
49	FRANCHISE TAXES	18,920,381	16.69615	52.83966	-36.14352	-0.09902	(1,873,496)
50	TOTAL OTHER TAXES	<u>300,564,589</u>					<u>(71,230,766)</u>
51							
52	TOTAL	<u>3,156,878,568</u>					<u>(29,372,869)</u>

Mountain States Telephone and Telegraph Company

[Decision 53849; Page 18; Docket No. E-1051-83-035; December 22, 1983]

Needless to say, the primary discrepancy between Staff and Mountain States came in the area of cash working capital. **Both parties utilized a modified "formula" method.** The Commission has on several occasions indicated the numerous problems associated with the "formula" method of determining cash working capital. See Decision Nos. 53174 (August 11, 1982), 53612 (June 15, 1983), and 53665 (July 27, 1983). **Mountain States should consider itself forewarned that no allowance for cash working capital will henceforth be permitted to Mountain States unless supported by a valid "lead-lag" study.**

In the instant matter, the Commission is bound by the record at hand. Staff and Mountain States agreed that the usual "formula" had to be modified by an allowance for the fact that Mountain States receives local service revenues in advance of rendering local service, a situation contrary to that prevailing with other types of public service corporation. Staff further adjusted the "formula" to reflect the greatly deferred payment schedule for various state and federal taxes as well as the **lag in interest payments.** Mountain States opposed both adjustments, contending that Staff was "double-dipping" since an allowance had already been made for prepaid revenue. We disagree. There is no double counting since the pre-payment of revenue and the deferral of expense are two (2) separate items. Simply because both indicate a lower cash working capital requirement does not make out a case for "double-dipping."

In Decision No. 53761, the Commission, after considerable debate by the parties therein, concluded that interest was not a proper deduction in a "lead-lag" calculation of cash working capital. Upon further analysis, we are now convinced that Decision No. 53761 was in error in that determination. To the extent that the interest payment lag contributes to the common equity return, it is subsumed in our market derived cost of common equity. Although interest is a non-operating expense, we find that this is not dispositive. **Accrued but unpaid interest represents a consumer supplied source of cash working capital and should properly be treated as such.** Any remaining difference between the Commission's determination of a reasonable allowance for cash working capital and that of Mountain States is attributable to the different level of operating and interest expense utilized in the "formula" as modified herein.

[Emphasis Added]

Mountain States Telephone and Telegraph Company

[Decision 54843; Page 27; Docket No. E-1051-84-100 et al.; January 10, 1986]

We are in no such quandary when it comes to cash working capital. **The Commission has repeatedly rejected the inclusion of non-cash items such as deferred taxes and depreciation in cash working capital. Moreover, Staff erred in its exclusion of interest expense from the calculation of cash working capital. The Commission has admittedly taken conflicting positions on this issue in previous Decisions. However, in Decision No. 53849, the Commission finally concluded that the classification of interest expense as a non-operating expense did not preclude its inclusion in a cash working capital "lead/lag" study.** Intervenor Phoenix has utilized its calculation of pro forma interest expense (derived through "interest synchronization") to reduce recommended cash working capital to a negative figure. See Phoenix Exhibit No. 2. **The concept of negative cash working capital was expressly approved by the Commission in Decision No. 53761.**

[Emphasis Added]

Arizona Public Service

[Decision 55931; Page 66; Docket Nos. U-1345-86-062, U-1345-85-367; April 1, 1988]

6. **Cash Working Capital**

As previously mentioned, APS performed a lead/lag study of its cash working capital requirements. Although this study showed a requirement of \$34,706,000, APS made no adjustment to include cash working capital in rate base. Thus, its proposed requirement is zero. APS witness Post testified that APS made this proposal to be consistent with Decision No. 55228 which held cash working capital at zero (in the absence of a lead/lag study), to minimize any Palo Verde rate increase, and to reduce the number of issues to be addressed in this case. (Ex. A-27 at 36.) Both FEA witness Miller and Staff witness Brosch recommended a negative cash working capital.

The fundamental reason for the difference between APS's calculation and those of the FEA and Staff is the treatment of "non-cash" items, such as deferred taxes and depreciation. Although the argument is somewhat more difficult to follow with respect to deferred taxes (they represent taxes which will be paid in the future), we agree with APS that depreciation accounting represents the return of a cash outlay it made at the time it acquired utility assets. Thus, use of the term "non-cash item" may be a misnomer if read literally. However, neither depreciation nor deferred taxes require the expenditure of cash at the time the expense is recorded and thereby charged to the customers. They are not "current" cash expenses. **We have repeatedly rejected the inclusion of deferred taxes and depreciation in the calculation of current cash working capital requirements. We have also finally concluded that interest expense should be included in a lead/lag study, and we have expressly approved the concept of negative cash working capital.** E.g., Mountain States Tel. & Tel. Co., Decision No. 54843 (January 10, 1986). Therefore, in this case we have used the Staff's negative cash working capital requirement of (\$46,757,000) in our rate base determination.
[Emphasis Added]

Citizens Utilities Company

[Decision 56807; Page 41; Docket No. U-1954-88-102 et al.; February 1990]

8. **Cash Working Capital**

Citizens did not include any cash working capital allowance in its OCRB and opposed the use of a lead/lag study.

With respect to the cost and benefits of a lead/lag study, the annualized intrastate cost of Citizens' study which will be reflected in rates is \$5,095. On the other hand, as a result of Citizens' study and the Staff and RUCO adjustments, our cash working capital determination is a negative \$593,514, rather than zero (which was used in Citizens' last rate case, in the absence of a lead/lag study). This rate base adjustment represents approximately \$97,500 in gross annual revenues. Thus, although for a company of Citizens' size, the benefit of a lead/lag study is not substantial, the benefit does outweigh the cost. Further, Citizens is a rapidly growing company and, with experience, the cost of preparing a lead/lag study should decline, if only because not all of the lead/lag days need to be recomputed for every study.

In Decision No. 55493, we discussed the benefits of a case-by-case approach to lead/lag studies. Citizens has not presented herein any new arguments or information which would warrant abandonment of that approach in favor of the use of a zero cash working capital requirement for Citizens (and presumably all of the larger utilities) pending completion of unnecessary and counter-productive rule making proceedings.

In summary, we agree with Staff and RUCO on the use of a lead/lag study in this proceeding and will not change our previous order requiring Citizens to prepare and include the results of a lead/lag study in its general rate applications. Further, our cash working capital adjustment to Citizens' OCRB reflects Staff's intrastate approach, **adjusted to reflect any differences in revenues and expenses** as determined hereinabove and inclusion of rate case

expense, the RUCO adjustments to the revenue and expense lags and the minimum bank and working funds balances, **and inclusion of interest expense based on our determination of Citizens' OCRB and embedded cost of debt.**
[Emphasis Added]

Southwest Gas Corporation

[Decision 57075; Page 45; Docket No. U-1551-89-102, et al.; August 31, 1990]

B. CASH WORKING CAPITAL

1. Non-Cash Items

Applicant, Staff, and RUCO relied upon lead/lag studies to calculate the cash component of the working capital allowance for the Central and Southern divisions. **The primary difference between the studies involves the treatment accorded non-cash expense items and interest expense. Staff excluded from its calculation those expenses which do not require current period cash payments, i.e., depreciation expense, deferred income tax expense, and return on equity capital, and included interest expense to capture its working capital effect although it is classified as a non-operating expense.** RUCO agrees that the non-cash items should be excluded.

Applicant contests the exclusion, but the opposition need not detain us. The Commission has repeatedly held that the determination of the cash working capital requirement does not properly encompass non-cash items. The Commission has also found that accrued but unpaid interest, as a customer-supplied source of cash working capital, is a proper deduction in the lead/lag calculation. See, e.g., Mountain States Telephone and Telegraph Company, Decision Nos. 53849 (December 22, 1983) and 54843 (January 10, 1986); APS, Decision No. 55931 (April 1, 1988); and TEP, Decision No. 55659 (October 24, 1989). Applicant has presented no arguments which persuade us to depart from this precedent.

2. Other Methodological Issues

Applicant maintains that the lead/lag methodology followed by Staff to determine cash working capital erroneously used adjusted income statement amounts rather than unadjusted test year values. As Staff witness Brosch explained, consistency requires that the income statement amounts used for purposes of the lead/lag study be synchronized with the adjusted amounts used elsewhere in the revenue requirement calculation. RUCO also used adjusted amounts in its lead/lag study.

For the reasons articulated by Mr. Brosch, the Commission will adopt the lead/lag methodology Staff followed.

3. Cash Working Capital Summary

For the Central division, the foregoing adjustments adopted by the Commission will reduce Applicant's proposed cash working capital by approximately \$9.1 million and result in a negative component of approximately \$3.9 million.

For the Southern division, the adjustments reduce Applicant's figure by approximately \$3.9 million and produce a negative cash working capital component of approximately \$2.2 million.

[Emphasis Added]

Southern Union Gas

[Decision 57396; Page 12; Docket No. U-1240-90-051; May 24, 1991]

A. **Cash Working Capital**

2. **RUCO Adjustment**

...
In its post-hearing briefs and in late-filed Ex. RUCO-9, RUCO refers to a \$161,262 reduction to cash working capital as being an adjustment remaining in dispute. According to Ex. RUCO-2, pg. 15, this "working cash adjustment reflects [Commission] precedent because it results mainly from including the lag effect of long term-bond interest, as required by the Commission in [Southwest] and previous decisions." However, **Staff's working capital adjustment, as accepted by Southern Union, already recognizes the interest on long-term debt.** RUCO has provided no explanation of whether or how its adjustment differs from that sponsored by Staff. The Commission will, therefore, reject RUCO's adjustment because it lacks foundation.
[Emphasis Added]

Southwest Gas Corporation

[Decision 57745; Page 19; Docket No. U-1551-90-322; February 28, 1992]

I. **Cash Working Capital**

In its initial filing in this case, the Company asserted a zero working capital request. Both RUCO and Staff responded by filing lead/lag studies. The Commission in Decision No. 57075 had relied upon such studies to calculate the working allowance for the Company's Central and Southern divisions and determined both were in excess of a negative \$4 million. In this case, Staff and RUCO calculated the cash working capital to be a negative \$3,734,000 and a negative \$2,408,652, respectively.

As in the previous case, Applicant was critical of Staff and RUCO's cash working capital because it did not take into consideration certain "non-cash" items such as depreciation. **As we stated in Decision No. 57075 as well as other Decisions cited therein, the calculation is for "cash working capital" and not "cash and non-cash working capital".** Similarly, as we stated in Decision No. 57075, "Applicant has presented no arguments which persuade us to depart from this precedent." Since Staff simply updated the cash working capital amount approach in Decision No. 57075, we will approve Staff's recommended cash working capital. As a result of criticism by the Company regarding Staff's adjustments to prepayments, Staff revised its calculations and reduced its negative cash working capital to \$3,680,000.
[Emphasis Added]

Southwest Gas Corporation

[Decision 58377; Page 12; Docket No. U-1551-92-253; August 13, 1993]

Working Capital

Based on its lead/lag study, the Company determined its cash working capital requirement was (\$2,513,921). This amount was then offset by \$2,339,698 of prepayments and \$1,761,907 for materials and supplies to arrive at the Company's proposed working capital of \$1,587,684. Staff proposed a reduction to the Company's cash working capital in the amount of \$1,521,237 and a reduction to prepayments in the amount of \$433,183. RUCO proposed a reduction in cash working capital in the amount of \$268,324 and a reduction to prepayments in the amount of \$883,412.

Staff was critical of the Company for using unadjusted test year values in the Company's lead/lag study in calculating cash working capital. Accordingly, Staff modified the study to include adjusted TY amounts. Staff was also critical of the Company for assigning zero lag to items amortized into expenses. According to Staff, such treatment is inappropriate because it nets a cash item with a non-cash item. Included in the Company's proposed cash working capital were the average cash balances related to working funds, petty

cash, and cash held by depository banks. Both RUCO and Staff eliminated these average cash balances from the cash working capital requirements. Staff indicated that the cash balances are funds provided by ratepayers while RUCO indicated inclusion of cash balances was not consistent with the use of lead/lag study. In response, the Company indicated the cash balances did represent stockholder funds in providing service to ratepayers. In addition, the Company indicated similar balances had been included in the Company's last five Arizona rate cases.

We generally concur with Staff's modification of the Company's lead/lag study.

However, we concur with the Company that a reasonable amount of cash-on-hand is appropriate. There has been no evidence presented to demonstrate that the Company's average cash balances are unreasonable. Accordingly, we will reject Staff and RUCO's proposed \$227,616 removal of the Company's average cash balances. Based on all the above, we find the Company's proposed cash working capital should be reduced by \$1,293,621 with a result of (\$3,807,542). ...

[Emphasis Added]

Tucson Electric Power Company

[Decision 58497; Page 26; Docket No. U-1933-93-006 et al.; January 13, 1994]

M. **Cash Working Capital**

TEP proposed a negative cash working capital ("CWC") in the amount of \$16,389,000.

Staff, RUCO, and JSA all proposed adjustments to the Company's requested CWC.

JSA recommended that if TEP is allowed to retain the net cash proceeds from its settlement agreement with Southern California Edison Company ("SCE") then TEP's CWC should be reduced by a like amount. According to JSA, this treatment should continue until ratepayers receive \$27.6 million of refunds.

In response, the Company indicated this is a "non-current" cash transaction and as such should not be included as part of CWC.

We concur with the Company. As will be more fully discussed later, the Company's shareholders bore the risk and cost of pursuing the SCE litigation and should receive 100 percent of the cash benefits.

The MSR Option gain is being amortized as a credit to retail revenues. The unamortized balance of the revenues is not included as a rate base deduction since the gain was increased to allow for an implicit carrying charge to compensate for the time value of money. According to RUCO, the amortization is a non-cash transaction which is excluded from rate base. As a result, RUCO concluded that TEP's attributing \$1.9 million of cash working capital to the MSR revenue was wrong and should be adjusted to zero.

In response, **the Company indicated it has excluded all "non-current" cash transactions. As a result, the Company excluded the MSR revenue credit as well as a number of "non-cash" expense debits.** According to the Company, the debits and credits should be treated consistently. We concur with the Company.

...

TEP deposits funds in a special account to match anticipated medical payments on claims in process. Once notified that payment is due on claims, the Company records the medical expense and reduces the balance in the special account. There were, on average, 19.3 days from the time funds are deposited in the special account until the Company is notified that payment is due on claims. The Company included the 19.3 days as part of its payment lag period of 66.62 days.

Staff deducted the 19.3 days from the payment lag period. According to Staff, the expense is incurred at the time medical services are provided and that is the date from which to measure the payment lag.

In response, the Company indicated that Staff was erroneously assuming that the ratepayers were providing cost free funding of medical expenses. TEP asserted it is Company funds that are being used to fund the medical expenses. As a result, TEP requested Staff's adjustment be denied.

We concur with Staff. The proper payment lag time should be measured from the date the expense is incurred.

Staff proposed to measure the expense lag used in the CWC study from the date an expense is incurred by the Company. The Company objected to Staff's approach and argued the expense lag should be based on the date the cost of service is recorded. Although TEP disputed Staff's concept, the Company indicated it could agree as long as Staff utilized the same concept for both revenue recovery and expense payment lags.

In response, Staff indicated that the revenue lag is not necessarily affected by the expense lag. According to Staff, the revenue lag is measured from the date service is provided to the customer. We concur with Staff.

[Emphasis Added]

Citizens Utilities Company

[Decision 60172; Page 19; Docket No. E-1032-95-417 et al.; May 7, 1997]

E. Cash Working Capital

Both Staff and RUCO proposed adjustments to the Company's cash working capital, a number of which were accepted by the Company, including adjustments to expense lead or lag days with salaries and wages, pumping power expense, administrative office expense, insurance, injuries and damages expense, and other taxes. **The Company also accepted inclusion of interest expense in the lead lag study at a 90-day lag** and also removed preliminary survey and investigation ("PS&I) charges from the working capital balance. Staff and RUCO agree that the revenue lag should be reduced by one day to reflect the Company's new lock box program which will allow customers to pay their bills through the bank rather than remitting them directly to the Company. Staff and the Company have agreed to certain increases to expense lags to reflect check clearing lags and have revised the pension lag expense to reflect an actual contribution made by Citizens to the pension trust. We will adopt those adjustments. RUCO recommends that, consistent with past Commission decisions, including Decisions Nos. 58360 and 58664, the Commission should exclude \$83,354 in rate case and deferred TARGET: Excellence expenses from the cash working capital component. We agree with RUCO.

Staff and RUCO proposed that cash balances should be removed from the determination of cash working capital. RUCO notes that these two asset items have never been included in the calculation of cash working capital in any prior Commission decision. Staff notes that with the exception of only Sun City Sewer, there is a negative cash working capital requirement and to include a cash balance in the cash working capital requirement for these companies would grant them a return on cash when they have no cash requirement. We agree with Staff and RUCO's adjustment to remove cash balances.

We note that RUCO believes that the Company's sampling method for determining the lag for the O&M, administrative and general expense category analyzed too few invoices and does not capture the various types of expenses contained in the category. While we will not adopt RUCO's adjustment in this proceeding, we expect the Company to address the issues raised by RUCO in its next lead/lag study.

[Emphasis Added]

**Utilitech, Inc.'s Second Set of Data Requests
To Arizona Public Service Company
Docket No. E-01345A-05-0816
April 24, 2006**

UTI-2-100 Reference page 12 of Ms. Laura Rockenberger's direct testimony. Please provide actual PWEC A&G expenses by month for the period January 2002 through the transfer date of PWEC assets that would be comparable in composition to those considered in the development of the \$20,415,000 proforma adjustment.

Response:

Note: Discussion regarding A& G components of Operating Income Pro forma is discussed at page 15 of Ms. Rockenbergers direct testimony.

Schedules of PWEC A&G expenses by month for the period January 2002 through the transfer date (July 29, 2005) of PWEC assets is attached as APS09887.

APS will be submitting a pro forma adjustment for \$5,098,000 to remove out-of-period costs included in the test year with its Rebuttal testimony. See the attaché schedule of PWEC A&G expense for more information

Witness: Laura Rockenberger

Data Request
UTI 2-100
PWEC A & G Expenses by Month
January 2002 - July 2005

	2002	2003	2004	2005
January	210,678	672,542	6,910	2,457,139
February	156,533	359,476	701,426	(482,760)
March	(45,188)	215,082	750,715	2,015,992
April	170,348	382,009	662,193	869,667
May	49,358	773,148	802,273	1,559,300
June	225,285	505,151	460,094	1,313,578
July	337,586	797,506	1,292,785	1,135,373 *
August	207,157	268,534	679,627	N/A
September	1,108,456	685,559	1,445,231	N/A
October	321,307	680,198	563,024	N/A
November	(83,823)	685,496	4,496,622	N/A
December	660,491	1,242,151	4,633,754	N/A
Total	3,318,188	7,266,852	16,494,653	8,868,289

Shared Services Costs are allocated based on Pinnacle West's net equity and debt in it's Affiliates in accordance with ACC Code of Conduct Policy 1. The annual increase in the allocation of costs to PWEC is associated with the construction of the PWEC units.

	2002	2003	2004	2005
PWEC Share - Corporate Allocation	19.80%	29.60%	35.00%	34.90%
PWEC Share - Corporate Governance Allocation	17.70%	27.00%	32.00%	32.30%

An adjustment for Pinnacle West's Shared Services Asset depreciation was recorded in November, 2004. The proforma adjustment should have excluded nine months of these charges as an out-of-period adjustment. We are proposing to reduce the pro forma by \$2,001,367.

An adjustment for affiliate rent was recorded in December, 2004. The proforma adjustment should have excluded nine months of these charges as an out-of-period adjustment. We are proposing to reduce the pro forma by \$3,096,000.

* PWEC Assets transferred to APS effective July 29, 2005.

**Utilitech, Inc.'s Tenth Set of Data Requests
To Arizona Public Service Company
Docket No. E-01345A-05-0816
Issued June 14, 2006**

UTI-10-314. Reference the Company's response to UTI-2-100 addressing PWEC A&G expenses. Please provide:

- a. A more detailed explanation of the proposed nine months of out-of-period costs related to Pinnacle West's Shared Services Asset depreciation recorded in November 2004. What caused or created the out-of-period entry? Did it just affect PWEC or were all the subsidiaries – including APS – affected by the entry?
- b. A more detailed explanation of the proposed nine months of out-of-period costs related to Pinnacle West's Shared Services affiliate rent expense recorded in December 2004. What caused or created the out-of-period entry? Did it just affect PWEC or were all the subsidiaries – including APS – affected by the entry?

Response:

- a. Shared Services costs are allocated based on Pinnacle West's net equity and debt invested in its Affiliates as defined in the policies provided in UTI-1-2(d). Shared Services costs include depreciation on Shared Services assets. From January through October, Shared Services depreciation was allocated to Depreciation Expense on Pinnacle West Energy's books and credited to Depreciation Expense on Pinnacle West Capital's books for the PWEC (as well as the affiliates) share of these costs. It was determined that Pinnacle West Energy and other affected PWCC affiliates should not record Depreciation Expense on their books for assets that were not recorded on their books. The out-of-period entry was to move the allocated Shared Service Depreciation from Depreciation Expense on the non-owning (of Shared Service assets) to A&G – Misc. General Expense. This entry affected all entities (APS, including, Power Marketing; APS Energy Services and PWCC) that receive these allocated costs.
- b. Shared Services costs include rent offsets for CHQ (Corporate Headquarters) related to sub-tenant's and Pinnacle West Affiliates rent and credits for the use of certain Deer Valley facilities related to depreciation associated with Shared Services. It was discovered that these credits were incorrectly allocated throughout 2004. In order to properly state entity financial performance reports, an entry was recorded in December to ensure charges across entities were correct. This entry affected all entities (APS, including Power Marketing; APS Energy Services and PWEC) that receive these allocated costs, see LLR_WP27.

Witness: Laura Rockenberger

Pro Forma Adjustment Summary
UTI-10-314

Depreciation

	FERC Account	Description	PWEC	APS	Total
Total Shared Services Depreciation Adjustment (11/2004)	9302 4030-4040	O&M Depreciation	(2,446,115) 2,446,115	(4,060,203) 4,060,203	(6,506,318) 6,506,318
Proforma Adjustment (Remove nine months from TY)	9302	O&M	(2,001,367) UTI 2-100	(3,321,984) UTI 14-350 (UT 10-314)	(5,323,351) Reduction to expenses

Rent

	APS	PWEC	PWCC Power Marketing	APSES	Total
Total Shared Service Affiliate Rent Adjustment (12/2004)	(4,320,000)	4,128,000	112,000	80,000	-
Proforma Adjustment (Remove nine months from TY)	(3,240,000) LLR_WP27	3,096,000 UTI 2-100	84,000	60,000	-

**BEFORE THE
ARIZONA CORPORATION COMMISSION**

IN THE MATTER OF THE APPLICATION OF ARIZONA)
PUBLIC SERVICE COMPANY FOR A HEARING TO)
DETERMINE THE FAIR VALUE OF THE UTILITY)
PROPERTY OF THE COMPANY FOR RATEMAKING) DOCKET NO. E-01345A-05-0816
PURPOSES, TO FIX A JUST AND REASONABLE)
RATE OF RETURN THEREON, TO APPROVE RATE)
SCHEDULES DESIGNED TO DEVELOP SUCH)
RETURN, AND TO AMEND DECISION NO. 67744)

DIRECT TESTIMONY AND

ATTACHMENTS OF

MICHAEL L. BROSCHE

**ON BEHALF OF THE
UTILITIES DIVISION STAFF**

AUGUST 18, 2006

1 has employed sub-contractors in two areas. Liberty Consulting Group, Inc. is
2 responsible for analyzing and presenting Staff's evidence regarding APS fuel
3 and purchased power expenses and the related Fuel Adjustment Clause issues
4 and this work is addressed in the Direct Testimony of Mr. John Antonuk.
5 Technical Associates, Inc. also served as sub-contractor to Utilitech and Mr.
6 David Parcell is sponsoring Staff's cost of capital evidence. Additionally, the
7 ACC Staff is internally addressing some issue areas, including rate design,
8 Demand Side Management Programs, Environmental Portfolio Standards, and
9 quality of service issues.

10

11 Q. What is the purpose of your testimony in this Cause?

12 A. My testimony is intended to describe and sponsor, on behalf of Staff, class cost
13 of service evidence based upon Staff's calculated revenue requirement and
14 appropriate cost allocation methodologies.

15

16 **QUALIFICATIONS**

17 Q. Will you summarize your educational background and professional experience
18 in the field of utility regulation?

19 A. I graduated from the University of Missouri, Kansas City, in 1978 with a
20 Bachelor of Business Administration Degree, majoring in accounting. I hold a
21 CPA Certificate in the State of Missouri and in the State of Kansas. I am a
22 member of the American Institute of Certified Public Accountants, the Missouri
23 Society of Certified Public Accountants, and the Kansas Society of Certified

1 Public Accountants. Since completion of formal education, my entire
2 professional career has been dedicated to utility operations and regulation
3 consulting.

4 From 1978 to 1981, I served as a public utility accountant with the Staff
5 of the Missouri Public Service Commission. While employed by the Missouri
6 Commission, I participated in rate case examinations involving electric, gas,
7 water, steam, transit, and telephone utilities operating in Missouri. In December
8 1981, I accepted employment with Troupe Kehoe Whiteaker & Kent, a Kansas
9 City CPA firm, in its public utility department. While with Troupe Kehoe
10 Whiteaker & Kent, I was involved in the review, analysis, and presentation of a
11 wide range of utility rate case issues and various other utility management
12 advisory functions for both utility company and regulatory agency clients. In
13 May 1983, I commenced employment with Lubow, McKay, Stevens and Lewis,
14 an accounting and public utility consulting firm. While employed by that firm,
15 I was involved in numerous regulatory proceedings and directed work related to
16 various special projects.

17 In June 1985, Dittmer, Brosch and Associates, Inc. (the predecessor firm
18 to Utilitech, Inc.) was organized. The firm specializes in public utility
19 regulatory and management consulting in the electric, gas, telecommunications,
20 water, and waste water industries. As a principal of the firm, I am responsible
21 for the supervision and conduct of the firm's various regulatory projects. A
22 majority of the firm's business involves representation of utility commission

1 staff and consumer advocate interveners in utility rate proceedings and special
2 or focused investigations.

3 I have testified before utility regulatory agencies in Arizona, Arkansas,
4 California, Florida, Hawaii, Illinois, Indiana, Iowa, Kansas, Michigan, Missouri,
5 Nevada, New Mexico, Ohio, Oklahoma, Utah, Washington and Wisconsin in
6 numerous regulatory proceedings involving electric, gas, telephone, water,
7 sewer, transit, and steam utilities. Attachment MLB-1 to this testimony sets
8 forth additional details regarding my qualifications.

9
10 Q. Have you previously participated in Arizona Public Service Company rate case
11 proceedings before this Commission?

12 A. Yes. Mr. Dittmer and I worked together in preparing the Staff's revenue
13 requirement position in the most recent APS Arizona rate case, Docket No. E-
14 01345A-03-0437. Mr. Dittmer and I were also Staff's revenue requirement
15 consultants in two prior APS rate cases, Docket Nos. U-1435-85-367 and U-
16 1345-90-007. I have also been involved in many rate cases and other dockets
17 before the Commission involving utilities other than APS. A table listing my
18 formal testimony filings is contained within Attachment MLB-2.

1 **COST OF SERVICE ALLOCATION**

2 Q. Why are cost of service allocation studies (“Cost of Service Studies” or
3 “COSS”) required in APS electric rate cases?

4 A. Cost of Service Studies are required for several purposes. First, it is necessary
5 to perform jurisdictional allocations to segregate the retail portion of APS rate
6 base and operating income that is subject to the jurisdiction of the Arizona
7 Corporation Commission from that which is under the jurisdiction of the
8 Federal Energy Regulatory Commission (“FERC”). Then, these ACC-retail
9 jurisdictional rate base and operating income elements are used to determine
10 overall retail revenue requirements and are further allocated among retail
11 customer classes using class cost of service allocations, so as to provide
12 information reflective of the estimated cost to serve each customer class. The
13 resulting class rates of return are often used as a guide for use in determining
14 how the overall retail revenue change should be “spread” among customer
15 classes. Class COSS results are also unbundled into functional and unit costs
16 for each customer class as a guide in the design of tariff rate schedules.

17

18 Q. Has the Company prepared a test period COSS for these purposes?

19 A. Yes. APS actually conducted its COSS on a combined basis, performing
20 jurisdictional and class allocations within a single spreadsheet-based model.
21 The results of this work are sponsored by APS witness Mr. David Rumolo in a
22 series of Schedules within the Company’s filing identified as Schedules G-1
23 through G-7. At a summary level, APS Schedule G-1 indicates that the

1 Residential class Rate of Return at present rate levels (before any rate increase)
2 of 1.52 percent on Rate Base is lower than the average return being earned by
3 the entire ACC jurisdictional business of 2.59 percent. Other classes, such as
4 General Service, Water Pumping and Dusk to Dawn (lighting), are shown to be
5 earning above-average rates of return under present rates. All of these values
6 are based upon the APS asserted revenue requirement before any rate increase.

7 Comparable results from the Company's COSS are shown on Schedule
8 G-2 at "Proposed" rate levels, indicating how the class returns compare to the
9 overall "Total ACC Jurisdiction" column of data if the entire rate increase
10 proposed by APS is granted and implemented with the rate design proposed by
11 the Company. Schedule G-1 shows the entire ACC Jurisdiction earning the
12 Company's proposed 8.73 percent return on rate base, with comparable return
13 levels from the other rate classes as shown in row 7.

14
15 Q. Is there only one single correct methodology that must be employed in the
16 conduct of COSS studies?

17 A. No. There are generally accepted methods for the conduct of such studies that
18 have been developed over many years of practice. For example, all COSS
19 studies require that utility costs be separated by function, classified into three
20 broad categories of cost causation (demand, energy and customer) and then
21 allocated using reasonable data to estimate test year allocation factors.
22 However, performing the COSS study requires judgment on the part of the
23 analyst, particularly when determining specific cost classifications and in

1 selecting and applying allocation factors. Because of this unavoidable judgment
2 element in the COSS process, it is not unusual for there to be differences of
3 opinion among analysts. The element of judgment also causes regulators to
4 often view the results of COSS to be useful as a guide in formulating utility rate
5 design, rather than an absolute and accurate indicator of reasonable rates.

6

7 Q. Have you reviewed the jurisdictional and class cost of service allocations
8 performed by APS witness Mr. Rumolo, as summarized in Section G of the
9 Company's filing and in Mr. Rumolo's workpapers DJR_WP-1 through
10 DJR_WP-5?

11 A. Yes. After reviewing the numerous electronic spreadsheet models and detailed
12 workpapers supporting the test period jurisdictional and class cost allocations, I
13 interviewed Mr. Rumolo and conducted discovery to validate input data and to
14 test allocation logic.

15

16 Q. Does the APS COSS model produce reasonable results that can be used to
17 accurately determine jurisdictional revenue requirements as well as class cost of
18 service guidance?

19 A. I found the allocations performed by Mr. Rumolo to generally be reasonable
20 and comparable to the allocation methodologies previously employed in APS
21 general rate case proceedings. In fact, my only objection to the Company's
22 approach is the same objection raised by Staff and RUCO in the Company's last
23 rate case. The Company's study uses a Four Coincident Peak ("4CP")

1 allocation factor to allocate production demand costs, which are the costs
2 associated with the Company's nuclear, coal and gas-fired generation facilities.
3 Staff continues to believe that the Company's cost of service study should
4 utilize an energy-weighted allocation approach, rather than allocating
5 production demand costs based solely upon relative class demands registered
6 during the four peak hours of the year. To correct this problem, I have modified
7 the company's COSS to employ a 4 Coincident Peak (CP) and Average
8 (4CP&Average) allocation approach for production plant investment and
9 expenses for class cost of service allocations.

10

11 Q. What is the difference between using only coincident peak demand levels, such
12 as the APS 4CP allocation approach, rather than using a combination of
13 coincident peak and average demand levels?

14 A. Coincident peak demands are the measured maximum combined loads of all
15 customers on the system, in the single hour (or 4 hours) when overall system
16 demands are the highest during the year. The 4CP allocation factor would use
17 these hourly demands registered by each customer class during the 4 highest
18 peak system demand hours in test year to allocate cost responsibility for all
19 power generation production resources among classes. Customer usage during
20 the other 8,756 hours of the year would have no impact upon the allocation of
21 APS power plants under the 4CP approach. The theoretical basis for the 4CP
22 approach is that meeting hourly peak demand is the sole planning criteria used

1 by APS that causes the Company to incur power generation facilities fixed
2 costs.

3 In contrast, Staff does not accept the premise that the costs of APS
4 power production facilities are incurred solely to meet peak hour demands, but
5 are also incurred to efficiently produce electricity throughout the entire year.
6 Staff therefore proposes that hourly peak demands should be heavily weighted
7 in determining a production demand allocation factor, but that some weight
8 should also be applied to customer demands throughout the rest of the year.
9 Average demands are calculated by dividing total energy produced throughout
10 the year by 8,760 annual hours to see how intensely power production resources
11 are loaded throughout the year. To consider both peak demand levels and
12 average demand levels, an energy-weighted allocation approach is often used by
13 regulators, combining peak demands with average demands into a single
14 allocation factor applicable to electric production facilities fixed costs.

15

16 Q. Have you prepared any Exhibits to quantify the changes to the Company's
17 COSS that you sponsor?

18 A. Yes. Attachment MLB-3 to my testimony contains a series of Schedules that
19 were prepared in the format of Mr. Rumolo's Workpaper DJR_WP1 and that
20 incorporate Staff's revenue requirement accounting inputs along with COSS
21 allocations performed using a 4CP & Average allocation of production demand
22 costs. These calculations reflect all ratemaking adjustments that are being

1 proposed by Staff witnesses, before any rate increases that may result from this
2 Docket.

3 For comparison to Staff's recommended COSS allocations performed on
4 a 4CP & Average basis, my Attachment MLB-4 was prepared indicating how
5 Staff's revenue requirement case would roll through the COSS allocations under
6 the APS proposed 4CP methodology. Generally, the effect of using an energy-
7 weighted 4CP & Average approach is to attribute some generating capacity
8 costs to the lighting classes, unlike under the 4CP approach, and to attribute
9 somewhat more production cost responsibility to the higher load factor
10 customers that use more energy relative to their peak demands. These results
11 can be seen by comparing the "Rate of Return Present" results at row 39 of
12 Attachment MLB-3 under the 4CP & Average approach to the comparable
13 amounts appearing on the same row of Attachment MLB-4.

14
15 Q. Have you provided Staff witness Ms. Andreasen with the COSS model so that
16 she can consider class allocated accounting costs in the design of rates for APS?

17 A. Yes.

18
19 Q. Turning back to the production demand allocation issue that exists between
20 APS and Staff, how significant is the selection of an appropriate allocation
21 factor for demand-related production costs?

22 A. The single most controversial COSS allocation within a base rate proceeding for
23 electric utilities is typically the production demand allocation factor, because

1 this factor is used to allocate a large percentage of non-fuel related expenses and
2 all of the generating plant investment within rate base. For APS, production-
3 demand classified costs are nearly half of total rate base and production-demand
4 classified expenses total more than \$570 million.¹

5
6 Q. How does Mr. Rumolo explain his use of a 4CP allocation methodology for
7 Production-Demand costs?

8 A. At page 7 of his testimony, Mr. Rumolo states, "Production-related and
9 Transmission-related assets, and their associated costs, are generally designed
10 and built to enable the Company to meet its system peak load. Therefore, they
11 are allocated on the basis of the average of the system peak demands occurring
12 in the months of June, July, August, and September ("4CP")."

13
14 Q. Do you dispute that APS designs and builds its production facilities to meet its
15 system peak loads, as stated by Mr. Rumolo?

16 A. I dispute the notion that meeting peak demands in the summer months is the
17 sole design criteria used by APS when it decides how to optimize its
18 investment in electric production plant and how to operate and maintain
19 generating resources. Even though APS is a summer peaking utility, it should
20 be recognized that its generation facilities are required to serve customers
21 during all of the non-peak hours of the year. Many of the costs incurred by
22 APS to own, operate and maintain its power plants could be much lower if the

¹ APS Schedule G-3, column A, row 6 shows Production-Demand rate base of \$2.1 billion, relative to total ACC rate base in column E, row 18 of \$4.5 billion. Production-Demand classified expenses of \$573 million are shown in APS Schedule G-4 at column A, row 6.

1 Company were concerned only with meeting demands during the four peak
2 hours of the year.

3 For instance, rather than building expensive base load nuclear and coal-
4 fired generating plants that run throughout the year at lower fuel expenses, APS
5 theoretically could use much cheaper gas-fired peaking units throughout its
6 generation fleet if its sole design criteria was meeting peak summer demands
7 (without regard to energy costs). Additionally, APS could avoid significant
8 operations expenses for its generating units if the units only needed to be
9 available during the summer peak months and plant operations staff were not
10 needed the other eight months. Production maintenance expenses could also be
11 lower if generating unit available during the eight non-summer months was not
12 a concern in the scheduling of unit overhauls. Thus, it is obvious that cost
13 causation for APS production facilities goes beyond simply the need to meet
14 peak demands in the summer.

15
16 Q. Under the APS-proposed 4CP approach, are there any customer classes that
17 receive no allocation of demand-related costs for electric production facilities?

18 A. Yes. The Company-proposed 4CP allocation of production demand costs
19 results in the Street Lighting and Dusk to Dawn lighting classes paying nothing
20 toward the fixed costs of APS electric production facilities. This can be
21 observed in at Schedule G-3 with respect to allocated Rate Base, in column A at
22 Line Nos. 4 and 5, and at Schedule G-4, column A, Line Nos. 4 and 5 for
23 Production Demand Operating Expenses. While it is obvious that APS must

1 use its electric generating facilities to serve these lighting customers, the fact
2 that lighting loads do not occur coincident with the four hours when 4CP
3 demands are measured causes customers in these classes to be allocated no
4 production demand-related cost responsibility under the Company's approach.

5
6 Q. How does an energy-weighted allocation factor consider the fact that electric
7 production facilities are designed and operated to efficiently meet both peak
8 demands as well as demands throughout the other 8,756 hours of the year?

9 A. The 4CP and Average approach involves a weighted combination of the peak
10 demand allocation factor used by APS, together with an average demand (or
11 energy-based) allocation factor. Average demand for this purpose is based
12 upon test period energy volumes divided by the total 8,760 hours throughout the
13 year. The combination occurs by weighting the 4CP and the average demand
14 statistics, by the sum of the combined peak demand plus the average demand.
15 For APS, the factor used by Staff combined Mr. Rumolo's 4CP demand data
16 weighted 65 percent, with average demand levels weighted 35 percent.

17
18 Q. Do any published authorities recognize energy-weighted allocation methods to
19 be appropriately reflective of cost causation for electric utility production plant
20 and O&M costs?

21 A. Yes. According to the Electric Utility Cost Allocation Manual published by the
22 National Association of Regulatory Utility Commissioners ("NARUC"), at page
23 49:

1 There is evidence that energy loads are a major determinant of
2 production plant costs. Thus, cost of service analysis may
3 incorporate energy weighting into the treatment of production
4 plant costs. One way to incorporate an energy weighting is to
5 classify part of the utility's production plant costs as energy-
6 related and to allocate those costs to classes on the basis of class
7 energy consumption.
8

9 This publication illustrates and explains many different energy weighting
10 methods that are widely used to allocate production plant costs with a
11 conclusion at page 67:

12 This review of production cost allocation methods may not
13 contain every method, but it is hoped that the reader will agree
14 that the broad outlines of all methods are here. The possibilities
15 for varying the methods are numerous and should suit the
16 analysts' assessment of allocation objectives. Keep in mind that
17 no method is prescribed by regulators to be followed exactly; an
18 agreed upon method can be revised to reflect new technology,
19 new rate design objectives, new information or a new analyst
20 with new ideas. These methods are laid out here to reveal their
21 flexibility; they can be seen as maps and the road you take is the
22 one that best suits you.
23

24 The point to be drawn from the NARUC Manual is that considerable judgment
25 is involved in the selection and application of COSS allocations, particular with
26 respect to costs that do not fall cleanly into a "demand" or "energy"
27 classification. In my judgment, use of an energy weighted 4CP and Average
28 production allocation approach is necessary for APS to reflect cost causation for
29 production plant investment and is also reasonable for expenses because
30 generating capacity non-fuel O&M costs are incurred both to meet peak demand
31 and to minimize fuel and operating costs. A straight 4CP peak demand-based
32 allocation approach completely ignores the notion of fuel and O&M cost
33 avoidance as an important element of production capacity cost causation.

1

2 Q. Do differences in the installed costs of APS base-load generating units,
3 compared to costs of peaking facilities, support the use of an energy-weighted
4 allocation factor for such facilities?

5 A. Yes. If the sole planning criteria in the selection of power plant technologies
6 was to meet system peak demands for only a few coincident peak hours of the
7 year, the utility would install only relatively inexpensive peaking generation, so
8 as to minimize fixed costs of the facilities without much regard for fuel and
9 operating expenses during only these few hours of use. Clearly, the facts
10 illustrate that this is not what APS has done – where a blend of more expensive
11 base load generation is combined with peaking units to efficiently meet
12 demands throughout the year.

13 Using information from the APS 2005 FERC Form 1 report at pages
14 403.2 and 403.3, a comparison of Palo Verde base-load nuclear unit installed
15 costs per KW and operating expense per KWH to similar data for the West
16 Phoenix gas-fired combustion turbine units produces the following information:

Unit Cost Information	Palo Verde Nuclear	West Phoenix CT
Kind of Plant	Nuclear Base Load	Combustion Turbine
Installed Capacity KW	1,225,000	106,000
Cost per Installed KW	\$2,085	\$162
Expense per KW - 2005	\$0.0230	\$0.2314

17

1 While an analyst might select different units for comparison or take issue with
2 the fact that the West Phoenix units were constructed in the early 1970's while
3 Palo Verde was completed in 1986, there is no escaping a conclusion that
4 generating facility costs are caused in large part by a desire to efficiently
5 provide energy throughout the year. Otherwise, APS would not have incurred
6 the higher nuclear generation capacity costs and its generating fleet could be
7 made up solely of combustion turbines to meet peak demand. To serve loads
8 for only four peak hours in a year, APS could rationalize West Phoenix CT
9 operating expenses that are orders of magnitude higher than the expense per
10 KW associated with nuclear base load generation, but the lower operating costs
11 of the nuclear facilities justify the large capital investment because they operate
12 throughout the year.

13
14 Q. Do other Arizona utilities with summer peaking characteristics employ an
15 energy-weighted production demand allocation methodology comparable to
16 what you are recommending for APS?

17 A. Yes. I understand that Tucson Electric Power ("TEP") has employed a 4CP &
18 Average approach. In its Decision No. 58497 in TEP Docket No. U-1933-93-
19 006, the Commission stated:

20 An electric utility's total cost of service results from three
21 major interrelated causes: total output; the rate and time when
22 customers use the output; and, the number of customers who
23 receive service. In order to reflect these three major interrelated
24 cost factors in rates, an electric utility's total costs are
25 functionalized and then classified as energy-related, demand-
26 related and customer-related. Once an electric utility's total costs

1 have been classified, they are then allocated among the various
2 classes of customers by the most appropriate allocation ratio.

3 In recent cases, the Commission has indicated its
4 dissatisfaction with the four-month coincident peak (4CP) method
5 for allocating production and transmission costs. At the same
6 time, the Commission recognized that other methodologies took
7 into consideration annual energy usage and peak demand.

8 TEP conducted a COS study using the average and four
9 coincident peak ("A&4CP") production approach. DOD also
10 conducted a COS study utilizing a demand based average of four
11 coincident peak ("4CP") methodology. JSA recommended
12 adoption of an average and excess four coincident peak allocation
13 study ("A&E/4CP"). RUCO modified the Company's COS study
14 to arrive at its recommended class revenue allocation. Staff
15 generally accepted the Company's COS study with
16 comments/criticisms. (Decision No. 58497, page 75)

17
18 After stating the positions of other parties in greater detail in this Decision, the
19 Commission ultimately stated at page 77 of the Decision, "Based on all the
20 above, we concur that TEP's COS study is a useful guide in establishing
21 appropriate rates in this case."

22 In addition, I understand that Commission Staff has employed energy-
23 weighted allocation methods to production costs in cases involving electric
24 cooperatives in Arizona.²

25
26 Q. Earlier in your testimony, you mentioned that Staff and RUCO opposed the
27 APS production demand allocation factor in the Company's last rate case,
28 Docket No. E-01345A-03-0437. Were the reasons given by the Staff and
29 RUCO witnesses in that docket consistent with your views in this docket?

² See for example, Decision No. 61721 in Duncan Valley Electric Cooperative Docket No. E-017003A-98-0431, Stipulation page 3 at "6. Cost-of-Service-Study, Load Research and Line Losses"

1 A. I believe so, yes. In the last APS rate case, Staff witness Ms. Lee Smith
2 recommended an energy-weighted allocation approach, stating the following:

3 For the most part I support the company's choice of
4 allocators. However, I believe that the allocation of generation
5 capacity costs is incorrect...The 4CP allocation method for
6 generation capacity does not reflect cost causation because it does
7 not reflect how the utility makes decisions regarding generation
8 investment. Using the 4CP method implies that all generation
9 capacity costs can be explained by the utility's need to meet its
10 peak load. While it is true that the amount of capacity in MW's
11 that a utility will build (or purchase) is determined by its need to
12 meet its peak load, the types of generation capacity that the utility
13 acquires, and thus the dollars that it spends on capacity, are
14 affected by a number of other considerations, bur primarily by the
15 tradeoff between capacity and energy costs.
16

17 RUCO witness Dr. Stutz also recommended using an energy weighting
18 approach in the allocation of production capacity costs in the last APS rate case,
19 as explained at page 20 of his testimony in Docket No. E-01345A-03-0437:

20 Utility planners can choose different types of generating
21 plants to meet customer loads. Peaking plants offer the advantage
22 of lower costs but they are generally more expensive to run.
23 Baseload plants, on the other hand, are more costly to build but
24 have lower running costs. The choice of plant additions requires
25 detailed analysis. However, underlying that analysis is the simple
26 point that utility planners will only build more expensive baseload
27 plants if they produce sufficient operating cost savings to outweigh
28 their higher capital costs. Thus, the additional cost of baseload
29 plants is justified by potential energy cost savings. The same is
30 true for transmission lines. Both their role in meeting peak
31 demand and their capacity to reduce costs by providing access to
32 economic energy sources is considered.

33 If APS only considered peak demands, then peaking plants
34 would predominate in its generating mix because they are the
35 cheapest plant sot build to meet a given demand. However, as Mr.
36 Wheeler, APS's lead witness points out, the APS generation mix
37 contains 44 percent coal as well as 31 percent nuclear units. The
38 cost of coal and nuclear plants cannot be justified solely to meet
39 peak demand.
40

1 These recommendations are consistent with the approach that I am
2 recommending in this docket.

3

4 Q. How did APS respond to the recommendation of Staff and RUCO in the last
5 case that production demand-related costs be allocated using an energy-
6 weighted allocation approach?

7 A. In Rebuttal Testimony, APS witness Mr. Alan Propper listed several reasons
8 “...for continuing to use a Coincident Peak methodology as opposed to the
9 methodologies proposed by Staff and RUCO.” Mr. Propper’s listed reasons
10 included his opinion that the 4CP method “best reflects generation capacity cost
11 responsibility for a consistently strong summer peaking utility such as APS”
12 and that “The Coincident Peak methodology uses a true demand (kW)
13 allocation for what is a fixed cost, namely generation capacity, as opposed to an
14 energy (kWh) allocation which is suitable for use with a variable cost such as
15 fuel expense.”

16

17 Q. Are these arguments a reasonable basis to not employ an energy-weighted
18 allocation methodology as recommended by Staff then and now?

19 A. No. As explained in my earlier testimony, generation capacity cost causation
20 for APS involves costs incurred by APS to install less expensive peaking units
21 to meet peak demands, as well as substantial additional costs incurred to install
22 more costly baseload generating units that produce energy at lower costs. It is
23 important to note that an energy allocation factor is used by APS and Staff to

1 allocate actual fuel and other variable energy-related costs among customer
2 classes. Because APS energy costs are lower as a result of the Company's
3 diversified mix of generation resources, including baseload nuclear and coal
4 units, equity requires that the classes receiving allocated energy savings also
5 bear some increased cost responsibility for the large investment in such
6 generating facilities. It is important to use an energy-weighted production
7 demand allocation factor to match the benefits and costs associated with the
8 APS mix of generation resources. The fact that APS is a strong summer-
9 peaking utility does not change the fact that generating resources have been
10 planned to minimize electricity production costs in the summer and throughout
11 the year.

12
13 Q. Mr. Propper also testified in the last rate case that, "The Commission has
14 consistently accepted the 4CP methodology in APS proceedings." Did you find
15 this to be correct?

16 A. I have not found any recent Commission decisions in which there was a
17 determination that the 4CP method advocated by APS was reasonable over
18 other methods. Many APS rate changes have been implemented based upon
19 settlements before the Commission, but in Docket No. U-1345-85-367 in 1988
20 the Commission resolved cost of service and rate design issues in a litigated
21 APS rate case, with an extensive discussion of cost of service including the
22 following language:

23 Much of the testimony offered by the expert witnesses
24 attempted to demonstrate why their particular cost allocation

1 methodology was superior to all others. However, we are not
2 prepared to endorse for general application any single method of
3 cost allocation. Further, although we have previously indicated
4 our dissatisfaction with the 4-CP method for allocating demand
5 related production costs of nuclear generating units [footnote 38],
6 we do not believe that the evidence warrants the selection of any
7 single alternative method for rate design purposes in this case.

8 Based on our review of the return indexes, our
9 dissatisfaction with the 4-CP method for allocating demand-related
10 nuclear production costs and the evidence that the dramatic test
11 year reversal of the trend towards unity could have been an
12 aberration, we agree with Mr. Violette's recommendations
13 regarding the allocation of the required increase in gross annual
14 revenues. Thus, the increase should be spread across the board to
15 the Residential, General Service, Irrigation, and Street Lighting
16 classes by the application of an equal percentage increase to the
17 base revenues for each class, excluding basic service charge and
18 fuel revenues. (Decision No. 55931, pages 83-84)
19

20 Footnote 38 in that Decision acknowledged the inability of the 4-CP method of
21 allocation to reasonably treat the "trade-off" between demand-related capacity
22 costs and the energy cost savings created by baseload units:

23 38. Our dissatisfaction with the 4-CP method for nuclear plant
24 does not stem from the absolute size of the nuclear production
25 costs, per se. Rather, it is the relationship between those relatively
26 high costs (allocated by a demand ratio) which were incurred to
27 take advantage of the relatively low nuclear fuel costs (allocated
28 by the energy ratio), which has caused our dissatisfaction.
29 Although there is always a "trade-off" between demand and energy
30 costs, in the case of nuclear plants the relationship is exaggerated,
31 particularly in the early years of the plant.
32

33 At the end of its discussion of cost of service allocations in Decision No. 55931,
34 at page 85, the Commission concluded, "APS should continue to provide the
35 cost-of-service data it provided in this case. In addition, in the next general rate
36 case we would also like to consider more carefully the feasibility of an
37 allocation methodology which reflects both energy and peak demand. Of

1 course, APS and the other parties can continue to offer other alternatives in
2 addition to those presented in this case.”

3
4 Q. Another concern raised by Mr. Propper in his rebuttal to Staff in the last rate
5 case was that Staff's proposed method would "...shift approximately \$5.1
6 million in annual costs or revenue requirement away from APS' Commission
7 jurisdictional customers and inappropriately places it on the non-jurisdictional
8 FERC customers. Since FERC does not accept the Average & Peak
9 methodology, APS would not be able to recover this \$5.1 million in cost from
10 either jurisdiction, effectively 'stranding' dollars between state and federal
11 regulation.” Does this occur in using the 4CP & Average method you propose?

12 A. No. I have elected to not disturb the jurisdictional allocation of production plant
13 in this docket, so that no jurisdictional "stranding" of costs will occur. The 4CP
14 & Average calculation I performed was limited to revision of only the retail
15 class allocation factors, such that the percentage of production demand-related
16 costs allocated to the non-jurisdictional FERC customers is unchanged and is
17 still based upon 4CP allocations. This modification impacts revenue
18 requirement far less than in the last rate case and the concern raised by APS is
19 easily avoided by my change in approach.

20
21 Q. Have you concurred in the APS treatment of transmission costs in its COSS
22 study?

1 A. Yes. Transmission costs are treated as entirely non-jurisdictional, while the
2 retail jurisdiction is charged for transmission services needed for native load at
3 the FERC Open Access Transmission Tariff rates that are now effective. This
4 was the resolution of this issue in settlement of the last APS rate case.

5

6 Q. Does that conclude your direct testimony?

7 A. Yes, it does.

Michael L. Brosch

Utilitech, Inc. – President

Bachelor of Business Administration (Accounting)

University of Missouri-Kansas City (1978)

Certified Public Accountant Examination (1979)

GENERAL

Mr. Brosch serves as the director of regulatory projects for the firm and is responsible for the planning, supervision and conduct of firm engagements. His academic background is in business administration and accounting and he holds CPA certificates in Kansas and Missouri.

EXPERIENCE

Mr. Brosch has supervised and conducted the preparation of rate case exhibits and testimony in support of revenue requirements of electric, gas, telephone, water, and sewer utilities in response to tariff change proposals as a consultant and while employed by the Missouri Commission Staff. Responsible for virtually all facets of revenue requirement determination cost of service allocations and tariff implementation in addition to involvement in numerous special project investigations.

Industry restructuring analysis for gas utility rate unbundling, deregulation, competitive bidding and strategic planning, with testimony on regulatory processes, asset identification and classification, revenue requirement and unbundled rate designs and class cost of service studies.

Responsible for analysis and presentation of income tax related issues within ratemaking proceedings involving interpretation of relevant IRS code provisions and regulatory restrictions.

Conducted extensive review of the economic impact upon regulated utility companies of various transactions involving affiliated companies. Reviewed the parent-subsidiary relationships of integrated utility holding companies to determine appropriate treatment of consolidated tax benefits and capital costs. Sponsored testimony on affiliated interests in numerous Bell and major independent telephone company rate proceedings.

Has substantial experience in the application of lead-lag study concepts and methodologies in determination of working capital investment to be included in rate base.

Alternative regulation analyses and consultation to clients in Arizona, California and Oklahoma, focused upon challenges introduced by cost-based regulation, incentive effects available through alternative regulation and balancing of risks, opportunities and benefits among stakeholders.

Mr. Brosch managed the detailed regulatory review of utility mergers and acquisitions, diversification studies and holding company formation issues in energy and telecommunications transactions in multiple states. Sponsored testimony regarding merger synergies, merger accounting and tax implications, regulatory planning and price path strategies. Traditional horizontal utility mergers as well as leveraged buyouts of utility properties by private equity investors were addressed in several states.

Analyzed the regulation of telephone company publishing affiliates, including the propriety of continued imputation of directory publishing profits and the valuation of publishing affiliates, including the identification and quantification of intangible assets and benefits of affiliation with the regulated business in Arizona, Indiana, Washington and Utah.

WORK HISTORY

- 1985 - Present **Principal** - Utilitech, Inc. (Previously Dittmer, Brosch and Associates, Inc.)
- 1983 - 1985: **Project manager** - Lubow McKay Stevens and Lewis.
Responsible for supervision and conduct of utility regulatory projects on behalf of industry and regulatory agency clients.
- 1982 - 1983: **Regulatory consultant** - Troupe Kehoe Whiteaker and Kent.
Responsible for management of rate case activities involving analysis of utility operations and results, preparation of expert testimony and exhibits, and issue development including research and legal briefs. Also involved in numerous special projects including financial analysis and utility systems planning. Taught firm's professional education course on "utility income taxation - ratemaking and accounting considerations" in 1982.
- 1978 - 1982: **Senior Regulatory Accountant** - Missouri Public Service Commission.
Supervised and conducted rate case investigations of utilities subject to PSC jurisdiction in response to applications for tariff changes. Responsibilities included development of staff policy on ratemaking issues, planning and evaluating work of outside consultants, and the production of comprehensive testimony and exhibits in support of rate case positions taken.

OTHER QUALIFICATIONS

Bachelor of Business Administration - Accounting, 1978
University of Missouri - Kansas City "with distinction"

Member American Institute of Certified Public Accountants
Missouri Society of Certified Public Accountants
Beta Alpha Psi, professional accounting scholastic fraternity
Kansas Society of Certified Public Accountants

Attended Iowa State Regulatory Conference 1981, 1985
Regulated Industries Symposium 1979, 1980
Michigan State Regulatory Conference 1981
United States Telephone Association Round Table 1984
NARUC/NASUCA Annual Meeting 1988, Speaker
NARUC/NASUCA Annual Meeting 2000, Speaker

Instructor INFOCAST Ratemaking Courses
Arizona Staff Training
Hawaii Staff Training

Michael L. Brosch
Summary of Previously Filed Testimony
1981 through 2006

<u>Utility</u>	<u>Jurisdiction</u>	<u>Agency</u>	<u>Docket/Case Number</u>	<u>Represented</u>	<u>Year</u>	<u>Addressed</u>
Kansas City Power and Light Co.	Missouri	PSC	ER-81-42	Staff	1981	Rate Base, Operating Income
Southwestern Bell Telephone	Missouri	PSC	TR-81-208	Staff	1981	Rate Base, Operating Income, Affiliated Interest
Northern Indiana Public Service	Indiana	PSC	36689	Consumers Counsel	1982	Rate Base, Operating Income
Northern Indiana Public Service	Indiana	URC	37023	Consumers Counsel	1983	Rate Base, Operating Income, Cost Allocations
Mountain Bell Telephone	Arizona	ACC	9981-E1051-81-406	Staff	1982	Affiliated Interest
Sun City Water	Arizona	ACC	U-1656-81-332	Staff	1982	Rate Base, Operating Income
Sun City Sewer	Arizona	ACC	U-1656-81-331	Staff	1982	Rate Base, Operating Income
El Paso Water	Kansas	City Counsel	Unknown	Company	1982	Rate Base, Operating Income, Rate of Return
Ohio Power Company	Ohio	PUCO	83-98-EL-AIR	Consumer Counsel	1983	Operating Income, Rate Design, Cost Allocations
Dayton Power & Light Company	Ohio	PUCO	83-777-GA-AIR	Consumer Counsel	1983	Rate Base
Walnut Hill Telephone	Arkansas	PSC	83-010-U	Company	1983	Operating Income, Rate Base
Cleveland Electric Illum.	Ohio	PUCO	84-188-EL-AIR	Consumer Counsel	1984	Rate Base, Operating Income, Cost Allocations
Cincinnati Gas & Electric	Ohio	PUCO	84-13-EL-EFC	Consumer Counsel	1984	Fuel Clause
Cincinnati Gas & Electric	Ohio	PUCO	84-13-EL-EFC (Subfile A)	Consumer Counsel	1984	Fuel Clause
General Telephone - Ohio	Ohio	PUCO	84-1026-TP-AIR	Consumer Counsel	1984	Rate Base
Cincinnati Bell Telephone	Ohio	PUCO	84-1272-TP-AIR	Consumer Counsel	1985	Rate Base
Ohio Bell Telephone	Ohio	PUCO	84-1535-TP-AIR	Consumer Counsel	1985	Rate Base
United Telephone - Missouri	Missouri	PSC	TR-85-179	Staff	1985	Rate Base, Operating Income
Wisconsin Gas	Wisconsin	PSC	05-UI-18	Staff	1985	Diversification-Restructuring
United Telephone - Indiana	Indiana	URC	37927	Consumer Counsel	1986	Rate Base, Affiliated Interest
Indianapolis Power & Light	Indiana	URC	37837	Consumer Counsel	1986	Rate Base
Northern Indiana Public Service	Indiana	URC	37972	Consumer Counsel	1986	Plant Cancellation Costs
Northern Indiana Public Service	Indiana	URC	38045	Consumer Counsel	1986	Rate Base, Operating Income, Cost Allocations, Capital Costs
Arizona Public Service	Arizona	ACC	U-1435-85-367	Staff	1987	Rate Base, Operating Income, Cost Allocations
Kansas City, KS Board of Public Utilities	Kansas	BPU	87-1	Municipal Utility	1987	Operating Income, Capital Costs
Detroit Edison	Michigan	PSC	U-8683	Industrial Customers	1987	Income Taxes

Utilitech, Inc.

Michael L. Brosch
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1981 through 2006

Consumers Power	Michigan	PSC	U-8681	Industrial Customers	1987	Income Taxes
Consumers Power	Michigan	PSC	U-8680	Industrial Customers	1987	Income Taxes
Northern Indiana Public Service	Indiana	URC	38365	Consumer Counsel	1987	Rate Design
Indiana Gas	Indiana	URC	38080	Consumer Counsel	1987	Rate Base
Northern Indiana Public Service	Indiana	URC	38380	Consumers Counsel	1988	Rate Base, Operating Income, Rate Design, Capital Costs
Terre Haute Gas	Indiana	URC	38515	Consumers Counsel	1988	Rate Base, Operating Income, Capital Costs
United Telephone -Kansas	Kansas	KCC	162,044-U	Consumers Counsel	1989	Rate Base, Capital Costs, Affiliated Interest
US West Communications	Arizona	ACC	E-1051-88-146	Staff	1989	Rate Base, Operating Income, Affiliate Interest
All Kansas Electrics	Kansas	KCC	140,718-U	Consumers Counsel	1989	Generic Fuel Adjustment Hearing
Southwest Gas	Arizona	ACC	E-1551-89-102 E-1551-89-103	Staff	1989	Rate Base, Operating Income, Affiliated Interest
American Telephone and Telegraph	Kansas	KCC	167,493-U	Consumers Counsel	1990	Price/Flexible Regulation, Competition, Revenue Requirements
Indiana Michigan Power	Indiana	URC	38728	Consumer Counsel	1989	Rate Base, Operating Income, Rate Design
People Gas, Light and Coke Company	Illinois	ICC	90-0007	Public Counsel	1990	Rate Base, Operating Income
United Telephone Company	Florida	PSC	891239-TL	Public Counsel	1990	Affiliated Interest
Southwestern Bell Telephone Company	Oklahoma	OCC	PUD-000662	Attorney General	1990	Rate Base, Operating Income (Testimony not admitted)
Arizona Public Service Company	Arizona	ACC	U-1345-90-007	Staff	1991	Rate Base, Operating Income
Indiana Bell Telephone Company	Indiana	URC	39017	Consumer Counsel	1991	Test Year, Discovery, Schedule
Southwestern Bell Telephone Company	Oklahoma	OCC	39321	Attorney General	1991	Remand Issues
UtiliCorp United/ Centel	Kansas	KCC	175,476-U	Consumer Counsel	1991	Merger/Acquisition
Southwestern Bell Telephone Company	Oklahoma	OCC	PUD-000662	Attorney General	1991	Rate Base, Operating Income
United Telephone - Florida	Florida	PSC	910980-TL	Public Counsel	1992	Affiliated Interest
Hawaii Electric Light Company	Hawaii	PUC	6999	Consumer Advocate	1992	Rate Base, Operating Income, Budgets/Forecasts
Maui Electric Company	Hawaii	PUC	7000	Consumer Advocate	1992	Rate Base, Operating Income, Budgets/Forecasts
Southern Bell Telephone Company	Florida	PSC	920260-TL	Public Counsel	1992	Affiliated Interest
US West Communications	Washington	WUTC	U-89-3245-P	Attorney General	1992	Alternative Regulation
UtiliCorp United/ MPS	Missouri	PSC	ER-93-37	Staff	1993	Affiliated Interest

Michael L. Brosch
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Oklahoma Natural Gas Company	Oklahoma	OCC	PUD-1151, 1144, 1190	Attorney General	1993	Rate Base, Operating Income, Take or Pay, Rate Design
Public Service Company of Oklahoma	Oklahoma	OCC	PUD-1342	Staff	1993	Rate Base, Operating Income, Affiliated Interest
Illinois Bell Telephone	Illinois	ICC	92-0448 92-0239	Citizens Board	1993	Rate Base, Operating Income, Alt. Regulation, Forecasts, Affiliated Interest
Hawaii Electric Company	Hawaii	PUC	7700	Consumer Advocate	1993	Rate Base, Operating Income
US West Communications	Arizona	ACC	E-1051-93-183	Staff	1994	Rate Base, Operating Income
PSI Energy, Inc.	Indiana	URC	39584	Consumer Counselor	1994	Rate Base, Operating Income, Alt. Regulation, Forecasts, Affiliated Interest
Arkla, a Division of NORAM Energy	Oklahoma	OCC	PUD-940000354	Attorney General	1994	Cost Allocations, Rate Design
PSI Energy, Inc.	Indiana	URC	39584-S2	Consumer Counselor	1994	Merger Costs and Cost Savings, Non-Traditional Ratemaking
Transok, Inc.	Oklahoma	OCC	PUD-1342	Staff	1994	Rate Base, Operating Income, Affiliated Interest, Allocations
Oklahoma Natural Gas Company	Oklahoma	OCC	PUD-940000477	Attorney General	1995	Rate Base, Operating Income, Cost of Service, Rate Design
US West Communications	Washington	WUTC	UT-950200	Attorney General/ TRACER	1995	Operating Income, Affiliate Interest, Service Quality
PSI Energy, Inc.	Indiana	URC	40003	Consumer Counselor	1995	Rate Base, Operating Income
Oklahoma Natural Gas Company	Oklahoma	OCC	PUD-880000598	Attorney General	1995	Stand-by Tariff
GTE Hawaiian Telephone Co., Inc.	Hawaii	PUC	PUC 94-0298	Consumer Advocate	1996	Rate Base, Operating Income, Affiliate Interest, Cost Allocations
Mid-American Energy Company	Iowa	ICC	APP-96-1	Consumer Advocate	1996	Non-Traditional Ratemaking
Oklahoma Gas and Electric Company	Oklahoma	OCC	PUD-960000116	Attorney General	1996	Rate Base, Operating Income, Rate Design, Non-Traditional Ratemaking
Southwest Gas Corporation	Arizona	ACC	U-1551-96-596	Staff	1997	Operating Income, Affiliated Interest, Gas Supply
Utilicorp United - Missouri Public Service Division	Missouri	PSC	EO-97-144	Staff	1997	Operating Income
US West Communications	Utah	PSC	97-049-08	Consumer Advocate	1997	Rate Base, Operating Income, Affiliate Interest, Cost Allocations
US West Communications	Washington	WUTC	UT-970766	Attorney General	1997	Rate Base, Operating Income
Missouri Gas Energy	Missouri	PSC	GR 98-140	Public Counsel	1998	Affiliated Interest
ONEOK	Oklahoma	OCC	PUD980000177	Attorney General	1998	Gas Restructuring, rate Design, Unbundling
Nevada Power/Sierra Pacific Power Merger	Nevada	PSC	98-7023	Consumer Advocate	1998	Merger Savings, Rate Plan and Accounting

Utilitech, Inc.

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PacifiCorp / Utah Power	Utah	PSC	97-035-1	Consumer Advocate	1998	Affiliated Interest
MidAmerican Energy / CalEnergy Merger	Iowa	PUB	SPU-98-8	Consumer Advocate	1998	Merger Savings, Rate Plan and Accounting
American Electric Power / Central and South West Merger	Oklahoma	OCC	980000444	Attorney General	1998	Merger Savings, Rate Plan and Accounting
ONEOK Gas Transportation	Oklahoma	OCC	970000088	Attorney General	1998	Cost of Service, Rate Design, Special Contract
U S West Communications	Washington	WUTC	UT-98048	Attorney General	1999	Directory Imputation and Business Valuation
U S West / Qwest Merger	Iowa	PUB	SPU 99-27	Consumer Advocate	1999	Merger Impacts, Service Quality and Accounting
U S West / Qwest Merger	Washington	WUTC	UT-991358	Attorney General	2000	Merger Impacts, Service Quality and Accounting
U S West / Qwest Merger	Utah	PSC	99-049-41	Consumer Advocate	2000	Merger Impacts, Service Quality and Accounting
PacifiCorp / Utah Power	Utah	PSC	99-035-10	Consumer Advocate	2000	Affiliated Interest
Oklahoma Natural Gas, ONEOK Gas Transportation	Oklahoma	OCC	980000683, 980000570, 990000166	Attorney General	2000	Operating Income, Rate Base, Cost of Service, Rate Design, Special Contract
U S West Communications	New Mexico	PRC	3008	Staff	2000	Operating Income, Directory Imputation
U S West Communications	Arizona	ACC	T-0105B-99-0105	Staff	2000	Operating Income, Rate Base, Directory Imputation
Northern Indiana Public Service Company	Indiana	IURC	41746	Consumer Counsel	2001	Operating Income, Rate Base, Affiliate Transactions
Nevada Power Company	Nevada	PUCN	01-10001	Attorney General-BCP	2001	Operating Income, Rate Base, Merger Costs, Affiliates
Sierra Pacific Power Company	Nevada	PUCN	01-11030	Attorney General-BCP	2002	Operating Income, Rate Base, Merger Costs, Affiliates
The Gas Company, Division of Citizens Communications	Hawaii	PUC	00-0309	Consumer Advocate	2001	Operating Income, Rate Base, Cost of Service, Rate Design
SBC Pacific Bell	California	PUC	I.01-09-002 R.01-09-001	Office of Ratepayer Advocate	2002	Depreciation, Income Taxes and Affiliates
Midwest Energy, Inc.	Kansas	KCC	02-MDWG-922-RTS	Agriculture Customers	2002	Rate Design, Cost of Capital
Qwest Communications - Dex Sale	Utah	PSC	02-049-76	Consumer Advocate	2003	Directory Publishing
Qwest Communications - Dex Sale	Washington	WUTC	UT-021120	Attorney General	2003	Directory Publishing
Qwest Communications - Dex Sale	Arizona	ACC	T-0105B-02-0666	Staff	2003	Directory Publishing
PSI Energy, Inc.	Indiana	IURC	42359	Consumer Counsel	2003	Operating Income, Rate Trackers, Cost of Service, Rate Design
Qwest Communications - Price Cap Review	Arizona	ACC	T-0105B-03-0454	Staff	2004	Operating Income, Rate Base, Fair Value, Alternative Regulation

Michael L. Brosch
Summary of Previously Filed Testimony
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Verizon Northwest Corp	Washington	WUTC	UT-040788	Public Counsel	2004	Directory Publishing, Rate Base, Operating Income
Citizens Gas & Coke Utility	Indiana	IURC	42767	Consumer Counsel	2005	Operating Income, Debt Service, Working Capital, Affiliate Transactions, Alternative Regulation
Hawaiian Electric Company	Hawaii	HPUC	04-0113	Consumer Advocate	2005	Operating Income, Rate Base, Cost of Service, Rate Design
Sprint/Nextel Corporation	Washington	WUTC	UT-051291	Public Counsel	2006	Directory Publishing, Corporate Reorganization
Puget Sound Energy, Inc.	Washington	WUTC	UE-060266 and UG-060267	Public Counsel	2006	Alternative Regulation
Cascade Natural Gas Corporation	Washington	WUTC	UG-060256	Public Counsel	2006	Alternative Regulation
Hawaiian Electric Company	Hawaii	HPUC	05-0146	Consumer Advocate	2006	Community Benefits Program

Line No.	Description	GJ			ALL OTHER (3)
		ELECTRIC TOTAL (1)	ACC JURISDICTION (2)		
SUMMARY OF RESULTS					
1	DEVELOPMENT OF RATE BASE				
2	ELECTRIC PLANT IN SERVICE	\$10,096,271,000	\$8,556,179,618	\$1,540,091,382	
3	GENERAL & INTANGIBLE PLANT	\$722,630,705	\$666,173,004	\$56,457,701	
4	LESS: RESERVE FOR DEPRECIATION	(\$4,170,525,134)	(\$3,548,546,146)	(\$621,978,988)	
5	OTHER DEFERRED CREDITS	(\$448,168,000)	(\$438,604,344)	(\$9,563,656)	
6	WORKING CASH	(\$29,138,598)	(\$25,220,726)	(\$3,917,872)	
7	MATERIALS, SUPPLIES & PREPAYMENTS	\$197,285,248	\$177,653,628	\$19,631,620	
8	ACCUM. DEFERRED TAXES	(\$1,203,998,000)	(\$1,062,992,832)	(\$141,005,168)	
9	REGULATORY ASSETS	(\$80,002,029)	(\$93,364,564)	\$13,362,535	
10	DECOMMISSIONING FUND	\$290,537,000	\$285,856,167	\$4,680,833	
11	GAIN FROM DISP. OF PLANT	(\$46,901,000)	(\$46,360,307)	(\$540,693)	
12	MISCELLANEOUS DEFERRED DEBITS	\$42,522,000	\$39,464,108	\$3,057,892	
13	CUSTOMER ADVANCES	(\$59,807,000)	(\$59,807,000)	\$0	
14	CUSTOMER DEPOSITS	(\$54,860,000)	(\$54,860,000)	\$0	
15	PROFORMA ADJUSTMENTS	(\$1,314,161)	\$5,559,077	(\$6,873,238)	
16	TOTAL RATE BASE	\$5,254,532,031	\$4,401,129,682	\$853,402,349	
17					
18	DEVELOPMENT OF RETURN				
19	REVENUES FROM RATES	\$2,103,857,729	\$2,066,144,726	\$37,713,003	
20	PROFORMA TO REVENUES FROM RATES	\$65,860,308	\$66,084,186	(\$223,878)	
21	OTHER ELECTRIC REVENUE	\$476,428,509	\$458,779,789	\$17,648,720	
22	TOTAL OPERATING REVENUES	\$2,646,146,546	\$2,591,008,701	\$55,137,845	
23					
24	OPERATING EXPENSES				
25	OPERATION & MAINTENANCE	\$2,246,012,697	\$2,302,448,767	(\$56,436,070)	
26	ADMINISTRATIVE & GENERAL	\$141,768,183	\$132,687,128	\$9,081,055	
27	DEPRECIATION & AMORT EXPENSE	\$321,526,000	\$285,758,990	\$35,767,010	
28	AMORTIZATION ON GAIN	(\$6,613,638)	(\$6,528,055)	(\$85,583)	
29	REGULATORY ASSETS	(\$2,203,510)	(\$2,203,510)	\$0	
30	PROFORMA ADJUSTMENTS	(\$540,817,385)	(\$531,955,639)	(\$8,861,746)	
31	TAXES OTHER THAN INCOME	\$139,970,767	\$116,332,654	\$23,638,113	
32	INCOME TAX	\$75,695,673	\$64,509,260	\$11,186,413	
33	TOTAL OPERATING EXPENSES	\$2,375,338,788	\$2,361,049,596	\$14,289,191	
34					
35	OPERATING INCOME	\$270,807,758	\$229,959,105	\$40,848,654	
36					
37	RETURN	\$270,807,758	\$229,959,105	\$40,848,654	
38					
39	RATE OF RETURN (PRESENT)	5.15%	5.23%	4.79%	
40					
41	INDEX RATE OF RETURN (PRESENT)	1.00	1.01	0.93	

Line No.	Description	GE-1						
		TOTAL RETAIL (4)	RESIDENTIAL (5)	GENERAL SERVICE (6)	E-38,221 (Water Pumping) (7)	STREET LIGHTING (8)	DUSK TO DAWN (9)	
SUMMARY OF RESULTS								
1	DEVELOPMENT OF RATE BASE	\$8,556,179,618	\$4,602,622,773	\$3,764,548,986	\$61,903,231	\$88,281,830	\$38,822,797	
2	ELECTRIC PLANT IN SERVICE	\$666,173,004	\$409,819,210	\$243,171,737	\$4,251,264	\$6,282,265	\$2,648,529	
3	GENERAL & INTANGIBLE PLANT	(\$3,548,546,146)	(\$1,896,798,579)	(\$1,579,361,207)	(\$27,268,845)	(\$31,701,586)	(\$13,415,930)	
4	LESS: RESERVE FOR DEPRECIATION	(\$438,604,344)	(\$225,458,670)	(\$207,896,857)	(\$3,462,122)	(\$1,361,185)	(\$425,510)	
5	OTHER DEFERRED CREDITS	(\$25,220,726)	(\$12,591,199)	(\$12,141,693)	(\$154,998)	(\$232,543)	(\$100,295)	
6	WORKING CASH	\$177,653,628	\$91,140,849	\$83,008,225	\$1,511,753	\$1,434,729	\$558,072	
7	MATERIALS, SUPPLIES & PREPAYMENTS	(\$1,062,992,832)	(\$565,575,102)	(\$478,247,836)	(\$6,013,443)	(\$9,163,195)	(\$3,993,256)	
8	ACCUM. DEFERRED TAXES	(\$93,364,564)	(\$47,382,588)	(\$45,472,456)	(\$487,357)	(\$27,374)	\$5,209	
9	REGULATORY ASSETS	\$285,856,167	\$135,532,339	\$145,260,236	\$3,481,853	\$1,280,428	\$301,312	
10	DECOMMISSIONING FUND	(\$46,360,307)	(\$23,341,404)	(\$22,595,028)	(\$334,372)	(\$72,454)	(\$17,050)	
11	GAIN FROM DISP. OF PLANT	\$39,464,108	\$24,261,926	\$14,422,780	\$251,962	\$371,050	\$156,389	
12	MISCELLANEOUS DEFERRED DEBITS	(\$59,807,000)	(\$43,338,952)	(\$13,858,832)	(\$2,407,716)	(\$201,500)	\$0	
13	CUSTOMER ADVANCES	(\$54,860,000)	(\$29,075,800)	(\$24,737,362)	(\$564,674)	(\$330,038)	(\$152,126)	
14	CUSTOMER DEPOSITS	\$5,559,077	\$97,529	\$5,246,267	\$86,961	(\$457,853)	(\$213,828)	
15	PROFORMA ADJUSTMENTS	\$4,401,129,682	\$2,420,712,334	\$1,871,346,960	\$30,793,498	\$54,102,574	\$24,474,315	
16	TOTAL RATE BASE	\$2,066,144,726	\$1,058,729,739	\$967,398,538	\$20,966,540	\$12,913,053	\$6,136,856	
17	DEVELOPMENT OF RETURN	\$66,084,186	\$33,316,369	\$32,153,204	(\$102,439)	\$431,212	\$285,840	
18	REVENUES FROM RATES	\$458,779,789	\$219,693,023	\$228,817,968	\$5,343,456	\$4,254,055	\$671,287	
19	PROFORMA TO REVENUES FROM RATES	\$2,591,008,701	\$1,311,739,131	\$1,228,369,710	\$26,207,557	\$17,598,320	\$7,093,983	
20	OTHER ELECTRIC REVENUE	\$2,302,448,767	\$1,138,939,802	\$1,120,781,069	\$25,864,564	\$13,522,261	\$3,341,071	
21	TOTAL OPERATING REVENUES	\$132,687,128	\$80,699,072	\$49,016,359	\$1,006,399	\$1,376,867	\$588,431	
22	OPERATING EXPENSES	\$285,758,990	\$157,680,081	\$121,235,690	\$2,187,881	\$3,237,745	\$1,417,623	
23	OPERATION & MAINTENANCE	(\$6,528,055)	(\$3,223,300)	(\$3,223,300)	(\$7,045)	(\$16,050)	(\$3,777)	
24	ADMINISTRATIVE & GENERAL	(\$2,203,510)	(\$1,144,245)	(\$1,049,237)	(\$10,028)	\$0	\$0	
25	DEPRECIATION & AMORT EXPENSE	(\$531,955,639)	(\$251,433,939)	(\$269,355,402)	(\$7,199,427)	(\$3,117,805)	(\$849,067)	
26	AMORTIZATION ON GAIN	\$116,332,654	\$64,881,575	\$48,396,437	\$871,630	\$1,510,049	\$672,963	
27	REGULATORY ASSETS	\$84,509,260	\$22,373,128	\$40,763,004	\$986,541	(\$93,858)	\$480,445	
28	PROFORMA ADJUSTMENTS	\$2,361,049,596	\$1,208,767,563	\$1,106,564,620	\$23,650,515	\$16,419,209	\$5,647,690	
29	TAXES OTHER THAN INCOME	\$229,959,105	\$102,971,568	\$121,805,090	\$2,557,042	\$1,179,112	\$1,446,293	
30	INCOME TAX	\$229,959,105	\$102,971,568	\$121,805,090	\$2,557,042	\$1,179,112	\$1,446,293	
31	TOTAL OPERATING EXPENSES	\$5,23%	4.25%	6.51%	8.30%	2.18%	5.98%	
32	OPERATING INCOME	1.01	0.83	1.26	1.61	0.42	1.16	
33	RETURN							
34	RATE OF RETURN (PRESENT)							
35	INDEX RATE OF RETURN (PRESENT)							

ARIZONA PUBLIC SERVICE COMPANY
ADJUSTED ELECTRIC COST OF SERVICE STUDY
FOR THE 12 MONTHS ENDING 9/30/2005
(\$)

STAFF REVENUE REQUIREMENT - 4CP AVERAGE ALLOCATION
STAFF POSITION

Line No.	Description	GE-3									
		TOTAL RESIDENTIAL (19)	RESIDENTIAL E-10 (20)	RESIDENTIAL E-12 (21)	RESIDENTIAL EC-1 (22)	RESIDENTIAL ET-1 (23)	RESIDENTIAL EC-1 (24)				
SUMMARY OF RESULTS											
1	DEVELOPMENT OF RATE BASE	\$4,602,622,773	\$283,119,906	\$1,442,861,713	\$156,429,020	\$2,263,015,111	\$457,197,023				
2	ELECTRIC PLANT IN SERVICE	\$409,819,210	\$27,677,481	\$147,822,129	\$12,410,858	\$187,476,540	\$34,432,202				
3	GENERAL & INTANGIBLE PLANT	(\$1,896,796,579)	(\$122,552,784)	(\$597,568,632)	(\$66,788,322)	(\$922,274,761)	(\$187,614,079)				
4	LESS: RESERVE FOR DEPRECIATION	(\$225,458,870)	(\$13,917,486)	(\$70,077,504)	(\$7,890,391)	(\$110,007,051)	(\$23,566,238)				
5	OTHER DEFERRED CREDITS	(\$12,591,199)	(\$727,331)	(\$3,656,635)	(\$449,496)	(\$6,382,377)	(\$1,375,358)				
6	WORKING CASH	\$91,140,849	\$5,689,478	\$28,406,169	\$3,216,206	\$44,336,909	\$9,482,088				
7	MATERIALS, SUPPLIES & PREPAYMENTS	(\$565,576,102)	(\$34,021,969)	(\$175,851,099)	(\$19,128,016)	(\$279,219,903)	(\$57,354,116)				
8	ACCUM. DEFERRED TAXES	(\$47,382,588)	(\$2,766,310)	(\$14,244,476)	(\$1,645,942)	(\$23,613,421)	(\$5,112,439)				
9	REGULATORY ASSETS	\$135,532,339	\$8,749,151	\$41,051,666	\$5,176,484	\$65,386,973	\$15,168,064				
10	DECOMMISSIONING FUND	(\$23,341,404)	(\$1,394,609)	(\$7,018,565)	(\$826,997)	(\$11,584,864)	(\$2,516,369)				
11	GAIN FROM DISP. OF PLANT	\$24,261,926	\$1,637,996	\$8,747,030	\$735,108	\$11,101,662	\$2,040,131				
12	MISCELLANEOUS DEFERRED DEBITS	(\$43,338,952)	(\$2,879,259)	(\$14,760,504)	(\$1,501,737)	(\$20,077,388)	(\$4,120,063)				
13	CUSTOMER ADVANCES	(\$29,075,800)	(\$1,931,675)	(\$9,902,719)	(\$1,007,505)	(\$13,469,779)	(\$2,764,122)				
14	CUSTOMER DEPOSITS	\$897,529	(\$3,711)	(\$233,274)	\$83,972	\$706,428	\$344,115				
15	PROFORMA ADJUSTMENTS	\$2,420,712,334	\$146,688,878	\$775,575,299	\$78,813,242	\$1,185,394,078	\$234,240,838				
16	TOTAL RATE BASE	\$1,058,729,739	\$70,337,587	\$360,585,198	\$36,686,029	\$490,471,664	\$100,649,261				
17	DEVELOPMENT OF RETURN	\$33,316,369	(\$2,061,923)	\$12,766,411	(\$1,178,134)	\$21,464,438	\$2,325,577				
18	REVENUES FROM RATES	\$219,693,023	\$14,128,249	\$66,958,622	\$8,281,943	\$106,067,571	\$24,256,638				
19	PROFORMA TO REVENUES FROM RATES	\$1,311,739,131	\$82,403,913	\$440,310,231	\$43,789,838	\$618,003,673	\$127,231,476				
20	OTHER ELECTRIC REVENUE										
21	TOTAL OPERATING REVENUES	\$1,138,939,802	\$74,029,391	\$356,088,331	\$41,939,808	\$545,124,324	\$121,757,949				
22	OPERATING EXPENSES	\$80,699,072	\$5,448,647	\$28,728,968	\$2,490,346	\$37,185,619	\$6,845,492				
23	OPERATION & MAINTENANCE	\$157,680,051	\$9,947,593	\$50,905,484	\$5,267,895	\$76,428,253	\$15,130,825				
24	ADMINISTRATIVE & GENERAL	(\$3,227,883)	(\$197,429)	(\$972,689)	(\$116,992)	(\$1,588,879)	(\$351,894)				
25	DEPRECIATION & AMORT EXPENSE	(\$1,144,245)	(\$65,676)	(\$342,833)	(\$38,994)	(\$575,685)	(\$121,058)				
26	AMORTIZATION ON GAIN	(\$251,433,939)	(\$17,957,337)	(\$75,734,516)	(\$10,492,034)	(\$118,944,305)	(\$28,305,647)				
27	REGULATORY ASSETS	\$64,881,575	\$4,085,518	\$20,964,750	\$2,153,015	\$31,525,406	\$6,152,887				
28	PROFORMA ADJUSTMENTS	\$22,373,128	\$1,182,253	\$14,613,737	\$183,916	\$6,415,929	(\$22,708)				
29	TAXES OTHER THAN INCOME	\$1,208,767,563	\$76,472,960	\$394,251,132	\$41,386,961	\$575,570,662	\$121,085,848				
30	INCOME TAX										
31	TOTAL OPERATING EXPENSES	\$102,971,568	\$5,930,953	\$46,059,099	\$2,402,877	\$42,433,011	\$6,145,628				
32	OPERATING INCOME	\$102,971,568	\$5,930,953	\$46,059,099	\$2,402,877	\$42,433,011	\$6,145,628				
33	RETURN	4.25%	4.04%	5.94%	3.05%	3.58%	2.62%				
34	RATE OF RETURN (PRESENT)	0.83	0.78	1.15	0.59	0.69	0.51				
35	INDEX RATE OF RETURN (PRESENT)										

Line No.	Description	GJ		
		ELECTRIC TOTAL (1)	ACC JURISDICTION (2)	ALL OTHER (3)
SUMMARY OF RESULTS				
1	DEVELOPMENT OF RATE BASE			
2	ELECTRIC PLANT IN SERVICE	\$10,096,271,000	\$8,556,179,618	\$1,540,091,382
3	GENERAL & INTANGIBLE PLANT	\$722,630,705	\$666,173,004	\$56,457,701
4	LESS: RESERVE FOR DEPRECIATION	(\$4,170,525,134)	(\$3,548,546,146)	(\$621,978,988)
5	OTHER DEFERRED CREDITS	(\$448,168,000)	(\$438,604,344)	(\$9,563,656)
6	WORKING CASH	(\$29,138,598)	(\$25,220,726)	(\$3,917,872)
7	MATERIALS, SUPPLIES & PREPAYMENTS	\$197,285,248	\$177,653,628	\$19,631,620
8	ACCUM. DEFERRED TAXES	(\$1,203,998,000)	(\$1,062,992,832)	(\$141,005,168)
9	REGULATORY ASSETS	(\$80,002,029)	(\$93,364,564)	\$13,362,535
10	DECOMMISSIONING FUND	\$290,537,000	\$285,856,167	\$4,680,833
11	GAIN FROM DISP. OF PLANT	(\$46,901,000)	(\$46,360,307)	(\$540,693)
12	MISCELLANEOUS DEFERRED DEBITS	\$42,522,000	\$39,464,108	\$3,057,892
13	CUSTOMER ADVANCES	(\$59,807,000)	(\$59,807,000)	\$0
14	CUSTOMER DEPOSITS	(\$54,860,000)	(\$54,860,000)	\$0
15	PROFORMA ADJUSTMENTS	(\$1,314,161)	\$5,559,077	(\$6,873,238)
16	TOTAL RATE BASE	\$5,254,532,031	\$4,401,129,682	\$853,402,349
17				
18	DEVELOPMENT OF RETURN			
19	REVENUES FROM RATES	\$2,103,857,729	\$2,066,144,726	\$37,713,003
20	PROFORMA TO REVENUES FROM RATES	\$65,860,308	\$66,084,186	(\$223,878)
21	OTHER ELECTRIC REVENUE	\$476,428,509	\$458,779,789	\$17,648,720
22	TOTAL OPERATING REVENUES	\$2,646,146,546	\$2,591,008,701	\$55,137,845
23				
24	OPERATING EXPENSES			
25	OPERATION & MAINTENANCE	\$2,246,012,697	\$2,302,448,767	(\$56,436,070)
26	ADMINISTRATIVE & GENERAL	\$141,768,183	\$132,687,128	\$9,081,055
27	DEPRECIATION & AMORT EXPENSE	\$321,526,000	\$285,758,990	\$35,767,010
28	AMORTIZATION ON GAIN	(\$6,613,638)	(\$6,528,055)	(\$85,583)
29	REGULATORY ASSETS	(\$2,203,510)	(\$2,203,510)	\$0
30	PROFORMA ADJUSTMENTS	(\$540,817,385)	(\$531,955,639)	(\$8,861,746)
31	TAXES OTHER THAN INCOME	\$139,970,767	\$116,332,654	\$23,638,113
32	INCOME TAX	\$75,695,673	\$64,509,260	\$11,186,413
33	TOTAL OPERATING EXPENSES	\$2,375,338,788	\$2,361,049,596	\$14,289,191
34				
35	OPERATING INCOME	\$270,807,758	\$229,959,105	\$40,848,654
36				
37	RETURN	\$270,807,758	\$229,959,105	\$40,848,654
38				
39	RATE OF RETURN (PRESENT)	5.15%	5.23%	4.79%
40				
41	INDEX RATE OF RETURN (PRESENT)	1.00	1.01	0.93

Line No.	Description	←----- GE-1 -----→					DUSK TO DAWN (9)
		TOTAL RETAIL (4)	RESIDENTIAL (5)	GENERAL SERVICE (6)	E-38,221 (Water Pumping) (7)	STREET LIGHTING (8)	
SUMMARY OF RESULTS							
1	DEVELOPMENT OF RATE BASE						
2	ELECTRIC PLANT IN SERVICE	\$8,556,179,618	\$4,681,780,206	\$3,708,391,092	\$48,573,070	\$80,454,414	\$36,980,837
3	GENERAL & INTANGIBLE PLANT	\$666,173,004	\$413,695,677	\$240,421,594	\$3,598,464	\$5,898,943	\$2,558,325
4	LESS: RESERVE FOR DEPRECIATION	(\$3,548,546,146)	(\$1,928,646,856)	(\$1,556,766,586)	(\$21,905,575)	(\$28,552,296)	(\$12,674,834)
5	OTHER DEFERRED CREDITS	(\$438,604,344)	(\$230,684,114)	(\$204,189,689)	(\$2,582,154)	(\$844,471)	(\$303,917)
6	WORKING CASH	(\$25,220,726)	(\$12,831,079)	(\$11,971,511)	(\$114,602)	(\$208,823)	(\$94,713)
7	MATERIALS, SUPPLIES & PREPAYMENTS	\$177,653,628	\$91,914,881	\$82,459,091	\$1,381,406	\$1,358,190	\$540,061
8	ACCUM. DEFERRED TAXES	(\$1,062,992,832)	(\$577,093,588)	(\$470,076,111)	(\$4,073,726)	(\$8,024,201)	(\$3,725,226)
9	REGULATORY ASSETS	(\$93,364,564)	(\$49,127,146)	(\$44,234,787)	(\$193,572)	\$145,136	\$45,805
10	DECOMMISSIONING FUND	\$285,856,167	\$135,532,339	\$145,260,236	\$3,481,853	\$1,280,428	\$301,312
11	GAIN FROM DISP. OF PLANT	(\$46,360,307)	(\$24,074,114)	(\$22,075,210)	(\$210,983)	\$0	\$0
12	MISCELLANEOUS DEFERRED DEBITS	\$39,464,108	\$24,492,979	\$14,258,861	\$213,053	\$348,203	\$151,013
13	CUSTOMER ADVANCES	(\$59,807,000)	(\$43,338,952)	(\$13,858,832)	(\$2,407,716)	(\$201,500)	\$0
14	CUSTOMER DEPOSITS	(\$54,860,000)	(\$29,075,800)	(\$24,737,362)	(\$564,674)	(\$330,038)	(\$152,126)
15	PROFORMA ADJUSTMENTS	\$5,559,077	\$1,390,955	\$4,896,294	\$3,888	(\$506,633)	(\$225,307)
16	TOTAL RATE BASE	\$4,401,129,682	\$2,453,935,289	\$1,847,777,081	\$25,198,732	\$50,817,350	\$23,401,231
17							
18	DEVELOPMENT OF RETURN						
19	REVENUES FROM RATES	\$2,066,144,726	\$1,058,729,739	\$967,398,538	\$20,966,540	\$12,913,053	\$6,136,856
20	PROFORMA TO REVENUES FROM RATES	\$66,084,186	\$33,316,369	\$32,153,204	(\$102,439)	\$431,212	\$285,840
21	OTHER ELECTRIC REVENUE	\$458,779,789	\$219,766,673	\$228,765,717	\$5,331,054	\$4,246,772	\$669,573
22	TOTAL OPERATING REVENUES	\$2,591,008,701	\$1,311,912,781	\$1,228,317,459	\$26,195,155	\$17,591,037	\$7,092,269
23							
24	OPERATING EXPENSES						
25	OPERATION & MAINTENANCE	\$2,302,448,767	\$1,142,667,874	\$1,118,136,205	\$25,236,754	\$13,153,614	\$3,254,320
26	ADMINISTRATIVE & GENERAL	\$132,687,128	\$81,444,413	\$48,487,580	\$80,883	\$1,303,165	\$571,087
27	DEPRECIATION & AMORT EXPENSE	\$285,758,990	\$159,732,184	\$119,779,814	\$1,842,301	\$3,034,821	\$1,369,871
28	AMORTIZATION ON GAIN	(\$6,528,055)	(\$3,299,367)	(\$3,172,586)	(\$45,007)	(\$8,981)	(\$2,113)
29	REGULATORY ASSETS	(\$2,203,510)	(\$1,144,245)	(\$1,049,237)	(\$10,028)	\$0	\$0
30	PROFORMA ADJUSTMENTS	(\$531,955,639)	(\$250,025,162)	(\$270,354,853)	(\$7,436,666)	(\$3,257,110)	(\$881,848)
31	TAXES OTHER THAN INCOME	\$116,332,654	\$65,666,581	\$47,839,518	\$739,434	\$1,432,424	\$654,697
32	INCOME TAX	\$64,509,260	\$18,934,446	\$43,202,562	\$1,565,617	\$246,173	\$560,462
33	TOTAL OPERATING EXPENSES	\$2,361,049,596	\$1,213,976,724	\$1,102,869,003	\$22,773,289	\$15,904,105	\$5,526,475
34							
35	OPERATING INCOME	\$229,959,105	\$97,836,057	\$125,448,456	\$3,421,866	\$1,686,932	\$1,565,794
36							
37	RETURN	\$229,959,105	\$97,836,057	\$125,448,456	\$3,421,866	\$1,686,932	\$1,565,794
38							
39	RATE OF RETURN (PRESENT)	5.23%	3.99%	6.79%	13.58%	3.32%	6.69%
40							
41	INDEX RATE OF RETURN (PRESENT)	1.01	0.77	1.32	2.63	0.64	1.30

Line No.	Description	GE-2										E-35 (18)	
		TOTAL GENERAL SVC (10)	E-20 (Church Rate) (11)	E-30, E-32 (0 - 20 KW) (12)	E-32 (21 - 100 KW) (13)	E-32 (101 - 400 KW) (14)	E-32 (401 - 999 KW) (15)	E-32 (1,000 + KW) (16)	E-34 (17)				
SUMMARY OF RESULTS													
1	DEVELOPMENT OF RATE BASE												
2	ELECTRIC PLANT IN SERVICE	\$3,708,391,092	\$13,156,897	\$713,155,581	\$919,510,111	\$826,034,200	\$457,251,865	\$358,405,105	\$234,275,856	\$186,601,479			
3	GENERAL & INTANGIBLE PLANT	\$240,421,594	\$800,809	\$52,580,861	\$57,265,737	\$49,297,753	\$28,539,088	\$22,452,629	\$15,147,299	\$14,337,418			
4	LESS: RESERVE FOR DEPRECIATION	(\$1,556,766,586)	(\$4,998,590)	(\$279,217,143)	(\$374,393,106)	(\$351,525,773)	(\$200,022,369)	(\$153,944,888)	(\$102,825,889)	(\$89,839,828)			
5	OTHER DEFERRED CREDITS	(\$204,189,689)	(\$504,986)	(\$33,881,944)	(\$46,623,347)	(\$45,546,063)	(\$26,468,874)	(\$21,907,125)	(\$14,852,010)	(\$14,405,339)			
6	WORKING CASH	(\$11,971,511)	(\$41,526)	(\$2,053,804)	(\$2,885,084)	(\$2,721,723)	(\$1,551,419)	(\$1,227,267)	(\$811,036)	(\$679,652)			
7	MATERIALS, SUPPLIES & PREPAYMENTS	\$82,459,091	\$266,994	\$12,148,857	\$18,052,533	\$18,725,412	\$11,772,505	\$8,953,712	\$6,220,412	\$6,318,665			
8	ACCUM. DEFERRED TAXES	(\$470,076,111)	(\$1,567,481)	(\$30,308,700)	(\$116,045,894)	(\$103,935,236)	(\$57,118,420)	(\$46,381,008)	(\$30,261,289)	(\$24,458,083)			
9	REGULATORY ASSETS	(\$44,234,767)	(\$87,353)	(\$8,279,471)	(\$10,756,114)	(\$9,709,906)	(\$5,095,187)	(\$4,641,924)	(\$3,022,835)	(\$2,641,997)			
10	DECOMMISSIONING FUND	\$145,260,236	\$396,517	\$14,406,781	\$27,667,366	\$34,001,927	\$23,592,112	\$17,516,133	\$12,742,045	\$14,937,355			
11	GAIN FROM DISP. OF PLANT	(\$22,075,210)	(\$50,436)	(\$3,849,143)	(\$5,211,280)	(\$4,923,522)	(\$2,721,500)	(\$2,342,339)	(\$1,557,044)	(\$1,419,946)			
12	MISCELLANEOUS DEFERRED DEBITS	\$14,258,861	\$47,424	\$3,115,471	\$3,396,159	\$2,924,948	\$1,692,897	\$1,332,470	\$898,858	\$850,635			
13	CUSTOMER ADVANCES	(\$13,858,832)	(\$47,917)	(\$2,038,227)	(\$3,125,023)	(\$3,289,801)	(\$2,093,348)	(\$1,348,834)	(\$955,473)	(\$960,209)			
14	CUSTOMER DEPOSITS	(\$24,737,362)	(\$85,530)	(\$3,638,139)	(\$5,872,020)	(\$5,872,139)	(\$3,736,527)	(\$2,407,606)	(\$1,705,475)	(\$1,713,927)			
15	PROFORMA ADJUSTMENTS	\$4,896,294	\$625,766	\$625,766	\$1,062,131	\$1,129,685	\$500,955	\$671,708	\$445,254	\$479,760			
16	TOTAL RATE BASE	\$1,847,777,081	\$7,265,846	\$372,766,746	\$462,336,170	\$404,589,762	\$224,541,777	\$175,130,767	\$113,738,683	\$87,407,331			
17													
18	DEVELOPMENT OF RETURN												
19	REVENUES FROM RATES	\$967,398,538	\$3,344,799	\$142,275,889	\$218,138,380	\$229,640,445	\$146,123,538	\$94,153,699	\$66,695,622	\$67,028,166			
20	PROFORMA TO REVENUES FROM RATES	\$32,153,204	\$250,921	\$9,919,877	\$3,997,949	\$15,079,785	\$1,059,540	\$1,018,113	\$135,964	\$691,055			
21	OTHER ELECTRIC REVENUE	\$228,765,717	\$651,493	\$24,010,043	\$44,323,121	\$53,361,026	\$36,720,311	\$27,207,155	\$19,724,984	\$22,767,584			
22	TOTAL OPERATING REVENUES	\$1,228,317,459	\$4,247,213	\$176,205,809	\$266,469,450	\$298,081,256	\$183,903,389	\$122,378,967	\$86,556,570	\$90,484,805			
23													
24	OPERATING EXPENSES												
25	OPERATION & MAINTENANCE	\$1,118,136,205	\$3,103,839	\$129,308,205	\$220,897,730	\$258,190,478	\$174,469,857	\$130,669,186	\$94,134,754	\$107,362,156			
26	ADMINISTRATIVE & GENERAL	\$48,487,560	\$168,556	\$10,453,288	\$11,676,787	\$10,128,362	\$5,827,742	\$4,474,610	\$3,006,658	\$2,751,576			
27	DEPRECIATION & AMORT EXPENSE	\$119,779,814	\$441,855	\$23,085,668	\$29,369,824	\$26,524,854	\$15,018,891	\$11,487,621	\$7,583,550	\$6,267,552			
28	AMORTIZATION ON GAIN	(\$3,172,566)	(\$7,702)	(\$476,581)	(\$702,487)	(\$718,845)	(\$430,995)	(\$351,385)	(\$241,284)	(\$243,307)			
29	REGULATORY ASSETS	(\$1,049,237)	(\$2,397)	(\$182,950)	(\$247,693)	(\$234,016)	(\$129,353)	(\$111,332)	(\$74,006)	(\$67,490)			
30	PROFORMA ADJUSTMENTS	(\$270,354,853)	(\$746,260)	(\$250,738,44)	(\$51,667,688)	(\$8,643,184)	(\$46,990,354)	(\$34,129,207)	(\$25,759,890)	(\$29,910,887)			
31	TAXES OTHER THAN INCOME	\$47,839,518	\$190,638	\$9,622,639	\$12,021,204	\$10,585,525	\$5,888,989	\$4,435,255	\$2,889,635	\$2,205,634			
32	INCOME TAX	\$43,202,562	\$329,545	\$6,181,818	\$11,864,902	\$14,993,575	\$8,772,541	\$433,470	\$706,553	(\$99,844)			
33	TOTAL OPERATING EXPENSES	\$1,102,869,003	\$3,478,075	\$155,484,704	\$233,232,580	\$260,826,749	\$162,427,317	\$116,908,219	\$82,245,969	\$88,265,390			
34													
35	OPERATING INCOME	\$125,448,456	\$769,138	\$20,721,105	\$33,226,871	\$37,254,507	\$21,476,071	\$5,470,748	\$4,310,600	\$2,219,415			
36													
37	RETURN	\$125,448,456	\$769,138	\$20,721,105	\$33,226,871	\$37,254,507	\$21,476,071	\$5,470,748	\$4,310,600	\$2,219,415			
38													
39	RATE OF RETURN (PRESENT)	6.79%	10.59%	5.56%	7.19%	9.21%	9.56%	3.12%	3.79%	2.54%			
40													
41	INDEX RATE OF RETURN (PRESENT)	1.32	2.05	1.08	1.39	1.79	1.86	0.61	0.74	0.49			

ARIZONA PUBLIC SERVICE COMPANY
ADJUSTED ELECTRIC COST OF SERVICE STUDY
FOR THE 12 MONTHS ENDING 9/30/2005
(5)

STAFF REVENUE REQUIREMENT - 4CIP ALLOCATION
FOR COMPARISON ONLY

Line No.	Description	←----- GE-3 ----->									
		TOTAL RESIDENTIAL (19)	RESIDENTIAL E-10 (20)	RESIDENTIAL E-12 (21)	RESIDENTIAL EC-1 (22)	RESIDENTIAL ET-1 (23)	RESIDENTIAL ECT-1 (24)				
SUMMARY OF RESULTS											
1	DEVELOPMENT OF RATE BASE	\$4,681,780,206	\$281,733,273	\$1,463,863,508	\$155,716,852	\$2,319,963,476	\$460,503,097				
2	ELECTRIC PLANT IN SERVICE	\$413,695,877	\$27,609,575	\$148,850,621	\$12,375,982	\$190,265,394	\$34,594,106				
3	GENERAL & INTANGIBLE PLANT	(\$1,928,646,856)	(\$121,994,885)	(\$606,018,515)	(\$66,501,787)	(\$945,187,421)	(\$186,944,248)				
4	LESS: RESERVE FOR DEPRECIATION	(\$230,684,114)	(\$13,825,950)	(\$71,463,902)	(\$7,843,378)	(\$113,766,401)	(\$23,784,483)				
5	OTHER DEFERRED CREDITS	(\$12,831,079)	(\$723,129)	(\$3,720,280)	(\$447,338)	(\$6,554,955)	(\$1,385,377)				
6	WORKING CASH	\$91,914,881	\$5,665,919	\$28,611,532	\$3,209,242	\$44,893,772	\$9,514,416				
7	MATERIALS, SUPPLIES & PREPAYMENTS	(\$577,093,568)	(\$33,820,196)	(\$178,907,141)	(\$19,024,386)	(\$287,506,652)	(\$57,835,194)				
8	ACCUM. DEFERRED TAXES	(\$49,127,146)	(\$2,735,750)	(\$14,707,336)	(\$1,630,247)	(\$24,868,511)	(\$5,185,302)				
9	REGULATORY ASSETS	\$135,532,339	\$8,749,151	\$41,051,666	\$5,176,484	\$65,386,973	\$15,168,064				
10	DECOMMISSIONING FUND	(\$24,074,114)	(\$1,381,773)	(\$7,212,965)	(\$820,405)	(\$12,112,000)	(\$2,546,971)				
11	GAIN FROM DISP. OF PLANT	\$24,492,979	\$1,633,948	\$8,808,332	\$733,029	\$11,267,889	\$2,049,781				
12	MISCELLANEOUS DEFERRED DEBITS	(\$43,338,952)	(\$2,879,259)	(\$14,760,504)	(\$1,501,737)	(\$20,077,388)	(\$4,120,063)				
13	CUSTOMER ADVANCES	(\$29,075,800)	(\$1,931,675)	(\$9,902,719)	(\$1,007,505)	(\$13,469,779)	(\$2,764,122)				
14	CUSTOMER DEPOSITS	\$1,390,835	(\$12,352)	(\$102,392)	\$79,534	\$1,061,327	\$364,718				
15	PROFORMA ADJUSTMENTS	\$2,453,935,289	\$146,106,897	\$784,389,906	\$78,514,340	\$1,209,295,724	\$235,628,421				
16	TOTAL RATE BASE	\$1,058,729,739	\$70,337,587	\$360,585,198	\$36,686,029	\$490,471,664	\$100,649,261				
17	REVENUES FROM RATES	\$33,316,369	(\$2,061,923)	\$12,766,411	(\$1,178,134)	\$21,464,438	\$2,325,577				
18	PROFORMA TO REVENUES FROM RATES	\$219,766,873	\$14,126,959	\$66,978,163	\$8,281,280	\$106,120,557	\$24,259,714				
19	OTHER ELECTRIC REVENUE	\$1,311,812,781	\$82,402,623	\$440,329,772	\$43,789,175	\$618,056,659	\$127,234,552				
20	TOTAL OPERATING REVENUES	\$1,142,667,874	\$73,964,084	\$357,077,451	\$41,906,267	\$547,806,416	\$121,913,655				
21	OPERATING EXPENSES	\$91,444,413	\$5,435,590	\$28,926,720	\$2,483,640	\$37,721,841	\$6,876,622				
22	OPERATION & MAINTENANCE	\$159,732,184	\$9,911,645	\$51,449,950	\$5,249,433	\$77,904,622	\$15,216,534				
23	ADMINISTRATIVE & GENERAL	(\$3,299,367)	(\$196,177)	(\$991,855)	(\$116,349)	(\$1,640,307)	(\$354,879)				
24	DEPRECIATION & AMORT EXPENSE	(\$1,144,245)	(\$65,676)	(\$342,833)	(\$38,994)	(\$575,685)	(\$121,058)				
25	AMORTIZATION ON GAIN	(\$250,025,162)	(\$17,982,015)	(\$75,360,844)	(\$10,504,709)	(\$117,930,786)	(\$28,246,808)				
26	REGULATORY ASSETS	\$65,666,581	\$4,071,767	\$21,173,025	\$2,145,953	\$32,090,164	\$6,185,673				
27	PROFORMA ADJUSTMENTS	\$18,934,446	\$1,242,490	\$13,701,397	\$3,942,033	\$33,942,033	(\$166,327)				
28	TAXES OTHER THAN INCOME	\$1,213,976,724	\$76,381,709	\$395,633,210	\$41,340,094	\$579,318,298	\$121,303,412				
29	INCOME TAX	\$97,836,057	\$6,020,914	\$44,696,561	\$2,449,080	\$38,736,361	\$5,931,139				
30	TOTAL OPERATING EXPENSES	\$97,836,057	\$6,020,914	\$44,696,561	\$2,449,080	\$38,736,361	\$5,931,139				
31	OPERATING INCOME	3.99%	4.12%	5.70%	3.12%	3.20%	2.52%				
32	RETURN	0.77	0.80	1.11	0.61	0.62	0.49				
33	RATE OF RETURN (PRESENT)										
34	INDEX RATE OF RETURN (PRESENT)										

IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC)
SERVICE COMPANY FOR A HEARING TO DETERMINE THE)
FAIR VALUE OF THE UTILITY PROPERTY OF THE COMPANY)
FOR RATEMAKING PURPOSES, TO FIX A JUST AND)
REASONABLE RATE OF RETURN THEREON, TO APPROVE)
RATE SCHEDULES DESIGNED TO DEVELOP SUCH RETURN,)
AND TO AMEND DECISION NO. 67744)

DOCKET NO. E-01345A-05-0816

JOINT ACCOUNTING SCHEDULES
OF THE
ARIZONA CORPORATION COMMISSION
UTILITIES DIVISION STAFF

PUBLIC VERSION

PREPARED
BY
UTILITECH, INC.

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
INDEX TO JOINT ACCOUNTING SCHEDULES

SCHEDULE NO.	DESCRIPTION	WITNESS
A	COMPUTATION OF INCREASE IN GROSS REVENUE REQUIREMENT	Dittmer
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B	SUMMARY OF ORIGINAL COST AND RCND RATE BASE ELEMENTS	
B-1	SFAS 112 DEFERRED CREDIT RATE BASE ADJUSTMENT	Dittmer
B-2	CORRECT BARK BEETLE DEFERRAL RATE BASE BALANCE	Dittmer
B-3	INVESTMENT TAX CREDIT ADJUSTMENT TO RATE BASE	Dittmer
B-4	CASH WORKING CAPITAL	Dittmer
C	SUMMARY OF OPERATING INCOME	
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C-11	ELIMINATE SUNDANCE NON-ROUTINE MAINTENANCE EXPENSE	Dittmer
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C-14	ELIMINATE BARK BEETLE AMORT - DEFERRED PRE-RATE ORDER	Dittmer
C-15	ELIMINATE LOBBYING COSTS CHARGED ABOVE-THE-LINE	Dittmer
C-16	NUCLEAR FUEL/ISFSI AMORTIZATION EXPENSE ADJUSTMENT	Dittmer
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C-19	INTEREST SYNCHRONIZATION DEDUCTION ADJUSTMENT	Dittmer
C-20	CORRECT COS INCOME TAX EXPENSE ADJUSTMENT	Dittmer
D	CAPITAL STRUCTURE & COSTS	Parcell
E	RECONCILIATION OF POSITIONS	Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
COMPUTATION OF INCREASE IN GROSS REVENUE REQUIREMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005
(000's)

LINE NO.	DESCRIPTION	REFERENCE	APS PROPOSED		STAFF PROPOSED	
			ORIGINAL COST	FAIR VALUE	ORIGINAL COST	FAIR VALUE
	(A)	(B)	(C)	(D)	(E)	(F)
1	PROPOSED RATE BASE	Sch B	\$ 4,466,697	\$ 6,120,755	\$ 4,401,130	\$ 6,055,188
2	RATE OF RETURN	Sch D	8.73%	6.37%	8.05%	5.85%
3	OPERATING INCOME REQUIRED	Line 1 * 2	\$ 389,943	\$ 389,943	\$ 354,291	\$ 354,291
4	NET OPERATING INCOME AVAILABLE	Sch C	115,904	115,904	229,960	229,960
5	OPERATING INCOME EXCESS/DEFICIENCY	Line 3 - 4	\$ 274,039	\$ 274,039	\$ 124,331	\$ 124,331
6	REVENUE CONVERSION FACTOR	Sch A-1	1.6407	1.6407	1.6407	1.6407
7	OVERALL REVENUE REQUIREMENT	Line 5 * 6	\$ 449,616	\$ 449,616	\$ 203,993	\$ 203,993
8	ENVIRONMENTAL IMPROVEMENT CHARGE		4,315	4,315		
9	TOTAL INCREASE IN RATES	Line 7 + 8	\$ 453,931	\$ 453,931	\$ 203,993	\$ 203,993

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
REVENUE CONVERSION FACTOR
FOR THE TEST YEAR ENDED SEPTEMBER 2005

Schedule A-1
Page 1 of 1

<u>LINE NO.</u>	<u>DESCRIPTION</u>	<u>REFERENCE</u>	<u>COMPANY PROPOSED</u>
(A)	(B)	(C)	
1	Gross Jurisdictional Revenue		100.0000%
2	Less: Effective State Income Tax	APS Sch. 3	6.23%
3	Less: Effective Federal Income Tax	APS Sch. 3	<u>32.82%</u>
4	Operating Income % = 100% - Tax Percentage	Ln1-Ln2-Ln3	<u>60.9500%</u>
5	Income to Revenue Multiplier	Line 1/Line 4	<u>1.640689</u> (a) (b)

Footnote:

(a) Source: APS Schedules A-1 & C-3.

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
SUMMARY OF ORIGINAL COST AND RCND RATE BASE ELEMENTS
FOR THE TEST YEAR ENDED SEPTEMBER 2005
(000's)

LINE NO.	DESCRIPTION (A)	ORIGINAL COST		RCND		
		AS ADJUSTED BY APS (B)	STAFF ADJUSTMENTS BY STAFF (C)	AS ADJUSTED BY APS (E)	STAFF ADJUSTMENTS BY STAFF (F)	AS ADJUSTED BY STAFF (G)
1	Gross Utility Plant in Service	\$ 9,296,308	\$ -	\$ 9,296,308	\$ 15,219,192	\$ 15,219,192
2	Less: Accumulated Depreciation & Amort.	(3,546,560)	-	(3,546,560)	(6,161,346)	(6,161,346)
3	Net Utility Plant in Service	5,749,748	-	5,749,748	9,057,846	9,057,846
Deductions:						
4	Deferred Taxes	(1,064,449)	(2,018)	(1,066,467)	(1,064,432)	(1,066,450)
5	Investment Tax Credits	-	-	-	-	-
6	Customer Advances for Construction	(59,807)	-	(59,807)	(59,807)	(59,807)
7	Customer Deposits	(54,860)	-	(54,860)	(54,860)	(54,860)
8	Pension Liability	(68,699)	-	(68,699)	(68,699)	(68,699)
9	Liability for Asset Retirement	(260,419)	-	(260,419)	(260,419)	(260,419)
10	Other Deferred Credits	(109,485)	-	(109,485)	(109,485)	(109,485)
11	Unamortized Gain-sale of Utility Plant	(46,360)	-	(46,360)	(46,360)	(46,360)
12	Regulatory Liabilities	(160,744)	(3,661)	(164,405)	(160,744)	(164,405)
13	Total Deductions	(1,824,823)	(5,679)	(1,830,502)	(1,824,806)	(1,830,485)
Additions:						
14	Regulatory Assets	64,020	(2,873)	61,147	64,020	61,147
15	Miscellaneous Deferred Debits	39,464	-	39,464	39,464	39,464
16	Depreciation Fund - Decommissioning	285,855	-	285,855	285,855	285,855
17	Allowance for Working Capital	152,433	(57,014)	95,419	152,433	95,419
18	Total Additions	541,772	(59,888)	481,884	541,772	481,884
19	Total Rate Base	\$ 4,466,697	\$ (65,567)	\$ 4,401,130	\$ 7,774,812	\$ 7,709,245

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
RATE BASE SUMMARY
FOR THE TEST YEAR ENDED SEPTEMBER 2005
(000's)

LINE NO.	DESCRIPTION (A)	B-1 (B)	B-2 (C)	B-3 (D)	B-4 (E)	B-5 (F)	B-6 (G)	B-7 (H)	B-8 (I)	Page Total (J)
1	Gross Utility Plant in Service									
2	Less: Accumulated Depreciation & Amort.									
3	Net Utility Plant in Service									\$ -
Deductions:										
4	Deferred Taxes			(2,018)						(2,018)
5	Investment Tax Credits									-
6	Customer Advances for Construction									-
7	Customer Deposits									-
8	Pension Liability									-
9	Liability for Asset Retirement									-
10	Other Deferred Credits									-
11	Unamortized Gain-sale of Utility Plant	(3,661)								(3,661)
12	Regulatory Liabilities	(3,661)		(2,018)						(5,679)
13	Total Deductions									
Additions:										
14	Regulatory Assets		(2,873)							(2,873)
15	Miscellaneous Deferred Debits									-
16	Depreciation Fund - Decommissioning				(57,014)					(57,014)
17	Allowance for Working Capital		(2,873)		(57,014)					(59,888)
18	Total Additions									
19	Total Rate Base	\$ (3,661)	\$ (2,873)	\$ (2,018)	\$ (57,014)	\$ -	\$ -	\$ -	\$ -	\$ (65,567)

ADJUSTMENTS: B-1 SFAS 112 DEFERRED CREDIT RATE BASE ADJUSTMENT B-6 **reserved**
 B-2 CORRECT BARK BEETLE DEFERRAL RATE BASE BALANCE B-7 **reserved**
 B-3 INVESTMENT TAX CREDIT ADJUSTMENT TO RATE BASE B-8 **reserved**
 B-4 CASH WORKING CAPITAL
 B-5 **reserved**

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
SFAS 112 DEFERRED CREDIT RATE BASE ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

Schedule B-1
Page 1 of 1

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Accumulated Provision for SFAS 112 Deferred Credits		
2	Acquiesced by APS in Discovery to be Properly Included		
3	as a Rate Base Offset	UTI-10-302	\$ (3,886,000)
4	Composite Retail Jurisdictional Wages & Salaries Allocator		<u>94.212%</u>
5	ACC Jurisdictional Adjustment to Reflect SFAS 112 Deferred		
6	Credits as a Rate Base Offset	Line 3 * Line 4	<u>\$ (3,661,453)</u>

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
CORRECT BARK BEETLE DEFERRAL RATE BASE BALANCE
FOR THE TEST YEAR ENDED SEPTEMBER 2005

Schedule B-2
Page 1 of 1

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Proforma Rate Base Adjustment Proposed by APS to Reflect		
2	Estimated Growth in Deferred Bark Beetle Costs Between		
3	the End of the Historic Test Year and December 31, 2006	LLR_WP7, p. 2	\$ 6,114,585
4	Correction Required as Noted in Response to Discovery	UTI-14-351	704,820
5	Eliminate Bark Beetle Cost Deferred Prior to April 1, 2005 (the		
6	Rate Effective Period Resulting from 2003 Rate Case Order)	LLR_WP17, p. 3	<u>(1,501,069)</u>
7	Corrected Before-Tax Bark Beetle Rate Base Deferral Adjustment		
8	to End of Test Year Actual Recorded Balance	Sum Lines 3 thru 6	5,318,336
9	Composite Federal and State Income Tax Rate		<u>39.05%</u>
10	Related Accumulated Deferred Income Tax Expense Properly		
11	Reflected as a Rate Base Deduction	Line 8 * Line 9	2,076,810
12	Correct Total Before and After Tax Adjustment to Test Year		
13	End Recorded Deferred Bark Beetle Costs	Line 8 - Line 11	<u>3,241,526</u>
14	Total Company Rate Base Adjustment for Deferred Bark		
15	Beetle Remediation Costs	Line 13 - Line 3	<u>\$ (2,873,059)</u>

Footnote: This adjustment is 100% ACC Retail Jurisdictional

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
INVESTMENT TAX CREDIT ADJUSTMENT TO RATE BASE
FOR THE TEST YEAR ENDED SEPTEMBER 2005

Schedule B-3
Page 1 of 1

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Total Amount of Investment Tax Credits Expected to be Realized		
2	As a Result of Amending Prior Year Federal Income Tax Returns	UTI-10-299	\$ 6,483,389
3	Revenue Conversion Factor	Sch. A-1	<u>1.64069</u>
4	Total Revenue Requirement Savings Resulting From Amending		
5	Prior Years Tax Returns to Claim Additional ITCs	Line 2 * 3	10,637,226
6	Total Costs Incurred to Research and Claim Additional ITCs		
7	Total Contingency Charge Recorded in 2003	UTI-10-301	(2,385,468)
8	Fee for Service Charge Recorded in February 2005	UTI-10-301	<u>(1,553,333)</u>
9	Net Total Company Revenue Requirement Savings Realized	Lines 5+ 7 + 8	6,698,425
10	Allocate to Ratepayers		<u>50.00%</u>
11	Revenue Requirement Savings Allocated to Ratepayers	Line 9 * Line 10	3,349,212
12	Equivalent Total Company Rate Base Offset	Line11/Line 3	(2,041,345)
13	ACC Jurisdictional Demand Factor		<u>98.847%</u>
14	ACC Jurisdictional Adjustment to Rate Base for ITCs Allocated		
15	to Rate Payers	Line 12 * Line 13	<u>\$ (2,017,811)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
CASH WORKING CAPITAL
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION (A)	AMOUNT (B)	REVENUE LAG (a) (C)	EXPENSE LAG (D)	NET LAG (DAYS) (E)	CWC FACTOR (F)	CWC REQUIREMENT (G)
1	<u>FUEL FOR ELECTRIC GENERATION</u>						
2	COAL	\$ 200,856,342	36.85231	32.36664	4.48567	0.01229	\$ 2,468,428
3	NATURAL GAS	237,557,927	36.85231	44.25857	-7.40625	-0.02029	(4,820,311)
4	FUEL OIL	1,077,082	36.85231	32.34060	4.51172	0.01236	13,314
5	NUCLEAR:						
6	AMORTIZATION	34,445,413	0.00000	0.00000	0.00000	0.00000	0
7	SPENT FUEL	7,336,099	36.85231	76.35359	-39.50128	-0.10822	(793,932)
8	SUBTOTAL	<u>481,272,863</u>					<u>(3,132,502)</u>
9	PURCHASED POWER (b)	471,931,131	36.85231	38.15020	-1.29789	-0.00356	(1,678,121)
10	TRANSMISSION BY OTHERS	14,391,245	36.85231	33.69389	3.15842	0.00865	124,531
11	SUBTOTAL	<u>486,322,376</u>					<u>(1,553,591)</u>
12	<u>OTHER OPERATIONS & MAINTENANCE</u>						
13	PAYROLL	240,714,447	36.85231	15.00192	21.85039	0.05986	14,410,153
14	INCENTIVE	8,653,091	36.85231	214.50000	-177.64769	-0.48671	(4,211,511)
15	PENSION AND OPEB	38,986,000	36.85231	77.71371	-40.86140	-0.11195	(4,364,445)
16	EMPLOYEE BENEFITS	26,995,515	36.85231	20.35895	16.49337	0.04519	1,219,855
17	PAYROLL TAXES	18,118,131	36.85231	21.78589	15.06643	0.04128	747,878
18	MATERIALS & SUPPLIES	53,466,114	36.85231	24.22000	12.63231	0.03461	1,850,413
19	FRANCHISE PAYMENTS	11,986,402	36.85231	52.83966	-15.98735	-0.04380	(525,016)
20	VEHICLE LEASE PAYMENTS	3,169,771	36.85231	7.43789	29.41442	0.08059	255,444
21	RENTS	6,776,038	36.85231	-33.48601	70.33832	0.19271	1,305,795
22	PALO VERDE LEASE (c)	45,900,681	36.85231	103.99426	-67.14195	-0.18395	(8,443,456)
23	PALO VERDE S/L GAIN AMORT	(4,575,722)	0.00000	0.00000	0.00000	0.00000	0
24	INSURANCE	4,639,562	0.00000	0.00000	0.00000	0.00000	0
25	OTHER	119,131,971	36.85231	35.39000	1.46231	0.00401	477,283
26	SUBTOTAL	<u>573,962,001</u>					<u>2,722,393</u>
27	DEPRECIATION & AMORTIZATION	321,525,565	0.00000	0.00000	0.00000	0.00000	0
28	AMORT OF ELECTRIC PLT ACQ ADJ	0	0.00000	0.00000	0.00000	0.00000	0
29	AMORT OF PROP LOSSES & REG STUDY COSTS	(2,564,492)	0.00000	0.00000	0.00000	0.00000	0
30	SUBTOTAL	<u>318,961,073</u>					<u>0</u>
31	<u>INCOME TAXES</u>						
32	CURRENT-FEDERAL	59,824,326	36.85231	58.95000	-22.09769	-0.06054	(3,621,861)
33	CURRENT- STATE (d)	16,379,288	36.85231	62.05000	-25.19769	-0.06903	(1,130,740)
34	DEFERRED	77,758,889	0.00000	0.00000	0.00000	0.00000	0
35	SUBTOTAL	<u>153,962,503</u>					<u>(4,752,601)</u>
36	<u>OTHER TAXES</u>						
37	PROPERTY TAXES	123,403,653	36.85231	211.94223	-175.08992	-0.47970	(59,196,535)
38	SALES TAXES	158,240,555	16.69615	40.21000	-23.51385	-0.06442	(10,194,095)
39	FRANCHISE TAXES	18,920,381	16.69615	52.83966	-36.14351	-0.09902	(1,873,559)
40	SUBTOTAL	<u>300,564,589</u>					<u>(71,264,189)</u>
41	INTEREST EXPENSE (e)	108,267,803	36.85231	90.43103	-53.57872	-0.14679	(15,892,741)
42	SUBTOTAL	<u>108,267,803</u>					<u>(15,892,741)</u>
43	TOTALS	<u>\$ 2,423,313,208</u>					(93,873,230)
44	APS CWC ALLOWANCE						(29,372,869)
45	STAFF CWC ADJUSTMENT -- TOTAL COMPANY						(64,500,361)
46	% ARIZONA RETAIL -- Jurisdictional Factor						0.88394
47	STAFF CWC ADJUSTMENT -- RETAIL						<u>\$ (57,014,492)</u>

Footnotes:

- (a) See Workpaper B-4, p. 1, for calculation of re-weighted revenue lag.
(b) Test year purchased power reduced by expenses incurred to facilitate unregulated marketing and trading (see Staff Adjustment C-4).
(c) See Workpaper B-4, p. 2, for calculation of PV lease expense lag.
(d) See Workpaper B-4, p. 3, for calculation of State income tax expense lag.
(e) See Workpaper B-4, p. 4, for calculation of interest expense lag & Staff Adjustment C-19 for pro forma interest expense.

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
SUMMARY OF OPERATING INCOME
FOR THE TEST YEAR ENDED SEPTEMBER 2005
(000's)

LINE NO.	DESCRIPTION (A)	AS ADJUSTED BY APS (B)	STAFF ADJUSTMENTS (C)	AS ADJUSTED BY STAFF (D)
1	Electric Operating Revenues	\$ 3,440,590	\$ (849,582)	\$ 2,591,008
	<u>Operating Expenses:</u>			
2	Purchased Power and Fuel	2,129,741	(966,175)	1,163,566
3	Operations and Maintenance	766,212	(59,870)	706,342
4	Depreciation and Amortization	306,988	(500)	306,488
5	Income Taxes	395	64,596	64,991
6	Other Taxes	121,350	(1,689)	119,661
7	Total	<u>3,324,686</u>	<u>(963,637)</u>	<u>2,361,049</u>
8	Operating Income	\$ <u>115,904</u>	\$ <u>114,056</u>	\$ <u>229,960</u>

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
 DOCKET NO. E-01345A-05-0816
 SUMMARY OF RATEMAKING ADJUSTMENTS
 FOR THE TEST YEAR ENDED SEPTEMBER 2005
 (000's)

Schedule C
 Page 2 of 4

LINE NO.	DESCRIPTION (A)	ADJUSTMENT NUMBER / SCHEDULE REFERENCE										SUBTOTAL (K)			
		C-1 (B)	C-2 (C)	C-3 (D)	C-4 (E)	C-5 (F)	C-6 (G)	C-7 (H)	C-8 (I)	C-9 (J)					
1	Electric Operating Revenues	\$ 4,907	\$ 1	\$ (18,924)	\$ (835,566)										\$ (849,582)
<u>Operating Expenses:</u>															
2	Purchased Power and Fuel			(124,082)	(841,833)										(965,915)
3	Operations and Maintenance		19			(8,273)			1,920	(437)				(7,933)	(48,187)
4	Depreciation and Amortization		(7)	41,064	2,447	3,231			(750)	171				3,098	64,245
5	Income Taxes	1,916													
6	Other Taxes		12	(83,018)	(839,386)	(5,042)			1,170	(267)				(4,835)	(949,857)
7	Total	1,916	12	(83,018)	(839,386)	(5,042)			1,170	(267)				(4,835)	(949,857)
8	Operating Income	\$ 2,991	\$ (11)	\$ 64,094	\$ 3,820	\$ 5,042	\$ 20,408	\$ (1,170)	\$ 267	\$ 4,835	\$ 100,275				\$ 100,275

Composite Federal and State Income Tax Rate 39.05%

ADJUSTMENTS:

C-1	REVERSE ESTIMATED CONSERVATION IMPACT FROM DSM	C-6	PENSION EXPENSE ADJUSTMENT
C-2	CORRECTION OF MISCELLANEOUS OTHER REVENUES	C-7	POST RETIREMENT MEDICAL BENEFITS ADJUSTMENT
C-3	NORMALIZE FUEL, PURCH POWER EXPENSE & OFF-SYSTEM SALES	C-8	ELIMINATE ADDITIONAL MARKETING EXPENSES
C-4	ELIMINATE M&T REVENUES & PURCHASE POWER EXPENSE	C-9	ELIMINATE NON-RECURRING SHARED SERVICES COSTS
C-5	ELIMINATE MARKETING AND TRADING O&M EXPENSES		

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
 DOCKET NO. E-01345A-05-0816
 SUMMARY OF RATEMAKING ADJUSTMENTS
 FOR THE TEST YEAR ENDED SEPTEMBER 2005
 (000's)

Schedule C
 Page 3 of 4

LINE NO.	DESCRIPTION (A)	PRIOR PAGE SUBTOTAL (B)	ADJUSTMENT NUMBER / SCHEDULE REFERENCE											SUBTOTAL (K)			
			C-10 (C)	C-11 (D)	C-12 (E)	C-13 (F)	C-14 (G)	C-15 (H)	C-16 (I)	C-17 (J)							
1	Electric Operating Revenues	\$ (849,582)															\$ (849,582)
	Other Operating Expenses:																
2	Purchased Power and Fuel	(965,915)															(966,175)
3	Operations and Maintenance	(48,187)	(95)	(2,718)	(2,618)	(4,488)					(1,764)	(260)				(59,870)	
4	Depreciation and Amortization	-						(500)								(500)	
5	Income Taxes	64,245	37	1,062	1,022	1,752		195			689	101			659	69,764	
6	Other Taxes	-													(1,689)	(1,689)	
7	Total	(949,857)	(58)	(1,657)	(1,595)	(2,735)		(305)			(1,075)	(158)			(1,029)	(958,470)	
8	Operating Income	\$ 100,275	\$ 58	\$ 1,657	\$ 1,595	\$ 2,735	\$ 305	\$ 1,075	\$ 158	\$ 1,029	\$ 108,888						

Composite Federal and State Income Tax Rate 39.05%

- ADJUSTMENTS:**
- C-10 ELIMINATE SILVERHAWK RELATED LEGAL EXPENSES
 - C-11 ELIMINATE SUNDANCE NON-ROUTINE MAINTENANCE EXPENSE
 - C-12 ELIMINATE NON-RECURRING TAX RESEARCH COSTS
 - C-13 ELIMINATE STOCK BASED INCENTIVE COMPENSATION
 - C-14 ELIMINATE BARK BEETLE AMORT - DEFERRED PRE-RATE ORDER
 - C-15 ELIMINATE LOBBYING COSTS CHARGED ABOVE-THE-LINE
 - C-16 NUCLEAR FUEL/ISFSI AMORTIZATION EXPENSE ADJUSTMENT
 - C-17 ELIMINATE ESTIMATED INCREASE IN 2007 PWEC PROPERTY TAXES

Witness: J. Dittmer

ARIZONA PUBLIC SERVICE
 DOCKET NO. E-01345A-05-0816
 SUMMARY OF RATEMAKING ADJUSTMENTS
 FOR THE TEST YEAR ENDED SEPTEMBER 2005
 (000's)

Schedule C
 Page 4 of 4

LINE NO.	DESCRIPTION (A)	ADJUSTMENT NUMBER / SCHEDULE REFERENCE													
		PRIOR PAGE SUBTOTAL (B)	C-18 (C)	C-19 (D)	C-20 (E)	C-21 (F)	C-22 (G)	C-23 (H)	C-24 (I)	C-25 (J)	TOTAL (F)				
1	Electric Operating Revenues	\$ (849,582)													\$ (849,582)
Operating Expenses:															
2	Purchased Power and Fuel	(966,175)													(966,175)
3	Operations and Maintenance	(59,870)													(59,870)
4	Depreciation and Amortization	(500)													(500)
5	Income Taxes	69,764	(959)	630	(4,838)										64,596
6	Other Taxes	(1,689)													(1,689)
7	Total	(958,470)	(959)	630	(4,838)										(963,637)
8	Operating Income	\$ 108,888	\$ 959	\$ (630)	\$ 4,838	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 114,056

Composite Federal and State Income Tax Rate 39.05%

C-18 PRODUCTION TAX CREDIT ADJUSTMENT
 C-19 INTEREST SYNCHRONIZATION DEDUCTION ADJUSTMENT
 C-20 CORRECT COS INCOME TAX EXPENSE ADJUSTMENT
 C-21
 C-22
 C-23
 C-24
 C-25

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
REVERSE ESTIMATED CONSERVATION IMPACT FROM DSM
FOR THE TEST YEAR ENDED SEPTEMBER 2005

<u>LINE NO.</u>	<u>DESCRIPTION</u>	<u>REFERENCE</u>	<u>AMOUNT</u>
	(A)	(B)	(C)
1	Adjustment to Reverse APS' Proposal to Reduce Test Year		
2	Margins Predicted to Occur as a Result of Implementing	APS Sch. C-2,	
3	Various Demand Side Management Programs	Page 1, Col F	<u>\$ 4,907,000</u>

Footnote: Adjustment is 100% Retail Jurisdictional

ARIZONA PUBLIC SERVICE
 DOCKET NO. E-01345A-05-0816
 CORRECTION OF MISCELLANEOUS OTHER REVENUES
 FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	REVENUE AMOUNT	EXPENSE AMOUNT
	(A)	(B)	(C)	(D)
1	APS Adjustment for Schedule 1 Rate Changes	Workpaper DJR_WP8	\$ 127,000	\$ (19,000)
2	APS Revised Adj. for Schedule 1 Rate Changes	UTI 13-344, 13-345	<u>128,339</u>	-
3	Adjustment Correcting APS Schedule 1 Rate Adjustment	Line 2 - Line 1	\$ 1,339	\$ 19,000
4	Jurisdictional Allocation Factor		<u>100%</u>	<u>99.12%</u>
5	Staff Retail Adjustment for Schedule 1 Rate Changes	Line 3 * Line 4	<u>\$ 1,339</u>	<u>\$ 18,833</u>

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Normalized Fuel and Purchased Power Expense Proposed by:		
2	Staff/Liberty Consulting Group (cents/kWh)		2.8942
3	APS (cents/kWh)	PME_WP6, P. 2	<u>3.2859</u>
4	Net Cents/kWh Reduction Proposed by Staff to be		
5	Rolled Into Base Rates	Line 2 - Line 3	(0.3917)
6	Adjusted Test Year Retail Sales	PME_WP6, P. 3	<u>\$ 26,759,478</u>
7	Subtotal: Reduction in Fuel and Purchased Power Expense		
8	Attributable to Serving Retail Load	Line 5 * Line 6	<u>(104,816,875)</u>
9	Note: This portion of fuel adjustment is 100% retail		
10	Proforma Off-Systems Sales Margin Adjustment:		
11	Proforma Off-System Sales Revenues Per:		
12	Staff/Liberty Consulting Group		133,863,799
13	APS	PME_WP6, P. 5	<u>153,098,000</u>
14	Total Co. Adjustment Decreasing Off-System Sales Revenues	Line 12 - Line 13	(19,234,201)
15	Proforma Fuel and Purchased Power Expense Incurred to		
16	Facilitate Off-system Sales Per:		
17	Staff/Liberty Consulting Group		107,553,298
18	APS	PME_WP6, P. 5	<u>127,134,000</u>
19	Subtotal: Total Co. Additional Fuel and Purchased Power		
20	Expense to Facilitate Off-system Sales	Line 17 - Line 18	<u>(19,580,702)</u>
21	Net Total Company Decrease in Off-System Sales Margins	Line 14 - Line 20	<u>346,501</u>
22	Retail Jurisdictional Energy Allocator		98.389%
23	ACC Jurisdictional Adjustment Reducing Off-system		
24	Sales Revenues	Line 14 * Line 22	(18,924,319)
25	ACC Jurisdictional Adjustment Reducing Fuel/Purchased		
26	Power Expense Related to Reduced Off-system Sales	Line 20 * Line 22	<u>(19,265,238)</u>
27	ACC Jurisdictional Adjustment Increasing Net Margins		
28	Resulting from Reduced Off-system Sales Forecasted	Line 24 - Line 26	<u>\$ 340,919</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE M&T REVENUES & PURCHASE POWER EXPENSE
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT (000s)
	(A)	(B)	(C)
1	Unregulated Marketing and Trading Revenue Included Within the	GAAPversus FERC_	
2	Total Company Cost of Service Study	Reporting(2).xls	\$ 849,248
3	Purchased Power Expense Incurred in Facilitating Unregulated	GAAPversus FERC_	
4	Marketing and Trading Revenues	Reporting(2).xls	<u>(855,618)</u>
5	Total Company Net Margin (Loss) on M&T Operations		
6	Exclusive of Payroll and Other Non-fuel O&M Expenses	Line 2 + Line 3	(6,370)
7	Energy Allocator		<u>98.389%</u>
8	ACC Retail Jurisdictional		
9	Revenues	Line 2 * Line 7	835,566
10	Purchased Power Expense	Line 4 * Line 7	<u>(841,833)</u>
11	Net Margin (Loss)	Line 9 + Line 10	<u>\$ (6,267)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE MARKETING AND TRADING O&M EXPENSES
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT (000S)
	(A)	(B)	(C)
1	Eliminate Unregulated Marketing and Trading		
2	Non-Purchased Power Operations and		
3	Maintenance Expenses Included Within APS'		
4	Total Company Cost of Service:		
5	Payroll	Response to	\$ 6,618
6	Outside Services	UTI-10-315	1,078
7	Corporate Allocations		33
8	Miscellaneous		811
9	Corporate Allocable and Governance		<u>241</u>
10	Total Company Unregulated Marketing and Trading Non-		
11	Purchased Power Operations and Maintenance		
12	Expenses to be Eliminated From APS' Proposed		
13	Total Company Cost of Service	Sum Lines 5 - 9	(8,781)
14	Composite ACC Jurisdictional Allocator		<u>94.212%</u>
15	ACC Jurisdictional Unregulated Marketing and Trading Non-		
16	Purchased Power Operations and Maintenance		
17	Expenses to be Eliminated From APS' Proposed		
18	ACC Jurisdictional Cost of Service	Line 13 * Line 14	<u>\$ (8,273)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
PENSION EXPENSE ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT (000s)
	(A)	(B)	(C)
1	Reversal of APS' Proposed Total Company	APS Exhibits	
2	Adjustment to Amortize the Unfunded Projected	Sch. C-2, page 7	
3	Benefit Obligation Over a Five Year Period	Adj't No. 21	\$ (43,695)
4	Total Company Monthly Accrual for Pension		
5	Expense in 2006	UTI-7-258	2,784
6	Annualized 2006 Total Company Pension Expense	Line 5 * 12	33,408
7	Test Year Actual Recorded Pension Expense	UTI-7-258	(23,484)
8	Pension Expense Adjustment Included Within APS'	LLR_WP21,	
9	Payroll Annualization Adjustment	page 34	<u>(1,769)</u>
10	Subtotal:	Sum Lines 6 - 9	8,155
11	Net Total Company Adjustment to APS' Proposed		
12	Level of Pension Expense	Line 3 + Line 10	(35,540)
13	Composite ACC Jurisdictional Wages		
14	and Salaries Allocator		<u>94.212%</u>
15	ACC Jurisdictional Adjustment to APS' Proposed		
16	ACC Jurisdictional Pension Expense	Line 12 * Line 14	<u>\$ (33,483)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
POST RETIREMENT MEDICAL BENEFITS ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT (000s)
(A)	(B)	(C)	
1	Monthly Post Retirement Medical Benefits		
2	Expense Being Accrued in 2006	UTI-7-259	\$ 1,423
3	Annualized 2006 PRMB Expense	Line 2 * 12	17,076
4	Less: Test Year Actual PRMB Expense	UTI-7-259	(14,020)
5	APS PRMB Expense Annualization		
6	Adjustment Included as Part of the	LLR_WP21,	
7	Payroll Expense Annualization	page 34	<u>(1,018)</u>
8	Net Total Company PRMB Adjustment to Annualize		
9	Expenses for 2006 Actuarial Estimates	Sum Lines 3 - 7	2,038
10	Composite ACC Jurisdictional Wages		
11	and Salaries Allocator		<u>94.212%</u>
12	ACC Jurisdictional Adjustment to APS' Proposed		
13	ACC Jurisdictional Pension Expense	Line 9 * Line 11	<u>\$ 1,920</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE ADDITIONAL MARKETING EXPENSES
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNTS
	(A)	(B)	(C)
1	Additional Marketing and Sponsorship Costs Identified and		
2	Conceded by APS to be Excluded From Retail Cost of		
3	Service Development		
4	Eliminate Dodge Theater Sponsorship	UTI-5-240	\$ (100,000)
5	Eliminate Allocated PWCC Radio and	UTI-1-17	
6	Television Advertising	(Revised)	<u>(337,351)</u>
7	Total Additional Marketing and Sponsorship Costs to be		
8	Eliminated from Retail Cost of Service Development	Line 4 + Line 6	<u>\$ (437,351)</u>

Footnote: This adjustment is assigned 100% to ACC Jurisdictional Cost of Service

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE NON-RECURRING SHARED SERVICES COSTS
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Reverse Correcting Journal Entries Recorded During the		
2	Historic Test Year that Had the Impact of Overstating "On Going"		
3	Shared Services Expenses:		
4	Reverse Correcting Journal Entry Recorded in		
5	November 2004 Posted to Transfer Shared Services		
6	Costs Originally Recorded as Depreciation Expense		
7	as "A&G" Expense	UTI-10-314	\$ (5,323,351)
8	Reverse a Correcting Journal Entry Recorded in		
9	December 2004 to Reallocate Rents Improperly		
10	Allocated Throughout 2004	UTI-10-314	<u>(3,096,000)</u>
11	Total Company Adjustment to Reverse Correcting Journal Entries		
12	Recorded During the Historic Test Year that Had the Impact of		
13	Overstating "On Going" Shared Services Expenses	Line 7 + 8	(8,419,351)
14	Composite ACC Jurisdictional Wages		
15	and Salaries Allocator		<u>94.212%</u>
16	ACC Jurisdictional Adjustment to Reverse Correcting Journal		
17	Entries Recorded During the Historic Test Year that Had the		
18	Impact of Overstating "On Going" Shared Services Expenses	Line 13 * 15	<u>\$ (7,932,850)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE SILVERHAWK RELATED LEGAL EXPENSES
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION (A)	REFERENCE (B)	AMOUNT (C)
1	Legal Expenses Incurred in the Sale of the Unregulated Silverhawk		
2	Power Plant	UTI-14-349	\$ 240,238
3	Silverhawk Legal Costs Already Eliminated by APS from the Test		
4	Year Cost of Service		
5	Total Shared Services Legal Costs Allocated to PWEC	LLR_WP13,	
6	During the Historic Test Years	pages 6 & 7	1,394,011
7	Percentage of PWEC Legal Costs Assigned by APS to	LLR_WP13,	
8	PWEC Activities	pages 6 & 7	<u>10%</u>
9	Total Company Silverhawk-related Legal Expenses Already		
10	Eliminated from the COS by APS	Line 6 * Line 8	139,401
11	Net Total Company Adjustment to Eliminate Additional Silverhawk-		
12	Related Legal Costs from the Test Year Cost of Service	Line 10 - Line 2	(100,837)
13	Composite ACC Jurisdictional Wages		
14	and Salaries Allocator		<u>94.212%</u>
15	ACC Jurisdictional Adjustment to Eliminate Additional Silverhawk-		
16	Related Legal Costs from the Test Year Cost of Service	Line 12 * Line 14	<u>\$ (95,010)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE SUNDANCE NON-ROUTINE MAINTENANCE EXPENSE
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNTS
	(A)	(B)	(C)
1	Eliminate APS' Proposed Accrual for "Non-Routine"		
2	Maintenance or "Major" Overhaul Costs at the Sundance		
3	Power Station Not Expected to Occur For Many Years	LLR_WP14	\$ (2,750,100)
4	ACC Jurisdictional Production Demand Allocator		<u>98.847%</u>
5	Eliminate ACC Jurisdictional Accrual for "Non-Routine"		
6	Maintenance or "Major" Overhaul Costs at the Sundance		
7	Power Station Not Expected to Occur For Many Years	Line 3 * Line 4	<u>\$ (2,718,396)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE NON-RECURRING TAX RESEARCH COSTS
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNTS
(A)		(B)	(C)
1	Total Company Adjustment to Eliminate a Credit Given to		
2	Joint Owners of Palo Verde During the Historic Test Year		
3	Related to a Tax Contingency Fee Recorded in 2003 That		
4	in Turn Resulted in Incremental TY Charges to Account 9302	UTI-10-296	\$ (1,224,795)
5	Total Company Adjustment to Eliminate Non-recurring		
6	Tax Research Costs Incurred on a Fee for Service Basis		
7	During the Historic Test Year	UTI-10-301	<u>(1,553,333)</u>
8	Total Company Adjustment to Eliminate Non-Recurring		
9	Tax Research Costs/Credits Recorded During the		
10	Historic Test Year	Line 4 + Line 7	(2,778,128)
11	Composite ACC Jurisdictional Wages		
12	and Salaries Allocator		<u>94.212%</u>
13	ACC Jurisdictional Adjustment to Eliminate Non-Recurring		
14	Tax Research Costs/Credits Recorded During the		
15	Historic Test Year	Line 10 * Line 12	<u>\$ (2,617,594)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE STOCK BASED INCENTIVE COMPENSATION
FOR THE TEST YEAR ENDED SEPTEMBER 2005

<u>LINE NO.</u>	<u>DESCRIPTION</u>	<u>REFERENCE</u>	<u>AMOUNT</u>
	(A)	(B)	(C)
1	Total Company Adjustment to Eliminate Above-		
2	the-Line Expense Charges for Stock Based		
3	Incentive Compensation	UTI-1-83	\$ (4,762,874)
4	Composite ACC Jurisdictional Wages		
5	and Salaries Allocator		<u>94.212%</u>
6	ACC Jurisdictional Adjustment to Eliminate Above-		
7	the-Line Expense Charges for Stock Based		
8	Incentive Compensation	Line 3 * Line 5	<u>\$ (4,487,657)</u>

ARIZONA PUBLIC SERVICE
 DOCKET NO. E-01345A-05-0816
 ELIMINATE BARK BEETLE AMORT - DEFERRED PRE-RATE ORDER
 FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Eliminate Bark Beetle Remediation Costs Deferred in		
2	January through March 2005 Prior to the Effective Date		
3	of Decision No. 67744 (April 1, 2005)	LLR_WP7	\$ (1,501,069)
4	Amortization Period -- Years		<u>3</u>
5	Adjustment to Eliminate Bark Beetle Amortization Expense		
6	Related to Costs Inappropriately Deferred Prior to		
7	Effective Date of ACC's Prior Case Rate Order	Line 3 / Line 4	<u>\$ (500,356)</u>

Footnote: This adjustment is 100% ACC Retail Jurisdictional

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE LOBBYING COSTS CHARGED ABOVE-THE-LINE
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Federal Affairs Charged to "Governance" Activities		
2	During the Historic Test Year - Ultimately Allocated		
3	to Various PWCC Subsidiaries	UTI-6-244	\$ 1,352,479
4	Percent of Governance Activities Allocated		
5	During the Historic Test Year to PWEC	UTI-6-244	<u>28.930%</u>
6	Federal Affairs Lobbying Costs Allocated as		
7	Corporate Governance Activities to PWEC	Line 3 * Line 17	391,272
8	Total Federal Affairs Shared Services Costs		
9	Charged to APS Above-the-Line Operating		
10	Expense in the Historic Test Year	UTI-10-305	<u>834,125</u>
11	Subtotal: Federal Affairs Lobbying Costs Charged		
12	Above-the-Line to APS and PWEC During the		
13	Historic Test Year	Line 7 + Line 10	1,225,397
14	Public Affairs Costs Charged Above-the-Line to		
15	APS During the Historic Test Year	UTI-10-306	595,455
16	Total Public Affairs Costs Charged to		
17	APS During the Historic Test Year	UTI-10-306	<u>1,617,107</u>
18	Percent of Public Affairs Costs Charged		
19	Above the Line During the Historic Test Year	Line 15/Line 17	36.82%
20	Public Affairs Costs Direct Assigned to PWEC		
21	During the Historic Test Year	UTI-6-244	139,377
22	Estimate of Public Affairs Costs Charged to PWEC		
23	Above-the-Line During the Historic Test Year	Line 19 * Line 21	<u>51,322</u>
24	Total Company Above-the-Line Lobbying Costs to		
25	Be Eliminated from Cost of Service Development	Line 13 +15 + 23	(1,872,174)
26	Composite ACC Jurisdictional Wages		
27	and Salaries Allocator		<u>94.212%</u>
28	ACC Jurisdictional Above-the-Line Lobbying Costs to		
29	Be Eliminated from Cost of Service Development	Line 25 * Line 27	<u>\$ (1,763,994)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
NUCLEAR FUEL/ISFSI AMORTIZATION EXPENSE ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT
	(A)	(B)	(C)
1	Yearly Amortization of Post Shutdown ISFSI Costs Based on	LLR_WP16	
2	Funding Expiration Date	Page 7	\$ 108,000
3	Negative Amortization of Reduction in Post Shutdown		
4	ISFSI Costs Accrued Between September 30, 2005 and	LLR_WP16	
5	January 1, 2006	Page 8	(48,000)
6	Reduction in Ongoing ISFSI Costs to be Collected in Base	LLR_WP16	
7	Rates Based Upon Updated TLG Study	Page 7	<u>(324,000)</u>
8	Net Total Company Adjustment Reducing Nuclear Fuel		
9	Expense and Amortization of ISFSI Expense	Sum Lines 2 - 7	(264,000)
10	Retail Jurisdictional Energy Allocation Factor		<u>98.389%</u>
11	ACC Jurisdictional Adjustment Reducing Nuclear Fuel		
12	Expense and Amortization of ISFSI Expense	Line 9 * Line 10	<u>\$ (259,747)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
ELIMINATE ESTIMATED INCREASE IN 2007 PWEC PROPERTY TAXES
FOR THE TEST YEAR ENDED SEPTEMBER 2005

<u>LINE NO.</u>	<u>DESCRIPTION</u>	<u>REFERENCE</u>	<u>AMOUNT</u>
	(A)	(B)	(C)
1	Eliminate APS Proposed Inclusion of Increased PWEC	LLR_WP20	
2	Property Tax Expense Attributable to Legislative Phase-in	Pages 2 & 10	\$ (1,708,338)
3	ACC Jurisdictional Production Demand Allocator		<u>98.847%</u>
4	Eliminate ACC Jurisdictional Portion of APS' Proposed		
5	Inclusion of Increased PWEC Property Tax Expense		
6	Attributable to Legislative Phase-in	Line 2 * Line 3	<u>\$ (1,688,644)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
PRODUCTION TAX CREDIT ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	DEMAND RELATED AMOUNT (000s)	ENERGY RELATED AMOUNT (000s)	TOTAL COMPANY AMOUNT (000s)
(A)	(B)	(C)	(D)	(E)	(E)
1	Total Company Production Rate Base	CNF_WP13, p.2	\$ 2,172,190	\$ 95,432	\$ 2,267,622
2	Staff Proposed Weighted Cost of Common Equity	Sch. D	<u>5.59%</u>	<u>5.59%</u>	<u>5.59%</u>
3	After-Tax Net Income	Line 1 * Line 2	121,425	5,335	126,760
4	Revenue Conversion Factor	Sch. A-1	<u>1.64069</u>	<u>1.64069</u>	<u>1.64069</u>
5	Pre-Tax Net Income	Line 3 * Line 4	199,221	8,753	207,974
6	Book/Tax Differences	CNF_WP13, p.2	<u>32,377</u>	<u>1,422</u>	<u>33,799</u>
7	Taxable Income	Line 5 + Line 6	231,598	10,175	241,773
8	Deduction Percentage - Effective in 2006		<u>3.00%</u>	<u>3.00%</u>	<u>3.00%</u>
9	Additional Production Deduction	Line 7 * Line 8	6,948	305	7,253
10	Composite Income Tax Rate	Sch. A-1	<u>39.05%</u>	<u>39.05%</u>	<u>39.05%</u>
11	Total Company Annualized Income Tax Savings	Line 9 * Line 10	2,713	119	2,832
12	Total Company Annualized Savings per APS	CNF_WP13, p.2	<u>1,784</u>	<u>78</u>	<u>1,862</u>
13	Total Company Adjustment to APS' Original				
14	Production Tax Credit Calculation	Line 12 - Line 11	(929)	(41)	(970)
15	Jurisdictional Allocator		<u>98.847%</u>	<u>98.389%</u>	<u>-98.828%</u>
16	ACC Jurisdictional Annualized Income Tax Savings				
17	Adjustment	Line 14 * Line 15	<u>\$ (918)</u>	<u>\$ (40)</u>	<u>\$ (959)</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
INTEREST SYNCHRONIZATION DEDUCTION ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION	REFERENCE	AMOUNT (000s)
	(A)	(B)	(C)
1	ACC Jurisdictional Rate Base Proposed by Staff	Sch. B	\$ 4,401,130
2	Weighted Cost of Debt Proposed by Staff	Sch. D	<u>2.460%</u>
3	Annualized Interest Deduction Based Upon ACC Staff		
4	Proposed Retail Jurisdictional Rate Base and the		
5	ACC Staff Proposed Weighted Cost of Debt	Line 1 * Line 2	108,268
6	Annualized Interest Deduction per APS		
7	APS Proposed As Adjusted ACC Jurisdictional	APS Sch. B-1	
8	Rate Based	Page 1, Col. F	4,466,697
9	APS Proposed Weighted Cost of Debt	APS Sch. D-1	<u>2.460%</u>
10	APS Proposed ACC Retail Jurisdictional Interest		
11	Expense Deduction	Line 8 * Line 9	109,881
12	Retail Jurisdictional Reduction in Annual		
13	Interest Deduction	Line 11 - Line 5	1,613
14	Composite Federal and State Income Tax Rate	Sch. A-1	<u>39.05%</u>
15	Adjustment Increasing Retail Jurisdictional Income		
16	Tax Expense to Reflect the Synchronization of the		
17	Interest Deduction with Staff's Proposed Rate Base		
18	and Cost of Capital Recommendations	Line 13 * Line 14	<u>\$ 630</u>

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
CORRECT COS INCOME TAX EXPENSE ADJUSTMENT
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION (A)	TOTAL COMPANY AS ADJUSTED AS FILED BY APS (PER ORIGINAL UTI-3-169 & UTI-10-297) TAX EXP. \$s	2006 AS ADJUSTED PERMANENT DIFFERENCES PER UPDATED UTI-10-297 TAX EXP. \$s	ADDITIONAL ON GOING 2006 PER UPDATED UTI-10-297 TAX EXP. \$s	ADJUSTMENT EXCLUDING PRODUCTION TAX CREDIT TAX EXP. \$s
		(B)	(C)	(D)	(E)
1	Other Permanent Differences:				
2	OPEB Subsidy	\$ 1,349,000			\$ (1,349,000)
3	DCP & SERBP CSV	1,250,000			(1,250,000)
4	2005 vs. 2006 statutory rate	1,181,000			(1,181,000)
5	Tax exempt Interest Income	449,000			(449,000)
6	Depreciation on AFUDC	276,000		394,614	118,614
7	Officer's Compensation	83,000	70,924	27,696	(55,304)
8	Misc. tax credit true-up	28,000			(28,000)
9	Interest on tax reserve - net of tax	-			-
10	Meals & Entertainment	(102,000)	1,644,804	642,296	744,296
11	Penalties	(36,000)			36,000
12	Other	1,536,000			(1,536,000)
13	Subtotal: Other Permanent Differences	6,014,000			(4,949,394)
14	Medicare Subsidy	(3,872,000)		(3,338,429)	533,571
15	AZ State Credits	(570,000)		(482,950)	87,050
16	Amortization of FAS 109 Reg Liability			(460,435)	(460,435)
17	Depreciation on Medicare Subsidy			(49,195)	(49,195)
18	Net Add (Deduction) to Otherwise Calculated				
19	COS Income Tax Expense Based Upon "As				
20	Adjusted Book Income" Including a Deduction				
21	for Synchronized Interest Expense	\$ 1,572,000		\$ (3,266,403)	\$ (4,838,403)

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
CAPITAL STRUCTURE & COSTS
FOR THE TEST YEAR ENDED SEPTEMBER 2005

LINE NO.	DESCRIPTION (A)	AMOUNT (000'S) (B)	CAPITAL RATIO (C)	COST RATES (D)	WEIGHTED COST (E)
<u>APS - PROPOSED</u> (a)					
1	Long-Term Debt	\$ 2,574,825	45.50%	5.41%	2.46000%
2	Preferred Stock	-	0.00%	0.00%	0.00000%
3	Common Equity	3,083,591	54.50%	11.50%	6.27000%
4	Short-Term Debt	-	0.00%	0.00%	0.00000%
5	Total	<u>\$ 5,658,416</u>	<u>100%</u>		<u>8.73%</u>
 <u>ACC STAFF- PROPOSED</u> (b)					
6	Long-Term Debt	\$ 2,574,825	45.50%	5.41%	2.46000%
7	Preferred Stock	-	0.00%	0.00%	0.00000%
8	Common Equity	3,083,591	54.50%	10.25%	5.59000%
9	Short-Term Debt	-	0.00%	0.00%	0.00000%
10	Total	<u>\$ 5,658,416</u>	<u>100%</u>		<u>8.05%</u>

Footnotes:

- (a) Source: APS Schedule D-1, p. 1. Test year ended 9/30/05.
(b) Source: Staff witness Parcell, Exhibit__(DCP-1)

ARIZONA PUBLIC SERVICE
DOCKET NO. E-01345A-05-0816
RECONCILIATION OF POSITIONS
FOR THE TEST YEAR ENDED SEPTEMBER 2005
(000's)

Description (A)	Amount (B)	Difference In Pretax Return (C)	Revenue Requirement Value (D)
APS PROPOSED REVENUE REQUIREMENT			
RETURN DIFFERENCE (on APS Proposed Rate Base)	\$ 4,466,697	-1.120%	\$ 453,931
SUBTOTAL - REVENUE REQUIREMENT			<u>\$ 403,904</u>
 RATE BASE ADJUSTMENTS			
SFAS 112 DEFERRED CREDIT RATE BASE ADJUSTMENT	\$ (3,661)	11.63%	\$ (426)
CORRECT BARK BEETLE DEFERRAL RATE BASE BALANCE	(2,873)	11.63%	(334)
INVESTMENT TAX CREDIT ADJUSTMENT TO RATE BASE	(2,018)	11.63%	(235)
CASH WORKING CAPITAL	(57,014)	11.63%	(6,632)
reserved	-	11.63%	-
reserved	-	11.63%	-
reserved	-	11.63%	-
reserved	-	11.63%	-
TOTAL VALUE OF STAFF RATE BASE ADJUSTMENTS	<u>(65,567)</u>		<u>\$ (7,626)</u>
STAFF RATE BASE RECOMMENDATION	<u>\$ 4,401,130</u>		
 Company Proposed Net Operating Income			
	<u>\$ 115,904</u>		
 NET OPERATING INCOME ADJUSTMENTS			
REVERSE ESTIMATED CONSERVATION IMPACT FROM DSM	\$ 2,991	1.6407	\$ (4,907)
CORRECTION OF MISCELLANEOUS OTHER REVENUES	(11)	1.6407	17
NORMALIZE FUEL, PURCH POWER EXPENSE & OFF-SYSTEM SALES	64,094	1.6407	(105,158)
ELIMINATE M&T REVENUES & PURCHASE POWER EXPENSE	3,820	1.6407	(6,267)
ELIMINATE MARKETING AND TRADING O&M EXPENSES	5,042	1.6407	(8,273)
PENSION EXPENSE ADJUSTMENT	20,408	1.6407	(33,483)
POST RETIREMENT MEDICAL BENEFITS ADJUSTMENT	(1,170)	1.6407	1,920
ELIMINATE ADDITIONAL MARKETING EXPENSES	267	1.6407	(437)
ELIMINATE NON-RECURRING SHARED SERVICES COSTS	4,835	1.6407	(7,933)
ELIMINATE SILVERHAWK RELATED LEGAL EXPENSES	58	1.6407	(95)
ELIMINATE SUNDANCE NON-ROUTINE MAINTENANCE EXPENSE	1,657	1.6407	(2,718)
ELIMINATE NON-RECURRING TAX RESEARCH COSTS	1,595	1.6407	(2,618)
ELIMINATE STOCK BASED INCENTIVE COMPENSATION	2,735	1.6407	(4,488)
ELIMINATE BARK BEETLE AMORT - DEFERRED PRE-RATE ORDER	305	1.6407	(500)
ELIMINATE LOBBYING COSTS CHARGED ABOVE-THE-LINE	1,075	1.6407	(1,764)
NUCLEAR FUEL/ISFSI AMORTIZATION EXPENSE ADJUSTMENT	158	1.6407	(260)
ELIMINATE ESTIMATED INCREASE IN 2007 PWEC PROPERTY TAXES	1,029	1.6407	(1,689)
PRODUCTION TAX CREDIT ADJUSTMENT	959	1.6407	(1,573)
INTEREST SYNCHRONIZATION DEDUCTION ADJUSTMENT	(630)		-
CORRECT COS INCOME TAX EXPENSE ADJUSTMENT	4,838	1.6407	(7,938)
TOTAL VALUE OF STAFF NET OPERATING INCOME ADJUSTMENTS	<u>114,056</u>		<u>\$ (188,163)</u>
STAFF NET OPERATING INCOME RECOMMENDATION	<u>\$ 229,960</u>		
 RECONCILED REVENUE REQUIREMENT			
			\$ 208,115
 OTHER RECONCILING ITEMS			
APS PROPOSED ENVIRONMENTAL CHARGE			(4,315)
UNRECONCILED DIFFERENCE			<u>193</u>
REVENUE REQUIREMENT RECOMMENDATION			<u>\$ 203,993</u>

DIRECT TESTIMONY OF JOHN ANTONUK
President, The Liberty Consulting Group

Docket No. E-01345A-05-0816

BEFORE THE ARIZONA CORPORATION COMMISSION

COMMISSIONERS

JEFF HATCH-MILLER, Chairman
WILLIAM A. MUNDELL
MIKE GLEASON
KRISTIN K. MAYES
BARRY WONG

IN THE MATTER OF THE APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY FOR A
HEARING TO DETERMINE THE FAIR VALUE OF
THE UTILITY PROPERTY OF THE COMPANY FOR
RATEMAKING PURPOSES, TO FIX A JUST AND
REASONABLE RATE OF RETURN THEREON,
TO APPROVE RATE SCHEDULES DESIGNED
TO DEVELOP SUCH RETURN, AND TO AMEND
DECISION NO. 57744.

DOCKET NO. E-01345A-05-0816

DIRECT TESTIMONY OF JOHN ANTONUK
President, The Liberty Consulting Group

1 ***1. Introduction***

2

3 **Q. Please state your name, occupation, and business address.**

4 A. My name is John Antonuk. I am the president of The Liberty Consulting Group. My
5 business address is 65 Main Street, P. O. Box 1237, Quentin, PA 17083.

6

7 **Q. Please describe your educational background and professional experience.**

8 A. I graduated in 1973 from Dickinson College, earning a bachelors degree, with honors. I
9 graduated in 1976 from the Dickinson School of Law, earning a juris doctor degree, with
10 honors. I began my career in 1975 as an investigator for the litigation section of the
11 Pennsylvania Attorney General's office. I then spent several years as assistant counsel to
12 the Pennsylvania Public Utility Commission, for which I conducted administrative and
13 civil litigation involving a wide variety of case types in the electricity, natural gas,
14 telecommunications, water, and transportation industries. I also served in a number of
15 capacities on a variety of matters involving commission administration and operations.

16

17 I then served as head of the service and facilities section of Pennsylvania Power & Light
18 ("PP&L") Company's regulatory-affairs department. I left PP&L to begin consulting in
19 the utility industry in 1982. I managed the litigation-services practice of Management
20 Analysis Company, a consulting firm that specialized in the electric-utility industry.

21

22 I am one of the founders of Liberty, which I helped to establish 19 years ago. I have led
23 or managed over 150 projects since I began consulting in the utility industries.

1 **Q. Have you participated previously in state commission proceedings?**

2 A. Yes. I have been engaged in many state utility regulatory proceedings in the electric,
3 natural gas, and telecommunications industries in 25 years as a utility consultant. Much
4 but not all of it has been on behalf of commissions or their staffs. I have served as a staff
5 witness, an independent witness appearing on the commission's behalf, a contracted
6 administrative law judge, a facilitator, an arbitrator, and a commission advisor.

7
8 **Q. Please describe the business of The Liberty Consulting Group.**

9 A. Liberty is a management-consulting firm that has been serving utility industry regulators
10 and managers for 19 years. Liberty has performed over 250 utility engagements.
11 Liberty's experience includes energy and telecommunications utilities across the country.
12 Liberty has performed or is performing substantial engagements for utility regulatory
13 authorities in two thirds of the states. Along with Arizona, these states are:

Arizona	Hawaii	Minnesota	New York	Tennessee
Arkansas	Idaho	Mississippi	North Dakota	Utah
Colorado	Illinois	Montana	Ohio	Vermont
Connecticut	Iowa	Nebraska	Oklahoma	Virginia
Delaware	Kentucky	New Hampshire	Oregon	Washington
District of Columbia	Maine	New Jersey	Pennsylvania	Wyoming
Georgia	Maryland	New Mexico	South Dakota	

14
15 Liberty's work in Arizona includes an examination of the recently proposed UniSource
16 acquisition, a review of telecommunications matters involving Qwest, and the work at
17 issue here, which relates to fuel and energy procurement and management by APS.

18

19 **Q. What familiarity do you have with utility fuel and energy procurement matters?**

1 A. For the Pennsylvania Public Utility Commission Staff, I managed proceedings arising
2 from Commission Audit Bureau's first fuel audits. Later, as a consultant with
3 Management Analysis Company I examined coal procurement for Central Illinois Public
4 Service Company. Most recently, leading Liberty's practice for public service
5 commissions, I have directed, managed, and participated in many examinations of fuel
6 and energy procurement for regulators in Connecticut, Kentucky, New Hampshire, New
7 Jersey, New York, Nova Scotia, Ohio, Pennsylvania, Tennessee, Virginia, and Wyoming.

8
9 **Q. What is the purpose of your testimony?**

10 A. My testimony addresses the results of Liberty's examination and evaluation of three
11 inter-related subjects: (a) an audit of the procurement and management of fuel and energy
12 by Arizona Public Service Company ("APS"), focusing on the 2005 months during which
13 its Power Supply Adjustment mechanism ("PSA") applied, (b) the information and
14 analysis that APS has offered to support recovery of fuel and energy expenses in this
15 proceeding, and (c) potential adjustments to the PSA that will take advantage of lessons
16 learned during its first year of operation and that will reflect likely conditions in the fuel
17 and energy markets across the next several years.

18

19 ***2. Testimony Summary***

20

21 **Q. Provide an overall summary of the principal conclusions that you reach in this**
22 **testimony.**

1 A. Liberty's fuel and energy audit verified that APS handled fuel and energy procurement
2 and management in a manner that produced appropriate costs during the April through
3 December 2005 period. We did conclude, however, that APS should make a number of
4 changes to improve management and operations on a going-forward basis.

5
6 Liberty's review of evidence from the rate case disclosed no reason to conclude that there
7 have been any material changes in fuel and energy procurement and management
8 performance through mid-2006, but that conclusion is more qualitative than quantitative,
9 because Liberty has not performed the same audit activities for that period.

10
11 Liberty believes that it is appropriate to continue some form of a PSA-type mechanism,
12 because fuel and energy volatility have returned to the marketplace in dramatic fashion.
13 That volatility will likely continue for some time. Such volatility substantially diminishes
14 the chance that rate-case decisions about fuel and energy expenses will bear a reasonably
15 close relationship to costs experienced while rates apply, particularly given the
16 dependence of APS on natural gas. Given a continuing justification for a PSA, it is
17 appropriate to use costs for a 12-month period closely preceding the effectiveness of new
18 rates to set the base rate portion of fuel and energy expense recovery. Calendar year 2006
19 costs, which APS witness Ewen has normalized in his testimony in these proceedings,
20 serve this purpose. Normalization of 2006 costs for operational factors (such as unit
21 outages) is also proper. APS witness Ewen took that approach. APS proposes his
22 normalization as the basis for establishing the fuel and energy costs component of base
23 rates.

1 We believe that the APS normalization requires a number of adjustments. First and most
2 important, it relied upon late-2005 energy market prices, which have proven far to exceed
3 what APS has had to pay in 2006. APS should adjust its calculations to use actual fuel
4 and energy prices for the first half of 2006 and its current estimate of fuel and energy
5 prices for the remainder of 2006. Second, the Ewen normalization of 2006 fuel and
6 energy costs makes adjustments for exogenous (*i.e.*, not related to internal, operational
7 factors such as unit outages or heat rates) events that happened mid-stream in 2006, or
8 that will not happen until 2007. These factors include: (a) a later-than-expected 2006 rate
9 increase for natural gas transportation, (b) a 2007 reduction in expensive capacity from
10 SRP, and (c) the exclusion of a 75 MW sale to Tucson Electric Power. APS also
11 erroneously included in utility revenue and expenses affiliate non-utility energy
12 marketing and trading activity, which produced a net loss. Those non-utility revenues and
13 expenses and the resulting loss should be excluded. This exclusion will reduce the
14 increase in fuel and energy costs that APS has predicted. Actual net costs for the first half
15 of 2007 also include about \$3.7 million in margins from the optimization of an APS
16 transmission capability. The Ewen normalized 2006 costs exclude those margins.

17
18 Liberty asked APS to recalculate its normalized 2006 fuel and energy expenses by
19 correcting for the preceding factors, except for the \$3.7 million in margins, which we
20 discovered only recently. That recalculation supports a reduction of \$111.6 million in fuel
21 and energy expenses from those shown in the Ewen testimony workpapers. The "Net
22 Retail Fuel Cost" shown in Workpaper PME_WP1 as \$935,939,000 declines to
23 \$824,357,000 under the recalculation. This number includes the hedging-sharing method

1 proposed by APS. Eliminating that sharing method would drop the reduction slightly, to
2 \$111.4 million. Eliminating the sharing increases Net Retail Fuel Cost to \$824,566,000.
3 We also believe that fuel and energy costs should be reduced by a further \$3,702,501 to
4 reflect 2006 margins for PWCC non-utility transactions that involved an APS utility
5 transmission asset.

6
7 Going forward, we believe that ways other than caps and collars can also provide the
8 limits that the Commission seeks to place on fuel and energy cost adjustments. Caps and
9 collars may prove difficult when current recovery of costs is most critical; *i.e.*, when
10 market prices diverge most greatly from those that form the basis of base rates and the
11 PSA. We believe that using forecasted fuel and energy prices (*e.g.*; those for calendar
12 2007) to set the PSA component for 2007 can serve the combined purposes of: (a)
13 limiting the variation between recovery and cost to a level that maintains key financial
14 ratios, (b) preserving Commission flexibility to set the duration of the amortization period
15 for over- or under-collection balances, and (c) monitoring earnings to verify that
16 variations in revenues and expenses in other areas do not offset variations between fuel
17 and energy costs and recovery.

18
19 We also believe that the APS proposal to share an additional 10 percent of savings or
20 losses from hedging activities is not appropriate. The APS hedging program does not
21 operate on the basis of discretionary amounts or timing. It in fact discourages, as we
22 believe it should, traders from timing hedges on the basis of expected future movements
23 in market prices. Therefore, the current APS strategy and methods give no particular

1 reason to reward or to penalize. Sharing thus will provide no useful incentive under
2 current operations. Most importantly, there should be no incentive to change strategy or
3 methods so as to invite the introduction of speculation into the utility hedging program.
4 Liberty believes it is not sound to promote utility efforts to out-guess the energy market.
5 As this testimony will discuss later, however, we believe that a much more limited
6 hedging sharing opportunity is appropriate because it will induce APS to seek economies
7 without taking undue risk.

8
9 ***3. Fuel and Energy Audit***

10
11 **Q. Describe the scope of the fuel and energy audit.**

12 A. Liberty responded to a Commission Staff request for proposals seeking an examination
13 and analysis of the management and operations of fuel and purchased-power functions at
14 APS, and the formulation of any appropriate recommendations. Liberty was awarded the
15 engagement and proceeded to conduct an examination of: (a) organization structure,
16 responsibilities, and staffing, (b) policies, procedures, systems, and tools, and (c)
17 procurement approach, methods, and decisions. Liberty's examination addressed the
18 following 12 work elements described in the RFP:

- 19 1. Identification of authorized decision makers up to the Board level for fuel and
20 purchased-power procurement policy and transactions
21 2. The fuel and purchased-power costs in the PSA
22 3. Overall fuel and purchased-power procurement policy, goals, and strategies
23 4. Significant outages at plants other than Palo Verde for 2004 and 2005

- 1 5. Identification of any declines in non-nuclear plant performance
- 2 6. On-site inspections of fuel handling, quality control, inventory surveying methods
- 3 and results, performance monitoring, and maintenance at generating stations
- 4 7. Review of the simulation models used to develop fuel and purchased-power
- 5 volume requirements forecasts
- 6 8. Analysis of the models used by day-ahead traders to determine the correct
- 7 dispatch of resources and other short-term decisions
- 8 9. Review of fuel and purchased-power contracts for reasonableness and for
- 9 compliance with the terms and conditions
- 10 10. Review of hedging
- 11 11. Review of off-system sales
- 12 12. Review of audit reports on fuel and purchased-power procurement.

13

14 **Q. Describe the work you performed in conducting this audit.**

15 A. Liberty and the Commission's Staff began the audit by issuing a first set of data requests

16 on February 3, 2006. Data requests eventually totaled more than 225. Liberty and Staff

17 also conducted an extensive set of in-person interviews during the week of March 27,

18 2006. The audit team conducted on-site work observations and inspections at the West

19 Phoenix and Redhawk gas-fired plants, and at the Cholla and the Four Corners coal-

20 handling areas, to address operations issues. The team also directly observed work

21 processes and conducted interviews at the coal lab at Four Corners, and at the combined

22 utility and non-utility trading floor where dispatch, power sales and purchases, gas

23 transportation management, and hedging transactions take place. This inspection included

1 the front office (where planning, simulation, and actual trading take place) and the middle
2 and back offices (where accounting and controls related to energy transacting take place).
3 Liberty and Staff followed these in-person sessions with many telephone interviews
4 during the course of the audit, which produced a draft report early in May 2006.

5
6 **Q. Please discuss APS's cooperation with the audit.**

7 A. APS made timely and generally full responses to all requests, save one. The resources it
8 assigned to the audit showed dedication to making people and data available, and to
9 providing explanations and supplemental information when Liberty and Staff needed
10 them. The exception was that APS declined to make members of the board of directors
11 available for interviews. Liberty explained that such interviews were material in
12 addressing the scope of the audit as defined by the RFP under which we conducted it.
13 APS continued to object to making directors available. In Liberty's many examinations
14 of director oversight of public utility management and operations, we have always gained
15 such access previously.

16
17 **Q. Please describe the consequences of failing to make that access available.**

18 A. Liberty was ultimately able to gain sufficient information to conclude that there was no
19 failure of information flow to the board. APS offered access to board minutes and the
20 views of senior executives on what role the directors play in fuel and energy matters and
21 on how they exercise that role. Liberty was able to conclude that the directors received
22 sufficient regular reporting on fuel and energy matters. It would have been much better to
23 discuss with the directors in person what information they consider important and how

1 they use it to oversee this important area of operations. In Liberty's prior engagements,
2 speaking directly with directors formed an important process in concluding how well they
3 serve in meeting public service responsibilities.

4
5 We have no reason to believe that there is a gap in senior oversight of fuel and energy
6 matters. We did lose, however, an opportunity to firm up that conclusion with a typical
7 and usual audit step. Given the lack of any observed problems of major consequence in
8 APS fuel and energy procurement and management, there is not a substantial reason for
9 concern about costs. However, board performance can sometimes form an important
10 element of a public service commission's examination of utility management and
11 operations. Liberty believes that, independently from its bearing on APS base or PSA
12 rates, there should be a clear recognition by APS that the Commission's interests may
13 warrant direct communication with directors. We understand the environment that now
14 exists with respect to director statutory responsibilities and the exposures to suit that they
15 face. Risks like these do call for discretion, but should not lead to a situation where
16 directors become unwilling, when appropriate, to respond directly to questions directly
17 posed by a utility regulatory body.

18
19 **Q. Briefly summarize the APS generation portfolio that you considered in your audit.**

20 A. APS is responsible for managing 10,400 MW of capacity at a number of generating
21 stations, including Palo Verde. APS owns much generation jointly with others; APS
22 therefore has responsibility for operating more capacity than it owns. Its ownership

1 during the audit totaled 6,415MW, which consists of the components listed in the
2 following table.

Source	Megawatts	Percent
Natural Gas	3,411	53.2
Coal	1,835	28.6
Nuclear	1,164	18.1
Solar	5	0.1
Totals	6,415	100

3

4 The natural-gas fired units include:

- 5 • Ocotillo: two steam and two combustion-turbine units, totaling 340MW; owned
6 and operated by APS, located in Tempe, Arizona;
- 7 • Redhawk: 1,060 MW; combined cycle units; owned and operated by APS since
8 operation began in 2002; located west of Phoenix;
- 9 • Saguario: two steam units and three combustion-turbine units totaling 395MW;
10 owned and operated by APS; located north of Tucson, Arizona;
- 11 • Sundance: one simple-cycle gas-fired unit and 10 quick-start combustion turbines
12 totaling 450MW; owned and operated by APS, which purchased the station in the
13 spring of 2005; located in Coolidge, Arizona;
- 14 • West Phoenix: two combustion-turbine units and five combined-cycle units
15 totaling 1,000MW; owned and operated by APS, located in southwest Phoenix;
- 16 • Yucca: four combustion-turbine units totaling 150MW; owned and operated by
17 APS; located near Yuma, Arizona.

18

19 The coal-fired units include:

- 1 • Four Corners: 2,040MW total capability; 782MW share owned by APS, operated
2 by APS; located in New Mexico; uses low-sulfur coal from the nearby Navajo
3 mine;
- 4 • Cholla: 995MW total capability, 615MW owned by APS, operated by APS;
5 located in Arizona; uses coal from the McKinley Mine in New Mexico;
- 6 • Navajo: 2,250MW, 14 percent share owned by APS; operated by Salt River
7 Project; located in Arizona; uses coal from a Navajo and Hopi Indian
8 Reservations mine at Black Mesa, Arizona.

9 The APS share of Palo Verde capacity comprises the nuclear element of its generation
10 portfolio.

11

12 **Q. What conclusions and recommendations do you reach as a result of audit work?**

13 A. I summarize them below.

14

15 **Organization and Staffing**

16 Fuel and power procurement work groups have the necessary skills and experience,
17 operate under adequate job descriptions, communicate effectively, have access to
18 appropriate training, use generally adequate procedures and decision processes, document
19 decisions sufficiently, operate under established procurement approval limits, and
20 undergo regular internal auditing. There is a need, however, for improvements in
21 procedures for fuel contract management and administration, and in procedures for
22 accepting gas-supply offers.

23

1 **Coal Management**

2 With respect to coal, APS has effectively managed inventory levels and variance
3 analysis, administered coal contracts, measured supplier performance, carried out
4 sampling processes, automated its coal-sampling data systems, and made economical use
5 of combustion by-products. However, APS still uses some inefficient manual processes
6 for handling coal-weight information. In addition, it has reduced the Cholla inventory
7 target, but has since been carrying amounts in excess of that lower mark. The APS
8 practice is actually more appropriate than its target; therefore, the Company should
9 change the target to reflect that practice.

10

11 **Natural Gas Management**

12 The historical APS approach to gas-supply management has been typical and effective. It
13 now, however, faces substantially increased prices for pipeline transportation. Gas
14 transportation for electricity generation is a matter of significant current debate, as
15 providers seek to make large increases for customers whose volumes can swing
16 substantially. APS does not currently have substantial options to address changes in its
17 full-requirements arrangement for service from the El Paso Natural Gas pipeline.

18

19 APS should examine through a comprehensive, structured analysis its alternatives for
20 reducing future pipeline-transportation costs. Examples of the alternatives include
21 altering generating station facilities to reduce flow variations, participation in high-
22 deliverability storage projects, and identification of other users who may have

1 complementary (and therefore mutually cost-reducing) usage patterns. APS should report
2 the results of this analysis to the Commission within one year.

3
4 **Fuel Contracts**

5 APS's long-term coal supply agreements providing the primary supply to the Cholla and
6 Four Corners Stations are effective. APS applied an appropriate process in its recent
7 solicitation of new long-term coal supplies for the Cholla Station. APS's two short-term
8 coal supply agreements for the Cholla Station are also appropriate. APS uses a sound
9 process to contract for gas commodity. APS's contracting process for fuel oils is
10 appropriate.

11
12 **Purchased Power**

13 APS bases its marketing and trading activities on sound hedging policies and procedures,
14 and conducts electricity sales and purchases consistently with least-cost dispatch
15 guidelines. APS has produced economic transactions, and it trades with a diverse
16 population of counterparties. The trading patterns observed during audit work showed no
17 indication of favoritism to any counterparty, whether affiliated or not, with the exception
18 of the since corrected and discontinued transmission optimization transactions of PWCC.
19 This testimony addresses that exception later. APS is using appropriate tools and
20 documentation to conduct electric power trading to achieve least-cost total dispatch.

21
22 APS's economic dispatch procedures and operations appear to have operated smoothly
23 since the April 2005 integration of the former merchant generating assets. APS has been

1 meeting its requirements with appropriate short-term purchases, and the May 2005 RFP
2 adds a long-term contract component.

3
4 APS Internal Auditing has been effective in monitoring the activities of electric power
5 procurement and sale. The APS internal documentation separating the activities of
6 regulated versus unregulated electric power trading is sufficient, but the external data
7 presented in FERC forms does not make the appropriate distinctions between these two
8 business segments. Electric power purchase and sale data related to both regulated and
9 unregulated APS activities is not delineated in some publicly available documents,
10 specifically the FERC Form 1.

11
12 The principal negative finding in this area of fuel and energy management is that APS
13 does not separate its utility and non-utility activities sufficiently. They operate in the
14 same markets and with common counterparties, but they do so without physical
15 separation. These factors create too great a risk of opportunity sharing between utility and
16 non-utility traders, who are separate individuals. Locating the APS and non-utility trader
17 next to each other on the trading floor fails to assure clear separation of their trading
18 activities.

19
20 Verification that no such sharing has harmed utility customers is extremely difficult. APS
21 should physically separate its utility and non-utility traders, unless it can demonstrate that
22 non-utility trading, which has been at very large levels, will very soon diminish

1 substantially. APS also needs to complete promptly its efforts to assure that there is no
2 non-utility co-opting of utility resources or opportunities.

3
4 Another concern was that PWCC, which conducts non-utility operations, made a number
5 of transactions during 2005 to optimize a transmission corridor between delivery points at
6 Borah Brady in Idaho and Four Corners. That corridor, however, represents a utility asset
7 associated with an exchange agreement between APS and PacifiCorp. The two systems
8 peak in different seasons; the difference allows PacifiCorp to make power available to
9 APS in warmer months and APS to make power available to PacifiCorp in colder
10 months. PWCC's non-utility use of this transmission capability generated positive
11 margins of about \$4.3 million from November 2005 through March 2006, and smaller
12 margins in earlier months. APS discovered the non-utility use of the asset after non-utility
13 operations made arrangements to use it and to retain the margins it produced. After this
14 discovery in late 2005, APS was credited with the margins produced before November
15 2005. For transactions committed to earlier, but transpiring between November 2005 and
16 March 2006, APS received credit before the fact for the \$4.2 million in margins noted
17 above.

18
19 This non-utility use of a utility asset was not appropriate and should not have occurred.
20 APS did, however, discover the matter itself and make corrections. Moreover, the
21 Company is now in the process of implementing internal procedures that will prevent a
22 recurrence of this or similar use of utility resources or opportunities by affiliates. The
23 occurrence of this situation shows the difficulties inherent in juxtaposing utility and non-

1 utility trading activities. It also underscores the need for robust internal monitoring and
2 periodic commission review. We cannot address the sufficiency of the corrective
3 measures now because they remain under implementation or in discussion with the
4 Commission.

5 6 **Off-System Sales**

7 The audit found that the comparatively small margins that APS has recently produced for
8 off-system sales result from the relatively "short" position it has in low-cost generation
9 (e.g., coal, nuclear, and hydro). The market price for bulk power in the Desert Southwest
10 region is generally set by combined-cycle, gas-fired generation. Surplus operating
11 capacity having low operating costs is the key to generating large positive margins on
12 off-system sales. Some of APS' neighboring utilities, such as SRP, TEP and PNM, have
13 this advantage. APS does not have excess coal and nuclear generation available for
14 substantial portions of the year because its system load has grown past the company's
15 coal and nuclear resources. APS therefore sells from (*i.e.*, at the cost of) plants with
16 economic characteristics similar to those whose output sets the market-clearing price.
17 Therefore, its sales opportunities and its margins from those opportunities are
18 constrained.

19 20 **Hedging**

21 APS has designed and it operates a sound hedging program. The amounts of natural gas
22 and purchased power that it hedges fall at the high end of the range of experience. The
23 program has been successful in meeting its primary objective, which is to promote price

1 stability. It protects substantially against price increases, but will not operate to allow
2 costs to fall when the market does. This lack of downward flexibility is not necessarily a
3 problem; there exists a range of perspectives on the question. For example, the available
4 market options that would allow APS to reduce costs if market prices fall either involve
5 speculation or transaction costs that make their benefits dubious. There should, however,
6 be a dialogue with stakeholders and with the Commission to make clear what goals the
7 program should have and the extent to which it should produce hedged prices. This
8 dialogue may not lead to a change in goals or hedge levels, but it will promote a common
9 understanding of program operation and verify that it is meeting the needs and
10 expectations of all customers.

11

12 **Forecasting and Modeling**

13 APS uses sufficiently accurate modeling to predict fuel and purchased-power volume and
14 cost. APS has taken appropriate actions to ensure that it achieves least-cost total dispatch.
15 APS uses outside reviews appropriately to improve management and operations. APS
16 maintains adequate documentation to support regulatory oversight and review.

17

18 **Plant Operations**

19 The performance metrics of the base-loaded coal units demonstrate effective operation.
20 The same is true for the gas units, but they have been adversely affected by the
21 introduction of those units into the APS dispatch order in April 2005. APS has
22 appropriately recognized the shift in the market paradigm brought about by inserting the
23 former merchant units into the Company's dispatch order, and is appropriately dealing

1 with Redhawk #1 and #2 and West Phoenix #5 issues and the need for re-engineering
2 them for intermediate dispatch operation. Capital and O&M expenditure patterns for the
3 APS generating fleet have been consistent with operational requirements. APS times and
4 layers its unit outage schedules effectively, and conducts scheduled outages within
5 reasonable durations.

6
7 The large gas units have experienced representative outage frequency and duration,
8 considering their recent in-service dates, generic problems, and the changes in mode of
9 operation. APS, however, should focus on optimizing the performance of the units as
10 they complete the transition from early and merchant operation. APS is not sufficiently
11 reflecting the high net replacement power costs in its economic evaluations related to
12 minimization of outage costs or spare parts procurement. The Company should improve
13 its economic evaluations related to minimization of outage time.

14
15 Boiler leaks account for a conspicuously high percentage of net replacement power costs
16 associated with some units. APS needs to evaluate the replacement of boiler sections at
17 Four Corners #5, Navajo #2, and Navajo #3. In addition, there is a high level of operator
18 and maintenance error at Four Corners Unit #3 and Navajo Unit #3. The Company should
19 conduct a centralized review of operator and maintenance errors at APS base-loaded coal
20 plants and at Navajo, in order to assure that root causes are being correctly identified and
21 addressed. Also, the Company should determine the reasons why such errors appear to be
22 concentrated at Four Corners Unit #3 and Navajo Unit #3. Moreover, because improving
23 West Phoenix Unit #5 availability is important to the dispatch and keeping net

1 replacement power costs at minimum levels, APS should implement at this facility its
2 policy requiring root-cause analysis when generation is lost.

3
4 The use of a 50/50 load forecast, coupled with fast growth and system constraints in the
5 Phoenix Load Pocket, makes achievement of targeted reserves less certain. APS should
6 analyze system reserve calculations using both a 50/50 and 90/10 load forecast,
7 incorporating the constraints of the Phoenix Load Pocket.

8
9 **Financial Audit of PSA Costs**

10 The APS accounting systems are adequate and reasonably maintained to provide the
11 necessary collection, reporting, and auditing of the PSA filings, and provide for
12 reasonable testing. The monthly PSA filings were in general compliance with filing
13 requirements and the sum total of costs were reasonably accurate. Detail testing of
14 August 2005 PSA data found the supporting information to be well documented and
15 reasonably consistent with the values reported.

16
17 There are a number of moderate improvements warranted, however. First, APS has yet to
18 audit the PSA filing preparation. The PSA's newness and importance indicate that it
19 become part of the next audit plan and APS's auditors should continue to address it
20 thereafter periodically. Our audit found that APS documents its filing information well,
21 but should adopt a formal written procedure addressing preparation of the monthly PSA
22 filings. The audit did disclose one minor error. APS should correct an error that results in

1 a misclassification of costs among its three major types of generation. Total costs,
2 however, are correct; the error involves apportioning those costs among generation types.

3
4 The audit's detailed review of the non-confidential PSA Over/Under values found them
5 to be accurate, but APS should more transparently support them. The audit also disclosed
6 that APS has not used consistent accounting methods for purposes of recording refunds
7 associated with supplemental fuel charges. The audit did not find this inconsistency to
8 have had a material impact on the PSA. APS should nevertheless more closely review
9 and monitor adjustments to fuel costs to assure that supplemental charges and refunds
10 appropriately consider the impact on inventory values and fuel expenses for financial
11 reporting purposes.

12
13 **Q. How would you assess the significance of these findings and conclusions?**

14 A. We did not reach any conclusions that would indicate imprudently incurred fuel and
15 purchased power costs for 2005. There was in 2005 an inappropriate use by non-utility
16 operations of a utility transmission asset. APS has already corrected for that situation,
17 however. Most of the changes recommended as a result of the audit seek to move APS in
18 the direction of using best practices in terms of procedures and analytical methods. I
19 would describe these changes as incremental improvements to overall management that is
20 already effective in the areas we examined.

21
22 Some of the recommendations, however, may have significant future cost impact. One
23 example is dealing effectively with the consideration of boiler replacements, operator

1 issues, and the remaining transitional issues associated with bringing a number of
2 relatively new units into a utility (versus merchant-generator) environment. Another is
3 the need to look closely at dealing with the large rate increases that the El Paso pipeline
4 has been seeking at the FERC. Third is eliminating the common location of utility and
5 non-utility trading personnel and activities, unless the remaining life of APS non-utility
6 trading at high levels is definitively to be of very short duration. Finally, although we did
7 not base the recommendations regarding the administration of the PSA on any finding
8 that there is more than a very nominal mis-classification of costs, it is important that APS
9 place strong emphasis on getting its accounting, auditing, and documentary support needs
10 met as soon as possible.

11
12 **Q. Did your audit find any basis for an adjustment in 2005 fuel and energy costs?**

13 A. No. The standards we applied to such adjustments are imprudence, good utility practice,
14 and reporting accuracy. The audit found no imprudence and no material variance from
15 good utility practice (given the correction of the PWCC transmission optimization
16 transactions). The inaccuracies found did not have a measurable impact on the fuel and
17 energy revenues or costs material to PSA operation.

18
19 **Q. Is there any other basis for an adjustment to 2005 fuel and energy costs?**

20 A. A recommendation of the recent GDS report examining 2005 Palo Verde outages was
21 that the Commission disallow amounts GDS found to have resulted from what it
22 determined to be avoidable and imprudent outages. The audit did not address that subject.

23

1 **Q. That report also recommended that the impact of those outages be considered in**
2 **these base rate proceedings; have you done so?**

3 A. We have not studied or formed an independent opinion on the reasonableness or
4 prudence of the 2005 outages. We did however examine the Palo Verde performance that
5 witness Ewen assumed in normalizing 2006 fuel and energy expenditures. His
6 normalization did not rely upon actual 2005 performance of any generating unit,
7 including Palo Verde. Instead it made adjustments intended to reflect normal operations
8 with respect to characteristics such as outages. Therefore, it is not necessary to make any
9 further adjustment to the Ewen normalization in order to remove the effects of below
10 standard performance of Palo Verde or any other generating units during 2005.

11

12 **Q. Did you examine 2006 fuel and energy costs?**

13 A. We did not conduct detailed, transaction-based analysis of fuel and energy agreements
14 and transactions. We also did not perform a detailed review of PSA filings, calculations,
15 and support. Those types of analyses and reviews did serve, however, as material
16 contributors to audit conclusions and recommendations focused primarily on 2005
17 activities and operations. The audit work, however, did support a conclusion that the
18 organizations, systems, approaches, major contracts, strategies, activities, and priorities
19 related to fuel and energy procurement and management continued into 2006.

20

21 In addition, we did determine that APS has accounted properly for the 2006 revenues and
22 costs associated with the inappropriate non-utility use of an APS transmission asset
23 discussed above.

1 **Q. Can you reach any conclusions about APS performance in managing fuel and**
2 **energy costs for 2006?**

3 A. We believe that qualitatively it has continued to be effective through roughly the end of
4 the first quarter, which is when audit field work ended. Moreover, most of the contracts,
5 agreements, and hedging activities that we examined have continued in place for 2006.
6 We have seen nothing that would suggest that 2006 conditions have deteriorated, or that
7 performance has weakened. We consider 2006 conditions (with the specific exceptions
8 discussed below regarding base rate adjustments) to be representative. We caution only
9 that we do not represent our information and beliefs about 2006 conditions as constituting
10 the kind of accounting or prudence review that we consider important for effective PSA
11 administration, again as outlined below in this testimony. In any case, such a review in
12 the middle of any target year (in this case, 2006) would be premature.

13

14 **Q. Are you familiar with the questions raised by Mundell Amendment #1 in the recent**
15 **proceedings addressing emergency relief for APS?**

16 A. Yes; we conducted a review of them in the context of our audit and rate-case work.

17

18 **Q. Please describe your efforts in connection with those questions?**

19 A. We examined the transactions and parties with whom APS and non-utility operations
20 made purchases and sales. We looked at transactions with common counterparties for any
21 patterns that might suggest a failure of the utility traders to pursue utility opportunities.
22 We looked at publicly available information dealing with off-system sales by other
23 energy providers in the region.

1 These efforts supplemented the audit efforts that had already begun, which included
2 assessing the organization, personnel, separation, modeling, dispatching, and trading
3 floor operations involved in utility and non-utility off-system sales.

4
5 **Q. What conclusions did you reach with respect to those questions?**

6 A. We concluded that APS has acted to maximize off-system sales opportunities from the
7 utility perspective. Our examination of transactions with common counterparties did not
8 give any reason, with one exception (the PWCC transmission optimization transactions),
9 to suspect that non-utility operations “co-opted” any utility opportunities, recognizing
10 that such problems are difficult to detect in the absence of a very detailed, focused
11 examination. We also found that the off-system sales and margins of APS were consistent
12 with market prices and with the resources that APS had available for such use, after
13 considering the relationship between its assets and its native usage.

14
15 We also found that other regional providers, in particular, appear to have a material
16 advantage that APS does not. That advantage is the ability to provide, on more frequent
17 occasions, low-cost base-load capacity for off-system sales at times when more expensive
18 natural gas is setting the market price for such sales. The gap between provider costs and
19 market-clearing prices provides for large margins on sales made at those times. APS by
20 contrast frequently has only gas-fired generation available to make off-system sales.
21 Thus, even if its units are competitive in costs to operate, its use of gas to sell in
22 competition with others using gas reduces its margins substantially.

23

1 We caution that competitive sensitivities in the industry today place strong constraints on
2 the data that is publicly available. Those constraints make only general analyses
3 practicable to perform. At that level, it is clear that APS has, compared to others whose
4 data we examined, much less ability to make its low-cost generation available at times
5 when market prices are the most attractive from a seller's perspective.

6
7 ***4. Fuel and Energy Component of Base Rates***

8
9 **Q. Have you examined the base rate filing of APS in this proceeding?**

10 A. Yes; on behalf of Staff we examined the fuel and energy aspects of the filing. In
11 particular we focused on the testimony of APS witness Ewen, who used normalized,
12 projected 2006 data to form the basis of the fuel and energy components of the APS
13 request for an increase in base rates. We also examined the testimony of APS witness
14 Richardson, who proposed a continuation of the PSA, but with changes.

15
16 **Q. What did you conclude with respect to the normalized 2006 fuel and energy
17 expenses discussed in the Ewen testimony?**

18 A. We concluded that calendar-year 2006 serves appropriately as the period from which to
19 establish the fuel and energy portion of base rates that APS would charge on a going-
20 forward basis. We believe that normalizing 2006 data for plant operating characteristics
21 (e.g., outages, heat rates, capacity) is appropriate. We also believe that normalizing that
22 data for factors such as customer growth, weather, and demand-side management is
23 appropriate, particularly given the predominance of natural gas and purchased power as

1 the incremental energy sources that will serve as the primary sources for accommodating
2 increased usage by APS retail customers.

3
4 We also believe that the Commission should rely on actual, recent data for market prices
5 for fuel and energy, because they are so volatile. The November 2005 prices relied upon
6 in the Ewen testimony to forecast 2006 fuel and energy costs have turned out not to bear
7 a sufficiently close relationship to what APS has actually paid for them so far this year.
8 Those late-2005 prices also do not comprise a good proxy for what APS is likely to pay
9 for the remainder of 2006, based on end-of-June prices in the forward markets. We
10 believe it appropriate in setting base rates to use: (a) actual costs for fuel and purchased
11 power (and hedge prices and values) for the first half of 2006 and (b) current forward
12 prices for these items for the remainder of 2006 rates.

13
14 We also believe that there should not be adjustments to base rate fuel and energy
15 components for changes that will take place in contracts for fuel, transportation, capacity,
16 or energy after 2006 ends. Moreover, changes that took place during 2006 should not be
17 treated as though they began at other times. The actual costs under those contracts or
18 agreements for the first half of 2006 and their currently estimated costs for the remainder
19 of 2006 should form the basis of normalized 2006 costs. Like fluctuating market prices,
20 they reflect the kinds of factors that we believe adjustment mechanisms appropriately
21 address.

22

1 We also observed that APS erroneously included non-utility wholesale sales activity in its
2 filing. The revenues and expenses associated with those activities (which lost money and
3 therefore added to the net costs that APS assigned to retail customers) require exclusion
4 from APS calculations of the rates at issue in this proceeding.

5
6 Finally, we do not agree with the APS proposal in this case to retain 10 percent of the
7 margins (positive or negative) produced by its hedging program. As this testimony will
8 address later, that program operates on a largely (and appropriately so) non-discretionary
9 basis.

10
11 **Q. Summarize the changes that you have asked APS to make to its normalization of**
12 **2006 fuel and energy expenses to bring the results closer to actual 2006 fuel and**
13 **energy market prices.**

14 **A.** They consist of the following:

- 15 1. Use the loads as APS has normalized them for customer growth, weather,
16 auxiliary power, and demand-side management.
- 17 2. Continue to use the APS-normalized plant operating assumptions for forced
18 outages, plant capacities, and maintenance.
- 19 3. Use actual natural gas and power prices through June.
- 20 4. Use forward natural gas prices as of June 30 to estimate costs for the second half
21 of 2006.
- 22 5. Use actual realized hedge values through June.
- 23 6. Use forward prices as of June 30 to estimate values for the second half of 2006.

- 1 7. Use actual nuclear and coal fuel costs through June, 2006.
- 2 8. Use the APS 2006 long-range forecast projections of nuclear and coal fuel costs
- 3 for the second half of 2006.
- 4 9. Do not change for purposes of the recalculation the APS-proposed 10 percent
- 5 value sharing, which has been included in their original calculation.

6

7 **Q. Earlier you testified that there were 2006 transactions involving non-utility use of an**

8 **APS transmission asset; how were they treated in the Ewen testimony's**

9 **normalization of 2006 costs?**

10 A. They had no effect. After APS discovered the non-utility use of the asset, it secured

11 corrections to pre-November 2005 accounting for margins and it made from the outset a

12 correct assignment of margins for 2006. The 2006 margins for use of the asset were

13 \$3,702,501. APS believes that it is not appropriate to include these margins in its

14 normalization because the utility no longer enters those transactions, and does not permit

15 non-utility entry of such transactions because they involve a utility asset. APS does not

16 permit utility entry of such transactions because they impose market risk, which subjects

17 the utility to earning negative margins.

18

19 **Q. Do you agree with that treatment?**

20 A. We agree that the transactions do involve market risk and we agree that utilities should

21 not take material market risk in making off-system sales. Therefore, we do not disagree

22 with the forward-looking assumption that APS will not directly make such transactions

23 and earn margins from them. However, we would continue to include the actual 2006

1 margins of some \$3.7 million in normalized 2006 fuel and energy costs, while excluding
2 them from 2007 projections of fuel and energy costs. We did not include a request to
3 include these margins in the revised 2006 normalization that we asked APS to perform.
4 We did not learn about the transmission optimization transactions until after we had made
5 our request of APS. Therefore, we treat those margins distinctly, as this testimony will
6 discuss later.

7
8 That said, however, a more difficult question is whether APS can in the future capture
9 some portion of the margin without taking market risk. APS should aggressively explore
10 arrangements allowing for use of the asset by PWCC or by a third party under a margin
11 sharing approach. A fixed payment per year or a percentage of gross revenues might be
12 options. APS has not yet examined whether such an arrangement would be economically
13 attractive to a marketer or whether the Company can structure it consistently with FERC
14 requirements and limitations. Should APS have success, it is not likely, however, to
15 produce more than a marginal reduction in the costs recoverable through the PSA.

16
17 **Q. You did not ask that APS recalculate normalized 2006 fuel and energy costs without**
18 **the Company's proposed 10 percent sharing involving hedging activities; explain**
19 **why.**

20 **A.** We do not agree with the APS proposal. Our goal, however, with respect to the
21 recalculation was to measure the net change in revenue requirements on as common a
22 basis as possible with the Ewen testimony, which included the effects of the Company's
23 proposed sharing. Maintaining the effects of the sharing facilitated a direct comparison

1 between the Company's approach and ours with respect to the normalization of key
2 operations and market factors. With that direct comparison in hand, it is a fairly
3 straightforward process to size the effects of the proposed sharing and to provide for their
4 elimination, should the Commission determine it appropriate to do so.

5
6 **Q. What changes did you ask APS to make to amend the Ewen testimony's 2006**
7 **normalization by eliminating contract changes?**

8 A. We asked that the recalculation include, in addition to the market price factors listed
9 above, the following changes:

- 10
- 11 1. Use actual Cholla coal transport rates for the first half of 2006.
 - 12 2. Use the current projection of rates per ton on to calculate Cholla transport costs for the
13 second half of the year.
 - 14 3. Use an SRP T&C contract maximum capacity of 364MW through May and 372MW for
15 June through December, use actual costs thereunder for the first half of 2006, and APS's
16 best estimate for the remainder of the year.
 - 17 4. Use Sundance capacity at 8 units (352MW) to reflect the 75MW agreement for sales to
18 TEP through December 2006.
 - 19 5. Include revenue from this TEP agreement in off-system revenue.
 - 20 6. Use actual natural gas transport costs through June.
 - 21 7. Use the best estimate of natural gas transport costs for the remainder of the year at current
22 tariff rates, in order to account for the FERC rate case involving APS's pipeline
23 transporter.

1 8. Recalculate capacity options needed to cover peak loads based on revised resources
2 available (preceding SRP T&C and Sundance changes), and price them at June 30 market
3 prices.

4
5 **Q. What position did APS take with respect to your requested recalculation?**

6 A. APS agreed to make the recalculation (without any concession as to its merits) and to
7 provide the results by the end of July 2006.

8
9 **Q. What did that recalculation show?**

10 A. That recalculation showed net retail fuel cost of \$824.4 million, for an average fuel cost
11 of 2.8104¢/kwh. This amount represents a reduction of \$111.6 million from the same
12 measure as presented in Ewen testimony Workpaper PME_WP1. Adding the \$3,702,501
13 in 2006 margins for transactions involving the transmission asset would further reduce
14 the average fuel cost by 0.0138¢/kwh, to 2.7966¢/kwh.

15
16 **Q. By how much would those numbers change with the elimination of the APS-
17 proposed sharing mechanism?**

18 A. The net retail fuel cost would increase nominally to \$824.6 million and the average fuel
19 cost would increase nominally to 2.8111¢/kwh. That cost would change to 2.7975¢/kwh
20 after adjusting further for the 2006 margins on transactions involving PWCC's use of the
21 APS transmission capability.

22

1 **Q. What do you conclude about the fuel and energy portion of the APS claim for**
2 **increased base rates in this proceeding?**

3 A. It should be adjusted downward by \$111.6 million (including the APS sharing proposal)
4 or \$111.4 million (excluding the APS sharing proposal) to reflect what we believe is a
5 better approach to normalizing fuel and energy expenses in the context of an
6 accompanying PSA. We also believe that it should be reduced by a further \$3,702,501 to
7 reflect 2006 margins for transactions involving the transmission asset. We believe that it
8 should also be reduced further, as Mr. Dittmer's testimony discusses, to account for the
9 removal of non fuel and energy costs associated with non-utility energy marketing and
10 trading activity.

11

12 **5. PSA Changes**

13

14 **Q. Did you ask that APS conduct any other calculations of fuel and energy expenses?**

15 A. Yes. We asked that APS provide an estimate of 2007 expenses under similar
16 assumptions.

17

18 **Q. What was your purpose for this request?**

19 A. We had two reasons. First, we do not consider 2007 circumstances irrelevant; we simply
20 did not want them included in the 2006 normalization. We asked for the 2007 estimate to
21 assess the impact of the 2007 changes that APS had included in its 2006 normalization.
22 Second, we recommend the use of a forecasted year for setting the PSA rate in the future.
23 We view calendar 2007 as an appropriate forecast period, given the timing of these

1 proceedings and the view that an annual PSA resetting is generally a sound approach.
2 The 2007 estimate we requested shows the expected difference from 2006 costs
3 (normalized as we would propose). That difference allows for a current estimate of the
4 amount that the PSA would have to capture in current costs, should it change to operate
5 on a prospective basis.

6
7 **Q. Summarize the estimate that you have asked APS to prepare for its expected 2007**
8 **fuel and energy expenses.**

9 A. It proceeds generally from the 2006 normalization that APS prepared, and includes the
10 following specific items:

- 11 1. Normalize 2007 loads, for customer growth, weather, and DSM; reduce them for
12 distributed generation resulting from new RES.
- 13 2. Base 2007 natural gas and power prices on forward prices as of June 30, 2006.
- 14 3. Calculate 2007 hedge values on the basis of June 30, 2006 forward prices, with 10
15 percent of the value excluded.
- 16 4. Price nuclear and coal fuel cost at APS 2006 long-range forecast projections for
17 2007.
- 18 5. Use the Cholla coal transport rate per ton expected to be in effect under the tariff
19 for 2007.
- 20 6. Use an SRP T&C contract maximum capacity of 372MW through May; reduce it
21 to 230MW in June.
- 22 7. Use a Sundance capacity of 440 MW to reflect all 10 units.
- 23 8. Use natural gas transport cost based on tariff rates currently in place for 2007.

1 9. Include renewable energy resource contracts currently in place (10MW
2 geothermal, 6MW biomass, 77MW wind) at the market price.

3 10. Reflect that purchased-power contracts from the reliability RFP start in the
4 summer of 2007.

5 11. Include capacity contracted for under the Reliability RFP of 400MW Gila River
6 Combined Cycle gas plant toll (May through December) and 650MW call options
7 (June through September) as of their effective dates.

8 12. Use the plant forced outage rates, plant capacities, and maintenance as normalized
9 by APS for 2006.

10 13. Calculate capacity options needed to cover peak loads on the basis of resources
11 available; price them at June 30, 2006 forward-market prices.

12
13 **Q. What position did APS take with respect to your requested 2007 estimate?**

14 A. APS agreed to make it (again without any concession as to its merits) and to provide the
15 results by the end of July 2006.

16
17 **Q. What did that estimate show?**

18 A. That estimate produced a net retail fuel cost of \$981.7 million, an increase of \$45.8
19 million over the Ewen testimony workpapers' normalized 2006 fuel and energy costs.
20 The 2007 estimate was also \$157.4 million more than the 2006 estimate prepared to our
21 specifications. The 2007 estimate produced an estimated average fuel cost of 3.2296
22 ¢/kwh.

23

1 **Q. By how much would those numbers change with the elimination of the APS-**
2 **proposed sharing mechanism?**

3 A. The net retail fuel cost would drop to \$975.0 million and the average cost would drop to
4 3.2074 ¢/kwh.

5
6 **Q. What are the principal challenges in adopting an effective adjustment mechanism?**

7 A. The specific challenges faced when implementing an adjustment mechanism with a
8 sliding scale of rates whose intent is to minimize volatility include the following:

- 9
- 10 • Preserving opportunity for examining forward costs
 - 11 • Maintaining incentives for good performance
 - 12 • Reconciling actual costs to estimates
 - 13 • Recognizing the time value of money
 - 14 • Promoting rate continuity
 - 15 • Balancing risks and rewards
 - 16 • Maintaining APS financial benchmarks that promote the ability to secure
17 financing at costs favorable for customers.

18 The PSA's brief history at APS also shows that the Commission considers it important to
19 assure that the other factors that affect earnings, particularly customer growth, do not
20 offset changes in fuel and energy costs. Ordinarily, those other factors are not as volatile
21 as fuel and energy costs have been recently. However, with the extraordinarily strong
22 growth that APS is experiencing, care needs to be taken to assure that full, current fuel

1 and energy-cost recovery does not produce returns in excess of those allowed because
2 profitability is growing through other revenue and cost changes that affect base rates.

3
4 **Q. What is the first principal feature of the design of a sound adjustment mechanism?**

5 A. We believe that there should be Commission review of proposed charges before they
6 become applicable. In one sense, the current PSA already does that, by basing PSA
7 recovery on historical costs and by closely limiting changes in the PSA charge. That
8 method can be effective, but in particularly volatile fuel markets can cause large deferrals
9 of uncollected costs or recoveries far in excess of actual costs. The more volatile the
10 market, the more difficult it becomes to match revenues and expenses on a fairly current
11 basis when an historical period forms the basis of the charge.

12
13 Another approach would call for the filing, review, and approval of forecasts (*e.g.*,
14 quarterly filings with annual approval) of costs and units of sale. Such forecasts would
15 undergo inquiry by the Commission and other stakeholders. These forecasts, after review
16 and approval, would determine whether a prospective adjustment to the PSA rate should
17 be permitted.

18
19 **Q. As compared with an historical-cost approach, what effect would the forecast
20 approach have on the offsetting-costs criterion you just cited?**

21 A. The historical approach, the 90 percent factor, and the collars on the current PSA make
22 the current approach suitable for addressing the concern that APS will experience
23 offsetting net revenue growth through increased usage. The forecasted approach would

1 not do so as it is generally used, but two specific changes would make it more effective in
2 doing so.

3

4 First, the Commission can retain the flexibility to use the results of the fuel and energy
5 revenue and expense forecasts to set whatever PSA rate it deems to be appropriate. It
6 would not be bound to set the rate at a level that would produce an expected current
7 balance for the year of zero. The Commission could combine the PSA-related forecast
8 filings with some form of abbreviated financial review. This approach would provide
9 assurances that changes in the PSA component are sufficient to maintain utility financial
10 strength on the one hand, while not so large as to create a material over-earnings
11 situation, on the other hand.

12

13 Second, the Commission could do as many other commissions have done. Specifically it
14 need not set only the ensuing 12-months for the recovery of any deferred balances or of
15 any expected, very-large changes in projected costs. It can change the recovery-period
16 start times or lengths. This approach can be applied alone, or in combination with the
17 financial review approach. This "amortization" approach is common in providing a rate
18 path that provides for adequate recovery but along a more stable rate path.

19

20 The amortization technique, while effective in promoting rate stability, can become
21 troublesome where third parties compete for utility customers. The reason is that changes
22 in recovery periods can cause utility rates to be far under market rates, which will make it
23 hard for marketers to compete. Alternatively, where a rate stabilization approach places

1 rates far above market, marketers get a price cushion that makes them look attractive
2 even if they do not, by efficiency or other internal competence, have any edge that a fully
3 and equally competitive marketplace would reward.
4

5 **Q. What is the next principal feature of an effective PSA mechanism?**

6 A. There should be clear provision for reconciliation of revenues and costs. These
7 reconciliations should be provided for not less frequently than the period across which
8 the adjustment applies (*e.g.*, quarterly or annually). They can be made more frequent, to
9 the extent that variances exceed some predetermined level. APS should be subjected to
10 clear filing requirements, addressing content and schedule, and identifying the
11 information necessary to allow this reconciliation. There should also be a clearly
12 scheduled opportunity to inquire into those filings, and for the Commission to consider
13 and, if necessary, order any adjustments to any proposed APS reconciliation.
14

15 **Q. What is the next principal feature of an effective PSA mechanism?**

16 A. There should be an opportunity for an independent Commission review of prudence and
17 reasonableness in all areas that drive the costs collected under the mechanism. These
18 reviews should occur every two years or so, and they should be used to make justified,
19 retroactive adjustments, even to reconciled costs/revenues, back to the end date of the last
20 such independent review. The content of these reviews and the issues that they address
21 should also be subject to examination and comment by the affected stakeholders,
22 following which the Commission should make a determination of what, if any, costs

1 resulted from ineffective or imprudent utility performance, and of what, if any,
2 adjustments should be made to future recoveries and over what period of time.

3
4 **Q. Won't the forecast review, reconciliation, and performance evaluation aspects you**
5 **have just discussed impose additional requirements on the Commission's staff?**

6 A. Yes. The three activities will take expertise and they will take significant review time.
7 We think that those time commitments are worth the results they will produce, in
8 assuring that APS secures timely recovery of volatile fuel and energy costs, and in
9 assuring customers that performance has been effective and that price changes are fair
10 and accurate. That said, however, it will likely take time for the Commission to marshal
11 the resources it will take to conduct these reviews. A number of utility regulatory
12 commissions perform these functions almost entirely in-house, but they have generally
13 had several decades to develop the resources it takes to do so. Others make limited use of
14 outside consultants; *e.g.*, in conducting the performance evaluations at one or two-year
15 intervals. Those reviews are generally at the direction of the regulators (in terms of
16 contractor selection and work supervision), but at the expense of the utility.

17
18 **Q. Should the Commission set advance restrictions on changes in the size of the**
19 **adjustment factor?**

20 A. A collar and recovery limits such as those imposed currently have particular merit when
21 there are not regular methods for assuring that prospective changes are appropriate and
22 that there is prompt reconciliation and regular review of prudence. The three techniques
23 that we have proposed, however, can provide those methods, and assure that the

1 Commission has regular insight into and oversight of the mechanism. Given the
2 protections provided by these three mechanisms, it is appropriate to consider removal of
3 the collar and recovery limits. Recent experience has shown energy prices to be volatile.
4 There is not a sound basis for projecting a reduction in that volatility. As upward market
5 movement has put APS into a significant under-recovery position, so may future
6 downward movements cause customers at least temporarily to overpay.

7
8 The financial circumstances in which APS and its parent found themselves prior to the
9 emergency rate relief granted by the Commission underscore the potential seriousness of
10 imbalances due to market price movements. We should expect that the existence of a
11 reliable mechanism assuring reasonably prompt recovery of prudent and reasonable fuel
12 and energy costs will remain a primary consideration for those who examine and rely
13 upon creditworthiness of utilities. We further believe that measures should be taken to
14 preclude delayed recovery from having material financial consequences (*e.g.*, through
15 increased financing costs or restraints on access to financial resources). We also believe
16 that the potential for downward market movements should be recognized. In a volatile
17 market, delay in rate adjustment may also keep customer money in the utility's hands.

18
19 We value the concern about creating over-earnings situation. We believe that this concern
20 can be addressed by consideration of financial condition at the annual forecast filings and
21 proceedings, and by adjusting PSA recovery if necessary to prevent a problem. In order
22 not to bog those proceedings down too much, the Commission could entertain them every
23 other year.

1 **Q. Do you propose to set a 2007 PSA rate on the basis of the APS estimate of 2007 fuel**
2 **and energy costs under the assumptions you gave the Company?**

3 A. No; we offer it as a current overall measure of the likely amount by which 2007 recovery
4 by APS will under-run actual estimated costs under the assumptions that: (a) the
5 Commission decides to set base rates on the basis of 2006 costs "re-normalized" as we
6 propose, and (b) establishes a PSA rate of zero for 2007. It is also important to emphasize
7 that this measure does not address how the Commission may choose to deal with current
8 deferred fuel and energy costs (*i.e.*, how balances have changed since the end of 2005)
9 and any changes through the remainder of 2006.

10
11 We do not consider a June 30, 2006 measure to be close enough in time to serve as a firm
12 basis for setting a 2007 PSA rate. There will also have to be other adjustments to reflect
13 changes that will occur in cost-driving factors that occur mid-year in 2007. Its value now
14 is primarily to show that it is reasonable, based on current assumptions, to expect that
15 2007 increases will substantially offset 2006 decreases that result from our re-
16 normalization for 2006.

17
18 **Q. What then do you propose?**

19 A. Should the Commission decide to alter the current 90/10 sharing approach based on
20 historical costs, we would propose the use of a late-2006 estimate that applies then-
21 current market price assumptions and accounts for mid-2007 changes that are reasonably
22 certain to occur.

23

1 **Q. What is your position on the APS proposal to exclude 10 percent of gains or losses**
2 **from hedging from the calculation of both base fuel cost and the PSA?**

3 A. We consider it too broad to serve as an incentive, but recommend a narrower incentive.
4

5 **Q. How does the APS hedging strategy work?**

6 A. The Company's hedging strategy focuses on stability in fuel costs. It accomplishes that
7 objective by "locking in" the prices that it will pay for fuels and purchased power well in
8 advance of when those fuels will be used. Prices are locked in through a variety of
9 devices: long-term contracts with stable pricing provisions in the case of coal and nuclear
10 fuel, and forward-purchase contracts, futures contracts and certain derivative contracts in
11 the case of natural gas and purchased power.

12

13 In the case of natural gas and purchased power, the strategy is implemented by setting
14 target proportions of the Company's requirements for which the price would be set at
15 defined points in the future. Under the current strategy, those proportions are as follows:

16

- First 12 months of energy (natural gas and purchased power): 85 percent

17

- First 12 months of natural gas basis differential (difference in value between the
18 pricing point in Louisiana where the NYMEX futures contract for natural gas
19 settles, and pricing points in New Mexico and West Texas where the Company
20 buys most of its gas): 50 percent

21

- Second 12 months of energy: 50-60 percent

22

- Third 12 months of energy: 30-40 percent.

23

1 The Company's traders are required to fix prices for these proportions of the Company's
2 requirements for these fuels, using the devices listed above. The 36-month period covered
3 by the strategy rolls forward quarterly; *i.e.*, each quarter, the traders increase the
4 proportion of requirements hedged, from 30-40 percent to 50-60 percent for the months
5 that move from the third 12 months into the second, and from 50-60 percent to 85 percent
6 for the months that move from the second 12 months into the first.

7
8 **Q. Why should the Company not share in profits and losses produced by that strategy?**

9 A. The APS hedging strategy and its resulting program begin from the premise that the
10 Company cannot realistically expect to "beat the market" over long periods of time.
11 Thus, the program effectively limits the Company's ability to influence program results
12 by limiting trader discretion. When the program generates large apparent profits, those
13 profits result from post-commitment movements in market prices, not by superior
14 Company performance. In fact, because the Company believes that its traders cannot
15 consistently beat the market, it designs its hedging program to limit trader ability to try to
16 do so. We share the view that inducing market-beating performance should be avoided in
17 the case of trading activities of this type.

18
19 **Q. In what area do you favor a balanced risk/reward provision?**

20 A. We favor such a provision in the hedging area that the Company refers to as
21 "optimization". When the Company transacts in the marketplace to generate hedges, it
22 buys some "instruments" covering natural gas and some covering electric power.
23 Typically, these instruments are NYMEX futures contracts for natural gas, and forward-

1 purchase contracts at Palo Verde for electric power. Natural gas and purchased power
2 substitute for each other in the Company's incremental purchases of fuel because the
3 generating equipment that the Company would operate to supply a marginal customer is
4 gas-fired. To supply an incremental kWh of electricity to a customer, the Company could
5 buy some gas and operate a gas-fired generating facility, or instead buy some power.
6 Good practice is to make this decision after considering the relative prices of gas versus
7 power delivered to APS's system. APS determines how much gas and how much power
8 to buy after examining the relative prices of those commodities in forward markets.

9
10 Those price relationships change. When they do, the Company's traders can sell gas and
11 buy power (or vice versa), to "optimize" the Company's hedge position, as long as the
12 overall position stays at (or above) the target hedge level.

13
14 APS updates its estimates of its requirements for gas and purchased power weekly. These
15 updated estimates consider factors such as revised load forecasts (updated semi-annually)
16 and revisions to future prices for gas and power, scheduled outages for APS generating
17 units, and operating characteristics of APS's generating units. APS traders can use the
18 updated estimates to re-optimize the mix between gas and power purchases.

19
20 Available evidence suggests that the re-optimization process can make a notable
21 difference. When the Ewen testimony normalization (which used November 2005 market
22 prices) was prepared, the optimal balance between gas and purchased power in the
23 Company's hedges was 88 percent gas and 12 percent purchased power. See Workpaper

1 PME_WP4. Since that time, power prices appear to have declined relative to gas prices,
2 given that the balance of energy purchases has moved from gas to purchased power. The
3 Company's responses to data requests submitted by Liberty (LCG-2-4) report that
4 purchased-power volumes and costs in the first three months of 2006 were much higher
5 than forecast under November 2005 market prices. Similarly, even though more than 90
6 percent of the Company's fuel and purchased-power expense for 2006 was hedged at the
7 beginning of 2006, the Company's current estimate of that expense is \$95.2 million. That
8 sum is about 10 percent lower than what appears in the Ewen workpapers. This
9 difference is the result of comparing system total fuel and purchased-power expense
10 (after adjustment of hedge values to 100 percent) of \$942,040,000 in PME_WP1 to
11 \$846,810,000 at p. 1 of APS10630.

12
13 This optimization (or re-optimization) process is an area where truly discretionary energy
14 trading activities can add value. Updating the forecasts might be required for other
15 aspects of the Company's operations, but re-balancing the hedge position between gas
16 and purchased power might not. As suggested by recent experience, the benefits to
17 customers of re-balancing can be significant. We consider it appropriate to provide a
18 moderate level of sharing as an inducement to make sure that it happens. Good utility
19 practice would suggest that it happen even without sharing, but we consider it very
20 difficult to assess after the fact and through audit techniques how well such re-
21 optimization took place.

22 **Q. Does this complete your testimony?**

23 **A.** Yes it does.

**BEFORE THE
ARIZONA CORPORATION COMMISSION**

**APPLICATION OF
ARIZONA PUBLIC SERVICE CO.
FOR AN INCREASE IN ELECTRIC
RATES**

} DOCKET NO. E-01345A-05-0816

**DIRECT TESTIMONY AND EXHIBIT
OF
DAVID C. PARCELL**

**ON BEHALF OF THE
COMMISSION STAFF**

AUGUST 18, 2006

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BEFORE THE ARIZONA CORPORATION COMMISSION

DOCKET NO. E-01345A-05-0816

DIRECT TESTIMONY AND EXHIBIT

OF

DAVID C. PARCELL

I. INTRODUCTION

Q. PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.

A. My name is David C. Parcell. I am Executive Vice President and Senior Economist of Technical Associates, Inc. My business address is Suite 601, 1051 East Cary Street, Richmond, Virginia 23219.

Q. PLEASE DESCRIBE YOUR BACKGROUND AND EXPERIENCE.

A. I hold B.A. (1969) and M.A. (1970) degrees in economics from Virginia Polytechnic Institute and State University (Virginia Tech) and a M.B.A. (1985) from Virginia Commonwealth University. I have been a consulting economist with Technical Associates since 1970. The large majority of my consulting experience has involved the provision of cost of capital testimony in public utility ratemaking proceedings. I have previously testified in about 375 utility proceedings before some 35 regulatory agencies in the United States and Canada. Schedule 1 contains a more complete description of my education and professional experience.

Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?

A. I have been retained by the Commission Staff to evaluate the cost of capital aspects of the current filing of Arizona Public Service Co. ("APS" or "Company"). Based on my analyses, I am making a recommendation of the current cost of capital for APS. In addition, since APS is a subsidiary of Pinnacle West Capital Corp. ("PWC"), I am also evaluating this entity in my analyses.

1 **Q. HAVE YOU PREPARED EXHIBITS IN SUPPORT OF YOUR TESTIMONY?**

2 A. Yes, I have prepared one exhibit, identified as Schedule 1 through Schedule 15. This
3 exhibit was prepared either by me or under my direction. The information contained in
4 this exhibit is correct to the best of my knowledge and belief.

1 **II. RECOMMENDATIONS AND SUMMARY**

2
3 **Q. WHAT ARE YOUR RECOMMENDATIONS IN THIS PROCEEDING?**

4 A. My overall cost of capital recommendation for APS is follows:

5
6

	<u>Percent</u>	<u>Cost</u>	<u>Return</u>
7 Long-Term Debt	45.5%	5.41%	2.46%
8 Common Equity	<u>54.5%</u>	10.25%	<u>2.59%</u>
9 Total	100.00%		8.05%

10

11 APS's application requests a return on equity of 11.5 percent and a total cost of capital of
12 8.73%.

13
14 **Q. PLEASE SUMMARIZE YOUR ANALYSES AND CONCLUSIONS.**

15 A. This proceeding is concerned with APS's regulated electric utility operations in Arizona.
16 My analyses are concerned with APS's total cost of capital. The first step in performing
17 these analyses is the development of the appropriate capital structure. APS's proposed
18 capital structure is its adjusted September 30, 2005 capital structure ratios of 45.5 percent
19 long-term debt and 54.5 percent common equity. I have adopted these capital structure
20 ratios in my cost of capital analyses.

21
22 The second step in a cost of capital calculation is a determination of the embedded cost
23 rate of long-term debt. I have used the 5.41 percent cost of long-term debt proposed by
24 APS.

25
26 The third step in the cost of capital calculation is the estimation of the cost of common
27 equity. I have employed three recognized methodologies to estimate the cost of equity
28 for APS. I applied each of these methodologies to two proxy groups: 1) a group of
29 comparison electric utilities with similar operating and risk characteristics to APS and

1 PWC; and, 2) and the group of proxy electric companies analyzed by Company witness
2 Avera. These three methodologies and my findings are:

<u>Methodology</u>	<u>Range</u>
3 Discounted Cash Flow	9½-10%
4 Capital Asset Pricing Model	10½-10¾%
5 Comparable Earnings	10%

6
7
8 Based upon these findings, I conclude that the cost of common equity for APS is a range
9 of 9½ percent to 10¾ percent, with an approximate mid-point of 10.25 percent. I
10 recommend a cost of equity for APS of 10.25 percent.

11
12 Combining these three steps into weighted costs of capital results in an overall rate of
13 return of 8.05 percent.

1 **III. ECONOMIC/LEGAL PRINCIPLES AND METHODOLOGIES**

2
3 **Q. WHAT IS YOUR UNDERSTANDING OF THE ECONOMIC AND LEGAL**
4 **PRINCIPLES WHICH UNDERLIE THE CONCEPT OF A FAIR RATE OF**
5 **RETURN FOR A REGULATED UTILITY?**

6 A. Cost of service rates for regulated public utilities have traditionally been primarily
7 established using the "rate base - rate of return" concept. Under this method, utilities are
8 allowed to recover a level of operating expenses, taxes, and depreciation deemed
9 reasonable for rate-setting purposes, and are granted an opportunity to earn a fair rate of
10 return on the assets utilized (i.e., rate base) in providing service to their customers. The
11 rate base is derived from the asset side of the utility's balance sheet as a dollar amount
12 and the rate of return is developed from the liabilities/owners' equity side of the balance
13 sheet as a percentage. The rate of return is developed from the cost of capital, which is
14 estimated by weighting the capital structure components (i.e., debt, preferred stock, and
15 common equity) by their percentages in the capital structure and multiplying these by
16 their cost rates. This is also known as the weighted cost of capital.

17
18 Technically, the fair rate of return is a legal and accounting concept that refers to an ex
19 post (after the fact) earned return on an asset base, while the cost of capital is an
20 economic and financial concept which refers to an ex ante (before the fact) expected or
21 required return on a liability base. In regulatory proceedings, however, the two terms are
22 often used interchangeably, as I have done in my testimony.

23
24 From an economic standpoint, a fair rate of return is normally interpreted to incorporate
25 the financial concepts of financial integrity, capital attraction, and comparable returns for
26 similar risk investments. These concepts are derived from economic and financial theory
27 and are generally implemented using financial models and economic concepts.

28
29 Although I am not a lawyer and I do not offer a legal opinion, my testimony is based on
30 my understanding that two U.S. Supreme Court decisions are universally cited as

1 providing the standards for a fair rate of return. The first is Bluefield Water Works and
2 Improvement Co. v. Public Serv. Comm'n of West Virginia, 262 U.S. 679 (1923). In this
3 decision, the Court stated:

4 What annual rate will constitute **just compensation** depends upon many
5 circumstances and must be **determined by the exercise of a fair and**
6 **enlightened judgment**, having regard to all relevant facts. A **public**
7 **utility** is entitled to such rates as will permit it to **earn a return** on the
8 value of the property which it employs for the convenience of the public
9 equal to that **generally being made** at the same time and in the same
10 general part of the country on **investments in other business**
11 **undertakings** which are **attended by corresponding risks and**
12 **uncertainties**; but it has no **constitutional right to profits** such as are
13 realized or anticipated in **highly profitable enterprises or speculative**
14 **ventures**. The **return** should be reasonably sufficient to assure
15 confidence in the **financial soundness** of the utility, and should be
16 adequate, **under efficient and economical management**, to maintain and
17 **support its credit** and **enable it to raise the money** necessary for the
18 proper discharge of its public duties. A rate of return may be reasonable at
19 one time, and become too high or too low by changes affecting
20 opportunities for investment, the money market, and business conditions
21 generally. **[Emphasis added.]**
22

23 Based on my understanding, this decision established the following standards for a fair
24 rate of return: comparable earnings, financial integrity, and capital attraction. It also
25 noted the changing level of required returns over time as well as an underlying
26 assumption that the utility be operated in an efficient manner.
27

28 The second decision is Federal Power Comm'n v. Hope Natural Gas Co., 320 U.S. 591
29 (1942). In that decision, the Court stated:

30 The rate-making process under the [Natural Gas] Act, i.e., the fixing of
31 'just and reasonable' rates, involves a **balancing** of the **investor and**
32 **consumer interests**. . . . From the investor or company point of view it is
33 important that there be enough revenue not only for operating expenses
34 but also for the capital costs of the business. These include service on the
35 debt and dividends on the stock. By that standard the **return** to the equity
36 **owner** should be **commensurate with returns on investments in other**
37 **enterprises having corresponding risks**. That return, moreover, should
38 be sufficient to assure confidence in the **financial integrity** of the

1 enterprise, so as to **maintain its credit** and to **attract capital**. [Emphasis
2 **added.**]
3

4 The Hope case is also frequently credited with establishing the “end result” doctrine,
5 which maintains that the methods utilized to develop a fair return are not important as
6 long as the end result is reasonable.
7

8 Three economic and financial parameters identified in the Bluefield and Hope decisions –
9 comparable earnings, financial integrity, and capital attraction – reflect the economic
10 criteria encompassed in the “opportunity cost” principle of economics, which holds that a
11 utility and its investors should be afforded an opportunity (not a guarantee) to earn a
12 return commensurate with returns they could expect to achieve on investments of similar
13 risk. The opportunity cost principle is consistent with the fundamental premise on which
14 regulation rests, namely that it is intended to act as a surrogate for competition.
15

16 I understand that because Arizona is a “Fair Value” state, Hope and Bluefield do not set
17 forth the legal requirements applicable to determining fair rate of return in Arizona.
18 Nevertheless, the economic principles that I utilize in developing my recommendations
19 are appropriate for determining APS’s cost of capital in this proceeding.
20

21 **Q. HOW CAN THESE PARAMETERS BE EMPLOYED TO ESTIMATE THE COST**
22 **OF CAPITAL FOR A UTILITY?**

23 A. Neither the courts nor economic/financial theory have developed exact and mechanical
24 procedures for precisely determining the cost of capital. This is the case because the cost
25 of capital is an opportunity cost and is prospective-looking, which dictates that it must be
26 estimated.
27

28 There are several useful models that can be employed to assist in estimating the cost of
29 equity capital, which is the capital structure item that is the most difficult to determine.
30 These include the discounted cash flow (“DCF”), capital asset pricing model (“CAPM”),
31 comparable earnings (“CE”) and risk premium (“RP”) methods. Each of these methods

1 (or models) differs from the others and each, if properly employed, can be a useful tool in
2 estimating the cost of common equity for a regulated utility.

3
4
5
6 **Q. WHICH METHODS HAVE YOU EMPLOYED IN YOUR ANALYSES OF THE**
7 **COST OF COMMON EQUITY?**

8 A. I have utilized three methodologies to determine APS's cost of common equity: the
9 DCF, CAPM, and CE methods. The results of each of these methodologies will be
10 described in my testimony.

1 **IV. GENERAL ECONOMIC CONDITIONS**

2
3
4 **Q. WHAT IS THE IMPORTANCE OF ECONOMIC AND FINANCIAL**
5 **CONDITIONS IN DETERMINING THE COST OF CAPITAL?**

6 A. The costs of capital, for both fixed-cost (debt and preferred stock) components and
7 common equity, are determined in part by economic and financial conditions. At any
8 given time, each of the following factors has a direct and significant influence on the
9 costs of capital: the level of economic activity, the stage of the business cycle, the level
10 of inflation, and expected economic conditions. My understanding is that this position is
11 consistent with the Supreme Court Bluefield decision that noted that “[a] rate of return
12 may be reasonable at one time, and become too high or too low by changes affecting
13 opportunities for investment, the money market, and business conditions generally.”
14

15 **Q. WHAT INDICATORS OF ECONOMIC AND FINANCIAL ACTIVITY HAVE**
16 **YOU EVALUATED IN YOUR ANALYSES?**

17 A. I have examined several sets of economic statistics for the period 1975 to the present. I
18 chose this period because it permits the evaluation of economic conditions over three full
19 business cycles plus the current cycle to date, and thus makes it possible to assess
20 changes in long-term trends. A business cycle is commonly defined as a complete period
21 of expansion (recovery and growth) and contraction (recession). A full business cycle is
22 a useful and convenient period over which to measure levels and trends in long-term
23 capital costs because it incorporates the cyclical (i.e., stage of business cycle) influences
24 and thus permits a comparison of structural (or long-term) trends.
25

26 **Q. PLEASE DESCRIBE THE THREE PRIOR BUSINESS CYCLES AND THE**
27 **MOST CURRENT CYCLE.**

28 A. The most recent complete cycle began with an expansion in April of 1991 and ended in
29 the fourth quarter of 2001, constituting a length of more than ten and one-half years.
30 Following that, the economy slowed considerably in late 2000 and 2001 and was in a

1 recession during three quarters of 2001, notwithstanding the Federal Reserve lowering
2 interest rates (i.e, Fed Funds rate) eleven times in 2001 (as well as twice in 2003) in an
3 aggressive effort to create a soft landing and avoid a recession. The events of September
4 11, 2001 further damaged the U.S. economy.

5 This cycle and the two prior complete cycles cover the following periods:

<u>Business Cycle</u>	<u>Expansion Period</u>	<u>Contraction Period</u>
1975-1982	Mar. 1975-July 1981	Aug. 1981-Oct. 1982
1982-1991	Nov. 1982-July 1990	Aug. 1990-Mar. 1991
1991-2001	Apr. 1991-Mar. 2001	Apr. 2001-Nov. 2001

6
7
8
9
10 The expansion phase of the recent cycle well surpassed the average length of expansions
11 in the post-World War II era (i.e., about five years). The 1982-1990 expansion (seven
12 years, eight months) was the previous longest peacetime expansion of this era.

13
14 **Q. PLEASE DESCRIBE RECENT AND CURRENT ECONOMIC AND FINANCIAL**
15 **CONDITIONS AND THEIR IMPACT ON THE COSTS OF CAPITAL.**

16 **A.** Schedule 2 shows several sets of economic data. Page 1 contains general macroeconomic
17 statistics while pages 2 and 3 contain financial market statistics. Page 1 of Schedule 2
18 shows that growth in the initial stage of the current cycle was somewhat slower than the
19 typical initial recovery period. This is indicated by the growth in real (i.e., adjusted for
20 inflation) Gross Domestic Product, industrial production, and the unemployment rate.

21
22 The rate of inflation is also shown on page 1 of Schedule 2, reflected in the Consumer
23 Price Index (CPI). The CPI rose significantly during the 1975-1982 business cycle and
24 reached double-digit levels in 1979-1980. The rate of inflation declined substantially in
25 1981 and remained at or below 6.1 percent during the 1983-1991 business cycle. Since
26 1991, the CPI has been 3.4 percent or lower. The 3.3 percent rate of inflation in 2005,
27 along with a similar level for 2004, were slightly higher than the most recent years, but
28 were both well below the levels of the past thirty years.

29
30 **Q. WHAT HAVE BEEN THE TRENDS IN INTEREST RATES?**

1 A. Page 2 of Schedule 2 shows several series of interest rates. Rates rose sharply in 1975-
2 1981 when the inflation rate was high and rising. Rates then fell substantially throughout
3 the remainder of the 1980s and into the 1990s. During the recent business cycle, long-
4 term rates remained relatively stable, in comparison to the prior cycles. Rates have
5 increased somewhat over the past year, but nevertheless currently are generally lower
6 than at any time during the prior three cycles.

7
8 This low level of interest rates, in conjunction with the apparent strengthening of the U.S.
9 economy, may create an expectation that any near-term movement of interest rates will
10 be upward. In fact, the Federal Reserve has, since the middle portion of 2004, increased
11 short-term interest rates on seventeen occasions, although each by only a small 0.25
12 percent level, in an attempt to insure that any perceived inflationary expectations will not
13 stifle continued economic growth. Nevertheless, the economic recovery to date has not
14 resulted in a pronounced increase in long-term rates (in fact, the current level of Fed
15 Funds is about the same as the level in existence when the series of reductions began in
16 2000) and, even if rates were to increase moderately, they would still remain well below
17 historical levels.

18
19 **Q. WHAT HAVE BEEN THE TRENDS IN COMMON SHARE PRICES?**

20 A. Page 3 of Schedule 2 shows several series of common stock prices and ratios. These
21 indicate that share prices were basically stagnant during the high inflation/interest rate
22 environment of the late 1970s and early 1980s, as evidenced by the fact that the Dow
23 Jones Industrial average (DJI) remained in the 800-900 range for eight years. On the
24 other hand, the 1983-1991 business cycle and the most recent cycle have witnessed a
25 significant upward trend in stock prices as the DJI rose to over 11,000. Over the past five
26 years, however, stock prices have been volatile.

27
28 **Q. WHAT CONCLUSIONS DO YOU DRAW FROM THIS DISCUSSION OF**
29 **ECONOMIC AND FINANCIAL CONDITIONS?**

1 A. It is apparent that capital costs are currently low in comparison to the levels that have
2 prevailed over the past three decades. In addition, even a moderate increase in interest
3 rates, as well as other capital costs, would still result in capital costs that are low by
4 historic standards. Therefore, it can reasonably be expected that cost of equity models,
5 such as the DCF, currently produce returns that are lower than was the case in prior years.
6

1 **V. APS'S OPERATIONS AND RISKS**

2

3 **Q. PLEASE SUMMARIZE APS AND ITS OPERATIONS.**

4 A. APS is a public utility that delivers electricity through its generation, transmission and
5 distribution systems in Arizona. APS is the primary electric utility in Arizona and
6 provides service to about one million customers in the state. APS is a subsidiary of
7 PWC.

8

9 **Q. PLEASE DESCRIBE PWC.**

10 A. PWC is a holding company whose major subsidiary is APS. Other subsidiaries of PWC
11 are: SunCor (engaged in real estate development and investment activities) and APS
12 Energy Services (provides competitive energy services and products in the western U.S).

13

14 **Q. WHAT ARE PWC'S BUSINESS SEGMENT RATIOS?**

15 A. This is shown on Schedule 3 for the years 2002-2005. As indicated, the "Regulated
16 Electricity" segment has accounted for the following percentages:

17

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>
18 Operating Revenue	77.5%	71.7%	71.9%	74.9%
19 Operating Income	82.5%	75.6%	61.5%	74.9%
20 Net Income	114.1%	70.5%	62.6%	94.9%
21 Total Assets	89.6%	91.9%	87.6%	85.9%

21

22 This indicates that the electric regulated operations (i.e., APS) of PWC account for the
23 vast majority of income for the consolidated enterprise. It is also apparent that the
24 regulated operations are the most profitable.

25

26 **Q. WHAT ARE THE CURRENT BOND RATINGS OF APS?**

27 A. The present bond ratings of APS are as follows:

28

Moody's Baa2

29

Standard & Poor's BBB-

30

Fitch BBB-

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Q. WHAT HAVE BEEN THE TRENDS IN APS'S AND PWC'S BOND RATINGS?

A. This is shown on Schedule 4, which indicates that APS has had triple B ratings since 2000. It is also apparent that the ratings of APS have declined in 2006. Finally, it is evident that APS has maintained higher ratings than PWC.

Q. WHAT ARE THE STATED REASONS FOR THE CURRENT RATINGS OF APS AND THE REASONS FOR THE DECLINES IN 2006?

A. It is apparent that APS is viewed as a utility characterized by a strong and growing service area and strong rating metrics. On the other hand, a primary rating issue for the Company, and a significant stated reason for the recent downgrades, is the difficulties the Company has had in recovering power costs.

Standard & Poor's (S&P) recently stated, in a February 15, 2006 report on APS:

Arizona Public Service's (APS) 'BBB-' corporate credit rating is based on the consolidated credit quality of Pinnacle West Capital Corp. (PWCC), of which APS is the principal subsidiary. APS is a vertically integrated investor-owned utility that provides retail electric service to about one million customers throughout Arizona, including about half of the Phoenix MSA.

...
A strong and diversified Phoenix economy has fueled significant utility growth, and a large residential base that accounted for 50% of APS' retail electric sales in 2004 provides stability. On the other hand, regulatory risk has increased, reflected in uncertainty related to the recovery of rising fuel and purchased power costs and in APS' significant pending general rate case, in which the company is requesting a 21.3%, or \$453.9 million, rate increase.

Regulatory uncertainty is exacerbated by the establishment in 2004 of a weak power supply adjuster (PSA) that exposes the utility to potential cash flow volatility.

These points were also cited by Moody's Investors Service (Moody's) in an April 27, 2006 report announcing the downgrades of APS:

1 Moody's Investors Service downgraded the long-term ratings of Pinnacle
2 West Capital Corporation (Pinnacle: Issuer Rating to Baa3 from Baa2) and
3 its subsidiaries Arizona Public Service Company (APS: senior unsecured
4 to Baa2 from Baa1).

5 ...
6 The rating downgrades reflect deterioration in key financial metrics as a
7 result of increased fuel and purchased power costs that APS is unable to
8 recover on a timely basis.
9

10 Finally, Fitch Ratings (Fitch) made the following comments in a May 5, 2006 report:

11
12 PNW and APS's ratings and Outlook consider the utility's rapidly
13 growing electric service territory and solid credit metrics.

14 ...
15 The ACC's supportive response to the company's request for emergency
16 rate relief authorizes a \$140 million interim rate increase to recover
17 deferred power supply costs, subject to a final ruling in APS's general rate
18 case.

19 Prior rate decisions have been less constructive to the credit profile of
20 APS. The January 2006 downgrade of APS by Fitch Ratings was
21 triggered by rejection of the company's surcharge request for recovery of
22 deferred power supply costs, and adoption of PSA provisions by the
23 commission that are less favorable than had been anticipated by Fitch in
24 its previous ratings.
25

26 **Q. HOW DO THE BOND RATINGS OF APS COMPARE TO ELECTRIC**
27 **UTILITIES?**

28 **A.** As I indicated in a previous answer, APS has triple B bond ratings, which are investment
29 grade (i.e., triple B or above). Of the 65 electric utilities and combination gas and
30 electric utilities covered by AUS Utilities Reports, the following bond ratings currently
31 exist:

	<u>Moody's</u>	<u>S&P</u>
Aa/AA	3	5
A/A	24	20
Baa/BBB	29	35
Ba/BB or Below	3	3
Not Rated	6	6

1 This comparison indicates that APS' ratings are in the largest rating category of electric
2 utilities.

3
4 **Q. YOU HAVE CITED A PERCEIVED HIGHER LEVEL OF RISK ATTRIBUTED**
5 **TO APS RESULTING FROM ITS RECENT DIFFICULTIES ASSOCIATED**
6 **WITH THE RECOVERY OF ITS POWER COSTS. ARE THERE ANY**
7 **FACTORS IN THE PRESENT CASE THAT MAY IMPACT THIS?**

8 A. Yes, there are. It is my understanding that other Commission Staff witnesses are making
9 recommendations in this proceeding that, if adopted by the Commission, will have the
10 effect of reducing APS's exposure to the collection and timing of its power costs. In
11 particular, Staff witness Antonuk addresses the alternative of using a forward-year
12 forecast as the basis of setting the amount of the PSA. If the Commission adopts that
13 alternative, the required cost of equity for APS could be less than it would in the absence
14 of its adoption.

1 **VI. CAPITAL STRUCTURE AND COSTS OF DEBT AND PREFERRED STOCK**

2
3 **Q. WHAT IS THE IMPORTANCE OF DETERMINING A PROPER CAPITAL**
4 **STRUCTURE IN A REGULATORY FRAMEWORK?**

5 A. A utility's capital structure is important since the concept of rate base - rate of return
6 regulation requires that a utility's capital structure be determined and utilized in
7 estimating the total cost of capital. Within this framework, it is proper to ascertain
8 whether the utility's capital structure is appropriate relative to its level of business risk
9 and relative to other utilities.

10
11 As discussed in Section III of my testimony, the purpose of determining the proper
12 capital structure for a utility is to help ascertain the capital costs of the company. The
13 rate base - rate of return concept recognizes the assets which are employed in providing
14 utility services and provides for a return on these assets by identifying the liabilities and
15 common equity (and their cost rates) which are used to finance the assets. In this process,
16 the rate base is derived from the asset side of the balance sheet and the cost of capital is
17 derived from the liabilities/owners' equity side of the balance sheet. The inherent
18 assumption in this procedure is that the dollar values of the capital structure and the rate
19 base are approximately equal and the former is utilized to finance the latter.

20
21 The common equity ratio (i.e., the percentage of common equity in the capital structure)
22 is the capital structure item which normally receives the most attention. This is the case
23 since common equity: (1) usually commands the highest cost rate; (2) generates
24 associated income tax liabilities; and (3) causes the most controversy since its cost cannot
25 be precisely determined.

26
27 **Q. HOW IS APS FINANCED?**

28 A. APS's common stock is owned by PWC. As a result, APS obtains all of its equity
29 funding from PWC. APS obtains its own debt stock financing.

1 **Q. HOW HAVE YOU EVALUATED THE CAPITAL STRUCTURE OF APS?**

2 A. I have examined the five year historic (2001-2005) capital structure ratios of APS and
3 PWC. These are shown on Schedule 5.

4
5 I have summarized below the common equity ratios for APS and PWC for the last five
6 years:

7

	<u>APS</u>		<u>PWC</u>	
	<u>Inc'l S-T Debt</u>	<u>Exc'l S-T Debt</u>	<u>Inc'l S-T Debt</u>	<u>Exc'l S-T Debt</u>
9 2001	48.9%	50.9%	43.8%	47.2%
10 2002	49.3%	49.3%	45.2%	47.0%
11 2003	45.7%	45.7%	45.4%	46.0%
12 2004	45.1%	45.1%	47.4%	48.0%
13 2005	53.8%	53.8%	53.2%	53.4%

14

15 This indicates that APS and PWC have generally had rising common equity ratios since
16 2001.

17
18 **Q. HOW DO THESE CAPITAL STRUCTURE RATIOS COMPARE TO ELECTRIC
19 UTILITIES IN GENERAL?**

20 A. This is shown on Schedule 6. This indicates that the average common equity ratios for
21 the two groups of electric utilities are below those of APS over the past five years. This
22 is indicative of a lower degree of financial risk for APS.

23
24 **Q. WHAT CAPITAL STRUCTURE RATIO HAS APS REQUESTED IN THIS
25 PROCEEDING?**

26 A. The Company requests use of the following capital structure:

27

<u>Capital Item</u>	<u>Percentage</u>
28 Long-term Debt	45.5%
29 Common Equity	54.5%

1 According to the Company's application these are the "adjusted" September 30, 2005
2 capital structure ratios of APS.
3

4 **Q. WHAT CAPITAL STRUCTURE DO YOU PROPOSE TO USE IN THIS**
5 **PROCEEDING?**

6 A. I have adopted the adjusted test period capital structure of APS, as proposed by the
7 Company. I do this since the proposed capital structure appears to be the actual capital
8 structure. I note, on the other hand, that this capital structure contains a higher equity
9 ratio than both electric utilities in general and the proxy groups in particular. As such, the
10 APS capital structure, as proposed and as accepted by me, reflects a lower degree of
11 financial risk than both the proxy groups and electric utilities.
12

13 **Q. WHAT IS THE COST OF LONG-TERM DEBT?**

14 A. The Company's filing cites a long-term debt cost of 5.41 percent. I use this cost rate in
15 my cost of capital analyses.
16

17 **Q. CAN THE COST OF COMMON EQUITY BE DETERMINED WITH THE SAME**
18 **DEGREE OF PRECISION AS THE COSTS OF DEBT AND PREFERRED**
19 **STOCK?**

20 A. No. The cost rates of debt are largely determined by interest payments, issue prices, and
21 related expenses. Even though alternative methodologies exist for determining the
22 embedded cost rate, the cost rate for debt is generally agreed to, at least within a
23 relatively small range.
24

25 The cost of common equity, on the other hand, is not susceptible of specific
26 measurement, primarily because this cost is an opportunity cost. There are, however,
27 several models that can be employed to estimate the cost of common equity. Three of the
28 primary methods - DCF, CAPM, and CE - are developed in the following sections of my
29 testimony.

1 **VII. SELECTION OF COMPARISON GROUPS**

2
3 **Q. HOW HAVE YOU ESTIMATED THE COST OF COMMON EQUITY FOR APS?**

4 A. APS is not a publicly traded company; rather, it is a subsidiary of PWC. As a result, it is
5 not possible to conduct direct analyses of the cost of common equity for APS. It is
6 possible to conduct studies of PWC's cost of equity; however, the diversified nature of
7 this company's operations indicate that it is not an adequate proxy, standing alone, for the
8 cost of equity for APS. As a result, it is useful to also analyze groups of comparison or
9 "proxy" companies as a substitute for APS to determine its cost of common equity.

10
11 The most frequently used alternative is to select a group of comparison utilities. I have
12 examined two such groups for comparison to APS. I have first selected one group of
13 electric utilities similar to APS and PWC using the criteria listed on Schedule 7. These
14 criteria are as follows:

- 15 (1) Market capitalization of \$1 billion to \$8 billion;
16 (2) Electric revenues 50% or greater;
17 (3) Common equity ratio 40% or greater;
18 (4) Value Line Safety of 1, 2 or 3;
19 (5) S&P and Moody's bond ratings of Triple B; and,
20 (6) S&P stock ranking of B, B+, or A-.

21
22 Second, I have further conducted studies of the cost of equity for the proxy group of
23 electric utilities selected by APS's witness William Avera.

1 **VIII. DISCOUNTED CASH FLOW ANALYSIS**

2
3 **Q. WHAT IS THE THEORY AND METHODOLOGICAL BASIS OF THE**
4 **DISCOUNTED CASH FLOW MODEL?**

5 A. The discounted cash flow (DCF) model is one of the oldest, as well as the most
6 commonly-used, models for estimating the cost of common equity for public utilities.
7 The DCF model is based on the "dividend discount model" of financial theory, which
8 maintains that the value (price) of any security or commodity is the discounted present
9 value of all future cash flows. When applied to common stocks, the dividend discount
10 model describes the value of a stock as follows:

$$P = \frac{D_1}{(1 + K_1)} + \frac{D_2}{(1 + K_2)^2} + \dots + \frac{D_n}{(1 + K_n)^n} = \sum_{t=1}^n \frac{D_t}{(1 + K)^t}$$

11
12 where: P = current price

13 D_1 = dividends paid in period 1, etc.

14 K_1 = discount rate in period 1, etc.

15 n = infinity

16
17 This relationship can be simplified if dividends are assumed to grow at a constant rate of
18 g. This variant of the dividend discount model is known as the constant growth or
19 Gordon DCF model. In this framework, the price of a stock is determined as follows:

$$P = \frac{D}{(K - g)}$$

20
21
22 where: P = current price

23 D = current dividend rate

24 K = discount rate (cost of capital)

25 g = constant rate of expected growth
26
27

1 This equation can be solved for K (i.e., the cost of capital) to yield the following formula:

$$K = \frac{D}{P} + g$$

2
3
4 This formula essentially states that the return expected or required by investors is
5 comprised of two factors: the yield (current income) and expected growth (future
6 income).

7
8 **Q. PLEASE EXPLAIN HOW YOU HAVE EMPLOYED THE DCF MODEL.**

9 A. I have utilized the constant growth DCF model. In doing so, I have combined the current
10 dividend yield for each group of proxy companies described in the previous section with
11 several indicators of expected growth.

12
13 **Q. HOW DID YOU DERIVE THE DIVIDEND YIELD COMPONENT OF THE DCF**
14 **EQUATION?**

15 A. There are several methods which can be used for calculating the yield component. These
16 methods generally differ in the manner in which the dividend rate is employed, i.e.,
17 current versus future dividends or annual versus quarterly compounding of dividends. I
18 believe the most appropriate yield component is a quarterly compounding variant which
19 is expressed as follows:

$$Yield = \frac{D_0(1 + 0.5g)}{P_0}$$

20
21 This yield component recognizes the timing of dividend payments and dividend
22 increases.

23
24 The P_0 in my yield calculation is the average (of high and low) stock price for each
25 company for the most recent three month period (May-July, 2006). The D_0 is the current
26 annualized dividend rate for each company.

1 **Q. HOW HAVE YOU ESTIMATED THE GROWTH COMPONENT OF THE DCF**
2 **EQUATION?**

3 A. The growth rate component of the DCF model is usually the most crucial and
4 controversial element involved in using this methodology. The objective of estimating
5 the growth component is to reflect the growth expected by investors which is embodied
6 in the price (and yield) of a company's stock. As such, it is important to recognize that
7 individual investors have different expectations and consider alternative indicators in
8 deriving their expectations. A wide array of techniques exist for estimating the growth
9 expectations of investors. As a result, it is evident that no single indicator of growth is
10 always used by all investors. It therefore is necessary to consider alternative indicators of
11 growth in deriving the growth component of the DCF model.

12 I have considered five indicators of growth in my DCF analyses. These are:

- 13 1. 2001-2005 (5-year average) earnings retention, or fundamental growth;
- 14 2. 5-year average of historic growth in earnings per share (EPS), dividends
15 per share (DPS), and book value per share (BVPS);
- 16 3. 2006-2010 projections of earnings retention growth;
- 17 4. 2004-2010 projections of EPS, DPS, and BVPS; and
- 18 5. 5-year projections of EPS growth as reported in First Call (formerly
19 I/B/E/S).

20 I believe this combination of growth indicators is a representative and appropriate set
21 with which to estimate investor expectations of growth for the groups of natural gas
22 companies.

23
24 **Q. PLEASE DESCRIBE YOUR DCF CALCULATIONS.**

25 A. Schedule 8 presents my DCF analysis. Page 1 shows the calculation of the "raw" (i.e.,
26 prior to adjustment for growth) dividend yield. Pages 2-3 show the growth rate for the
27 groups of comparison companies. Page 4 shows the DCF calculations, which are
28 presented on several bases: average, median, and high values. These results can be
29 summarized as follows:
30

1 **IX. CAPITAL ASSET PRICING MODEL ANALYSIS**

2

3 **Q. PLEASE DESCRIBE THE THEORY AND METHODOLOGICAL BASIS OF**
4 **THE CAPITAL ASSET PRICING MODEL.**

5 A. The Capital Asset Pricing Model (CAPM) is a version of the risk premium method. The
6 CAPM describes and measures the relationship between a security's investment risk and
7 its market rate of return. The CAPM was developed in the 1960s and 1970s as an
8 extension of modern portfolio theory (MPT), which studies the relationships among risk,
9 diversification, and expected returns.

10

11 **Q. HOW IS THE CAPM DERIVED?**

12 A. The general form of the CAPM is:

13

$$K = R_f + \beta(R_m - R_f)$$

14

where: K = cost of equity

15

R_f = risk free rate

16

R_m = return on market

17

β = beta

18

R_m-R_f = market risk premium

19

20 As noted previously, the CAPM is a variant of the risk premium method. I believe the
21 CAPM is generally superior to the simple risk premium method because the CAPM
22 specifically recognizes the risk of a particular company or industry, whereas the simple
23 risk premium method does not.

23

24 **Q. WHAT GROUPS OF COMPANIES HAVE YOU UTILIZED TO PERFORM**
25 **YOUR CAPM ANALYSES?**

26 A. I have performed CAPM analyses for the same groups of electric utilities evaluated in my
27 DCF analyses.

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Q. WHAT RATE DID YOU USE FOR THE RISK-FREE RATE?

A. The first term of the CAPM is the risk free rate (R_f). The risk-free rate reflects the level of return that can be achieved without accepting any risk.

In reality, there is no such thing as a truly riskless asset. In CAPM applications, the risk-free rate is generally recognized by use of U.S. Treasury securities. This follows since Treasury securities are default-free owing to the government's ability to print money and/or raise taxes to pay its debts.

Two types of Treasury securities are often utilized as the R_f component - short-term U.S. Treasury bills and long-term U.S. Treasury bonds. I have performed CAPM calculations using the three-month average yield (May-July 2006) for 20-year U.S. Treasury bonds. Over this three-month period, these bonds had an average yield of 5.30 percent.

Q. WHAT BETAS DID YOU EMPLOY IN YOUR CAPM?

A. I utilized the most current Value Line betas for each company in the groups of comparison electric companies. These are shown on Schedule 10 and are seen to be within a range of 0.70 to 1.20 (the beta for the entire market is 1.00).

Q. HOW DID YOU ESTIMATE THE MARKET RISK PREMIUM COMPONENT?

A. The market risk premium component ($R_m - R_f$) represents the investor-expected premium of common stocks over the risk-free rate, or government bonds. For the purpose of estimating the market risk premium, I considered returns of the S&P 500 (a broad-based group of large U.S. companies) and 20-year U.S. Treasury bonds.

Schedule 9 shows the return on equity for the S&P 500 group for the period 1978-2004 (all available years reported by S&P). The average return on equity for the S&P 500 group over the 1978-2004 period is 14.02 percent. This Schedule also indicates the annual yields on 20-Year U.S. Treasury bonds, as well as the annual differentials (i.e.,

1 risk premiums) between the S&P 500 and U.S. Treasury 20-Year bonds. Based upon
2 these returns, I conclude that the risk premium is about 6 percent.

3 I have also considered the total returns for the S&P 500 group as well as for long-
4 term government bonds, as tabulated by Ibbotson Associates, using both arithmetic and
5 geometric means. I have considered the total returns for the entire 1926-2005 period,
6 which are as follows:

	<u>S&P 500</u>	<u>L-T Gov't Bonds</u>	<u>Risk Premium</u>
Arithmetic	12.3%	5.8%	6.5%
Geometric	10.4%	5.5%	4.9%

7
8 I conclude from this that the expected risk premium is about 5.8 percent (i.e., average of
9 all three risk premiums). I believe that a combination of arithmetic and geometric means
10 is appropriate since investors have access to both types of means and, presumably, both
11 types are reflected in investment decisions and thus stock prices and cost of capital.

12
13 Schedule 10 shows my CAPM calculations using this risk premium. The results are:

	<u>Mean</u>	<u>Median</u>
Proxy Group	10.4%	10.5%
Avera Group	10.7%	10.8%

14
15
16
17
18 **Q. WHAT IS YOUR CONCLUSION CONCERNING THE CAPM COST OF**
19 **EQUITY FOR THE GROUPS OF COMPARISON COMPANIES?**

20 A. The CAPM results collectively indicate a cost of about 10½-10¾ percent for the two
21 groups of proxy companies.

1 **X. COMPARABLE EARNINGS ANALYSIS**

2

3 **Q. PLEASE DESCRIBE THE BASIS OF THE CE METHODOLOGY.**

4 A. The CE method is derived from the "corresponding risk" standard of the Bluefield and
5 Hope cases. This method is based upon the economic concept of opportunity cost. As
6 previously noted, the cost of capital is an opportunity cost: the prospective return
7 available to investors from alternative investments of similar risk.

8

9 The CE method is designed to measure the returns expected to be earned on the original
10 cost book value of similar risk enterprises. Thus, this method provides a direct measure
11 of the fair return, since it translates into practice the competitive principle upon which
12 regulation rests.

13

14 The CE method normally examines the experienced and/or projected returns on book
15 common equity. The logic for returns on book equity follows from the use of original
16 cost rate base regulation for public utilities, which uses a utility's book common equity to
17 determine the cost of capital. This cost of capital is, in turn, used as the fair rate of return
18 which is then applied (multiplied) to the book value of rate base to establish the dollar
19 level of capital costs to be recovered by the utility. This technique is thus consistent with
20 the rate base methodology used to set utility rates.

21

22 **Q. HOW HAVE YOU EMPLOYED THE CE METHODOLOGY IN YOUR**
23 **ANALYSIS OF APS'S COMMON EQUITY COST?**

24 A. I conducted the CE methodology by examining realized returns on equity for several
25 groups of companies and evaluating the investor acceptance of these returns by reference
26 to the resulting market-to-book ratios. In this manner it is possible to assess the degree to
27 which a given level of return equates to the cost of capital. It is generally recognized for
28 utilities that market-to-book ratios of greater than one (i.e., 100%) reflect a situation
29 where a company is able to attract new equity capital without dilution (i.e., above book

1 value). As a result, one objective of a fair cost of equity is the maintenance of stock
2 prices above book value.

3
4 I would further note that the CE analysis, as I have employed it, is based upon market
5 data (through the use of market-to-book ratios) and is thus essentially a market test. As a
6 result, my comparable earnings analysis is not subject to the criticisms occasionally made
7 by some who maintain that past earned returns do not represent the cost of capital. In
8 addition, my comparable earnings analysis uses prospective returns and thus is not
9 strictly backward looking.

10
11 **Q. WHAT TIME PERIODS HAVE YOU EXAMINED IN YOUR CE ANALYSIS?**

12 A. My CE analysis considers the experienced equity returns of the proxy groups of
13 companies for the historic period 1992-2005 (i.e., last 14 years) as well as the future
14 periods 2006-2010. The CE analysis requires that I examine a relatively long period of
15 time in order to determine trends in earnings over at least a full business cycle. Further,
16 in estimating a fair level of return for a future period, it is important to examine earnings
17 over a diverse period of time in order to avoid any undue influence by unusual or
18 abnormal conditions that may occur in a single year or shorter period. Therefore, in
19 forming my judgment of the current cost of equity I have focused on two historic periods
20 – 2001-2005 (the last five years), and 1992-2001 (the most recent complete business
21 cycle) – as well as the 2006-2010 projected period.

22
23 **Q. PLEASE DESCRIBE YOUR CE ANALYSIS.**

24 A. Schedule 11 and Schedule 12 contain summaries of experienced returns on equity for
25 several groups of companies, while Schedule 13 presents a risk comparison of utilities
26 versus unregulated firms.

27
28 Schedule 11 shows the earned returns on average common equity and market-to-book
29 ratios for the two groups of proxy utilities. These can be summarized as follows:

Group	Historic		Prospective
	ROE	M/B	ROE
Proxy Group	9.9-11.5%	139-141%	8.2-9.3%
Avera Group	11.3-11.7%	148-161%	9.9-10.4%

These results indicate that historic returns of 9.9-11.7 percent have been adequate to produce market-to-book ratios of 139-161 percent.

Furthermore, projected returns on equity for 2006, 2007 and 2009-2011 are within a range of 8.2 percent to 10.4 percent for the proxy groups. These relate to 2005 market-to-book ratios of 150 percent and higher.

Q. HAVE YOU ALSO REVIEWED EARNINGS OF UNREGULATED FIRMS?

A. Yes. As an alternative, I also examined a group of largely unregulated firms. I have examined the Standard & Poor's 500 Composite group, since this is a well recognized group of firms that is widely utilized in the investment community and is indicative of the competitive sector of the economy. Schedule 12 presents the earned returns on equity and market-to-book ratios for the S&P 500 group over the past thirteen years (i.e., 1992-2004). As this exhibit indicates, over the two periods this group's average earned returns ranged from 12.3-14.7 percent with market-to-book ratios ranging between 334-409 percent.

Q. HOW CAN THE ABOVE INFORMATION BE USED TO ESTIMATE THE COST OF EQUITY FOR APS?

A. The recent earnings of the utility and S&P 500 groups can be utilized as an indication of the level of return realized and expected in the regulated and competitive sectors of the economy. In order to apply these returns to the cost of equity for electric utilities, however, it is necessary to compare the risk levels of the electric utility industry with those of the competitive sector. I have done this in Schedule 13, which compares several risk indicators for the S&P 500 group and the proxy groups. The information in this schedule indicates that the S&P 500 group is more risky than the utility proxy groups.

1 **Q. WHAT RETURN ON EQUITY IS INDICATED BY THE CE ANALYSIS?**

2 A. Based on the recent earnings and market-to-book ratios, I believe the CE analysis
3 indicates that the cost of equity for APS is no greater than 10 percent. Recent returns of
4 9.9-11.7 percent have resulted in market-to-book ratios of 139 and greater. Prospective
5 returns of 8.9-10.4 percent have been accompanied by market-to-book ratios of over 150
6 percent. As a result, it is apparent that returns below this level would result in market-to-
7 book ratios of well above 100 percent. An earned return of 10 percent or less should thus
8 result in a market-to-book ratio of at least 100 percent.

1 **XI. RETURN ON EQUITY RECOMMENDATION**

2

3 **Q. PLEASE SUMMARIZE THE RESULTS OF YOUR THREE COST OF EQUITY**
4 **ANALYSES.**

5 A. My three methodologies produce the following results for the proxy groups, as
6 summarized below:

7	Discounted Cash Flow	9-10% (9.5% Mid-Point)
8	Capital Asset Pricing Model	10½-10¾%
9	Comparable Earnings	10%

10 My overall conclusion from these results is a range of 9½ percent to 10¾ percent, which
11 focuses on the upper portions of the respective model results. My specific
12 recommendation for APS is 10.25 percent, the approximate mid-point of this range.

13

1 **XII. TOTAL COST OF CAPITAL**

2

3 **Q. WHAT IS THE TOTAL COST OF CAPITAL FOR APS?**

4 A. Schedule 14 reflects the total cost of capital for the Company using the APS capital
5 structure, the Company's proposed cost of long-term debt, and my common equity
6 recommendation. The resulting total cost of capital is 8.05 percent.

7

8 **Q. DOES YOUR COST OF CAPITAL RECOMMENDATION PROVIDE THE**
9 **COMPANY WITH A SUFFICIENT LEVEL OF EARNINGS TO MAINTAIN ITS**
10 **FINANCIAL INTEGRITY?**

11 A. Yes, it does. Schedule 15 shows the pre-tax coverage that would result if APS earned the
12 mid-point of my cost of capital recommendation. As the results indicate, the mid-point of
13 my recommended range would produce a coverage level that is above the benchmark
14 range for an A rated utility. In addition, the debt ratio is consistent with that of an A
15 rated utility.

16

1 **XIII. COMMENTS ON COMPANY TESTIMONY**

2

3 **Q. HAVE YOU RECEIVED THE TESTIMONY OF APS' COST OF EQUITY**
4 **WITNESS?**

5 A. Yes, I have. Dr. William E. Avera is the Company's cost of equity witness.

6

7 **Q. PLEASE SUMMARIZE YOUR UNDERSTANDING OF DR. AVERA'S COST OF**
8 **EQUITY ANALYSES AND RECOMMENDATION.**

9 A. Dr. Avera's cost of equity findings can be summarized as follows:

10

DCF 9.0%

11

Risk Premium

12

Authorized Returns 10.7-11.4%

13

Realized Rates of Return 9.8-11.0%

14

CAPM

15

Forward-Looking 12.5-12.6%

16

Historical 10.9-11.9%

17

Comparable Earnings 11.0-12.0%

18

Cost of Equity-Proxy Group 10.8-11.8%

19

Flotation Cost Allowance 0.2%

20

Rate of Return-Proxy Group 11.0-12.0%

21

Recommendation 11.5%

22

23

24

25 **Q. DO YOU HAVE ANY COMMENTS CONCERNING DR. AVERA'S DCF**
26 **ANALYSES AND CONCLUSIONS?**

27 A. Yes, I do. Dr. Avera's DCF analyses contain a 9.0 percent conclusion, which matches
28 the bottom end of my DCF range of 9 percent to 10 percent. However, he apparently
29 gives this methodology little or no weight in his 11 percent to 12 percent

1 recommendation for APS. I believe this is a deficiency in his analyses, in that he has
2 virtually ignored the results of the most commonly-used cost of capital methodology.
3

4 **Q. DO YOU HAVE ANY COMMENTS ABOUT DR. AVERA'S "SURVEYS OF**
5 **ALLOWED RATES OF RETURN" RISK PREMIUM ANALYSIS?**

6 A. Yes, I do. This analysis simply compares authorized returns on common equity for
7 electric utilities with the yield on public utility bonds for the period 1974-2004 (average
8 differential of 3.17 percent). He then performs a regression analysis to reflect his belief
9 "that the magnitude of equity risk premiums is not constant and that equity risk premiums
10 tend to move inversely with interest rates." His conclusion is that a 4.93 percent equity
11 risk premium is necessary for the "current" 5.51 percent yield (as of August, 2005) on
12 BBB rated public utility bonds.

13 This 4.93 percent spread is clearly excessive. A review of Dr. Avera's Schedule
14 WEA-4 indicates that the actual "risk premium" did not reach 4.93 percent in any of the
15 thirty-one years covered in the 1974-2004 period. If we focus on more recent periods
16 (e.g., last 10 years), the average "spread" is about 3.8 percent. If this were combined
17 with the 6.7 percent (June, 2006) yield on BBB rated utility debt, the result is 10.4
18 percent.

19 This example exposes the fallacy of comparing authorized returns with bond
20 yields. The period examined, regression results, and many other factors impact the
21 results. It seems very doubtful that regulatory commissions, including this Commission,
22 would want to set rates of return based upon the Commissions' decisions over vastly
23 different circumstances.
24

25 **Q. WHAT ARE YOUR COMMENTS CONCERNING DR. AVERA'S "REALIZED**
26 **RATES OF RETURN" RISK PREMIUM ANALYSIS?**

27 A. This approach compares realized returns" (capital gains/losses plus dividends) for the
28 S&P Electric Utilities groups and A rated public utility bond yields over the 1946-2004
29 period. The resulting 4.04 percent average "equity risk premium" is added to his 7.0
30 percent yield on triple-B public utility bonds to yield an 11.0 percent return.

1 I disagree conceptually with this type of analysis for many of the same reasons
2 described in my response to Dr. Avera's allowed rates of return risk premium analysis;
3 changing trends in capital costs, sensitivity to period selected, etc.
4

5 **Q. WHAT ARE YOUR COMMENTS REGARDING DR. AVERA'S CAPM RISK**
6 **PREMIUM ANALYSIS?**

7 A. Dr. Avera's CAPM uses the following inputs.
8

9	Market rate of return	13.1%
10	Risk free rate	4.5%
11	Beta	0.89

12
13 My primary disagreement is with his 13.5 percent market return and resulting 9.0
14 percent risk premium (i.e., 13.5% minus 4.5%). I have previously indicated that risk
15 premium associated with the S&P 500 composite group (as used by Dr. Avera in his
16 CAPM) has been about 5.8 percent. There is no legitimate reason, therefore, to expect
17 this group to achieve a 9 percent risk premium over the longer term.

18 Use of a more reasonable expected market return, such as that contained in my
19 CAPM analyses, and more recent yield on risk-free rate, produces a CAPM result similar
20 to my 10½ - 10¾ percent conclusion.
21

22 **Q. DO YOU HAVE ANY COMMENTS ABOUT DR. AVERA'S COMPARABLE**
23 **EARNINGS ANALYSIS?**

24 A. Yes, I do. Dr. Avera's comparable earnings analysis is based on his observations that
25 Value Line projections of electric utility returns on equity (as of September, 2005) were
26 10.5 percent to 11.0 percent. I note that my Schedule 11 indicates that Value Line
27 currently projects returns on equity for his proxy group of 9.9 percent (2009-2011) to
28 10.4 percent (2006). These projections are consistent with my 9½ percent to 11¾ percent
29 recommendation.
30

1 **Q. WHAT COMMENTS DO YOU HAVE CONCERNING DR. AVERA'S**
2 **FLOTATION COST ADJUSTMENT?**

3 A. Dr. Avera increases each of his cost of equity estimates by 20 basis points as a flotation
4 cost adjustment. There is no need to make a flotation adjustment, as Dr. Avera
5 recommends. A utility should only be allowed to recover from ratepayers its actual,
6 quantifiable levels of issuance costs. Neither Dr. Avera nor APS has made any
7 demonstration that the company has incurred any issuance costs. In addition, as my
8 Schedule 11 reflects, his electricity distribution group has 2005 market-to-book ratios of
9 162 percent. To make a market-to-book adjustment for companies whose market-to-book
10 ratio already exceeds 162 percent is unnecessary and inappropriate, since any common
11 stock issuance would actually increase to book value of existing stockholders. I also note
12 that the revenue requirement associated with Dr. Avera's flotation cost adjustment is
13 nearly \$8 million annually (Source: Response to TAI-1-13). This is clearly an excessive
14 level of flotation costs for ratepayers to incur.

15

16 **Q. DOES THIS COMPLETE YOUR TESTIMONY?**

17 A. Yes, it does.

BACKGROUND AND EXPERIENCE PROFILE
DAVID C. PARCELL, MBA, CRRA
EXECUTIVE VICE PRESIDENT/SENIOR ECONOMIST

EDUCATION

1985	M.B.A., Virginia Commonwealth University
1970	M.A., Economics, Virginia Polytechnic Institute and State University, (Virginia Tech)
1969	B.A., Economics, Virginia Polytechnic Institute and State University, (Virginia Tech)

POSITIONS

1995-Present	Executive Vice President and Senior Economist, Technical Associates, Inc.
1993-1995	Vice President and Senior Economist, C. W. Amos of Virginia
1972-1993	Vice President and Senior Economist, Technical Associates, Inc.
1969-1972	Research Economist, Technical Associates, Inc.
1968-1969	Research Associate, Department of Economics, Virginia Polytechnic Institute and State University

ACADEMIC HONORS

Omicron Delta Epsilon - Honor Society in Economics
Beta Gamma Sigma - National Scholastic Honor Society of Business Administration
Alpha Iota Delta - National Decision Sciences Honorary Society
Phi Kappa Phi - Scholastic Honor Society

PROFESSIONAL DESIGNATIONS

Certified Rate of Return Analyst - Founding Member
Member of Association for Investment Management and Research (AIMR)

RELEVANT EXPERIENCE

Financial Economics -- Advised and assisted many Virginia banks and savings and loan associations on organizational and regulatory matters. Testified approximately 25 times before the Virginia State Corporation Commission and the Regional Administrator of National Banks on matters related to branching and organization for banks, savings and loan associations, and consumer finance companies.

Advised financial institutions on interest rate structure and loan maturity. Testified before Virginia State Corporation Commission on maximum rates for consumer finance companies.

Testified before several committees and subcommittees of Virginia General Assembly on numerous banking matters.

Clients have included First National Bank of Rocky Mount, Patrick Henry National Bank, Peoples Bank of Danville, Blue Ridge Bank, Bank of Essex, and Signet Bank.

Published articles in law reviews and other periodicals on structure and regulation of banking/financial services industry.

Utility Economics -- Performed numerous financial studies of regulated public utilities. Testified in over 300 cases before some thirty state and federal regulatory agencies.

Prepared numerous rate of return studies incorporating cost of equity determination based on DCF, CAPM, comparable earnings and other models. Developed procedures for identifying differential risk characteristics by nuclear construction and other factors.

Conducted studies with respect to cost of service and indexing for determining utility rates, the development of annual review procedures for regulatory control of utilities, fuel and power plant cost recovery adjustment clauses, power supply agreements among affiliates, utility franchise fees, and use of short-term debt in capital structure.

Presented expert testimony before federal regulatory agencies Federal Energy Regulatory Commission, Federal Power Commission, and National Energy Board (Canada), state regulatory agencies in Alabama, Alaska, Arizona, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Kansas, Kentucky, Maine, Maryland, Missouri, Nebraska, Nevada, New Mexico, Ohio, Oklahoma, Ontario (Canada), Pennsylvania, South Carolina, Texas, Utah, Vermont, Virginia, West Virginia, Washington, Wisconsin, and Yukon Territory (Canada).

Published articles in law reviews and other periodicals on the theory and purpose of regulation and other regulatory subjects.

Clients served include state regulatory agencies in Alaska, Arizona, Delaware, Missouri, North Carolina, Ontario (Canada), and Virginia; consumer advocates and attorneys general in Alabama, Arizona, District of Columbia, Florida, Georgia, Hawaii, Illinois, Indiana, Kansas, Kentucky, Maryland, Nevada, New Mexico, Ohio, Oklahoma, Pennsylvania, South Carolina, Texas, Utah, Vermont, Virginia, and West Virginia; federal agencies including Defense Communications Agency, the Department of Energy, Department of the Navy, and General Services Administration; and various organizations such as Bath Iron Works, Illinois Citizens' Utility Board, Illinois Governor's

Office of Consumer Services, Illinois Small Business Utility Advocate, Wisconsin's Environmental Decade, Wisconsin's Citizens Utility Board, and Old Dominion Electric Cooperative.

Insurance Economics -- Conducted analyses of the relationship between the investment income earned by insurance companies on their portfolios and the premiums charged for insurance. Analyzed impact of diversification on financial strength of Blue Cross/Blue Shield Plans in Virginia.

Conducted studies of profitability and cost of capital for property/casualty insurance industry. Evaluated risk of and required return on surplus for various lines of insurance business.

Presented expert testimony before Virginia State Corporation Commission concerning cost of capital and expected gains from investment portfolio. Testified before insurance bureaus of Maine, New Jersey, North Carolina, Rhode Island, South Carolina and Vermont concerning cost of equity for insurance companies.

Prepared cost of capital and investment income return analyses for numerous insurance companies concerning several lines of insurance business. Analyses used by Virginia Bureau of Insurance for purposes of setting rates.

Special Studies -- Conducted analyses which evaluated the financial and economic implications of legislative and administrative changes. Subject matter of analyses include returnable bottles, retail beer sales, wine sales regulations, taxi-cab taxation, and bank regulation. Testified before several Virginia General Assembly subcommittees.

Testified before Virginia ABC Commission concerning economic impact of mixed beverage license.

Clients include Virginia Beer Wholesalers, Wine Institute, Virginia Retail Merchants Association, and Virginia Taxicab Association.

Franchise, Merger & Anti-Trust Economics -- Conducted studies on competitive impact on market structures due to joint ventures, mergers, franchising and other business restructuring. Analyzed the costs and benefits to parties involved in mergers. Testified in federal courts and before banking and other regulatory bodies concerning the structure and performance of markets, as well as on the impact of restrictive practices.

Clients served include Dominion Bankshares, asphalt contractors, and law firms.

Transportation Economics -- Conducted cost of capital studies to assess profitability of oil pipelines, trucks, taxicabs and railroads. Analyses have been presented before the Federal Energy Regulatory Commission and Alaska Pipeline Commission in rate proceedings. Served as a consultant to the Rail Services Planning Office on the reorganization of rail services in the U.S.

Economic Loss Analyses -- Testified in federal courts, state courts, and other adjudicative forums regarding the economic loss sustained through personal and business injury whether due to bodily harm, discrimination, non-performance, or anticompetitive practices. Testified on economic loss to a commercial bank resulting from publication of adverse information concerning solvency. Testimony has been presented on behalf of private individuals and business firms.

MEMBERSHIPS

American Economic Association
Virginia Association of Economists
Richmond Society of Financial Analysts
Financial Analysts Federation
Society of Utility and Regulatory Financial Analysts
Board of Directors 1992-2000
Secretary/Treasurer 1994-1998
President 1998-2000

RESEARCH ACTIVITY

Books and Major Research Reports

"Stock Price As An Indicator of Performance," Master of Arts Thesis, Virginia Tech, 1970

"Revision of the Property and Casualty Insurance Ratemaking Process Under Prior Approval in the Commonwealth of Virginia," prepared for the Bureau of Insurance of the Virginia State Corporation Commission, with Charles Schotta and Michael J. Ileo, 1971

"An analysis of the Virginia Consumer Finance Industry to Determine the Need for Restructuring the Rate and Size Ceilings on Small Loans in Virginia and the Process by which They are Governed," prepared for the Virginia Consumer Finance Association, with Michael J. Ileo, 1973

State Banks and the State Corporation Commission: A Historical Review, Technical Associates, Inc., 1974

"A Study of the Implications of the Sale of Wine by the Virginia Department of Alcoholic Beverage Control", prepared for the Virginia Wine Wholesalers Association, Virginia Retail Merchants Association, Virginia Food Dealers Association, Virginia Association of Chain Drugstores, Southland Corporation, and the Wine Institute, 1983.

"Performance and Diversification of the Blue Cross/Blue Shield Plans in Virginia: An Operational Review", prepared for the Bureau of Insurance of the Virginia State Corporation Commission, with Michael J. Ileo and Alexander F. Skirpan, 1988.

The Cost of Capital - A Practitioners' Guide, Society of Utility and Regulatory Financial Analysts, 1997 (previous editions in 1991, 1992, 1993, 1994, and 1995).

Papers Presented and Articles Published

"The Differential Effect of Bank Structure on the Transmission of Open Market Operations," Western Economic Association Meeting, with Charles Schotta, 1971

"The Economic Objectives of Regulation: The Trend in Virginia," (with Michael J. Ileo), William and Mary Law Review, Vol. 14, No. 2, 1973

"Evolution of the Virginia Banking Structure, 1962-1974: The Effects of the Buck-Holland Bill", (with Michael J. Ileo), William and Mary Law Review, Vol. 16, No. 3, 1975

"Banking Structure and Statewide Branching: The Potential for Virginia", William and Mary Law Review, Vol. 18, No. 1, 1976

"Bank Expansion and Electronic Banking: Virginia Banking Structure Changes Past, Present, and Future," William and Mary Business Review, Vol. 1, No. 2, 1976

"Electronic Banking - Wave of the Future?" (with James R. Marchand), Journal of Management and Business Consulting, Vol. 1, No. 1, 1976

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"The Public Interest - Bank and Savings and Loan Expansion in Virginia" (with Richard D. Rogers), University of Richmond Law Review, Vol. 11, No. 3, 1977

"When Is It In the 'Public Interest' to Authorize a New Bank?", University of Richmond Law Review, Vol. 13, No. 3, 1979

"Banking Deregulation and Its Implications on the Virginia Banking Structure," William and Mary Business Review, Vol. 5, No. 1, 1983

"The Impact of Reciprocal Interstate Banking Statutes on The Performance of Virginia Bank Stocks", with William B. Harrison, Virginia Social Science Journal, Vol. 23, 1988

"The Financial Performance of New Banks in Virginia", Virginia Social Science Journal, Vol. 24, 1989

"Identifying and Managing Community Bank Performance After Deregulation", with William B. Harrison, Journal of Managerial Issues, Vol. II, No. 2, Summer 1990

"The Flotation Cost Adjustment To Utility Cost of Common Equity - Theory, Measurement and Implementation," presented at Twenty-Fifth Financial Forum, National Society of Rate of Return Analysts, Philadelphia, Pennsylvania, April 28, 1993.

Biography of Myon Edison Bristow, Dictionary of Virginia Biography, Volume 2, 2001.

ECONOMIC INDICATORS

YEAR	REAL GDP GROWTH	IND PROD GROWTH	UNEMP RATE	CPI	PPI
1975 - 1982 Cycle					
1975	-1.1%	-8.9%	8.5%	7.0%	6.6%
1976	5.4%	10.8%	7.7%	4.8%	3.7%
1977	5.5%	5.9%	7.0%	6.8%	6.9%
1978	5.0%	5.7%	6.0%	9.0%	9.2%
1979	2.8%	4.4%	5.8%	13.3%	12.8%
1980	-0.2%	-1.9%	7.0%	12.4%	11.8%
1981	1.8%	1.9%	7.5%	8.9%	7.1%
1982	-2.1%	-4.4%	9.5%	3.8%	3.6%
1983 - 1991 Cycle					
1983	4.0%	3.7%	9.5%	3.8%	0.6%
1984	6.8%	9.3%	7.5%	3.9%	1.7%
1985	3.7%	1.7%	7.2%	3.8%	1.8%
1986	3.1%	0.9%	7.0%	1.1%	-2.3%
1987	2.9%	4.9%	6.2%	4.4%	2.2%
1988	3.8%	4.5%	5.5%	4.4%	4.0%
1989	3.5%	1.8%	5.3%	4.6%	4.9%
1990	1.8%	-0.2%	5.6%	6.1%	5.7%
1991	-0.5%	-2.0%	6.8%	3.1%	-0.1%
1992 - 2001 Cycle					
1992	3.0%	3.1%	7.5%	2.9%	1.6%
1993	2.7%	3.3%	6.9%	2.7%	0.2%
1994	4.0%	5.4%	6.1%	2.7%	1.7%
1995	2.5%	4.8%	5.6%	2.5%	2.3%
1996	3.7%	4.2%	5.4%	3.3%	2.8%
1997	4.5%	7.3%	4.9%	1.7%	-1.2%
1998	4.2%	5.9%	4.5%	1.6%	0.0%
1999	4.5%	4.5%	4.2%	2.7%	2.9%
2000	3.7%	4.3%	4.0%	3.4%	3.6%
2001	0.8%	-3.5%	4.7%	1.6%	-1.6%
Current Cycle					
2002	1.6%	0.1%	5.8%	2.4%	1.2%
2003	2.7%	0.6%	6.0%	1.9%	4.0%
2004	4.2%	4.1%	5.5%	3.3%	4.2%
2005	3.5%	3.3%	5.1%	3.4%	5.4%
2004					
1st Qtr.	4.3%	2.8%	5.6%	5.2%	5.2%
2nd Qtr.	3.5%	4.9%	5.6%	4.4%	4.4%
3rd Qtr.	4.0%	4.6%	5.4%	0.8%	0.8%
4th Qtr.	3.3%	4.3%	5.4%	3.6%	7.2%
2005					
1st Qtr.	3.8%	3.8%	5.3%	4.4%	5.6%
2nd Qtr.	3.3%	3.0%	5.1%	1.2%	1.6%
3rd Qtr.	4.1%	2.7%	5.0%	9.6%	10.8%
4th Qtr.	1.7%	3.1%	4.9%	-2.0%	4.0%
2006					
1st Qtr.	5.6%	3.4%	4.7%	4.8%	-0.2%

Source: Council of Economic Advisors, Economic Indicators, various issues.

INTEREST RATES

YEAR	PRIME RATE	US TREAS T BILLS 3 MONTH	US TREAS T BONDS 10 YEAR	UTILITY BONDS Aaa	UTILITY BONDS Aa	UTILITY BONDS A	UTILITY BONDS Baa
1975 - 1982 Cycle							
1975	7.86%	5.84%	7.99%	9.03%	9.44%	10.09%	10.96%
1976	6.84%	4.99%	7.61%	8.63%	8.92%	9.29%	9.82%
1977	6.83%	5.27%	7.42%	8.19%	8.43%	8.61%	9.06%
1978	9.06%	7.22%	8.41%	8.87%	9.10%	9.29%	9.62%
1979	12.67%	10.04%	9.44%	9.86%	10.22%	10.49%	10.96%
1980	15.27%	11.51%	11.46%	12.30%	13.00%	13.34%	13.95%
1981	18.89%	14.03%	13.93%	14.64%	15.30%	15.95%	16.60%
1982	14.86%	10.69%	13.00%	14.22%	14.79%	15.86%	16.45%
1983 - 1991 Cycle							
1983	10.79%	8.63%	11.10%	12.52%	12.83%	13.66%	14.20%
1984	12.04%	9.58%	12.44%	12.72%	13.66%	14.03%	14.53%
1985	9.93%	7.48%	10.62%	11.68%	12.06%	12.47%	12.96%
1986	8.33%	5.98%	7.68%	8.92%	9.30%	9.58%	10.00%
1987	8.21%	5.82%	8.39%	9.52%	9.77%	10.10%	10.53%
1988	9.32%	6.69%	8.85%	10.05%	10.26%	10.49%	11.00%
1989	10.87%	8.12%	8.49%	9.32%	9.56%	9.77%	9.97%
1990	10.01%	7.51%	8.55%	9.45%	9.65%	9.86%	10.06%
1991	8.46%	5.42%	7.86%	8.85%	9.09%	9.36%	9.55%
1992 - 2001 Cycle							
1992	6.25%	3.45%	7.01%	8.19%	8.55%	8.69%	8.86%
1993	6.00%	3.02%	5.87%	7.29%	7.44%	7.59%	7.91%
1994	7.15%	4.29%	7.09%	8.07%	8.21%	8.31%	8.63%
1995	8.83%	5.51%	6.57%	7.68%	7.77%	7.89%	8.29%
1996	8.27%	5.02%	6.44%	7.48%	7.57%	7.75%	8.16%
1997	8.44%	5.07%	6.35%	7.43%	7.54%	7.60%	7.95%
1998	8.35%	4.81%	5.26%	6.77%	6.91%	7.04%	7.26%
1999	8.00%	4.66%	5.65%	7.21%	7.51%	7.62%	7.88%
2000	9.23%	5.85%	6.03%	7.88%	8.06%	8.24%	8.36%
2001	6.91%	3.45%	5.02%	7.47%	7.59%	7.78%	8.02%
Current Cycle							
2002	4.67%	1.62%	4.61%		7.19%	7.37%	8.02%
2003	4.12%	1.02%	4.01%		6.40%	6.58%	6.84%
2004	4.34%	1.38%	4.27%		6.04%	6.16%	6.40%
2005	6.19%	3.16%	4.29%		5.44%	5.65%	5.93%
2004							
Jan	4.00%	0.89%	4.15%		6.06%	6.15%	6.47%
Feb	4.00%	0.92%	4.08%		6.10%	6.15%	6.28%
Mar	4.00%	0.94%	3.83%		5.93%	5.97%	6.12%
Apr	4.00%	0.94%	4.35%		6.33%	6.35%	6.46%
May	4.00%	1.04%	4.72%		6.66%	6.62%	6.75%
June	4.00%	1.27%	4.73%		6.30%	6.46%	6.84%
July	4.25%	1.35%	4.50%		6.09%	6.27%	6.67%
Aug	4.50%	1.48%	4.28%		5.95%	6.14%	6.45%
Sept	4.75%	1.65%	4.13%		5.79%	5.98%	6.27%
Oct	4.75%	1.75%	4.10%		5.74%	5.94%	6.17%
Nov	5.00%	2.06%	4.19%		5.79%	5.97%	6.16%
Dec	5.25%	2.20%	4.23%		5.78%	5.92%	6.10%
2005							
Jan	5.25%	2.32%	4.22%		5.68%	5.78%	5.95%
Feb	5.50%	2.53%	4.17%		5.55%	5.61%	5.76%
Mar	5.75%	2.75%	4.50%		5.76%	5.83%	6.01%
Apr	5.75%	2.79%	4.34%		5.56%	5.64%	5.95%
May	6.00%	2.86%	4.14%		5.39%	5.53%	5.88%
June	6.25%	2.99%	4.00%		5.05%	5.40%	5.70%
July	6.25%	3.22%	4.18%		5.18%	5.51%	5.81%
Aug	6.50%	3.45%	4.26%		5.23%	5.50%	5.80%
Sept	6.75%	3.47%	4.20%		5.27%	5.52%	5.83%
Oct	6.75%	3.70%	4.46%		5.50%	5.79%	6.08%
Nov	7.00%	3.90%	4.54%		5.59%	5.88%	6.19%
Dec	7.25%	3.89%	4.47%		5.55%	5.80%	6.14%
2006							
Jan	7.50%	4.20%	4.42%		5.50%	5.75%	6.06%
Feb	7.50%	4.41%	4.57%		5.55%	5.82%	6.11%
Mar	7.75%	4.51%	4.72%		5.71%	5.98%	6.26%
Apr	7.75%	4.59%	4.99%		6.02%	6.29%	6.54%
May	8.00%	4.72%	5.11%		6.16%	6.42%	6.59%
June	8.25%	4.79%	5.11%		6.16%	6.40%	6.61%

Sources: Council of Economic Advisors, Economic Indicators; Moody's Bond Record; Federal Reserve Bulletin; various issues.

STOCK PRICE INDICATORS

YEAR	S&P Composite	Nasdaq Composite	DJIA	S&P D/P	S&P E/P
1975 - 1982 Cycle					
1975			802.49	4.31%	9.15%
1976			974.92	3.77%	8.90%
1977			894.63	4.62%	10.79%
1978			820.23	5.28%	12.03%
1979			844.40	5.47%	13.46%
1980			891.41	5.26%	12.66%
1981			932.92	5.20%	11.96%
1982			884.36	5.81%	11.60%
1983 - 1991 Cycle					
1983			1,190.34	4.40%	8.03%
1984			1,178.48	4.64%	10.02%
1985			1,328.23	4.25%	8.12%
1986			1,792.76	3.49%	6.09%
1987			2,275.99	3.08%	5.48%
1988			2,060.82	3.64%	8.01%
1989	322.84		2,508.91	3.45%	7.41%
1990	334.59		2,678.94	3.61%	6.47%
1991	376.18	491.69	2,929.33	3.24%	4.79%
1992 - 2001 Cycle					
1992	415.74	599.26	3,284.29	2.99%	4.22%
1993	451.21	715.16	3,522.06	2.78%	4.46%
1994	460.42	751.65	3,793.77	2.82%	5.83%
1995	541.72	925.19	4,493.76	2.56%	6.09%
1996	670.50	1,164.96	5,742.89	2.19%	5.24%
1997	873.43	1,469.49	7,441.15	1.77%	4.57%
1998	1,085.50	1,794.91	8,625.52	1.49%	3.46%
1999	1,327.33	2,728.15	10,464.88	1.25%	3.17%
2000	1,427.22	3,783.67	10,734.90	1.15%	3.63%
2001	1,194.18	2,035.00	10,189.13	1.32%	2.95%
Current Cycle					
2002	993.94	1,539.73	9,226.43	1.61%	2.92%
2003	965.23	1,647.17	8,993.59	1.77%	3.84%
2004	1,130.65	1,986.53	10,317.39	1.72%	4.89%
2005	1,207.23	2,099.32	10,547.67	1.83%	5.40%
2002					
1st Qtr.	1,131.56	1,879.85	10,105.27	1.39%	2.15%
2nd Qtr.	1,068.45	1,641.53	9,912.70	1.49%	2.70%
3rd Qtr.	894.65	1,308.17	8,487.59	1.76%	3.68%
4th Qtr.	887.91	1,346.07	8,400.17	1.79%	3.14%
2003					
1st Qtr.	860.03	1,350.44	8,122.83	1.89%	3.57%
2nd Qtr.	938.00	1,521.92	8,684.52	1.75%	3.55%
3rd Qtr.	1,000.50	1,765.96	9,310.57	1.74%	3.87%
4th Qtr.	1,056.42	1,934.71	9,856.44	1.69%	4.38%
2004					
1st Qtr.	1,133.29	2,041.95	10,488.43	1.64%	4.62%
2nd Qtr.	1,122.87	1,984.13	10,289.04	1.71%	4.92%
3rd Qtr.	1,104.15	1,872.90	10,129.85	1.79%	5.18%
4th Qtr.	1,162.07	2,050.22	10,362.25	1.75%	4.83%
2005					
1st Qtr.	1,191.98	2,056.01	10,648.48	1.77%	5.11%
2nd Qtr.	1,181.65	2,012.24	10,382.35	1.85%	5.32%
3rd Qtr.	1,224.14	2,149.20	10,544.06	1.83%	5.42%
4th Qtr.	1,230.47	2,178.67	10,615.78	1.86%	5.60%
2006					
1st Qtr.	1,283.04	2,287.97	10,996.04	1.85%	5.61%
2nd Qtr.	1,281.77	2,240.46	11,188.84	1.90%	

Source: Council of Economic Advisors, Economic Indicators, various issues.

PINNACLE WEST CAPITAL CORP.
SEGMENT FINANCIAL INFORMATION
2002 - 2005
(\$millions)

Segment	Operating Revenue	Income From Continuing Operations	Net Income	Total Assets
2002				
Regulated Electricity	\$1,890 77.5%	\$170 82.5%	\$170 114.1%	\$8,185 89.6%
Real Estate	\$201 8.2%	\$10 4.9%	\$19 12.8%	\$504 5.5%
Marketing and Trading	\$287 11.8%	\$58 28.2%	-\$8 -5.4%	\$414 4.5%
Other	\$62 2.5%	-\$32 -15.5%	-\$32 -21.5%	\$36 0.4%
Pinnacle West Capital Corp. (Consolidated)	\$2,440	\$206	\$149	\$9,139
2003				
Regulated Electricity	\$1,978 71.7%	\$170 75.6%	\$170 70.5%	\$8,761 91.9%
Real Estate	\$362 13.1%	\$45 20.0%	\$55 22.8%	\$424 4.4%
Marketing and Trading	\$391 14.2%	\$8 3.6%	\$9 3.7%	\$324 3.4%
Other	\$28 1.0%	\$2 0.9%	\$7 2.9%	\$27 0.3%
Pinnacle West Capital Corp. (Consolidated)	\$2,759	\$225	\$241	\$9,536
2004				
Regulated Electricity	\$2,035 71.9%	\$152 61.5%	\$152 62.6%	\$8,674 87.6%
Real Estate	\$350 12.4%	\$40 16.2%	\$44 18.1%	\$454 4.6%
Marketing and Trading	\$401.0 14%	\$29.0 12%	\$17.0 7%	\$746.0 8%
Other	\$43 1.5%	\$26 10.5%	\$30 12.3%	\$23 0.2%
Pinnacle West Capital Corp. (Consolidated)	\$2,829	\$247	\$243	\$9,897
2005				
Regulated Electricity	\$2,237 74.9%	\$167 74.9%	\$167 94.9%	\$9,732 85.9%
Real Estate	\$338 11.3%	\$35 15.7%	\$52 29.5%	\$483 4.3%
Marketing and Trading	\$352 11.8%	\$16 7.2%	-\$51 -29.0%	\$1,070 9.4%
Other	\$61 2.0%	\$5 2.2%	\$8 4.5%	\$38 0.3%
Pinnacle West Capital Corp. (Consolidated)	\$2,988	\$223	\$176	\$11,323

Source: Pinnacle West Capital Corp., Form 10-K, various years, provided in response to Data

Exhibit__(DCP-1)
Schedule 4

BOND RATINGS

Date	Arizona Public Service		Pinnacle West Capital	
	Moody's	S&P	Moody's	S&P
2000	Baa2	BBB		
2001	Baa1	BBB	Baa2	BBB
2002	Baa1	BBB	Baa2	BBB-
2003	Baa1	BBB	Baa2	BBB-
2004	Baa1	BBB	Baa2	BBB-
2005	Baa1	BBB	Baa2	BB+
2006	Baa2	BBB-	Baa3 Provisional	BB+ Preliminary

Source: Response to Data Request TAI-3-4.

ARIZONA PUBLIC SERVICE COMPANY
CAPITAL STRUCTURE RATIOS
2001 - 2005
(\$Millions)

YEAR	COMMON EQUITY	PREFERRED SECURITIES	LONG-TERM DEBT 1/	SHORT-TERM DEBT
2001	\$2,150.7	\$0.0	\$2,074.6	\$171.2
	48.9%	0.0%	47.2%	3.9%
	50.9%	0.0%	49.1%	
2002	\$2,159.3	\$0.0	\$2,220.8	\$0.0
	49.3%	0.0%	50.7%	0.0%
	49.3%	0.0%	50.7%	
2003	\$2,203.6	\$0.0	\$2,622.7	\$0.0
	45.7%	0.0%	54.3%	0.0%
	45.7%	0.0%	54.3%	
2004	\$2,232.4	\$0.0	\$2,718.3	\$0.0
	45.1%	0.0%	54.9%	0.0%
	45.1%	0.0%	54.9%	
2005	\$2,985.2	\$0.0	\$2,565.3	\$0.0
	53.8%	0.0%	46.2%	0.0%
	53.8%	0.0%	46.2%	

1/ Includes current maturities.

Note: Percentages may not total 100.0% due to rounding.

Source: Response to Data Request TAI-3-20.

PINNACLE WEST CAPITAL CORP. (CONSOLIDATED)
CAPITAL STRUCTURE RATIOS
2001 - 2005
(\$millions)

YEAR	COMMON EQUITY	PREFERRED SECURITIES	LONG-TERM DEBT 1/	SHORT-TERM DEBT
2001	\$2,499.3 43.8% 47.2%	\$0.0 0.0% 0.0%	\$2,799.2 49.1% 52.8%	\$405.8 7.1%
2002	\$2,686.2 45.2% 47.0%	\$0.0 0.0% 0.0%	\$3,024.6 50.9% 53.0%	\$227.7 3.8%
2003	\$2,829.8 45.4% 46.0%	\$0.0 0.0% 0.0%	\$3,321.5 53.3% 54.0%	\$86.1 1.4%
2004	\$2,950.2 47.4% 48.0%	\$0.0 0.0% 0.0%	\$3,202.2 51.5% 52.0%	\$71.0 1.1%
2005	\$3,425.0 53.2% 53.4%	\$0.0 0.0% 0.0%	\$2,993.4 46.5% 46.6%	\$15.7 0.2%

1/ Includes current maturities.

Note: Percentages may not total 100.0% due to rounding.

Source: Response to Data Request TAI-3-20.

Exhibit (DCP-1)
Schedule 6

**AUS UTILITY REPORTS
ELECTRIC UTILITY GROUPS
AVERAGE COMMON EQUITY RATIOS**

Year	Electric	Combination Electric and Gas
2001	42%	38%
2002	38%	36%
2003	42%	38%
2004	47%	43%
2005	44%	47%

Note: Averages include short-term debt.

Source: AUS Utility Reports.

**COMPARISON COMPANIES
BASIS FOR SELECTION**

Company	Market Cap (000)	Percent Revenues Electric	Common Equity Ratio	Value Line Safety	Moody's/ S&P Bond Rating	S&P Stock Ranking
Pinnacle West Capital	\$4,000,000	74%	57%	1	BBB-/Baa1	A-
Comparison Group*						
Cleco Corp.	\$1,100,000	95%	52%	3	BBB/Baa1	B+
DTE Energy	\$7,500,000	55%	45%	3	BBB+/A3	B+
Energy East	\$3,300,000	56%	44%	2	BBB+/A3	B+
Hawaiian Electric Industries	\$2,200,000	82%	54%	2	NR/Baa2	B+
PNM Resources	\$1,700,000	76%	42%	2	BBB/Baa2	B+
Puget Energy	\$2,400,000	61%	46%	3	BBB/Baa2	B
Avera Proxy Group						
Black Hills Corp.	\$1,200,000	22%	52%	3	BBB/Baa1	B
Edison International	\$13,100,000	81%	41%	3	BBB+/A3	B
Hawaiian Electric	\$2,200,000	82%	53%	2	NR/Baa2	B+
Idacorp	\$1,500,000	98%	50%	3	A-/A3	B
MDU Resources Group	\$4,400,000	5%	63%	1	A-/A2	A
PNM Resources Group	\$1,700,000	76%	42%	2	BBB/Baa2	B+
Pinnacle West Capital	\$4,000,000	74%	57%	1	BBB-/Baa1	A-
Puget Energy, Inc.	\$2,400,000	61%	46%	3	BBB/Baa2	B
Sempra Energy	\$12,000,000	45%	55%	2	A+/A1	B
Xcel Energy	\$7,500,000	75%	47%	2	A-/A3	B

* Selected using following criteria:
Market cap of \$1 billion to \$8 billion.
Electric Revenues of 50% or greater.
Common Equity Ratio of 40% or greater.
Value Line Safety of 1, 2 or 3.
S&P and/or Moody's bond ratings of BBB.
S&P stock ranking of B, B+, or A-..

Sources: C.A. Turner Utility Reports, Standard & Poor's Stock Guide, Value Line Investment Survey.

**COMPARISON COMPANIES
 DIVIDEND YIELD**

COMPANY	DPS	May - July, 2006			YIELD
		HIGH	LOW	AVERAGE	
Comparison Group					
Cleco Corp.	\$0.90	\$25.09	\$21.26	\$23.18	3.9%
DTE Energy	\$2.06	\$43.63	\$38.77	\$41.20	5.0%
Energy East	\$1.16	\$24.75	\$22.18	\$23.47	4.9%
Hawaiian Electric Industries	\$1.24	\$28.74	\$25.69	\$27.22	4.6%
Pinnacle West Capital	\$2.00	\$44.20	\$38.31	\$41.26	4.8%
PNM Resources	\$0.88	\$27.84	\$24.10	\$25.97	3.4%
Puget Energy	\$1.00	\$22.45	\$20.28	\$21.37	4.7%
Average					4.5%
Avera Proxy Group					
Black Hills Corp.	\$1.32	\$37.52	\$32.46	\$34.99	3.8%
Edison International	\$1.08	\$42.40	\$37.90	\$40.15	2.7%
Hawaiian Electric	\$1.24	\$28.74	\$25.69	\$27.22	4.6%
Idacorp	\$1.20	\$37.47	\$32.27	\$34.87	3.4%
MDU Resources Group	\$0.51	\$37.25	\$33.81	\$35.53	1.4%
PNM Resources Group	\$0.88	\$27.84	\$24.10	\$25.97	3.4%
Pinnacle West Capital	\$2.00	\$44.20	\$38.31	\$41.26	4.8%
Puget Energy, Inc.	\$1.00	\$22.45	\$20.28	\$21.37	4.7%
Sempra Energy	\$1.20	\$48.64	\$42.90	\$45.77	2.6%
Xcel Energy	\$0.89	\$20.37	\$18.10	\$19.24	4.6%
Average					3.6%

Source: Yahoo! Finance.

**COMPARISON COMPANIES
RETENTION GROWTH RATES**

COMPANY	2001	2002	2003	2004	2005	Average	2006	2007	2009-2011	Average
Comparison Group										
Cleco Corp.	6.5%	5.6%	3.5%	3.9%	4.1%	4.7%	2.5%	3.0%	3.5%	3.0%
DTE Energy	0.1%	6.4%	2.5%	1.6%	3.7%	2.9%	0.0%	1.5%	4.5%	2.0%
Energy East	7.1%	2.9%	3.1%	3.8%	3.7%	4.1%	2.0%	2.0%	3.0%	2.3%
Hawaiian Electric Industries	4.4%	4.3%	3.9%	1.1%	1.5%	3.0%	1.5%	2.0%	3.0%	2.2%
Pinnacle West Capital	7.3%	2.9%	2.6%	2.3%	1.0%	3.2%	2.5%	3.5%	3.0%	3.0%
PNM Resources	12.3%	3.1%	3.0%	4.5%	4.3%	5.4%	4.0%	4.0%	3.5%	3.8%
Puget Energy	0.0%	1.3%	2.1%	2.8%	2.9%	1.8%	2.5%	3.0%	3.5%	3.0%
Average	5.4%	3.8%	3.0%	2.9%	3.0%	3.6%	2.1%	2.7%	3.4%	2.8%
Avera Proxy Group										
Black Hills Corp.	11.6%	6.0%	2.8%	2.3%	3.8%	5.3%	3.5%	4.0%	5.0%	4.2%
Edison International	13.6%	11.9%	13.6%	0.0%	12.3%	10.3%	9.0%	8.0%	6.0%	7.7%
Hawaiian Electric	4.4%	4.3%	3.9%	1.1%	1.5%	3.0%	1.5%	2.0%	3.0%	2.2%
Idacorp	6.3%	0.0%	0.0%	2.7%	1.3%	2.1%	2.5%	2.5%	3.0%	2.7%
MDU Resources Group	7.9%	5.0%	7.6%	7.9%	10.0%	7.7%	10.0%	9.0%	8.0%	9.0%
PNM Resources Group	12.3%	3.1%	3.0%	4.5%	4.3%	5.4%	4.0%	4.0%	3.5%	3.8%
Pinnacle West Capital	7.3%	2.9%	2.6%	2.3%	1.0%	3.2%	2.5%	3.5%	3.0%	3.0%
Puget Energy, Inc.	0.0%	1.3%	2.1%	2.8%	2.9%	1.8%	2.5%	3.0%	3.5%	3.0%
Sempra Energy	11.9%	13.1%	11.3%	14.9%	10.1%	12.3%	9.0%	8.5%	9.0%	8.8%
Xcel Energy	4.3%	0.0%	3.9%	3.9%	2.9%	3.0%	3.5%	3.5%	3.5%	3.5%
Average	8.0%	4.8%	5.1%	4.2%	5.0%	5.4%	4.8%	4.8%	4.8%	4.8%

Source: Value Line Investment Survey.

**COMPARISON COMPANIES
PER SHARE GROWTH RATES**

COMPANY	5-Year Historic Growth Rates				Est'd '03-'05 to '09-'11 Growth Rates			
	EPS	DPS	BVPS	Average	EPS	DPS	BVPS	Average
Comparison Group								
Cleco Corp.	1.0%	2.0%	4.0%	2.3%	4.5%	2.0%	8.0%	4.8%
DTE Energy	-2.0%	0.0%	3.5%	0.5%	4.5%	0.5%	2.0%	2.3%
Energy East	-2.5%	5.0%	6.0%	2.8%	4.0%	4.5%	2.5%	3.7%
Hawaiian Electric Industries	1.0%	0.0%	3.0%	1.3%	3.0%	0.0%	2.5%	1.8%
Pinnacle West Capital	-4.5%	6.5%	4.0%	2.0%	6.0%	5.0%	3.5%	4.8%
PNM Resources	-1.0%	5.0%	4.5%	2.8%	5.5%	8.5%	4.0%	6.0%
Puget Energy	-7.5%	-11.5%	0.5%	-6.2%	5.0%	1.5%	4.0%	3.5%
Average				0.8%				3.9%
Avera Proxy Group								
Black Hills Corp.		3.5%	16.0%	9.8%	6.5%	3.0%	4.0%	4.5%
Edison International		-9.0%	8.5%	-0.3%	7.0%		8.5%	7.8%
Hawaiian Electric	1.0%	0.0%	3.0%	1.3%	3.0%	0.0%	2.5%	1.8%
Idacorp	-11.0%	-6.0%	3.0%	-4.7%	4.5%	-2.0%	3.0%	1.8%
MDU Resources Group	12.5%	5.0%	12.5%	10.0%	8.0%	5.0%	10.5%	7.8%
PNM Resources Group	-1.0%	5.0%	4.5%	2.8%	5.5%	8.5%	4.0%	6.0%
Pinnacle West Capital	-4.5%	6.5%	4.0%	2.0%	6.0%	5.0%	3.5%	4.8%
Puget Energy, Inc.	-7.5%	-11.5%	0.5%	-6.2%	5.0%	1.5%	4.0%	3.5%
Sempra Energy	16.0%	-5.0%	10.5%	7.2%	5.5%	4.5%	11.0%	7.0%
Xcel Energy	-5.5%	-11.0%	-4.5%	-7.0%	6.0%	5.5%	3.0%	4.8%
Average				1.5%				5.0%

Source: Value Line Investment Survey.

**COMPARISON COMPANIES
DCF COST RATES**

COMPANY	ADJUSTED YIELD	HISTORIC RETENTION GROWTH	PROSPECTIVE RETENTION GROWTH	HISTORIC PER SHARE GROWTH	PROSPECTIVE PER SHARE GROWTH	FIRST CALL EPS GROWTH	AVERAGE GROWTH	DCF RATES
Comparison Group								
Cleco Corp.	4.0%	4.7%	3.0%	2.3%	4.8%	8.0%	4.6%	8.5%
DTE Energy	5.1%	2.9%	2.0%	0.5%	2.3%	4.5%	2.4%	7.5%
Energy East	5.0%	4.1%	2.3%	2.8%	3.7%	4.0%	3.4%	8.4%
Hawaiian Electric Industries	4.6%	3.0%	2.2%	1.3%	1.8%	3.0%	2.3%	6.9%
Pinnacle West Capital	4.9%	3.2%	3.0%	2.0%	4.8%	6.0%	3.8%	8.8%
PNM Resources	3.5%	5.4%	3.8%	2.8%	6.0%	8.5%	5.3%	8.8%
Puget Energy	4.8%	1.8%	3.0%		3.5%	4.0%	3.1%	7.8%
Average	4.5%	3.6%	2.8%	2.0%	3.9%	5.4%	3.6%	8.1%
Median								8.4%
Composite		8.2%	7.3%	6.5%	8.4%	10.0%	8.1%	
Avera Proxy Group								
Black Hills Corp.	3.9%	5.3%	4.2%	9.8%	4.5%	6.0%	5.9%	9.8%
Edison International	2.8%	10.3%	7.7%		7.8%	8.0%	8.4%	11.2%
Hawaiian Electric	4.6%	3.0%	2.2%	1.3%	1.8%	3.0%	2.3%	6.9%
Idacorp	3.5%	2.1%	2.7%		1.8%	5.0%	2.9%	6.4%
MDU Resources Group	1.5%	7.7%	9.0%	10.0%	7.8%	8.0%	8.5%	10.0%
PNM Resources Group	3.5%	5.4%	3.8%	2.8%	6.0%	8.5%	5.3%	8.8%
Pinnacle West Capital	4.9%	3.2%	3.0%	2.0%	4.8%	6.0%	3.8%	8.8%
Puget Energy, Inc.	4.8%	1.8%	3.0%		3.5%	4.0%	3.1%	7.8%
Sempra Energy	2.7%	12.3%	8.8%	7.2%	7.0%	5.3%	8.1%	10.8%
Xcel Energy	4.7%	3.0%	3.5%		4.8%	5.0%	4.1%	8.8%
Average	3.7%	5.4%	4.8%	5.5%	5.0%	5.9%	5.2%	8.9%
Median								8.8%
Composite		9.1%	8.5%	9.2%	8.7%	9.6%	8.9%	

Note: Negative average values not considered.

Sources: Prior pages of this schedule.

**STANDARD & POOR'S 500 COMPOSITE
20-YEAR U.S. TREASURY BOND YIELDS
RISK PREMIUMS**

Year	EPS	BVPS	ROE	20-YEAR T-BOND	RISK PREMIUM
1977		\$79.07			
1978	\$12.33	\$85.35	15.00%	7.90%	7.10%
1979	\$14.86	\$94.27	16.55%	8.86%	7.69%
1980	\$14.82	\$102.48	15.06%	9.97%	5.09%
1981	\$15.36	\$109.43	14.50%	11.55%	2.95%
1982	\$12.64	\$112.46	11.39%	13.50%	-2.11%
1983	\$14.03	\$116.93	12.23%	10.38%	1.85%
1984	\$16.64	\$122.47	13.90%	11.74%	2.16%
1985	\$14.61	\$125.20	11.80%	11.25%	0.55%
1986	\$14.48	\$126.82	11.49%	8.98%	2.51%
1987	\$17.50	\$134.04	13.42%	7.92%	5.50%
1988	\$23.75	\$141.32	17.25%	8.97%	8.28%
1989	\$22.87	\$147.26	15.85%	8.81%	7.04%
1990	\$21.73	\$153.01	14.47%	8.19%	6.28%
1991	\$16.29	\$158.85	10.45%	8.22%	2.23%
1992	\$19.09	\$149.74	12.37%	7.29%	5.08%
1993	\$21.89	\$180.88	13.24%	7.17%	6.07%
1994	\$30.60	\$193.06	16.37%	6.59%	9.78%
1995	\$33.96	\$215.51	16.62%	7.60%	9.02%
1996	\$38.73	\$237.08	17.11%	6.18%	10.93%
1997	\$39.72	\$249.52	16.33%	6.64%	9.69%
1998	\$37.71	\$266.40	14.62%	5.83%	8.79%
1999	\$48.17	\$290.68	17.29%	5.57%	11.72%
2000	\$50.00	\$325.80	16.22%	6.50%	9.72%
2001	\$24.69	\$338.37	7.43%	5.53%	1.90%
2002	\$27.59	\$321.72	8.36%	5.59%	2.77%
2003	\$48.73	\$367.17	14.15%	4.80%	9.35%
2004	\$58.55	\$414.75	14.98%	5.02%	9.96%
Average			14.02%	8.02%	6.00%

Sources: Standard & Poor's Analysts' Handbook and Ibbotson Associates 2006 Yearbook.

**COMPARISON COMPANIES
CAPM COST RATES
USING RISK PREMIUM**

COMPANY	RISK-FREE RATE	BETA	MARKET PREMIUM	CAPM RATES
Comparison Group				
Cleco Corp.	5.30%	1.20	5.80%	12.3%
DTE Energy	5.30%	0.70	5.80%	9.4%
Energy East	5.30%	0.90	5.80%	10.5%
Hawaiian Electric Industries	5.30%	0.70	5.80%	9.4%
Pinnacle West Capital	5.30%	0.95	5.80%	10.8%
PNM Resources	5.30%	0.95	5.80%	10.8%
Puget Energy	5.30%	0.80	5.80%	9.9%
Average	5.30%	0.89	5.80%	10.4%
Median				10.5%
Avera Proxy Group				
Black Hills Corp.	5.30%	1.00	5.80%	11.1%
Edison International	5.30%	1.10	5.80%	11.7%
Hawaiian Electric	5.30%	0.70	5.80%	9.4%
Idacorp	5.30%	0.95	5.80%	10.8%
MDU Resources Group	5.30%	0.95	5.80%	10.8%
PNM Resources Group	5.30%	0.95	5.80%	10.8%
Pinnacle West Capital	5.30%	0.95	5.80%	10.8%
Puget Energy, Inc.	5.30%	0.80	5.80%	9.9%
Sempra Energy	5.30%	1.05	5.80%	11.4%
Xcel Energy	5.30%	0.85	5.80%	10.2%
Average	5.30%	0.93	5.80%	10.7%
Median				10.8%

Sources: Value Line Investment Survey, Standard & Poor's Analysts' Handbook, Federal Reserve.

COMPARISON COMPANIES
 RATES OF RETURN ON AVERAGE COMMON EQUITY

Company	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	1992-2001 Average	2001-2005 Average	2006	2007	2009-2011
Comparison Group																			
Cleco Corp.	14.0%	12.4%	12.8%	13.4%	13.8%	12.8%	12.6%	12.9%	15.0%	14.6%	13.5%	11.5%	12.6%	11.6%	13.4%	12.8%	8.5%	8.5%	9.0%
DTE Energy	18.7%	15.3%	11.8%	13.0%	11.8%	11.8%	12.2%	12.7%	11.8%	7.6%	13.7%	9.7%	8.1%	10.2%	12.7%	9.9%	5.5%	8.0%	10.5%
Energy East	10.7%	9.1%	10.3%	10.5%	10.1%	9.9%	11.2%	14.4%	15.1%	13.4%	8.3%	8.3%	8.1%	9.3%	11.5%	9.9%	8.5%	8.5%	9.5%
Hawaiian Electric Industries	10.9%	10.5%	11.1%	11.0%	10.5%	10.8%	11.5%	11.1%	9.8%	12.4%	11.8%	11.1%	9.3%	9.7%	11.0%	10.9%	10.0%	10.0%	10.0%
Pinnacle West Capital	10.7%	10.8%	10.2%	10.8%	11.2%	11.9%	11.5%	12.3%	12.4%	12.8%	8.8%	8.3%	8.2%	8.9%	11.5%	9.0%	8.5%	9.0%	9.0%
PNM Resources	4.6%	8.6%	11.7%	8.5%	9.9%	10.0%	11.3%	8.1%	10.2%	15.8%	6.3%	6.7%	7.9%	8.6%	10.0%	9.1%	6.5%	8.5%	8.5%
Puget Energy	12.4%	11.0%	8.6%	10.2%	10.2%	7.4%	11.5%	11.8%	13.2%	7.6%	7.8%	7.4%	8.0%	8.4%	10.4%	7.6%	8.0%	8.5%	8.5%
Average	11.7%	11.1%	11.0%	11.0%	11.1%	10.7%	11.7%	12.0%	12.5%	12.0%	10.2%	9.0%	8.0%	9.2%	11.5%	9.8%	8.2%	8.7%	9.3%
Composite															11.5%	9.9%			
Avera Proxy Group																			
Black Hills Corp.	16.2%	14.7%	13.8%	14.4%	16.1%	16.2%	16.8%	17.2%	21.5%	22.1%	12.1%	6.8%	7.9%	9.4%	16.8%	12.1%	9.5%	9.5%	10.0%
Edison International	13.4%	11.8%	11.5%	11.8%	11.2%	11.8%	12.7%	13.7%	-52.0%	14.8%	15.4%	15.8%	3.9%	17.4%	6.1%	13.5%	14.0%	13.0%	11.0%
Hawaiian Electric	10.8%	10.5%	11.1%	11.0%	10.5%	10.9%	11.1%	11.1%	9.8%	12.4%	11.9%	11.1%	9.3%	9.7%	11.0%	10.9%	10.0%	10.0%	10.0%
Idacorp	8.0%	11.2%	10.1%	11.6%	12.1%	12.4%	12.4%	12.3%	16.7%	14.8%	7.1%	4.2%	8.2%	7.3%	12.3%	8.3%	7.5%	7.0%	7.0%
MDU Resources Group	11.5%	12.2%	12.1%	12.4%	13.0%	14.3%	14.7%	13.7%	14.2%	15.0%	11.1%	13.4%	13.5%	15.4%	13.3%	13.7%	14.0%	13.0%	11.5%
PNM Resources Group	4.6%	8.6%	11.7%	8.5%	9.9%	10.0%	11.3%	9.1%	10.2%	15.8%	6.3%	6.7%	7.9%	8.6%	10.0%	9.1%	8.5%	8.5%	8.5%
Pinnacle West Capital	10.7%	10.9%	10.2%	10.6%	11.2%	11.9%	11.5%	12.3%	12.4%	12.8%	8.6%	8.3%	8.2%	6.9%	11.5%	9.0%	8.5%	9.0%	9.0%
Puget Energy, Inc	12.4%	11.0%	8.8%	10.2%	10.2%	7.4%	11.5%	11.8%	13.2%	7.6%	7.8%	7.4%	8.0%	8.4%	10.4%	7.8%	8.0%	8.5%	8.5%
Sempra Energy	14.3%	14.1%	13.6%	15.1%	14.9%	16.1%	9.5%	13.3%	16.5%	20.0%	20.7%	19.4%	20.7%	15.7%	14.7%	19.3%	13.5%	13.0%	12.5%
Xcel Energy	9.1%	11.3%	12.4%	13.5%	12.6%	10.3%	11.4%	8.8%	9.8%	13.2%	2.8%	10.0%	8.8%	8.1%	11.2%	9.0%	10.0%	9.5%	10.5%
Average	11.2%	11.6%	11.5%	11.9%	12.2%	12.1%	12.3%	12.3%	7.2%	14.8%	10.4%	10.5%	9.7%	10.8%	11.7%	11.3%	10.4%	10.1%	9.9%
Composite															11.7%	11.3%			

Source: Calculations made from data contained in Value Line Investment Survey.

**COMPARISON COMPANIES
MARKET TO BOOK RATIOS**

Company	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	1992-2001 Average	2001-2005 Average
Comparison Group																
Cleco Corp.	177%	175%	156%	162%	168%	171%	183%	172%	223%	224%	154%	134%	177%	177%	181%	173%
DTE Energy	162%	154%	120%	130%	137%	126%	165%	145%	126%	142%	145%	142%	132%	140%	141%	140%
Energy East	131%	143%	105%	96%	94%	108%	169%	186%	151%	131%	121%	119%	138%	141%	131%	130%
Hawaiian Electric Industries	171%	154%	141%	149%	147%	147%	154%	132%	127%	145%	153%	151%	179%	181%	147%	162%
Pinnacle West Capital	116%	125%	99%	116%	133%	152%	180%	143%	145%	154%	116%	114%	130%	130%	136%	129%
PNM Resources	72%	84%	87%	95%	108%	106%	106%	65%	94%	123%	95%	93%	124%	147%	96%	116%
Puget Energy	149%	146%	112%	119%	130%	155%	170%	146%	143%	143%	126%	129%	137%	133%	141%	134%
Average	140%	140%	117%	124%	131%	138%	161%	144%	144%	152%	130%	126%	145%	150%	139%	141%
Composite															139%	141%
Avera Proxy Group																
Black Hills Corp.	264%	221%	169%	185%	198%	226%	255%	237%	301%	273%	143%	134%	134%	165%	233%	170%
Edison International	167%	172%	122%	116%	120%	158%	192%	173%	197%	128%	117%	108%	153%	205%	155%	142%
Hawaiian Electric	171%	154%	141%	149%	147%	147%	154%	132%	127%	145%	153%	151%	179%	181%	147%	162%
Idacorp	155%	172%	146%	148%	168%	177%	177%	158%	189%	185%	134%	112%	125%	122%	168%	136%
MDU Resources Group	155%	180%	169%	173%	179%	209%	245%	208%	201%	213%	155%	168%	185%	210%	193%	186%
PNM Resources Group	72%	84%	87%	95%	108%	106%	106%	85%	94%	123%	95%	93%	124%	147%	96%	116%
Pinnacle West Capital	116%	125%	99%	116%	133%	152%	180%	143%	145%	154%	116%	114%	130%	130%	136%	129%
Puget Energy, Inc.	149%	146%	112%	119%	130%	155%	170%	146%	143%	143%	126%	129%	137%	133%	141%	134%
Sempra Energy	187%	200%	166%	167%	171%	178%	203%	173%	165%	180%	155%	172%	178%	186%	179%	174%
Xcel Energy	164%	165%	154%	159%	162%	165%	176%	144%	141%	163%	113%	113%	132%	139%	159%	132%
Average	160%	162%	137%	143%	152%	168%	186%	160%	170%	171%	131%	129%	148%	162%	161%	148%
Composite															161%	148%

Source: Calculations made from data contained in Value Line Investment Survey.

**STANDARD & POOR'S 500 COMPOSITE
RETURNS AND MARKET-TO-BOOK RATIOS
1992 -2004**

YEAR	RETURN ON AVERAGE EQUITY	MARKET-TO BOOK RATIO
1992	12.2%	271%
1993	13.2%	272%
1994	16.4%	246%
1995	16.6%	264%
1996	17.1%	299%
1997	16.3%	354%
1998	14.6%	421%
1999	17.3%	481%
2000	16.2%	453%
2001	7.5%	353%
2002	8.4%	296%
2003	14.2%	278%
2004	15.0%	291%
Averages:		
1992-2001	14.7%	341%
2000-2004	12.3%	334%

Source: Standard & Poor's Analyst's Handbook, 2005 edition, page 1.

RISK INDICATORS

GROUP	VALUE LINE SAFETY	VALUE LINE BETA	VALUE LINE FIN STR	S & P STK RANK
S & P's 500 Composite	2.7	1.05	B++	B+
Comparison Group	2.3	0.89	B++	B
Avera Proxy Group	2.2	0.93	B++	B+
Pinnacle West Capital	1.0	0.95	A	B

Sources: Value Line Investment Survey, Standard & Poor's Stock Guide.

Definitions:

Safety rankings are in a range of 1 to 5, with 1 representing the highest safety or lowest risk.

Beta reflects the variability of a particular stock, relative to the market as a whole. A stock with a beta of 1.0 moves in concert with the market, a stock with a beta below 1.0 is less variable than the market, and a stock with a beta above 1.0 is more variable than the market.

Financial strengths range from C to A++, with the latter representing the highest level.

Common stock rankings range from D to A+, with the latter representing the highest level.

**ARIZONA PUBLIC SERVICE COMPANY
TOTAL COST OF CAPITAL**

ITEM	PERCENT	COST RATE	WEIGHTED COST
Long-Term Debt	45.50%	5.41%	2.46%
Common Equity	54.50%	10.25%	5.59%
Total	100.00%		8.05%

**ARIZONA PUBLIC SERVICE COMPANY
PRE-TAX COVERAGE**

ITEM	PERCENT	COST RATE	WEIGHTED COST	PRE-TAX COST
Long-Term Debt	45.50%	5.41%	2.46%	2.46%
Common Equity	<u>54.50%</u>	10.25%	<u>5.59%</u>	<u>9.41%</u> (1)
TOTAL CAPITAL	100.00%		8.05%	11.87%

(1) Post-tax weighted cost divided by .59345 (composite tax factor)

Pre-tax coverage = $11.87\% / 2.46\%$
4.82 X

Standard & Poor's Utility Benchmark Ratios:

	A	BBB
Pre-tax coverage (X) Business Position:		
6	3.5 - 4.3x	2.4 - 3.5x
Total Debt to Total Capital (%) Business Position		
5	42 - 50%	50 - 60%

Note: Since 2004, S&P no longer uses the ratio "Pre-tax Coverage" as one of its benchmark ratios. The benchmark levels shown above reflect the 1999 levels cited by S&P.

BEFORE THE ARIZONA CORPORATION COMMISSION

In the Matter of the Application of)
Arizona Public Service Company for a) Docket No. E-01345A-05-0816
Hearing to Determine the Fair Value of the)
Utility Property of the Company for)
Ratemaking Purposes, and to Fix a)
Just and Reasonable Rate of Return)
Thereon, and to Approve Rate Schedules)
Designed to Develop Such Return, and)
To Amend Decision No. 67744)

DIRECT TESTIMONY

OF

RALPH C. SMITH

**ON BEHALF OF
THE ARIZONA CORPORATION COMMISSION,
UTILITIES DIVISION STAFF**

**Phoenix, Arizona
August 18, 2006**

BEFORE THE ARIZONA CORPORATION COMMISSION

In the Matter of the Application of)
Arizona Public Service Company for a) Docket No. E-01345A-05-0816
Hearing to Determine the Fair Value of the)
Utility Property of the Company for)
Ratemaking Purposes, and to Fix a)
Just and Reasonable Rate of Return)
Thereon, and to Approve Rate Schedules)
Designed to Develop Such Return, and)
To Amend Decision No. 67744)

DIRECT TESTIMONY

OF

RALPH C. SMITH

**ON BEHALF OF
THE ARIZONA CORPORATION COMMISSION,
UTILITIES DIVISION STAFF**

**Phoenix, Arizona
August 18, 2006**

DIRECT TESTIMONY OF RALPH C. SMITH EXECUTIVE SUMMARY

My testimony addresses the following issues:

- The Company's proposed depreciation rates.

My findings and recommendations for each of these areas are as follows:

- The depreciation rates proposed by APS presented in Mr. White's Attachments REW-1 and REW-2 should be adopted for use in this case. The depreciation rates proposed by APS were developed in a manner that is consistent with the Commission's rules for depreciation rates. My review of the details provided in Mr. White's Attachments REW-1 and REW-2 and other information indicates that those new rates proposed by APS are consistent with a "technical update" approach to the depreciation rates that the Commission approved in Decision 67744. The net change in percentage terms resulting from APS's technical update in composite terms is fairly small, an increase of 0.06 percentage points for APS plant and a decrease of 0.20 percentage points for plant that APS acquired from PWEC.
- Each of the new depreciation rates proposed by APS should be clearly broken out between (1) a service life rate and (2) a net salvage rate, similar to the rates shown in Appendix A to the Commission's Decision No. 67744. By doing this, the depreciation expense related to the inclusion of estimated future cost of removal in depreciation rates can be tracked and accounted for by plant account.

**DIRECT TESTIMONY OF RALPH C. SMITH
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ATTACHMENTS:

- RCS-1, Background and Qualifications
- RCS-2, Commission Rule R14-2-102, Treatment of depreciation
- RCS-3, Appendix A from Commission Decision No. 67744 showing APS's current depreciation rates by component.

1 **I. INTRODUCTION**

2 **Q. Please state your name, position and business address.**

3 A. Ralph C. Smith. I am a Senior Regulatory Consultant at Larkin & Associates,
4 PLLC, 15728 Farmington Road, Livonia, Michigan 48154.

5 **Q. Please describe Larkin & Associates.**

6 A. Larkin & Associates is a Certified Public Accounting and Regulatory
7 Consulting firm. The firm performs independent regulatory consulting
8 primarily for public service/utility commission staffs and consumer interest
9 groups (public counsels, public advocates, consumer counsels, attorneys
10 general, etc.). Larkin & Associates has extensive experience in the utility
11 regulatory field as expert witnesses in over 400 regulatory proceedings
12 including numerous telephone, water and sewer, gas, and electric matters.

13 **Q. Mr. Smith, please summarize your educational background.**

14 A. I received a Bachelor of Science degree in Business Administration
15 (Accounting Major) with distinction from the University of Michigan -
16 Dearborn, in April 1979. I passed all parts of the C.P.A. examination in my
17 first sitting in 1979, received my CPA license in 1981, and received a
18 certified financial planning certificate in 1983. I also have a Master of
19 Science in Taxation from Walsh College, 1981, and a law degree (J.D.) cum
20 laude from Wayne State University, 1986. In addition, I have attended a
21 variety of continuing education courses in conjunction with maintaining my
22 accountancy license. I am a licensed Certified Public Accountant and
23 attorney in the State of Michigan. I am also a Certified Financial Planner™

1 professional and a Certified Rate of Return Analyst (CRRA). Since 1981, I
2 have been a member of the Michigan Association of Certified Public
3 Accountants. I am also a member of the Michigan Bar Association and the
4 Society of Utility and Regulatory Financial Analysts (SURFA). I have also
5 been a member of the American Bar Association (ABA), and the ABA
6 sections on Public Utility Law and Taxation.

7 **Q. Please summarize your professional experience.**

8 A. Subsequent to graduation from the University of Michigan, and after a short
9 period of installing a computerized accounting system for a Southfield,
10 Michigan realty management firm, I accepted a position as an auditor with
11 the predecessor CPA firm to Larkin & Associates in July 1979. Before
12 becoming involved in utility regulation where the majority of my time for the
13 past 26 years has been spent, I performed audit, accounting, and tax work
14 for a wide variety of businesses that were clients of the firm.

15 During my service in the regulatory section of our firm, I have been
16 involved in rate cases and other regulatory matters concerning numerous
17 electric, gas, telephone, water, and sewer utility companies. My present
18 work consists primarily of analyzing rate case and regulatory filings of public
19 utility companies before various regulatory commissions, and, where
20 appropriate, preparing testimony and schedules relating to the issues for
21 presentation before these regulatory agencies.

22 I have performed work in the field of utility regulation on behalf of
23 industry, state attorney generals, consumer groups, municipalities, and

1 public service commission staffs concerning regulatory matters before
2 regulatory agencies in Alabama, Alaska, Arizona, Arkansas, California,
3 Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Kentucky,
4 Louisiana, Maine, Michigan, Minnesota, Mississippi, Missouri, New Jersey,
5 New Mexico, New York, Nevada, North Dakota, Ohio, Pennsylvania, South
6 Carolina, South Dakota, Texas, Utah, Vermont, Washington, Washington
7 D.C., and Canada as well as the Federal Energy Regulatory Commission
8 and various state and federal courts of law.

9 **Q. Have you prepared an attachment summarizing your educational**
10 **background and regulatory experience?**

11 A. Yes. Attachment RCS-1 provides details concerning my experience and
12 qualifications.

13 **Q. Have you previously submitted testimony and/or testified before other**
14 **state regulatory commissions on issues involving the review of electric**
15 **utility depreciation expense?**

16 A. Yes. Most recently I testified before the Delaware Public Service
17 Commission on such issues in Docket No. 05-304, a Delmarva Power and
18 Light Company rate case.

19 **Q. On whose behalf are you appearing?**

20 A. I am appearing on behalf of the Arizona Corporation Commission ("ACC" or
21 "Commission") Utilities Division Staff ("Staff").

22 **Q. Have you previously testified before the Arizona Corporation**
23 **Commission?**

1 A. Yes. I have testified before the Commission previously on a number of
2 occasions. Most recently, I testified before the Commission in Docket No. E-
3 01345A-06-0009, involving an emergency rate increase request by Arizona
4 Public Service Company ("APS" or "Company").

5 **Q. What is the purpose of the testimony you are presenting?**

6 A. The purpose of my testimony is to address the depreciation rates proposed
7 by APS in the current rate case.

8 **Q. Have you prepared any exhibits to be filed with your testimony?**

9 A. Yes. Attachments RCS-2 and RCS-3 contain copies of selected documents
10 that are referenced in my testimony.

11 **II. DISCUSSION OF ISSUES**

12 **Q. What issues are addressed in your testimony?**

13 A. My testimony addresses the Company's proposed depreciation rates and
14 follows through on issues raised by the Staff concerning depreciation rates in
15 the last APS rate case.

16 **Q. Please briefly describe the information you reviewed in preparation for
17 your testimony.**

18 A. The information I reviewed included the Commission's rules regarding
19 depreciation, testimony and exhibits from the prior APS rate case, Docket
20 No. E-03145A-03-0437, APS's application and testimony in the current case,
21 APS's responses to data requests of Staff and other parties, Excel files
22 supporting APS witness Ronald White's "2005 Technical Update" of APS's

1 depreciation rates, information provided to me by Staff, and other publicly
2 available information.

3

4 **A. The Company's Proposed Depreciation Rates**

5 **Q. Please provide some background for the request that APS has made in**
6 **the current proceeding as it relates to the Company's depreciation rate**
7 **proposals.**

8 A. In APS's last rate case, Docket No. E-01345A-03-0437, APS presented a
9 depreciation study prepared by Mr. John Wiedmayer of Gannett Fleming,
10 Inc. The study contained recommended remaining life depreciation accrual
11 rates as of December 31, 2002, and was attached to APS witness Laura
12 Rockenberger's direct testimony in that proceeding as Attachment LLR-4. A
13 witness on behalf of the Staff, Michael Majoros, raised a number of
14 significant issues concerning the depreciation rates that had been proposed
15 by APS. A settlement was ultimately reached among APS, Staff and other
16 parties in Docket No. E-01345A-03-0437. That settlement provided as
17 follows concerning Depreciation issues:

18 "33. APS has agreed to adopt Staff's proposed service lives as
19 set forth in Staff's direct testimony, including the service lives
20 proposed by Staff for the PWEC Assets. The Parties further agree
21 that APS shall be allowed a jurisdictional net salvage allowance as
22 reflected in APS' direct testimony.

1 34. The attached Appendix A set forth the remaining service
2 lives, net salvage allowance, annual depreciation rates, and reserve
3 allocation for each category of APS depreciable property agreed to by
4 the Parties for purposes of this proceeding and authorized by the
5 Commission's approval of this agreement.

6 35. APS will separately record and account for net salvage
7 such that it can be identified both as a component to annual
8 depreciation expense and in accumulated reserves for depreciation.

9 36. Amortization rates currently in effect, which are shown in
10 Appendix A are to remain in effect.

11 37. For purposes of this proceeding, the Parties agree that
12 SFAS 143 shall not be adopted for ratemaking purposes."

13 Attachment RCS-3 reproduces for ease of reference Appendix A from
14 Decision No. 61744. This contains the detailed depreciation rates by
15 account that the parties agreed to in their stipulation in APS' last rate case.

16 **Q. What did Commission Order 61744 state with respect to the**
17 **depreciation rates?**

18 A. Commission Order 61744, at page 19, stated as follows concerning
19 Depreciation:

20 "The Settlement Agreement adopts Staff's recommended service
21 lives, and Appendix A to the Settlement Agreement sets forth the
22 remaining service lives, net salvage allowance, annual depreciation
23 rates, and reserve allocation for each category of APS depreciable

1 property as agreed to by the parties. The parties agree that the
2 Statement of Financial Accounting Standards ("SFAS") 143 will not be
3 adopted for ratemaking purposes."

4 **Q. What Commission rules address the treatment of depreciation?**

5 A. The Commission's rules at R14-02-102 address the treatment of
6 depreciation. A copy of these rules are presented, for ease of reference, in
7 Attachment RCS-2. The current version of the rules appear to have been
8 adopted effective April 9, 1992. This pre-dates the adoption of Statement of
9 Financial Accounting Standards No. 143, "Accounting for Asset Retirement
10 Obligations" which has resulted in revisions for financial reporting purposes,
11 among other things, of the presentation of cost of removal information. I
12 discuss SFAS No. 143 in more detail subsequently in my testimony.

13 **Q. Did APS file a new depreciation study in the current rate case?**

14 A. No. Instead of performing a full depreciation study in which asset lives and
15 net salvage rates are estimated from a statistical analysis of recorded
16 retirements and net salvage realized in the past, APS has presented a "2005
17 Technical Update." As described on page 7 of Dr. Ronald White's direct
18 testimony on behalf of APS:

19 "a technical update generally retains the parameters currently used or
20 proposed by the utility and adjusts depreciation rates for known and
21 measurable changes in the age distributions of surviving plant,
22 depreciation reserves, and average net salvage rates due to the
23 passage of time. A technical update, therefore, is intended to align

1 depreciation rates with the accounting year the rates will become
2 effective.”

3

4 **Q. Please discuss the Company’s proposed depreciation rates and how**
5 **they were derived.**

6 A. The new depreciation rates proposed by APS are summarized in Company
7 witness Dr. White’s testimony and are shown in detail in his exhibits,
8 Attachments REW-1 (for APS plant) and REW-2 (for PWEC units acquired
9 by APS). As noted above, APS’ new depreciation rates were not the result
10 of a complete depreciation study, but resulted from a “2005 technical
11 update.” The Company’s proposed rates were developed using a
12 depreciation system composed of the straight-line method, broad group
13 procedure and remaining life technique. APS has developed its proposed
14 depreciation rates for production facilities by unit and by type of plant in
15 service at each unit. This appears consistent with the development of
16 depreciation rates for APS that was accepted by the Commission in APS’
17 last rate case, Docket No. E-01345A-03-0437.

18 **Q. What impact do the new depreciation rates proposed by APS have?**

19 A. As summarized on page 10 of Dr. White’s testimony, based on December
20 31, 2004 plant investment, the new depreciation rates proposed by APS for
21 APS plant increase depreciation expense by \$5,222,168 (from \$221,616,212
22 at present rates to \$226,838,380 at APS’ proposed rates). For the Pinnacle
23 West Energy Company (“PWEC”) units acquired by APS, the new

1 depreciation rates decrease depreciation expense by \$1,980,690 (from
2 \$28,789,932 at present rates to \$26,809,242 at APS' proposed rates). The
3 combined impact for APS plant and the PWEC units acquired by APS is a
4 net increase of approximately \$3.241 million in depreciation expense on
5 December 31, 2004 plant.

6 On a composite basis¹, the Company's proposed new rates for APS
7 plant produce an increase of 0.06 percentage points, from the current
8 composite rate of 2.89% to a composite at new rates of 2.95%. For the
9 PWEC units, the new depreciation rates proposed by APS produce a
10 composite rate of 2.67%, which is 0.20 percentage points less than the
11 equivalent present composite rate of 2.87%.

12 **Q. Did APS add plant since the last case that was not considered in the**
13 **development of its depreciation rates in that proceeding?**

14 A. Yes. The following power plants were transferred from PWEC to APS on
15 July 29, 2005: Redhawk Units 1 and 2, West Phoenix Units 4 and 5 and
16 Saguaro Unit 3. Of these transferred assets, West Phoenix Unit 5 was not
17 considered in the establishment of depreciation rates in Docket No. E-
18 01345A-03-0437. As described in the Company's response to data request
19 STF-11-5:

20 "The depreciation rates used for each PWEC unit before the units
21 were transferred to APS were approved as part of Decision No.

¹ APS does not apply its depreciations on a composite basis; this information is for comparative purposes only.

1 67744. (See Appendix A to that Decision, pages 20-21.) Note that
2 West Phoenix CC5 was under construction during the 2003 rate case.
3 Therefore, there are no rates for that unit in Decision No. 67744. The
4 rates used for West Phoenix CC5 were based on the service life
5 statistic and net salvage rates approved for Redhawk.”

6 Redhawk Units 1 and 2 are a matching pair of 530-megawatt combined cycle
7 plants near the Palo Verde switchyard. West Phoenix Unit 5 is also a 530-
8 megawatt combined cycle unit.

9 **Q. Before discussing specific issues associated with APS' proposed**
10 **depreciation rates, could you please provide your understanding of**
11 **some basic depreciation terminology?**

12 A. Yes, of course.

13 **Q. What is depreciation?**

14 A. The Commission's rules at R14-2-102(A)(3) define "depreciation" as "an
15 accounting process which will permit the recovery of the original cost of an
16 asset less its net salvage over the service life."

17 **Q. What is net salvage?**

18 A. The Commission's rules at R14-2-102(A)(5) define "net salvage" as "the
19 salvage value of property less the cost of removal."

20 **Q. What is "salvage value"?**

21 A. The Commission's rules at R14-2-102(A)(5) define "salvage value" as:
22 "the amount received for assets retired, less any expenses incurred in
23 selling or preparing the assets for sale; of if retained, the amount at

1 which the material recoverable is chargeable to materials and
2 supplies, or other appropriate accounts.”

3 **Q. What is the “cost of removal”?**

4 A. The Commission’s rules at R14-2-102(A)(5) define the “cost of removal” as
5 “the cost of demolishing, dismantling, removing, tearing down, or abandoning
6 of physical assets, including the cost of transportation and handling
7 incidental thereto.”

8 **Q. What is depreciation expense?**

9 A. Depreciation expense is a charge to operating expense to reflect the
10 recovery of depreciable utility plant. Depreciation rates are applied to a
11 utility’s depreciable utility plant to determine the amount of depreciation
12 expense. Public utility depreciation expense is typically straight-line over the
13 service life which results in an equal share of the cost of assets being
14 assigned or allocated to expense each year over the service life of the
15 assets. A service life is the period of time during which depreciable plant and
16 equipment is in service. ²

17 **Q. What is depreciable utility plant?**

18 A. Public utilities record their plant investment activity in the individual plant
19 accounts set-forth in the Federal Energy Regulatory Commission’s (“FERC”)
20 Uniform System of Accounts (“USOA”). Plant additions, retirements and
21 balances are maintained by plant account. An annual addition is the original

² National Association of Regulatory Utility Commissioners Public Utility Depreciation Practices, August, 1996. (“NARUC Depreciation Manual”), p. 321. Also, Commission Rule R14-2-102, which

1 cost of plant added to the account during the year. A retirement is recorded
2 in the plant account by removing the original cost of a prior addition when
3 such plant is removed from service. The plant balance is what is left at the
4 end of an accounting period after accounting for additions and retirements.

5 **Q. How is the annual depreciation expense calculated?**

6 A. Annual depreciation expense, called an accrual, is calculated by applying a
7 depreciation rate to plant balances.

8 **Q. Is the depreciation accrual a cash expense?**

9 A. No. Depreciation is considered a non-cash expense.

10 **Q. Please explain the distinction between a cash and non-cash expense.**

11 A. Depreciation expense is considered a non-cash accrual. This contrasts with
12 payroll expense, for example, which involves the current outlay of cash.
13 Depreciation expense does not involve a specific payment during the test-
14 year. Both depreciation and payroll are included as expenses in the income
15 statement and revenue requirement, but no cash flows out of the company
16 for depreciation expense. Instead of reducing the cash account, depreciation
17 expense is recorded on the income statement as an expense and is
18 simultaneously recorded on the balance sheet in the accumulated
19 depreciation account; which is shown as an offset to plant in service. The
20 following accounting entries illustrate the difference:

defines "service life" as "the period between the date an asset is first devoted to public service and the date of its retirement from service."

Account	Description	Amount Dr. (Cr.)
403	Depreciation Expense	\$ 1,000
108	Accumulated Depreciation	\$ (1,000)
	To record depreciation	

various	Payroll Expense	\$ 1,000
131	Cash	\$ (1,000)
	To record payroll expense	

1

2 **Q. What is the Accumulated Depreciation account?**

3 A. Accumulated Depreciation, Account 108 in the USOA, is a record of the
4 previously recorded depreciation expense. At any point in time, the
5 accumulated depreciation account represents the net accumulated amount
6 of the original cost of assets and net salvage that has been recovered to
7 date. From a regulatory perspective, Accumulated Depreciation can be
8 considered a measure of the depreciation recovered from ratepayers.
9 Commission Rule R14-2-102 defines "accumulated depreciation" as "the
10 sum of the annual provision for depreciation from the time that the asset is
11 first devoted to public service."

12 **Q. How does depreciation expense impact a utility's revenue requirement?**

13 A. Annual depreciation expense is a cost that is included in a public utility's
14 revenue requirement. Because public utilities tend to be capital intensive,
15 depreciation expense can be a significant component of the utility's revenue
16 requirement.

17 **Q. What is the objective of depreciation expense?**

18 A. From a regulatory perspective, the objective of public utility depreciation is
19 straight-line capital recovery. This is accomplished by allocating the original

1 cost of assets to expense over the lives of those assets through the
2 application of depreciation rates to plant balances. Additionally, many state
3 regulatory commissions, including the ACC, have allowed utilities to recover
4 through the commission-authorized depreciation rates, the utility's estimated
5 future cost of removal, which is part of the net salvage component of the
6 depreciation rates.

7 **Q. Please illustrate how depreciation rates are developed.**

8 A. The following calculation shows a straight-line whole-life depreciation rate
9 assuming a 10-year average service life and a \$1 million plant investment,
10 and the whole life method. Each year the 10% depreciation rate would be
11 applied to plant in service to produce an annual depreciation expense and an
12 entry to accumulated depreciation:

**Straight-Line Whole-Life Depreciation Rate
Assuming \$1 Million Investment and a 10-Year Life
Depreciation Rate: 100% / 10 Years = 10% Per Year**

Year	Annual Depreciation Expense	End-of-Year Accumulated Depreciation
1	\$ 100,000	\$ (100,000)
2	\$ 100,000	\$ (200,000)
3	\$ 100,000	\$ (300,000)
4	\$ 100,000	\$ (400,000)
5	\$ 100,000	\$ (500,000)
6	\$ 100,000	\$ (600,000)
7	\$ 100,000	\$ (700,000)
8	\$ 100,000	\$ (800,000)
9	\$ 100,000	\$ (900,000)
10	\$ 100,000	\$ (1,000,000)
TOTAL	\$ 1,000,000	

13

14 **Q. What happens at the end of an asset's life under this scenario?**

15 A. All things equal, at the end of 10 years, the plant balance will be 100% (or \$1
16 million), and the accumulated depreciation balance will also be 100% (also

1 \$1 million). This equality is important to understanding issues relating to the
2 cost of removal/negative net salvage.

3 **Q. What is negative net salvage?**

4 A. Negative net salvage is the difference between any salvage value and the
5 cost of removal of the asset after completion of its service life. If the cost of
6 removal exceeds the salvage amount, this produces negative net salvage. In
7 this testimony I will use the terms negative net salvage and net cost of
8 removal interchangeably. The ratemaking treatment of negative net salvage
9 was raised as an issue by a Staff witness (Mr. Majoros) in the last APS rate
10 case, Docket No. E-01345A-03-0437. Negative net salvage can have a
11 significant impact on a utility's depreciation rates and revenue requirement.

12 **Q. What happens if estimated future negative net salvage is included in
13 the calculation?**

14 A. Assume a negative 55 percent (-55%) net salvage ratio. The above whole-
15 life example with a 55% value for negative net salvage is as follows:

**Straight-Line Whole-Life Depreciation Rate
Assuming \$1 Million Investment, a 10-Year Life
And Negative Net Salvage of 55%**
Depreciation Rate: [100% - (-55%)] / 10 Years = 15.5% Per Year

Year	Annual Depreciation Expense	End-of-Year Accumulated Depreciation	Annual Negative Net Salvage Charge	FAS 143 Regulatory Liability
1	\$ 100,000	\$ (100,000)	\$ 55,000	\$ (55,000)
2	\$ 100,000	\$ (200,000)	\$ 55,000	\$ (110,000)
3	\$ 100,000	\$ (300,000)	\$ 55,000	\$ (165,000)
4	\$ 100,000	\$ (400,000)	\$ 55,000	\$ (220,000)
5	\$ 100,000	\$ (500,000)	\$ 55,000	\$ (275,000)
6	\$ 100,000	\$ (600,000)	\$ 55,000	\$ (330,000)
7	\$ 100,000	\$ (700,000)	\$ 55,000	\$ (385,000)
8	\$ 100,000	\$ (800,000)	\$ 55,000	\$ (440,000)
9	\$ 100,000	\$ (900,000)	\$ 55,000	\$ (495,000)
10	\$ 100,000	\$ (1,000,000)	\$ 55,000	\$ (550,000)
TOTAL	\$ 1,000,000		\$ 550,000	

16

1 In this example, negative net salvage increases the resulting whole -life
2 depreciation rate from 10% to 15.5%, i.e., by 55%. This increase results
3 from the inclusion of estimated future net cost of removal, including
4 estimated future inflation.

5 **Q. Please explain the "FAS 143 Regulatory Liability" column in the above**
6 **example.**

7 A. Because the Company has no current legal obligation to pay the estimated
8 future inflated cost of removal (negative net salvage) amounts (i.e., has no
9 asset retirement obligation), the excess amounts recovered through
10 depreciation rates are accumulated in a regulatory liability account for
11 financial reporting purposes, pursuant to Statement of Financial Accounting
12 Standards No. 143. (SFAS 143) I will explain certain provisions in SFAS
13 143 that require such treatment in more detail later in my testimony.

14 **Q. Why does negative net salvage increase the depreciation rate?**

15 A. It increases the depreciation rate because negative salvage is, in effect,
16 added to the original cost of the plant. Instead of 100% (which represents the
17 original cost of assets), the numerator becomes 155%. This is equivalent to
18 capitalizing or adding the estimated cost of removal to the original cost of the
19 asset. In the above example, instead of recovering the original plant cost of
20 \$1 million, the depreciation rates would recover \$1.55 million.

21 **Q. What happens at the end of life under this scenario?**

22 A. The plant balance will be 100% but the sum of the accumulated depreciation
23 balance and the regulatory liability account will be 155%. Consequently,

1 unlike the "zero net salvage scenario" shown above, when negative net
2 salvage is included in a depreciation rate, there will not be an equality of
3 plant and reserve at the end of an asset's life because the Company will
4 have charged more depreciation than it paid for the original cost of the asset.
5 Under these circumstances, equality will only be achieved if the Company
6 actually spends additional money at the end of the asset's life.

7 **Q. Is the Company required to pre-collect from ratepayers estimated**
8 **future amounts of money that it might spend at the end of plant useful**
9 **life?**

10 A. While for some of its assets APS has no current legal liability to spend
11 money for estimated future cost of removal, the Commission rules at R14-2-
12 102(B)(3) require that: "The cost of depreciable plant adjusted for net
13 salvage shall be distributed in a rational and systematic manner over the
14 estimated service life of the plant." As discussed above, the Commission's
15 rules define "net salvage" to include the cost of removal. Consequently, I
16 conclude that the Commission's rules require cost of removal to be included
17 in the utility's depreciation rates.

18 **Q. If the Company does incur an obligation at the end of an asset's service**
19 **life that requires spending money for removal, can the Company take**
20 **the money out of accumulated depreciation?**

21 A. No. Accumulated Depreciation is an unfunded account. Even though the
22 Company collected money from ratepayers for future removal cost that had

1 been included in past depreciation rates, it will have already spent that
2 money on whatever it chose in the past: salaries, dividends, etc.

3 **Q. Please explain the concept of remaining life depreciation.**

4 A. The remaining life technique is similar to the whole-life technique, but it
5 incorporates accumulated depreciation into the numerator of the equation,
6 and the denominator becomes the remaining life rather than the whole life of
7 the asset.

8 **Q. What happens when accumulated depreciation is incorporated into the**
9 **numerator of the basic depreciation calculation?**

10 A. If the 10-year asset is 3 years old, its remaining life would be 7 years (10 – 3
11 = 7). The accumulated depreciation account would be 30% of the original
12 cost because the 10% depreciation rate would have been applied for three
13 years (3 x 10% = 30%). The remaining life depreciation rate would then be
14 10%, calculated as follows:

Straight-Line Remaining-Life Depreciation Rate
Assuming \$1 Million Investment and a 10-Year Life
Depreciation Rate: $[100\% - 30\%] / [10 - 3 \text{ Years}] = 10\% \text{ Per Year}$

Year	Annual Depreciation Expense	End-of-Year Accumulated Depreciation
3		\$ (300,000)
4	\$ 100,000	\$ (400,000)
5	\$ 100,000	\$ (500,000)
6	\$ 100,000	\$ (600,000)
7	\$ 100,000	\$ (700,000)
8	\$ 100,000	\$ (800,000)
9	\$ 100,000	\$ (900,000)
10	\$ 100,000	\$ (1,000,000)
TOTAL	\$ 700,000	

15

1 Under the example with the assumed 55% negative net salvage, and a 7-
2 year remaining life, the results would be a 15.5% depreciation rate, as shown
3 below:

Straight-Line Remaining-Life Depreciation Rate
Assuming \$1 Million Investment, a 10-Year Life
And Negative Net Salvage of 55%
Depreciation Rate: $[(100\% - (-55\%)) - (3 \times 15.5\%)] / [10 - 3 \text{ Years}] = 15.5\% \text{ Per Year}$
Depreciation Rate: $[(108.5\%)] / [7 \text{ Years}] = 15.5\% \text{ Per Year}$

Year	Annual Depreciation Expense	End-of-Year Accumulated Depreciation	Annual Negative Net Salvage Charge	FAS 143 Regulatory Liability
3		\$ (300,000)		\$ (165,000)
4	\$ 100,000	\$ (400,000)	\$ 55,000	\$ (220,000)
5	\$ 100,000	\$ (500,000)	\$ 55,000	\$ (275,000)
6	\$ 100,000	\$ (600,000)	\$ 55,000	\$ (330,000)
7	\$ 100,000	\$ (700,000)	\$ 55,000	\$ (385,000)
8	\$ 100,000	\$ (800,000)	\$ 55,000	\$ (440,000)
9	\$ 100,000	\$ (900,000)	\$ 55,000	\$ (495,000)
10	\$ 100,000	\$ (1,000,000)	\$ 55,000	\$ (550,000)
TOTAL	\$ 700,000		\$ 385,000	

4

5 **Q. Why would the whole-life depreciation rate in the example with negative**
6 **net salvage and the remaining life depreciation rate in the negative net**
7 **salvage example both be 15.5 percent?**

8 **A.** In these examples, the remaining life depreciation rate and the whole-life
9 depreciation rates are the same (15.5 percent) because I have assumed that
10 the accumulated depreciation account is in balance. In other words, based
11 on a continuation of the fundamental parameters, i.e., the 10-year service life
12 and the negative 55% net salvage ratio, exactly the right amount of
13 depreciation has been charged and collected in the past.

14 **Q. What would happen if either of these fundamental parameters were to**
15 **change?**

16 **A.** If either the service life or net salvage parameter changes during the life of
17 the plant, the accumulated depreciation account will be out of balance, and

1 the remaining life rate will be either higher or lower than whole-life rate
2 depending on the direction of the imbalance. That is because the Company
3 will have collected either too much depreciation or not enough depreciation
4 in the past, given the current estimates of lives or future net salvage. The
5 difference between the actual amount recovered, as included in the book
6 depreciation reserve, and a theoretical estimate of what should be in the
7 book reserve, is called a "reserve imbalance." The remaining life technique is
8 often used to deal with such reserve imbalances.

9 **Q. Since the last revision to the Commission's rules regarding the**
10 **treatment of depreciation, has a significant accounting pronouncement**
11 **been issued?**

12 A. Yes. As noted above, it appears that the Commission's rules concerning the
13 treatment of depreciation were last revised and became effective April 9,
14 1992. Since that date, generally accepted accounting principles (GAAP),
15 specifically SFAS 143, highlight the amounts associated with estimated
16 future cost of removal for which no current legal obligation exists and require
17 that they be reported as Regulatory Liabilities for financial reporting
18 purposes. A regulatory liability can be viewed as an amount owed to
19 ratepayers.

20 **Q. What is SFAS 143?**

21 A. The Financial Accounting Standards Board ("FASB") is a standards-setting
22 body for the public accounting profession. In June 2001, the FASB
23 promulgated Statement of Financial Accounting Standards No. 143 (FAS

1 143). This pronouncement addresses the appropriate accounting for long-
2 lived assets. It is effective for all fiscal years beginning after June 15, 2002.
3 However, earlier application was encouraged. Pursuant to SFAS 143, all
4 companies, both unregulated (e.g., Walmart) and regulated (e.g., APS) must
5 review all of their long-lived assets to determine whether or not they have
6 actual legal obligations to remove retired assets. For some plant and
7 equipment, companies have a legal obligation to remove the asset at the end
8 of the service life. These legal obligations for future removal are called asset
9 retirement obligations ("AROs"). For other assets, no such obligation exists.

10 If a company does have an ARO, the fair value of the future retirement
11 cost, which is determined using net present value techniques, is considered
12 to be part of the original cost of the asset. That ARO is therefore capitalized
13 (included in the original cost) and depreciated over the life of the asset. In
14 essence, if a Company incurs a legal liability to spend money to remove an
15 asset at the end of its life, that liability is part of the cost of the asset.

16 In contrast, if a company does not have such legal obligations, the
17 future cost of removal will not be capitalized as part of the asset cost and will
18 not be included in depreciation expense. Only the initial cost of the asset
19 (which does not include estimated inflated future cost of removal for which no
20 current liability exists), will be depreciated.

21 At the end of the asset's life, for assets without AROs, the
22 accumulated depreciation account will equal the plant balance. In other
23 words, under SFAS 143, there is symmetry between assets with and without

1 AROs. In both cases, the accumulated depreciation will equal the original
2 cost of the asset at the end of its life.

3 **Q. How are AROs measured?**

4 A. AROs are measured at their net present value, not their inflated future value.

5 **Q How are AROs recorded for accounting purposes?**

6 A. As stated above, AROs are capitalized as a cost of the related asset and
7 simultaneously recorded as a liability for those companies with a legal
8 obligation to remove a retired asset. To illustrate, assuming an ARO of
9 \$500, the \$500 would be debited (i.e., added) to plant and simultaneously
10 credited (i.e., added) to the regulatory liability account. Each year, as the
11 liability increases due to inflation, the increase is charged to accretion
12 expense and credited to the liability, but the asset value remains the same.
13 In other words, just as the original cost of the asset does not increase,
14 neither does the capitalized asset retirement cost.

15 **Q. What happens if a company does not have an asset retirement
16 obligation pursuant to SFAS 143?**

17 A. If a company does not have such obligations, the estimated future inflated
18 cost of removal is not considered as a cost of the asset, and therefore it will
19 not be included in the company's depreciation expense on its general
20 purpose financial statements. SFAS 143, therefore, unbundles net salvage
21 from depreciation rates. It does this in two ways: (1) by incorporating the net
22 present value of an ARO in the cost of the asset, or (2) by excluding non-
23 AROs from the depreciation rate calculations.

1 **Q. What is the accounting impact of SFAS 143 for electric utilities?**

2 A. Under Generally Accepted Accounting Principles ("GAAP"), electric utilities
3 are required to review all of their assets to determine if they have any AROs.
4 If a utility has any AROs, they are capitalized. Paragraph B73 of SFAS 143
5 provides an exception for regulated utilities, which allows them to continue to
6 incorporate net salvage factors ("non-legal AROs") in depreciation rates even
7 if they do not have AROs. Utilities are also required to determine the amount
8 of any prior cost of removal collections relating to non- AROs that is now
9 included in their accumulated depreciation accounts, and reclassify these
10 and any such future charges as a regulatory liability in their financial
11 statements. In other words, even with the paragraph B73 exception, SFAS
12 143 provides transparency through reporting disclosure requirements.

13 **Q. What is the impact of SFAS 143 on electric regulatory accounting?**

14 A. FERC addressed SFAS 143 in Docket RM02-7-000 which resulted in Order
15 No. 631. FERC Order 631 essentially adopts SFAS 143 and integrates it into
16 the Uniform System of Accounts. Utilities are required to review their long -
17 lived assets to determine if they have any AROs. Where utilities do not have
18 AROs, any charges for such amounts must be separately identified. FERC
19 Order 631 defines cost of removal allowances for which there is no legal
20 asset retirement obligation, as "non-legal retirement obligations." Past and
21 future "non- legal AROs" must be specifically identified and accounted for
22 separately in the depreciation studies, depreciation expense and the
23 accumulated depreciation account. In Order 631, FERC maintains the

1 transparency resulting from the "separation principle" for non-legal AROs that
2 was established in paragraph B73 of SFAS 143. Paragraph 38 of Order 631
3 explains FERC's new requirements for non-legal AROs:

4 "Instead, we will require jurisdictional entities to maintain separate
5 subsidiary records for cost of removal for non-legal retirement
6 obligations that are included as specific identifiable allowances
7 recorded in accumulated depreciation in order to separately identify
8 such information to facilitate external reporting and for regulatory
9 analysis, and rate setting purposes. Therefore, the Commission is
10 amending the instructions of accounts 108 and 110 in Parts 101, 201
11 and account 31, Accrued depreciation - Carrier property, in Part 352
12 to require jurisdictional entities to maintain separate subsidiary
13 records for the purpose of identifying the amount of specific
14 allowances collected in rates for non-legal retirement obligations
15 included in the depreciation accruals."

16 **Q. Does FERC provide any additional insight as to the interpretation of**
17 **these new rules?**

18 **A. Yes, at paragraph 39 of the order, FERC states:**

19 "Jurisdictional entities must identify and quantify in separate
20 subsidiary records the amounts, if any, of previous and current
21 accumulated removal costs for other than legal retirement obligations
22 recorded as part of the depreciation accrual in accounts 108 and 110
23 for public utilities and licensees, account 108 for natural gas

1 companies, and account 31 for oil pipeline companies. If jurisdictional
2 entities do not have the required records to separately identify such
3 prior accruals for specific identifiable allowances collected in rates for
4 non-legal asset retirement obligations recorded in accumulated
5 depreciation, the Commission will require that the jurisdictional entities
6 separately identify and quantify prospectively the amount of current
7 accruals for specific allowances collected in rates for non-legal
8 retirement obligations."

9 **Q. Does FERC make any policy calls concerning the appropriate treatment**
10 **of the disposition of prior and future collections contained in these**
11 **separate allowances?**

12 A. No. As indicated at paragraph 64 of the Order, FERC declined to make such
13 calls on a policy basis. Rather, FERC will resolve the appropriate treatment
14 of the dispositions of prior and future collections on a case-by-case basis.

15 **Q. Does FERC's Order require anything new or more with respect to its**
16 **requirement for detailed depreciation studies?**

17 A. No. At paragraph 65 of the Order, FERC states that:

18 "... this rule requires nothing new and nothing more with respect to the
19 requirement for a detailed study. Complex depreciation and negative
20 salvage studies are routinely filed or otherwise made available for
21 review in rate proceedings. When utilities perform depreciation
22 studies, a certain amount of detail is expected. It is incumbent upon

1 the utility to provide sufficient detail to support depreciation rates, cost
2 of removal, and salvage estimates in rates.”

3 Additionally, footnote 45 states:

4 “When an electric utility files for a change in its jurisdictional rates, the
5 Commission requires detailed studies in support of changes in annual
6 depreciation rates if they are different from those supporting the
7 utility’s prior approved jurisdictional rate.”

8 Thus, FERC recognizes distinctions between legal and non-legal AROs just
9 as SFAS 143 recognizes those distinctions. On a going-forward basis,
10 jurisdictional entities must be prepared to specifically identify and justify any
11 non-legal AROs that they propose to include in rates.

12 **Q. Has APS implemented SFAS 143?**

13 A. Yes. The Company implemented SFAS 143 on January 1, 2003.
14 Footnote 11 from APS’s 2003 SEC Form 10-K states with respect to the
15 initial adoption of this accounting, that on January 1, 2003 the Company
16 adopted SFAS No. 143, “Accounting for Asset Retirement Obligations.” In its
17 2003 SEC Form 10-K, APS states further that:

18 “In accordance with SFAS No. 71, we will continue to accrue for
19 removal costs for our regulated assets, even if there is no legal
20 obligation for removal. At December 31, 2003, regulatory liabilities
21 shown on our Balance Sheets included approximately \$480 million of
22 estimated future removal costs that are not considered legal
23 obligations.”

1 Moreover, consistent with adopting this accounting principle for financial
2 reporting purposes, APS “reclassified prior year removal costs of
3 approximately \$557 million previously included in accumulated depreciation
4 to the liability for asset retirements and removals in our Balance Sheets. In
5 2003, we reclassified the portion of this liability for which no legal obligation
6 for removal costs exists to a regulatory liability.”

7 When initially adopting SFAS 143, companies such as APS,
8 reclassified for financial statement reporting purposes their accumulated cost
9 of removal for which there is no current legal obligation for removal, from
10 Accumulated Depreciation and reported this as a Regulatory Liability.

11 As described on page 78 of the Company’s 2005 Securities and
12 Exchange Commission (“SEC”) Form 10-K:

13 “APS records a regulatory liability for the asset retirement obligations
14 related to its regulated assets. This regulatory liability represents the
15 difference between the amount that has been recovered in regulated
16 rates and the amount calculated under SFAS No. 143 ‘Accounting for
17 Asset Obligations,’ as interpreted by FIN 47. APS believes it can
18 recover in regulated rates the costs calculated in accordance with
19 SFAS No. 143.”

20 Under “Regulatory Liabilities” on its 2005 SEC Form 10-K, APS reported a
21 “regulatory liability related to asset retirement obligations” of \$86 million and
22 \$101 million as of December 31, 2004 and 2005, respectively. Under
23 “Regulatory Liabilities” on its 2005 SEC Form 10-K, APS also reported a

1 regulatory liability of \$376 million and \$385 million as of December 31, 2004
2 and 2005, respectively, related to removal costs, with this note: "In
3 accordance with SFAS No. 71, APS accrues for removal costs for its
4 regulated assets, even if there is no legal obligation for removal."

5 **Q. Are the "costs of removal" that were reclassified as a regulatory**
6 **liability for financial reporting purposes the result of APS's past**
7 **depreciation rates?**

8 A. Essentially, yes. APS's past depreciation rates have included negative net
9 salvage. This has resulted in APS pre-collecting from ratepayers estimated
10 future costs of removal for non-legal AROs, which under SFAS 143, have
11 been reclassified for financial reporting purposes as a regulatory liability.

12 Plant and equipment are retired from service at the end of their useful
13 life. Sometimes the retired plant and equipment may be physically removed
14 and can be resold for value. This is called gross salvage. The cost of
15 removal net of the value received for the salvage constitutes net salvage. In
16 more technical terms, gross salvage is the amount recorded for the property
17 retired due to the sale, reimbursement, or reuse of the property. Cost of
18 removal is the cost incurred in connection with the retirement from service
19 and the disposition of depreciable plant. As discussed above, net salvage is
20 the difference between gross salvage and cost of removal.

21 **Q. Are net salvage ratios included in the Company's depreciation rate**
22 **calculations?**

1 A. Yes. Substantial negative net salvage ratios are included in several of APS's
2 depreciation rates. The inclusion of negative future net salvage ratios in
3 APS's proposed depreciation rates result in depreciation rates that are
4 significantly higher in many instances than if no cost of removal had been
5 included. As noted above, the inclusion of net salvage in depreciation rates
6 appears to be consistent with past practices of the utility and Commission,
7 and appears to be required by Commission rule R14-2-102(B)(3).

8 **Q. Do APS's proposed depreciation rates include estimated future
9 removal costs?**

10 A. Yes. As noted above, APS's proposed depreciation rates include estimated
11 future removal costs, including estimated future inflation. APS has done this
12 by including negative net salvage ratios in the development of depreciation
13 rates for many, but not all, of its depreciable plant assets.

14 **Q. Where does APS develop its estimated future cost of removal that are
15 included in its proposed depreciation rates?**

16 A. These are developed in Mr. White's Attachments REW-1 and REW-2, on
17 Statement D (average net salvage), Statement E (future net salvage and
18 Statement F (dismantlement costs) of those attachments.

19 **Q. Did you request APS to provide its actual cost of removal and net
20 salvage information by plant account?**

21 A. Yes. This was requested in data request STF-11-30 for years 2000 through
22 2005.

23 **Q. Did APS provide that requested information plant account?**

1 A. No. APS' response to data request STF-11-30 stated: "APS did not record
2 cost of removal and salvage at the plant account level for the periods
3 requested." APS did provide total amounts by year.

4 **Q. How much actual negative net salvage has the Company been
5 experiencing in total?**

6 A. The following table summarizes the annual cost of removal and salvage
7 information that was provided by APS in response to data request STF-11-
8 30:

**Annual Net Salvage
Per APS' Response to Data Request STF-11-30**

<u>Year</u>	<u>Annual Cost of Removal</u>	<u>Annual Gross Salvage</u>	<u>Annual Net Salvage</u>
2000	\$ 4,796,643	\$ (10,694,073)	\$ (5,897,430)
2001	\$ 14,136,598	\$ (7,230,051)	\$ 6,906,547
2002	\$ 11,046,897	\$ (9,119,972)	\$ 1,926,925
2003	\$ 14,270,117	\$ (4,956,898)	\$ 9,313,219
2004	\$ 8,697,802	\$ (10,318,654)	\$ (1,620,852)
2005	\$ 15,910,845	\$ (10,444,823)	\$ 5,466,022
Averages:			
2000-04	\$ 10,589,611	\$ (8,463,930)	\$ 2,125,682
2001-05	\$ 12,812,452	\$ (8,414,080)	\$ 4,398,372

9
10 **Q. Have you made a comparison of how much APS's proposed
11 depreciation rates would collect annually for estimated future cost of
12 removal with the Company's recent actual cost of removal?**

13 A. No. During the course of my analysis, I started to make such a comparison,
14 but concluded that it was not necessary for purposes of this case because
15 the Commission's rules at R14-2-102 require net salvage to be included in
16 the development of the utility's depreciation rates. Since I am not
17 recommending an adjustment to reflect an alternative treatment of cost of

1 removal in this case, the comparative calculation related to quantifying such
2 an adjustment was not pursued as it would have been if an adjustment to the
3 Company's approach was being recommended.

4 **Q. Has APS's approach to including net salvage in depreciation rates been**
5 **widely used in the utility industry?**

6 A. Yes. Many regulated utilities have used this approach. It is even addressed
7 in the NARUC's 1996 Public Utilities Depreciation Practices Manual as a
8 recommended approach. On the other hand, the same NARUC Manual at
9 page 157 also states:

10 "Some commissions have abandoned the above procedure [gross
11 salvage and cost of removal reflected in depreciation rates] and
12 moved to current-period accounting for gross salvage and/or cost of
13 removal. In some jurisdictions gross salvage and cost of removal are
14 accounted for as income and expense, respectively, when they are
15 realized. Other jurisdictions consider only gross salvage in
16 depreciation rates, with the cost of removal being expensed in the
17 year incurred."

18 **Q. In your opinion, is there a reasonable alternative to the approach used**
19 **by APS?**

20 A. Yes. Instead of incorporating estimated future cost of removal along with
21 estimated future inflation into depreciation rates, providing a normalized level
22 of removal cost as a current-period expense is a reasonable alternative for
23 ratemaking purposes, in my opinion.

1 **Q. Does the NARUC Manual indicate that some utility commissions are**
2 **using this alternative approach?**

3 A. Yes. The NARUC Manual at page 158 states that:

4 It is frequently the case that net salvage for a class of property is
5 negative, that is, cost of removal exceeds gross salvage. This
6 circumstance has increasingly become dominant over the past 20 to
7 30 years; in some cases negative net salvage even exceeds the
8 original cost of plant. Today few utility plant categories experience
9 positive net salvage; this means that most depreciation rates must be
10 designed to recover more than the original cost of plant. The
11 predominance of this circumstance is another reason why some utility
12 commissions have switched to current period accounting for gross
13 salvage and, particularly, cost of removal.
14

15 **Q. Could APS's approach result in accumulated depreciation exceeding**
16 **the original cost of plant in service?**

17 A. Yes. One of the mechanical problems with APS's approach is that it can
18 result in a depreciation reserve actually exceeding the gross plant balance.
19 That is because the depreciation rates proposed by APS for distribution plant
20 include estimated future cost of removal, and therefore produce higher
21 depreciation rates than are necessary to fully depreciate the original cost of
22 the plant. Therefore, at the end of its life, the accumulated depreciation
23 account exceeds the plant account balance. Referring back to the
24 hypothetical illustration that I presented earlier, with a 55% negative net
25 salvage assumption, at the end of the 10-year assumed useful life, the utility
26 has recorded \$1.55 million in depreciation on a depreciable asset of \$1
27 million. During the plant's depreciable life, the utility had no asset retirement
28 obligation, but it would have collected an extra \$550,000.

1 **Q. How should the allowance for cost of removal be calculated?**

2 A. Because the Commission's rules at R14-2-102 in their current form clearly
3 require the inclusion of net salvage in the development of the utility's
4 depreciation rates, and this is what APS has done, I am not in this
5 proceeding recommending an alternative. Were it not for those rules, I
6 believe there is substantial merit in the alternative recommended by the
7 witness for Staff in the prior APS rate case, which would provide for a
8 normalized allowance for cost of removal based on the average of the most
9 recent five years worth of actual net salvage activity. Essentially, the cost of
10 removal is treated just as any other normalized operating expense.

11 **Q. Are you aware of whether other regulatory commissions use that**
12 **alternative approach for utility recovery of cost of removal?**

13 A. Yes. A five-year average net salvage allowance approach has been used for
14 many years by the Pennsylvania Public Utility Commission. In recent years,
15 some other state regulatory commissions have used similar approaches that
16 exclude estimated future cost of removal from the development of
17 depreciation rates, and provide an allowance for the cost of removal based
18 on an average of a utility's actual incurred cost.

19 **Q. What are the advantages of that approach?**

20 A. The five-year rolling average for recovery of cost of removal provides a
21 reasonable method for addressing this controversial aspect of depreciation.
22 APS's proposed development of depreciation rates essentially treats
23 estimated future costs of removal (including estimated future inflation) as a

1 current period expense, even when there is no current legal obligation to
2 incur such cost. In contrast with APS's approach, a normalized expense
3 allowance approach better conforms with the generally accepted accounting
4 principles articulated in SFAS 143 by not treating estimated inflated future
5 removal costs as if they were a current obligation and a current expense.
6 Additional advantages offered by the normalized expense allowance
7 approach include that it is simple, straight-forward and easy to implement,
8 provides an opportunity for the Company to recover a normalized allowance
9 for cost of removal based on recent actual cost, and avoids charging current
10 customers for estimated future inflation. However, the Commission's rules at
11 R14-2-102 in their present state would appear to preclude this alternative for
12 purposes of this case.

13 Rule R14-2-102 is a rule of general applicability to electric utilities in
14 the state of Arizona. Because I believe there is no compelling reason to treat
15 cost of removal (where there is no current obligation to incur such cost)
16 differently from other normalized operating expenses, I recommend that the
17 Commission consider amending Rule R14-2-102 to allow treatment of cost of
18 removal in the manner recommended by Staff's consultant in the prior APS
19 rate case.

20 **Q. Should the depreciation rates proposed by APS be adopted for use in**
21 **this case?**

22 **A.** Yes. The depreciation rates proposed by APS presented in Mr. White's
23 Attachments REW-1 and REW-2 should be adopted for use in this case. The

1 depreciation rates proposed by APS were developed in a manner that is
2 consistent with the Commission's rules for depreciation rates. My review of
3 the details provided in Mr. White's Attachments REW-1 and REW-2 and
4 other information indicates that those new rates proposed by APS are
5 consistent with a "technical update" approach to the depreciation rates that
6 the Commission approved in Decision 67744. As noted above in my
7 testimony, the net change in percentage terms resulting from APS's technical
8 update in composite terms is fairly small, an increase of 0.06 percentage
9 points for APS plant and a decrease of 0.20 percentage points for plant that
10 APS acquired from PWEC.

11 **Q. Do you have any other recommendations concerning the depreciation**
12 **rates proposed by APS?**

13 A. Yes. Each of the new depreciation rates proposed by APS should be clearly
14 broken out between (1) a service life rate and (2) a net salvage rate, similar
15 to the rates shown in Appendix A to the Commission's Decision No. 67744.
16 By doing this, the depreciation expense related to the inclusion of estimated
17 future cost of removal in depreciation rates can be tracked and accounted for
18 by plant account.

19 **Q. Does this conclude your testimony?**

20 A. Yes, it does.

21

Attachment RCS-1
QUALIFICATIONS OF RALPH C. SMITH

Accomplishments

Mr. Smith's professional credentials include being a Certified Financial Planner™ professional, a licensed Certified Public Accountant and attorney. He functions as project manager on consulting projects involving utility regulation, regulatory policy and ratemaking and utility management. His involvement in public utility regulation has included project management and in-depth analyses of numerous issues involving telephone, electric, gas, and water and sewer utilities.

Mr. Smith has performed work in the field of utility regulation on behalf of industry, PSC staffs, state attorney generals, municipalities, and consumer groups concerning regulatory matters before regulatory agencies in Alabama, Alaska, Arizona, California, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Kentucky, Louisiana, Maine, Michigan, Minnesota, Mississippi, Missouri, New Jersey, New York, Nevada, North Carolina, Ohio, Pennsylvania, South Carolina, South Dakota, Texas, Canada, Federal Energy Regulatory Commission and various state and federal courts of law. He has presented expert testimony in regulatory hearings on behalf of utility commission staffs and intervenors on several occasions.

Project manager in Larkin & Associates' review, on behalf of the Georgia Commission Staff, of the budget and planning activities of Georgia Power Company; supervised 13 professionals; coordinated over 200 interviews with Company budget center managers and executives; organized and edited voluminous audit report; presented testimony before the Commission. Functional areas covered included fossil plant O&M, headquarters and district operations, internal audit, legal, affiliated transactions, and responsibility reporting. All of our findings and recommendations were accepted by the Commission.

Key team member in the firm's management audit of the Anchorage Water and Wastewater Utility on behalf of the Alaska Commission Staff, which assessed the effectiveness of the Utility's operations in several areas; responsible for in-depth investigation and report writing in areas involving information systems, finance and accounting, affiliated relationships and transactions, and use of outside contractors. Testified before the Alaska Commission concerning certain areas of the audit report. AWWU concurred with each of Mr. Smith's 40 plus recommendations for improvement.

Co-consultant in the analysis of the issues surrounding gas transportation performed for the law firm of Cravath, Swaine & Moore in conjunction with the case of Reynolds Metals Co. vs. the Columbia Gas System, Inc.; drafted in-depth report concerning the regulatory treatment at both state and federal levels of issues such as flexible pricing and mandatory gas transportation.

Lead consultant and expert witness in the analysis of the rate increase request of the City of Austin - Electric Utility on behalf of the residential consumers. Among the numerous ratemaking issues addressed was the economies of the Utility's employment of outside services; provided both written and oral testimony outlining recommendations and their bases. Most of Mr. Smith's recommendations were adopted by the City Council and Utility in a settlement.

Key team member performing an analysis of the rate stabilization plan submitted by the Southern Bell Telephone & Telegraph Company to the Florida PSC; performed comprehensive analysis of the Company's projections and budgets which were used as the basis for establishing rates.

Lead consultant in analyzing Southwestern Bell Telephone separations in Missouri; sponsored the complex technical analysis and calculations upon which the firm's testimony in that case was based. He has also assisted in analyzing changes in depreciation methodology for setting telephone rates.

Lead consultant in the review of gas cost recovery reconciliation applications of Michigan Gas Utilities Company, Michigan Consolidated Gas Company, and Consumers Power Company. Drafted recommendations regarding the appropriate rate of interest to be applied to any over or under collections and the proper procedures and allocation methodology to be used to distribute any refunds to customer classes.

Lead consultant in the review of Consumers Power Company's gas cost recovery refund plan. Addressed appropriate interest rate and compounding procedures and proper allocation methodology.

Project manager in the review of the request by Central Maine Power Company for an increase in rates. The major area addressed was the propriety of the Company's ratemaking attrition adjustment in relation to its corporate budgets and projections.

Project manager in an engagement designed to address the impacts of the Tax Reform Act of 1986 on gas distribution utility operations of the Northern States Power Company. Analyzed the reduction in the corporate tax rate, uncollectibles reserve, ACRS, unbilled revenues, customer advances, CIAC, and timing of TRA-related impacts associated with the Company's tax liability.

Project manager and expert witness in the determination of the impacts of the Tax Reform Act of 1986 on the operations of Connecticut Natural Gas Company on behalf of the Connecticut Department of Public Utility Control - Prosecutorial Division, Connecticut Attorney General, and Connecticut Department of Consumer Counsel.

Lead Consultant for The Minnesota Department of Public Service ("DPS") to review the Minnesota Incentive Plan ("Incentive Plan") proposal presented by Northwestern Bell Telephone Company ("NWB") doing business as U S West Communications ("USWC"). Objective was to express an opinion as to whether current rates addressed by the plan were appropriate from a Minnesota intrastate revenue requirements and accounting perspective, and to assist in developing recommended modifications to NWB's proposed Plan.

Performed a variety of analytical and review tasks related to our work effort on this project. Obtained and reviewed data and performed other procedures as necessary (1) to obtain an understanding of the Company's Incentive Plan filing package as it relates to rate base, operating income, revenue requirements, and plan operation, and (2) to formulate an opinion concerning the reasonableness of current rates and of amounts included within the Company's Incentive Plan filing. These procedures included requesting and reviewing extensive discovery, visiting the Company's offices to review data, issuing follow-up information requests in many instances, telephone and on-site discussions with Company representatives, and frequent discussions with counsel and DPS Staff assigned to the project.

Lead Consultant in the regulatory analysis of Jersey Central Power & Light Company for the Department of the Public Advocate, Division of Rate Counsel. Tasks performed included on-site review and audit of Company, identification and analysis of specific issues, preparation of data requests, testimony, and cross examination questions. Testified in Hearings.

Assisted the NARUC Committee on Management Analysis with drafting the Consultant Standards for Management Audits.

Presented training seminars covering public utility accounting, tax reform, ratemaking, affiliated transaction auditing, rate case management, and regulatory policy in Maine, Georgia, Kentucky, and Pennsylvania. Seminars were presented to commission staffs and consumer interest groups.

Previous Positions

With Larkin, Chapski and Co., the predecessor firm to Larkin & Associates, was involved primarily in utility regulatory consulting, and also in tax planning and tax research for businesses and individuals, tax return preparation and review, and independent audit, review and preparation of financial statements.

Installed computerized accounting system for a realty management firm.

Education

Bachelor of Science in Administration in Accounting, with distinction, University of Michigan, Dearborn, 1979.

Master of Science in Taxation, Walsh College, Michigan, 1981. Master's thesis dealt with investment tax credit and property tax on various assets.

Juris Doctor, cum laude, Wayne State University Law School, Detroit, Michigan, 1986. Recipient of American Jurisprudence Award for academic excellence.

Continuing education required to maintain CPA license and CFP certificate.

Passed all parts of CPA examination in first sitting, 1979. Received CPA certificate in 1981 and Certified Financial Planning certificate in 1983. Admitted to Michigan and Federal bars in 1986.

Michigan Bar Association.

American Bar Association, sections on public utility law and taxation.

Partial list of utility cases participated in:

79-228-EL-FAC	Cincinnati Gas & Electric Company (Ohio PUC)
79-231-EL-FAC	Cleveland Electric Illuminating Company (Ohio PUC)
79-535-EL-AIR	East Ohio Gas Company (Ohio PUC)
80-235-EL-FAC	Ohio Edison Company (Ohio PUC)
80-240-EL-FAC	Cleveland Electric Illuminating Company (Ohio PUC)
U-1933*	Tucson Electric Power Company (Arizona Corp. Commission)
U-6794	Michigan Consolidated Gas Co. --16 Refunds (Michigan PSC)
81-0035TP	Southern Bell Telephone Company (Florida PSC)
81-0095TP	General Telephone Company of Florida (Florida PSC)
81-308-EL-EFC	Dayton Power & Light Co.- Fuel Adjustment Clause (Ohio PUC)
810136-EU	Gulf Power Company (Florida PSC)
GR-81-342	Northern States Power Co. -- E-002/Minnesota (Minnesota PUC)
Tr-81-208	Southwestern Bell Telephone Company (Missouri PSC))
U-6949	Detroit Edison Company (Michigan PSC)
8400	East Kentucky Power Cooperative, Inc. (Kentucky PSC)
18328	Alabama Gas Corporation (Alabama PSC)
18416	Alabama Power Company (Alabama PSC)
820100-EU	Florida Power Corporation (Florida PSC)
8624	Kentucky Utilities (Kentucky PSC)
8648	East Kentucky Power Cooperative, Inc. (Kentucky PSC)
U-7236	Detroit Edison - Burlington Northern Refund (Michigan PSC)
U6633-R	Detroit Edison - MRCS Program (Michigan PSC)
U-6797-R	Consumers Power Company -MRCS Program (Michigan PSC)

U-5510-R	Consumers Power Company - Energy conservation Finance Program (Michigan PSC)
82-240E	South Carolina Electric & Gas Company (South Carolina PSC)
7350	Generic Working Capital Hearing (Michigan PSC)
RH-1-83	Westcoast Transmission Co., (National Energy Board of Canada)
820294-TP	Southern Bell Telephone & Telegraph Co. (Florida PSC)
82-165-EL-EFC (Subfile A)	Toledo Edison Company(Ohio PUC)
82-168-EL-EFC	Cleveland Electric Illuminating Company (Ohio PUC)
830012-EU	Tampa Electric Company (Florida PSC)
U-7065	The Detroit Edison Company - Fermi II (Michigan PSC)
8738	Columbia Gas of Kentucky, Inc. (Kentucky PSC)
ER-83-206	Arkansas Power & Light Company (Missouri PSC)
U-4758	The Detroit Edison Company - Refunds (Michigan PSC)
8836	Kentucky American Water Company (Kentucky PSC)
8839	Western Kentucky Gas Company (Kentucky PSC)
83-07-15	Connecticut Light & Power Co. (Connecticut DPU)
81-0485-WS	Palm Coast Utility Corporation (Florida PSC)
U-7650	Consumers Power Co. - Partial and Immediate (Michigan PSC)
83-662	Continental Telephone Company of California, (Nevada PSC)
U-7650	Consumers Power Company - Final (Michigan PSC)
U-6488-R	Detroit Edison Co., FAC & PIPAC Reconciliation (Michigan PSC)
U-15684	Louisiana Power & Light Company (Louisiana PSC)
7395 & U-7397	Campaign Ballot Proposals (Michigan PSC)
820013-WS	Seacoast Utilities (Florida PSC)
U-7660	Detroit Edison Company (Michigan PSC)
83-1039	CP National Corporation (Nevada PSC)
U-7802	Michigan Gas Utilities Company (Michigan PSC)
83-1226	Sierra Pacific Power Company (Nevada PSC)
830465-EI	Florida Power & Light Company (Florida PSC)
U-7777	Michigan Consolidated Gas Company (Michigan PSC)
U-7779	Consumers Power Company (Michigan PSC)
U-7480-R	Michigan Consolidated Gas Company (Michigan PSC)
U-7488-R	Consumers Power Company - Gas (Michigan PSC)
U-7484-R	Michigan Gas Utilities Company (Michigan PSC)
U-7550-R	Detroit Edison Company (Michigan PSC)
U-7477-R**	Indiana & Michigan Electric Company (Michigan PSC)
18978	Continental Telephone Co. of the South Alabama (Alabama PSC)
R-842583	Duquesne Light Company (Pennsylvania PUC)
R-842740	Pennsylvania Power Company (Pennsylvania PUC)
850050-EI	Tampa Electric Company (Florida PSC)
16091	Louisiana Power & Light Company (Louisiana PSC)
19297	Continental Telephone Co. of the South Alabama (Alabama PSC)
76-18788AA &76-18793AA	Detroit Edison - Refund - Appeal of U-4807 (Ingham County, Michigan Circuit Court)
85-53476AA & 85-534785AA	Detroit Edison Refund - Appeal of U-4758 (Ingham County, Michigan Circuit Court)
U-8091/U-8239	Consumers Power Company - Gas Refunds (Michigan PSC)
TR-85-179**	United Telephone Company of Missouri (Missouri PSC)
85-212	Central Maine Power Company (Maine PSC)
ER-85646001 & ER-85647001	New England Power Company (FERC)
850782-EI & 850783-EI	Florida Power & Light Company (Florida PSC)
R-860378	Duquesne Light Company (Pennsylvania PUC)

R-850267	Pennsylvania Power Company (Pennsylvania PUC)
851007-WU	
& 840419-SU	Florida Cities Water Company (Florida PSC)
G-002/GR-86-160	Northern States Power Company (Minnesota PSC)
7195 (Interim)	Gulf States Utilities Company (Texas PUC)
87-01-03	Connecticut Natural Gas Company (Connecticut PUC))
87-01-02	Southern New England Telephone Company (Connecticut Department of Public Utility Control)
R-860378	Duquesne Light Company Surrebuttal (Pennsylvania PUC)
3673-	Georgia Power Company (Georgia PSC)
29484	Long Island Lighting Co. (New York Dept. of Public Service)
U-8924	Consumers Power Company – Gas (Michigan PSC)
Docket No. 1	Austin Electric Utility (City of Austin, Texas)
Docket E-2, Sub 527	Carolina Power & Light Company (North Carolina PUC)
870853	Pennsylvania Gas and Water Company (Pennsylvania PUC)
880069**	Southern Bell Telephone Company (Florida PSC)
U-1954-88-102	Citizens Utilities Rural Company, Inc. & Citizens Utilities Company, Kingman Telephone Division (Arizona CC)
T E-1032-88-102	Illinois Bell Telephone Company (Illinois CC)
89-0033	Puget Sound Power & Light Company (Washington UTC))
U-89-2688-T	Philadelphia Electric Company (Pennsylvania PUC)
R-891364	Potomac Electric Power Company (District of Columbia PSC)
F.C. 889	Niagara Mohawk Power Corporation, et al Plaintiffs, v. Gulf+Western, Inc. et al, defendants (Supreme Court County of Onondaga, State of New York)
Case No. 88/546*	
87-11628*	Duquesne Light Company, et al, plaintiffs, against Gulf+ Western, Inc. et al, defendants (Court of the Common Pleas of Allegheny County, Pennsylvania Civil Division)
890319-EI	Florida Power & Light Company (Florida PSC)
891345-EI	Gulf Power Company (Florida PSC)
ER 8811 0912J	Jersey Central Power & Light Company (BPU)
6531	Hawaiian Electric Company (Hawaii PUCs)
R0901595	Equitable Gas Company (Pennsylvania Consumer Counsel)
90-10	Artesian Water Company (Delaware PSC)
89-12-05	Southern New England Telephone Company (Connecticut PUC)
900329-WS	Southern States Utilities, Inc. (Florida PSC)
90-12-018	Southern California Edison Company (California PUC)
90-E-1185	Long Island Lighting Company (New York DPS)
R-911966	Pennsylvania Gas & Water Company (Pennsylvania PUC)
I.90-07-037, Phase II	(Investigation of OPEBs) Department of the Navy and all Other Federal Executive Agencies (California PUC)
U-1551-90-322	Southwest Gas Corporation (Arizona CC)
U-1656-91-134	Sun City Water Company (Arizona RUCO)
U-2013-91-133	Havasu Water Company (Arizona RUCO)
91-174***	Central Maine Power Company (Department of the Navy and all Other Federal Executive Agencies)
U-1551-89-102	Southwest Gas Corporation - Rebuttal and PGA Audit (Arizona Corporation Commission)
& U-1551-89-103	
Docket No. 6998	Hawaiian Electric Company (Hawaii PUC)
TC-91-040A and	Intrastate Access Charge Methodology, Pool and Rates
TC-91-040B	Local Exchange Carriers Association and South Dakota Independent Telephone Coalition
9911030-WS &	General Development Utilities - Port Malabar and
911-67-WS	West Coast Divisions (Florida PSC)
922180	The Peoples Natural Gas Company (Pennsylvania PUC)
7233 and 7243	Hawaiian Nonpension Postretirement Benefits (Hawaiian PUC)

R-00922314	Metropolitan Edison Company (Pennsylvania PUC)
& M-920313C006	Pennsylvania American Water Company (Pennsylvania PUC)
R00922428	
E-1032-92-083 &	
U-1656-92-183	
92-09-19	Citizens Utilities Company, Agua Fria Water Division (Arizona Corporation Commission)
E-1032-92-073	Southern New England Telephone Company (Connecticut PUC)
UE-92-1262	Citizens Utilities Company (Electric Division), (Arizona CC)
92-345	Puget Sound Power and Light Company (Washington UTC)
R-932667	Central Maine Power Company (Maine PUC)
U-93-60**	Pennsylvania Gas & Water Company (Pennsylvania PUC)
U-93-50**	Matanuska Telephone Association, Inc. (Alaska PUC)
U-93-64	Anchorage Telephone Utility (Alaska PUC)
7700	PTI Communications (Alaska PUC)
E-1032-93-111 &	Hawaiian Electric Company, Inc. (Hawaii PUC)
U-1032-93-193	Citizens Utilities Company - Gas Division (Arizona Corporation Commission)
R-00932670	Pennsylvania American Water Company (Pennsylvania PUC)
U-1514-93-169/	Sale of Assets CC&N from Contel of the West, Inc. to
E-1032-93-169	Citizens Utilities Company (Arizona Corporation Commission)
7766	Hawaiian Electric Company, Inc. (Hawaii PUC)
93-2006- GA-AIR*	The East Ohio Gas Company (Ohio PUC)
94-E-0334	Consolidated Edison Company (New York DPS)
94-0270	Inter-State Water Company (Illinois Commerce Commission)
94-0097	Citizens Utilities Company, Kauai Electric Division (Hawaii PUC)
PU-314-94-688	Application for Transfer of Local Exchanges (North Dakota PSC)
94-12-005-Phase I	Pacific Gas & Electric Company (California PUC)
R-953297	UGI Utilities, Inc. - Gas Division (Pennsylvania PUC)
95-03-01	Southern New England Telephone Company (Connecticut PUC)
95-0342	Consumer Illinois Water, Kankakee Water District (Illinois CC)
94-996-EL-AIR	Ohio Power Company (Ohio PUC)
95-1000-E	South Carolina Electric & Gas Company (South Carolina PSC)
Non-Docketed	Citizens Utility Company - Arizona Telephone Operations (Arizona Corporation Commission)
Staff Investigation	
E-1032-95-473	Citizens Utility Co. - Northern Arizona Gas Division (Arizona CC)
E-1032-95-433	Citizens Utility Co. - Arizona Electric Division (Arizona CC)
	Collaborative Ratemaking Process Columbia Gas of Pennsylvania (Pennsylvania PUC)
GR-96-285	Missouri Gas Energy (Missouri PSC)
94-10-45	Southern New England Telephone Company (Connecticut PUC)
A.96-08-001 et al.	California Utilities' Applications to Identify Sunk Costs of Non- Nuclear Generation Assets, & Transition Costs for Electric Utility Restructuring, & Consolidated Proceedings (California PUC)
96-324	Bell Atlantic - Delaware, Inc. (Delaware PSC)
96-08-070, et al.	Pacific Gas & Electric Co., Southern California Edison Co. and San Diego Gas & Electric Company (California PUC)
97-05-12	Connecticut Light & Power (Connecticut PUC)
R-00973953	Application of PECO Energy Company for Approval of its Restructuring Plan Under Section 2806 of the Public Utility Code (Pennsylvania PUC)
97-65	Application of Delmarva Power & Light Co. for Application of a Cost Accounting Manual and a Code of Conduct (Delaware PSC)
16705	Entergy Gulf States, Inc. (Cities Steering Committee)
E-1072-97-067	Southwestern Telephone Co. (Arizona Corporation Commission)
Non-Docketed	Delaware - Estimate Impact of Universal Services Issues (Delaware PSC)
Staff Investigation	

PU-314-97-12	US West Communications, Inc. Cost Studies (North Dakota PSC)
97-0351	Consumer Illinois Water Company (Illinois CC)
97-8001	Investigation of Issues to be Considered as a Result of Restructuring of Electric Industry (Nevada PSC)
U-0000-94-165	Generic Docket to Consider Competition in the Provision of Retail Electric Service (Arizona Corporation Commission)
98-05-006-Phase I	San Diego Gas & Electric Co., Section 386 costs (California PUC)
9355-U	Georgia Power Company Rate Case (Georgia PUC)
97-12-020 - Phase I	Pacific Gas & Electric Company (California PUC)
U-98-56, U-98-60,	Investigation of 1998 Intrastate Access charge filings
U-98-65, U-98-67	(Alaska PUC)
(U-99-66, U-99-65,	Investigation of 1999 Intrastate Access Charge filing
U-99-56, U-99-52)	(Alaska PUC)
Phase II of 97-SCCC-149-GIT	
	Southwestern Bell Telephone Company Cost Studies (Kansas CC)
PU-314-97-465	US West Universal Service Cost Model (North Dakota PSC)
Non-docketed Assistance	Bell Atlantic - Delaware, Inc., Review of New Telecomm. and Tariff Filings (Delaware PSC)
Contract Dispute	City of Zeeland, MI - Water Contract with the City of Holland, MI (Before an arbitration panel)
Non-docketed Project	City of Danville, IL - Valuation of Water System (Danville, IL)
Non-docketed Project	Village of University Park, IL - Valuation of Water and Sewer System (Village of University Park, Illinois)
E-1032-95-417	Citizens Utility Co., Maricopa Water/Wastewater Companies et al. (Arizona Corporation Commission)
T-1051B-99-0497	Proposed Merger of the Parent Corporation of Qwest Communications Corporation, LCI International Telecom Corp., and US West Communications, Inc. (Arizona CC)
T-01051B-99-0105	US West Communications, Inc. Rate Case (Arizona CC)
A00-07-043	Pacific Gas & Electric - 2001 Attrition (California PUC)
T-01051B-99-0499	US West/Quest Broadband Asset Transfer (Arizona CC)
99-419/420	US West, Inc. Toll and Access Rebalancing (North Dakota PSC)
PU314-99-119	US West, Inc. Residential Rate Increase and Cost Study Review (North Dakota PSC)
98-0252	Ameritech - Illinois, Review of Alternative Regulation Plan (Illinois CUB)
00-108	Delmarva Billing System Investigation (Delaware PSC)
U-00-28	Matanuska Telephone Association (Alaska PUC)
Non-Docketed	Management Audit and Market Power Mitigation Analysis of the Merged Gas System Operation of Pacific Enterprises and Enova Corporation (California PUC)
00-11-038	Southern California Edison (California PUC)
00-11-056	Pacific Gas & Electric (California PUC)
00-10-028	The Utility Reform Network for Modification of Resolution E-3527 (California PUC)
98-479	Delmarva Power & Light Application for Approval of its Electric and Fuel Adjustments Costs (Delaware PSC)
99-457	Delaware Electric Cooperative Restructuring Filing (Delaware PSC)
99-582	Delmarva Power & Light dba Conectiv Power Delivery Analysis of Code of Conduct and Cost Accounting Manual (Delaware PSC)
99-03-04	United Illuminating Company Recovery of Stranded Costs (Connecticut OCC)
99-03-36	Connecticut Light & Power (Connecticut OCC)
Civil Action No.	
98-1117	West Penn Power Company vs. PA PUC (Pennsylvania PSC)

Case No. 12604	Upper Peninsula Power Company (Michigan AG)
Case No. 12613	Wisconsin Public Service Commission (Michigan AG)
41651	Northern Indiana Public Service Co Overearnings investigation (Indiana UCC)
13605-U	Savannah Electric & Power Company – FCR (Georgia PSC)
14000-U	Georgia Power Company Rate Case/M&S Review (Georgia PSC)
13196-U	Savannah Electric & Power Company Natural Gas Procurement and Risk Management/Hedging Proposal, Docket No. 13196-U (Georgia PSC)
Non-Docketed	Georgia Power Company & Savannah Electric & Power FPR Company Fuel Procurement Audit (Georgia PSC)
Non-Docketed	Transition Costs of Nevada Vertically Integrated Utilities (US Department of Navy)
Application No. 99-01-016,	Post-Transition Ratemaking Mechanisms for the Electric Industry Restructuring (US Department of Navy)
Phase I	
99-02-05	Connecticut Light & Power (Connecticut OCC)
01-05-19-RE03	Yankee Gas Service Application for a Rate Increase, Phase I-2002-IERM (Connecticut OCC)
G-01551A-00-0309	Southwest Gas Corporation, Application to amend its rate Schedules (Arizona CC)
00-07-043	Pacific Gas & Electric Company Attrition & Application for a rate increase (California PUC)
97-12-020	Pacific Gas & Electric Company Rate Case (California PUC)
Phase II	
01-10-10	United Illuminating Company (Connecticut OCC)
13711-U	Georgia Power FCR (Georgia PSC)
02-001	Verizon Delaware § 271(Delaware DPA)
02-BLVT-377-AUD	Blue Valley Telephone Company Audit/General Rate Investigation (Kansas CC)
02-S&TT-390-AUD	S&T Telephone Cooperative Audit/General Rate Investigation (Kansas CC)
01-SFLT-879-AUD	Sunflower Telephone Company Inc., Audit/General Rate Investigation (Kansas CC)
01-BSTT-878-AUD	Bluestem Telephone Company, Inc. Audit/General Rate Investigation (Kansas CC)
P404, 407, 520, 413 426, 427, 430, 421/ CI-00-712	Sherburne County Rural Telephone Company, dba as Connections, Etc. (Minnesota DOC)
U-01-85	ACS of Alaska, dba as Alaska Communications Systems (ACS), Rate Case (Alaska Regulatory Commission PAS)
U-01-34	ACS of Anchorage, dba as Alaska Communications Systems (ACS), Rate Case (Alaska Regulatory Commission PAS)
U-01-83	ACS of Fairbanks, dba as Alaska Communications Systems (ACS), Rate Case (Alaska Regulatory Commission PAS)
U-01-87	ACS of the Northland, dba as Alaska Communications Systems (ACS), Rate Case (Alaska Regulatory Commission PAS)
96-324, Phase II	Verizon Delaware, Inc. UNE Rate Filing (Delaware PSC)
03-WHST-503-AUD	Wheat State Telephone Company (Kansas CC)
04-GNBT-130-AUD	Golden Belt Telephone Association (Kansas CC)
Docket 6914	Shoreham Telephone Company, Inc. (Vermont BPU)

R14-2-102. Treatment of depreciation

- A. The following definitions shall apply in this Section unless the context otherwise requires:
1. "Accumulated depreciation" means the summation of the annual provision for depreciation from the time that the asset is first devoted to public service.
 2. "Cost of removal" means the cost of demolishing, dismantling, removing, tearing down, or abandoning of physical assets, including the cost of transportation and handling incidental thereto.
 3. "Depreciation" means an accounting process which will permit the recovery of the original cost of an asset less its net salvage over the service life.
 4. "Depreciation rate" means the percentage rate applied to the original cost of an asset to yield the annual provision for depreciation.
 5. "Net salvage" means the salvage value of property retired less the cost of removal.
 6. "Original cost" means the cost of property at the time it was first devoted to public service.
 7. "Property retired" means assets which have been removed, sold, abandoned, destroyed, or which for any cause have been withdrawn from service and books of account.
 8. "Salvage value" means the amount received for assets retired, less any expenses incurred in selling or preparing the assets for sale; or if retained, the amount at which the material recoverable is chargeable to materials and supplies, or other appropriate accounts.
 9. "Service life" means the period between the date an asset is first devoted to public service and the date of its retirement from service.
- B. All public service corporations shall maintain adequate accounts and records related to depreciation practices, subject to the following:
1. Annual depreciation accruals shall be recorded.
 2. A separate reserve for each account or functional account shall be maintained.
 3. The cost of depreciable plant adjusted for net salvage shall be distributed in a rational and systemic manner over the estimated service life of such plant.
 4. Public service corporations having less than \$250,000 in annual revenue shall not be required to maintain depreciation records by separate accounts but shall make annual composite accruals to accumulated depreciation for total depreciable plant.
- C. Requests for depreciation rate changes and methods for estimating depreciation rates shall be as follows:
1. If a public service corporation seeks a change in its depreciation rates, it shall submit a request for such as part of a rate application in accordance with the requirements of R14-2-103.
 2. A public service corporation may propose any reasonable method for estimating service lives, salvage values, and cost of removal. The method shall be fully described in a request to change depreciation rates.
 3. Data and analyses supporting the change shall be submitted, including engineering data and assessment of the impact and appropriateness of the change for ratemaking purposes.
 4. Changed depreciation rates shall not become effective until the Commission authorizes such changes.
- D. Upon the motion of any party or upon its own motion, the Commission may determine that good cause exists for granting a waiver from one or more of the requirements of this Section.

Historical Note

Former Section R14-2-102 repealed, former Section R14-2-127 renumbered as Section R14-2-102 without change effective March 2, 1982 (Supp. 82-2). Forward to the rule corrected as filed April 13, 1973 (Supp. 89-1).

Section R14-2-102 repealed, new Section adopted effective
April 9, 1992 (Supp. 92-2).

ARIZONA PUBLIC SERVICE
Depreciation Rate Summary
Related to Electric Plant at December 31, 2002

APPENDIX A

Depreciable Group		Depreciation Rate (A)	Service Life Rate (B)	Net Salvage Rate (C)
A = (B + C)				
STEAM PRODUCTION PLANT				
FERC 311	Structures and Improvements	2.84%	2.37%	0.47%
FERC 312	Boiler Plant Equipment	3.50%	2.92%	0.58%
FERC 314	Turbogenerator Units	2.98%	2.49%	0.50%
FERC 315	Accessory Electric Equipment	2.70%	2.25%	0.45%
FERC 316	Miscellaneous Power Plant Equipment	4.14%	3.45%	0.69%
NUCLEAR PRODUCTION PLANT				
FERC 321	Structures and Improvements	2.60%	2.60%	0.00%
FERC 322	Reactor Plant Equipment	2.86%	2.80%	0.06%
FERC 322.1	Reactor Plant Equipment - Steam Generators	10.32%	8.82%	1.50%
FERC 323	Turbogenerator Units	2.90%	2.84%	0.06%
FERC 324	Accessory Electric Equipment	2.78%	2.73%	0.05%
FERC 325	Miscellaneous Power Plant Equipment	3.59%	3.52%	0.07%
OTHER PRODUCTION PLANT				
FERC 341	Structures and Improvements	2.69%	2.56%	0.13%
FERC 342	Fuel Holders, Products and Accessories	2.87%	2.74%	0.14%
FERC 343	Prime Movers	1.25%	1.25%	0.00%
FERC 344	Generators and Devices	3.38%	3.38%	0.00%
FERC 345	Accessory Electric Equipment	2.26%	2.26%	0.00%
FERC 346	Miscellaneous Power Plant Equipment	2.58%	2.58%	0.00%
TRANSMISSION PLANT (1)				
FERC 353	Station Equipment	1.52%	1.52%	0.00%
FERC 354	Towers and Fixtures	2.08%	1.54%	0.54%
FERC 356	Overhead Conductors and Devices	2.32%	1.72%	0.60%
(1) Rates will apply to ACC Jurisdictional Assets in these Accounts				
DISTRIBUTION PLANT				
FERC 361	Structures and Improvements	2.10%	1.91%	0.19%
FERC 362	Station Equipment	2.04%	2.04%	0.00%
FERC 364	Poles, Towers and Fixtures - Wood	2.64%	2.40%	0.24%
FERC 364.1	Poles, Towers and Fixtures - Steel	2.03%	1.93%	0.10%
FERC 365	Overhead Conductors and Devices	1.99%	1.81%	0.18%
FERC 366	Underground Conduit	1.20%	1.14%	0.06%
FERC 367	Underground Conductors and Devices	3.18%	3.03%	0.15%
FERC 368	Line Transformers	2.30%	2.19%	0.11%
FERC 369	Services	2.60%	2.36%	0.24%
FERC 370	Meters	2.84%	2.84%	0.00%

ARIZONA PUBLIC SERVICE
Depreciation Rate Summary
 Related to Electric Plant at December 31, 2002

Depreciable Group		Depreciation Rate (A)	Service Life Rate (B)	Net Salvage Rate (C)
		$A = (B + C)$		
FERC 370.1	Electronic Meters	3.61%	3.61%	0.00%
FERC 371	installations On Customers Premises	2.33%	1.94%	0.39%
FERC 373	Street Lighting and Signal Systems	3.10%	2.58%	0.52%
GENERAL PLANT				
FERC 390	Structures and Improvements	2.93%	2.55%	0.38%
FERC 391	Office Furniture and Equipment- Furniture	4.16%	4.16%	0.00%
FERC 391.1	Office Furniture and Equipment- PC Equipme	11.43%	11.43%	0.00%
FERC 391.2	Office Furniture and Equipment- Equipment	4.17%	4.17%	0.00%
FERC 393	Stores Equipment	0.00%	0.00%	0.00%
FERC 394	Tools, Shop and Garage Equipment	4.61%	4.61%	0.00%
FERC 395	Laboratory Equipment	5.07%	5.07%	0.00%
FERC 397	Communication Equipment	4.74%	4.74%	0.00%
FERC 398	Miscellaneous Equipment	3.85%	3.85%	0.00%

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ARIZONA PUBLIC SERVICE
Amortization Rate Summary
Related to Electric Plant at December 31,2002

Amortization Group		Amortization Rate
INTANGIBLES		
FERC 301	Organization	0.00%
FERC 302	Franchise and Consents	4.00%
FERC 303L	PV Unit 2 Sale & Leaseback-Software	Over Life of lease
FERC 303	Misc Intangible-Contributed Plant	10.00%
FERC 303	Misc Intangible -Mexico Tie	20.00%
FERC 3031	Computer Software-5year life	20.00%
FERC 3032	Computer Software-10year life- Projects greater than \$10 million	10.00%
PRODUCTION		
FERC 321-325	PV Unit 2 & Common-Sale & Leaseback	Over Life of lease
LAND RIGHTS		
FERC 3303	Limited Term Land Rights-Hydro Plants	Over Remaining Life of Plant
FERC 3503	Limited Term Land Rights-Transmission Lines	Over Life of Land Right
FERC 3503	Limited Term Land Rights-SCE	Over Life of Land Right
FERC 3603	Limited Term Land Rights-Distribution Lines	Over Life of Land Right
DISTRIBUTION PLANT		
FERC 361-368-371	Distribution Plant Leased Property	Over Life of Each Lease
GENERAL PLANT		
FERC 390	Buildings-Leasehold Improvements	Over Life of Each Lease
FERC 391	Capital Lease-Computer Equipment	Over Life of Each Lease
FERC 392	Capital Lease-Transportation Vehicles	Over Life of Each Lease
FERC 392	Transportation Vehicles	Depreciated by Vehicle Class(1)
FERC 396	Power Operated Equipment	Depreciated by Vehicle Class(1)
FERC 397	PV Common Sale & Lease Back	Over Life of Lease

(1) The depreciation study did not include accounts 392 or 396, therefore no changes are being proposed in this study.
See attached schedule for rate by Vehicle Class.

**ARIZONA PUBLIC SERVICE COMPANY
PROPOSED AND CURRENTLY USED RATES**

Transportation Equipment (392)		Proposed Rates for 2004	(1995) Current Rates
Class	Description		
01	Passenger Sedans	15.00%	15.00%
03	Compact Autos	13.33%	13.33%
09	Compact Pickup	11.43%	11.43%
10	Commerical Vehicles to 5 Ton	9.25%	9.25%
11	Commerical Vehides, 4-Wheel Drive	10.57%	10.57%
12	Conv. Dr. 5-10 Ton, Truck	7.50%	7.50%
13	Conv. Dr. 2 1/2 Ton w/Single-Person Aerial	7.27%	7.27%
14	4-Wheel Dr. 5-10 Ton, Truck	7.00%	7.00%
15	Conv. Dr. 10-15 Ton, Tractor, Dump Truck, Backhoe	5.38%	5.38%
16	Conv. Dr. 18-32 Ton, Line Construction with Aerial	5.33%	5.33%
17	4-Wheel Dr. 10-15 Ton, Truck	6.92%	6.92%
19	Trucks, 18-32 Ton, Tractor, Platform Dump, Hydrolift	5.83%	5.83%
22	Trucks, 15-25 Ton 6X6	6.54%	6.54%
26	Fork Lift, Electric, to 4,000#	6.67%	6.67%
27	Fork Lift, Gasoline, to 4,000#	4.69%	4.69%
28	Fork Lift, 8-10 Ton Capacity	6.67%	6.67%
29	Wheeled Backhoe/Loader & Backfiller	5.83%	5.83%
30	Motor Grader	10.00%	10.00%
32	D4 Caterpillar (Small)	7.50%	7.50%
35	Trailer, to 5,000# GVW	3.25%	3.25%
36	Trailer, 5,000-10,000# GVW	4.11%	4.11%
37	Trailer, 10,000-20,000# GVW	3.75%	3.75%
38	Trailer, 20,000-50,000# GVW	4.69%	4.69%
39	Trailer, Over 50,000# GVW	5.00%	5.00%
41	Trailer-Mounted Industrial Equipment	4.93%	4.93%
42	Mobile Crane 45 Ton	10.00%	10.00%

Note: The depreciation study did not include accounts 392 or 396, therefore no changes are being proposed.

**ARIZONA PUBLIC SERVICE COMPANY
PROPOSED AND CURRENTLY USED RATES**

		Proposed Rates for 2004	(1995) Current Rates
Power Operated Equipment (396)			
Class	Description		
12	Conv. Dr. 5-10 Ton. Truck	7.50%	7.50%
13	Conv. Dr. 2 112 Ton w/Single-Person Aerial	7.27%	7.27%
14	4-Wheel Dr. 5-10 Ton. Truck	7.00%	7.00%
15	Conv. Dr. 10-15 Ton, Tractor, Dump Truck, Backhoe	5.38%	5.38%
16	Conv. Dr. 18-32 Ton, Line Construction with Aerial	5.33%	5.33%
17	4-Wheel Dr. 10-15 Ton, Truck	6.92%	6.92%
78	4-Wheel Or. 15-20 Ton, Truck	6.92%	6.92%
19	Trucks, 18-32 Ton, Tractor, Platform Dump, Hydrolift	5.83%	5.83%
20	Truck. 18-32 Ton, Hole Digger, Hydrocrane & Carrier	7.00%	7.00%
22	Trucks, 15-25 Ton 6X6	6.54%	6.54%
23	Small Trencher	10.00%	10.00%
24	Medium Trencher	6.25%	6.25%
26	Fork Lift, Electric, to 4,000#	6.67%	6.67%
27	Fork Lift, Gasoline, to 4,000#	4.69%	4.69%
28	Fork Lift, 8-10 Ton Capacity	6.67%	6.67%
29	Wheeled Backhoe/Loader & Backfiller	5.83%	5.83%
30	Motor Grader	10.00%	10.00%
31	Snow Vehicles-Crawlers	10.00%	10.00%
32	04 Caterpillar (Small)	7.50%	7.50%
33	07 Caterpillar (Medium)	7.50%	7.60%
34	D8 Caterpillar (Heavy)	7.50%	7.50%
35	Trailer, to 5,000# GVW	3.25%	3.25%
38	Trailer, 20,000-50,000# GVW	4.69%	4.89%
40	Wire Tensioners	8.50%	8.50%
41	Trailer-Mounted Industrial Equipment	4.93%	4.93%
42	Mobiie Crane 45 Ton	10.00%	10.00%

Note: The depreciation study did not include Accounts 392 and 396, therefore no changes are being proposed.

DECISION NO. 67744

PINNACLE WEST ENERGY CORPORATION
Depreciation Rate Summary
Related to Electric Plant at December 31,2002

Depreciable Group		Depreciation Rate (A)	Service Life Rate (E)	Net Salvage Rate (C)
		$A = (B + C)$		
OTHER PRODUCTION				
FERC 341	Structures and Improvements	2.08%	1.98%	0.10%
FERC 342	Fuel Holder,, Products & Accessories	2.14%	2.04%	0.10%
FERC 343	Prime Movers	2.14%	2.10%	0.04%
FERC 344	Generators and Devices	2.94%	2.86%	0.08%
TRANSMISSION				
FERC 353	Station Equipment	1.74%	1.74%	0
FERC 355	Poles and Fixtures - Steel	2.08%	1.81%	0.27%
FERC 356	Overhead Conductors and Devices	2.45%	1.81%	0.63%

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual	
								Amount (9)	Rate (10)=(9)/(5)
PLANT IN SERVICE									
311 STEAM PRODUCTION PLANT									
Structures and Improvements									
Cholla Unit 1	06-2017	75 - S1.5	(20)	2,144,789	1,841,738	732,009	14.0	52,286	2.44%
Cholla Unit 2	06-2033	75 - S1.5	(20)	5,022,179	2,101,615	3,925,000	28.0	135,345	2.69%
Cholla Unit 3	06-2035	75 - S1.5	(20)	9,563,277	6,314,968	6,314,968	28.9	211,203	2.20%
Cholla Common	06-2035	75 - S1.5	(20)	36,234,550	19,318,431	24,163,029	29.9	808,128	2.23%
Four Corners Units 1-3	06-2016	75 - S1.5	(20)	15,972,927	10,828,079	8,539,433	13.3	642,063	4.02%
Four Corners Units 4-5	06-2031	75 - S1.5	(20)	9,196,985	6,124,992	5,909,710	26.8	220,612	2.40%
Four Corners Common	06-2031	75 - S1.5	(20)	3,946,871	2,227,798	2,808,448	26.8	93,999	2.37%
Navajo Units 1-3	06-2028	75 - S1.5	(20)	27,152,517	12,197,389	20,385,831	32.8	894,107	3.28%
Ocotillo Units 1-2	06-2020	75 - S1.5	(20)	3,787,872	2,084,288	2,461,278	17.1	143,934	3.80%
Saguaro Units 1-2	06-2014	75 - S1.5	(20)	2,448,832	1,988,759	948,439	11.3	83,766	3.42%
Yucca Unit 1	06-2016	75 - S1.5	(20)	482,587	452,808	102,472	13.1	7,822	1.69%
Total Account 311				115,960,066	63,151,891	75,988,418		3,292,754	2.84%
312 Boiler Plant Equipment									
Cholla Unit 1	06-2017	48 - L2	(20)	26,431,861	17,605,653	14,112,364	13.4	1,053,182	3.98%
Cholla Unit 2	06-2033	48 - L2	(20)	140,612,482	85,682,363	82,042,827	22.0	3,729,210	2.65%
Cholla Unit 3	06-2035	48 - L2	(20)	100,448,965	60,203,487	60,335,291	22.9	2,634,729	2.62%
Cholla Common	06-2035	48 - L2	(20)	22,826,051	11,328,185	16,823,078	24.8	638,027	2.82%
Four Corners Units 1-3	06-2018	48 - L2	(20)	187,139,757	115,304,816	121,282,882	12.7	9,548,259	4.84%
Four Corners Units 4-5	06-2031	48 - L2	(20)	111,591,873	64,308,071	69,604,177	22.1	3,149,510	2.82%
Four Corners Common	06-2031	48 - L2	(20)	3,290,391	2,152,160	1,796,309	22.8	78,785	2.39%
Navajo Units 1-3	06-2028	48 - L2	(20)	149,350,243	69,950,378	109,269,814	20.6	5,304,365	3.55%
Ocotillo Units 1-2	06-2020	48 - L2	(20)	24,152,351	17,905,382	11,077,439	16.2	728,779	3.02%
Saguaro Units 1-2	06-2014	48 - L2	(20)	24,387,712	16,588,160	12,899,084	11.1	1,144,083	4.69%
Total Account 312				800,031,518	482,014,836	498,023,164		28,008,889	3.50%
314 Turbogenerator Units									
Cholla Unit 1	06-2017	65 - R2	(20)	10,417,373	7,459,687	5,041,161	14.0	360,083	3.46%
Cholla Unit 2	06-2033	65 - R2	(20)	26,551,889	15,518,951	18,743,316	27.5	681,575	2.39%
Cholla Unit 3	06-2035	65 - R2	(20)	39,626,197	16,959,280	30,592,156	29.7	1,030,038	2.60%
Cholla Common	06-2035	65 - R2	(20)	631,278	335,591	421,943	29.0	14,550	2.30%
Four Corners Units 1-3	06-2018	65 - R2	(20)	36,412,926	24,829,283	18,665,228	13.1	1,440,170	3.96%
Four Corners Units 4-5	06-2031	65 - R2	(20)	14,488,238	7,088,302	10,299,584	26.3	381,619	2.70%
Four Corners Common	06-2031	65 - R2	(20)	1,726,164	1,349,968	721,429	23.3	30,963	1.78%
Navajo Units 1-3	06-2028	65 - R2	(20)	24,387,110	14,478,872	14,784,880	22.0	672,036	2.76%
Ocotillo Units 1-2	06-2020	65 - R2	(20)	15,517,601	11,437,238	7,183,683	16.8	427,612	2.76%
Saguaro Units 1-2	06-2014	65 - R2	(20)	16,259,698	13,244,927	6,266,711	11.2	559,528	3.44%

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual	
								Amount (9)	Rate (10)=(9)/(5)
315 Accessory Electric Equipment									
Total Account 314				188,018,474	112,700,898	112,821,270		5,008,177	2.98%
Cholla Unit 1	06-2017	60 - R2.5	(20)	4,758,808	3,692,717	2,115,570	13.9	152,189	3.20%
Cholla Unit 2	06-2033	60 - R2.5	(20)	42,235,616	25,070,631	25,612,111	26.5	955,876	2.26%
Cholla Unit 3	06-2035	60 - R2.5	(20)	29,917,206	16,287,820	19,832,827	28.5	688,871	2.30%
Cholla Common	06-2035	60 - R2.5	(20)	4,476,001	2,380,788	2,960,413	28.7	104,196	2.33%
Four Corners Units 1-3	06-2018	60 - R2.5	(20)	16,353,282	9,525,599	10,098,339	19.2	765,028	4.68%
Four Corners Units 4-5	06-2031	60 - R2.5	(20)	9,183,206	5,039,778	5,980,069	25.9	230,891	2.51%
Four Corners Common	06-2031	60 - R2.5	(20)	2,598,719	2,104,631	1,011,432	21.0	48,163	1.85%
Navajo Units 1-3	06-2028	60 - R2.5	(20)	20,226,184	11,727,970	12,543,463	22.0	570,157	2.82%
Ocotillo Units 1-2	06-2020	60 - R2.5	(20)	2,407,822	2,023,821	865,325	16.3	53,087	2.20%
Saguaro Units 1-2	06-2014	60 - R2.5	(20)	2,654,661	2,355,021	830,572	11.2	74,158	2.79%
Total Account 315				134,807,415	80,088,776	81,680,122		3,642,425	2.70%
316 Miscellaneous Power Plants & Equipment									
Cholla Unit 1	06-2017	40 - R2	(20)	2,315,189	1,189,333	1,588,894	13.5	117,896	5.08%
Cholla Unit 2	06-2033	40 - R2	(20)	4,848,431	2,631,482	3,184,225	22.1	144,083	2.87%
Cholla Unit 3	06-2035	40 - R2	(20)	4,138,531	1,990,199	2,976,038	23.8	125,044	3.02%
Cholla Common	06-2035	40 - R2	(20)	7,086,069	2,439,747	6,078,536	25.8	235,488	3.32%
Four Corners Units 1-3	06-2018	40 - R2	(20)	4,330,812	825,502	4,271,232	13.1	328,048	7.53%
Four Corners Units 4-5	06-2031	40 - R2	(20)	3,304,340	1,402,581	2,582,947	23.0	111,419	3.37%
Four Corners Common	06-2031	40 - R2	(20)	8,133,224	3,483,659	8,278,210	23.2	270,528	3.33%
Navajo Units 1-3	06-2028	40 - R2	(20)	11,805,250	5,248,830	8,917,470	20.2	441,459	3.74%
Ocotillo Units 1-2	06-2020	40 - R2	(20)	3,711,182	1,301,603	3,151,827	16.2	194,557	5.24%
Saguaro Units 1-2	06-2014	40 - R2	(20)	3,181,024	1,340,385	2,488,844	10.9	228,334	7.16%
Yucca Unit 1	06-2018	40 - R2	(20)	452,868	359,801	183,641	12.2	15,063	3.32%
Total Account 316				63,324,730	22,313,112	41,676,564		2,208,705	4.14%
TOTAL STEAM PRODUCTION PLANT									
				1,282,132,201	740,268,083	810,289,558		42,761,950	
NUCLEAR PRODUCTION PLANT									
321 Structures and Improvements									
Palo Verde Unit 1	12-2024	65 - R2.5	0	161,039,432	89,557,944	91,481,488	21.2	4,315,185	2.65%
Palo Verde Unit 2	12-2025	65 - R2.5	0	88,415,270	38,859,061	49,558,209	22.0	2,262,555	2.55%
Palo Verde Unit 3	03-2027	65 - R2.5	0	169,591,077	63,133,223	96,457,854	23.3	4,139,822	2.59%
Palo Verde Water Reclamation	03-2027	65 - R2.5	0	125,593,813	51,122,827	74,471,086	23.2	3,209,961	2.56%
Palo Verde Common	03-2027	65 - R2.5	0	98,127,309	39,318,906	58,810,403	23.2	2,534,931	2.58%
Total Account 321				632,767,001	261,989,981	370,777,040		18,452,433	2.80%
322 Reactor Plant Equipment									
Palo Verde Unit 1	12-2024	70 - R1	(2)	369,545,213	153,616,828	213,119,289	20.6	10,345,597	2.88%

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group	Probable Retirement Year	Estimated Survivor Curve	Net Salvage Percent	Original Cost at 12/31/02	Book Accumulated Depreciation	Future Accruals	Composite Remaining Life	Calculated Annual Accrual	
								(9)	(10)=(9)/(5)
(1) Palo Verde Unit 2	12-2025	70 - R1	(2)	178,382,235	72,582,559	107,308,921	21.5	4,991,020	2.83%
Palo Verde Unit 3	03-2027	70 - R1	(2)	322,750,700	121,216,478	207,987,236	22.6	8,202,975	2.65%
Palo Verde Water Reclaimat	03-2027	70 - R1	(2)	123,313	7,176	118,603	23.0	5,157	4.18%
Palo Verde Common	03-2027	70 - R1	(2)	26,449,873	9,593,436	17,396,434	22.6	769,709	2.91%
Total Account 322				895,231,334	357,008,477	545,927,464		25,314,457	2.86%
322.1 Reactor Plant Equipment - Steam Generators									
Palo Verde Unit 1	12-2005	Square	(17)	30,722,375	27,589,149	8,376,030	3.0	2,792,010	9.09%
Palo Verde Unit 2	12-2003	Square	(17)	15,870,053	15,868,635	2,689,327	1.0	2,689,327	17.01%
Palo Verde Unit 3	12-2007	Square	(17)	25,413,317	20,039,935	9,693,646	5.0	1,938,729	7.63%
Total Account 322.1				72,005,745	63,477,719	20,769,003		7,430,066	10.32%
323 Turbogenerator Units									
Palo Verde Unit 1	12-2024	60 - S0	(2)	117,808,078	51,570,896	68,583,344	19.9	3,446,902	2.93%
Palo Verde Unit 2	12-2025	60 - S0	(2)	76,764,224	32,432,488	45,856,840	20.8	2,204,856	2.87%
Palo Verde Unit 3	03-2027	60 - S0	(2)	142,895,088	55,838,987	89,814,003	21.8	4,124,486	2.89%
Palo Verde Water Reclaimat	03-2027	60 - S0	(2)	217,707	78,585	145,476	22.0	6,613	3.04%
Palo Verde Common	03-2027	60 - S0	(2)	1,223,879	346,554	901,803	22.2	40,622	3.32%
Total Account 323				338,898,976	140,265,490	205,411,466		9,823,287	2.90%
324 Accessory Electric Equipment									
Palo Verde Unit 1	12-2024	45 - R3	(2)	115,496,170	53,444,066	64,361,007	20.0	3,218,050	2.79%
Palo Verde Unit 2	12-2025	45 - R3	(2)	50,119,388	21,982,186	29,139,590	20.9	1,394,239	2.78%
Palo Verde Unit 3	03-2027	45 - R3	(2)	89,143,623	36,343,481	54,583,014	22.1	2,469,820	2.77%
Palo Verde Common	03-2027	45 - R3	(2)	17,918,193	7,299,463	10,977,094	22.0	498,958	2.78%
Total Account 324				272,676,374	119,068,196	158,060,705		7,581,068	2.78%
325 Miscellaneous Power Plant Equipment									
Palo Verde Unit 1	12-2024	35 - R0.5	(2)	29,671,405	11,770,905	18,483,928	17.7	1,044,855	3.52%
Palo Verde Unit 2	12-2025	35 - R0.5	(2)	26,399,406	6,702,644	16,214,350	18.7	974,029	3.69%
Palo Verde Unit 3	03-2027	35 - R0.5	(2)	27,284,048	9,445,478	18,384,249	19.2	957,513	3.51%
Palo Verde Water Reclaimat	03-2027	35 - R0.5	(2)	88,819	27,708	62,889	19.5	3,225	3.63%
Palo Verde Common	03-2027	35 - R0.5	(2)	49,459,610	15,382,218	34,046,482	19.4	1,754,873	3.62%
Total Account 325				131,883,186	45,328,151	88,201,889		4,734,595	3.59%
TOTAL NUCLEAR PRODUCTION PLANT				2,333,472,616	887,138,894	1,391,147,596		71,335,997	
HYDRO PRODUCTION PLANT									
331 Structures and Improvement	12-2004	200-SQ	0	100,878	100,878	0	0.0	0	0.00
332 Reservoirs, Dams and Water	12-2004	200-SQ	0	991,896	1,105,088	(113,160)	0.0	0	0.00

PRECISION NO.

67744

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual		
								Amount (9)	Rate (10)=(9)/(5)	
333	12-2004	200-SQ	0	157,196	157,196	0	0.0	0	0.00	
334	12-2004	200-SQ	0	627,611	627,611	0	0.0	0	0.00	
335	12-2004	200-SQ	0	126,016	126,016	0	0.0	0	0.00	
336	12-2004	200-SQ	0	77,427	77,427	0	0.0	0	0.00	
Hydro Decommissioning Costs					7,864,531	5,335,469	2.0	2,667,735		
TOTAL HYDRO PRODUCTION PLANT					2,081,066	5,222,319		2,667,735		
OTHER PRODUCTION PLANT										
341 Structures and Improvements										
	08-2017	80 - S1	(5)	4,562	4,146	642	13.9	46	1.01%	
	06-2017	80 - S1	(5)	328,749	230,819	114,367	14.5	7,867	2.40%	
	06-2017	80 - S1	(5)	1,289,525	468,971	885,980	14.4	61,526	4.77%	
		12 - SQ	0	375,512	383,809	(6,297)	3.6	0	0.00%	
	06-2017	80 - S1	(5)	510,951	418,482	117,007	14.2	8,240	1.61%	
	06-2031	80 - S1	(5)	6,706,722	2,438,522	4,603,536	28.1	163,827	2.44%	
	06-2018	80 - S1	(5)	452,751	222,815	252,574	13.4	18,849	4.16%	
Total Account 341					9,687,772	4,166,576	5,965,809		260,376	2.89%
342 Fuel Holders, Products and Accessories										
	08-2017	70 - S1	(5)	137,758	100,065	44,582	14.0	3,184	2.31%	
	08-2017	70 - S1	(5)	719,859	517,984	237,868	14.0	16,991	2.36%	
	08-2017	70 - S1	(5)	1,304,977	1,019,500	350,726	14.0	26,052	1.92%	
	06-2017	70 - S1	(5)	1,437,533	1,123,270	386,140	14.0	27,581	1.92%	
	06-2031	70 - S1	(5)	19,343,993	2,649,135	17,662,058	27.7	637,619	3.30%	
	06-2018	70 - S1	(5)	3,232,217	2,659,228	534,800	12.9	41,442	1.28%	
Total Account 342					28,176,338	8,269,182	19,215,873		751,870	2.87%
343 Prime Movers										
	06-2017	70 - L1.5	0	1,101,449	989,227	102,222	14.2	7,189	0.65%	
	08-2017	70 - L1.5	0	6,679,324	5,678,469	998,855	14.1	70,912	1.06%	
	06-2017	70 - L1.5	0	8,102,851	6,657,234	1,445,417	13.8	104,740	1.29%	
	06-2017	70 - L1.5	0	8,962,636	6,220,272	2,582,364	14.2	181,957	2.07%	
	06-2016	70 - L1.5	0	7,920,584	7,302,457	618,127	14.2	43,530	0.55%	
Total Account 343					32,608,844	26,858,859	5,747,865		408,237	1.25%
344 Generators and Devices										
	06-2017	37 - R3	0	551,765	542,840	8,925	8.7	920	0.17%	
	08-2017	37 - R3	0	6,402,044	3,500,408	2,901,635	13.6	213,366	3.33%	
	06-2017	37 - R3	0	4,185,247	2,504,957	1,680,280	13.0	129,253	3.09%	
		12 - SQ	0	6,933,081	3,289,918	3,643,163	7.8	467,072	6.74%	
	06-2017	37 - R3	0	4,115,901	3,202,560	913,341	12.3	74,255	1.80%	

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group	Probable Retirement Year	Estimated Survivor Curve	Net Salvage Percent	Original Cost at 12/31/02	Book Accumulated Depreciation	Future Accruals	Composite Remaining Life	Amount	Calculated Annual Accrual Rate
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)=(9)/(8)
West Phoenix Combined Cyt	06-2031	37 - R3	(2)	81,920,222	11,983,119	71,575,607	26.2	2,731,880	3.33%
Yucca CT 1-4	06-2016	37 - R3	0	5,395,818	4,370,148	1,025,670	11.8	86,420	1.64%
Total Account 344				108,504,078	28,393,951	81,748,531		3,705,186	3.38%
345 Accessory Electric Equipment									
Douglas CT	06-2017	50 - S2	0	353,277	313,549	39,728	13.1	3,033	0.86%
Ocotillo CT 1-2	06-2017	50 - S2	0	1,484,836	1,281,843	212,793	13.2	18,121	1.08%
Saguaro CT	06-2017	50 - S2	0	1,715,774	1,389,600	326,274	13.4	24,349	1.42%
Solar Unit 1		12 - SQ	0	189,827	40,179	129,348	9.9	13,085	7.71%
West Phoenix CT 1-2	06-2017	50 - S2	0	1,557,744	1,315,426	242,318	13.2	18,357	1.18%
West Phoenix Combined Cyt	06-2031	50 - S2	0	11,925,045	2,562,942	9,362,703	27.8	336,788	2.82%
Yucca CT 1-4	06-2016	50 - S2	0	2,168,528	1,817,989	348,557	13.0	26,812	1.24%
Total Account 345				19,383,129	6,721,408	10,881,721		438,525	2.26%
346 Miscellaneous Power Plant Equipment									
Douglas CT	06-2017	70 - L1	0	40,913	30,160	10,753	13.8	779	1.90%
Ocotillo CT 1-2	06-2017	70 - L1	0	553,173	419,898	134,477	14.0	9,806	1.74%
Saguaro CT	06-2017	70 - L1	0	790,908	410,357	380,549	14.1	26,989	3.41%
West Phoenix CT 1-2	06-2017	70 - L1	0	967,431	508,533	448,898	14.1	31,837	3.33%
West Phoenix Combined Cyt	06-2031	70 - L1	0	2,808,877	885,858	1,713,021	26.8	64,399	2.47%
Yucca CT 1-4	06-2016	70 - L1	0	427,175	357,833	69,542	13.2	5,268	1.23%
Total Account 346				5,378,475	2,821,235	2,757,240		138,878	2.58%
TOTAL OTHER PRODUCTION PLANT				202,716,436	80,931,011	126,097,259		6,703,052	

(1) Staff's reallocation of reserves caused account to have a remaining Net Book Value. APS selected the longest life of other plant in that FERC account to calculate remaining life.
(2) Account is fully depreciated and, therefore, should have zero depreciation, not negative depreciation.

TRANSMISSION PLANT

352 Structures and Improvements	50 - R4	(5)	27,818,289	12,484,018	16,515,188	35.2	468,182	1.70%
352.5 Structures and Improvements - SCE 500 KV Line			409,725	424,897	(15,172)		13,316	3.25% (a)
353 Station Equipment	57 - R1.5	0	428,736,305	130,140,054	298,696,251	45.7	6,536,127	1.52%
353.5 Station Equipment - SCE 500 t			7,747,282	7,349,363	397,919		261,787	3.25% (a)
354 Towers and Fixtures	60 - R3	(35)	83,464,831	46,097,368	66,579,751	38.3	1,738,376	2.09%
354.5 Towers and Fixtures - SCE 50K			13,752,894	17,477,985	(3,725,381)		446,959	3.25% (a)
355 Poles and Fixtures - Wood	48 - R1.5	(35)	81,128,939	27,541,958	95,479,410	38.5	2,479,985	2.72%
355.5 Poles and Fixtures - SCE 500 l	55 - R3	(15)	83,067,888	22,833,440	72,694,631	45.1	1,611,854	1.94%
356 Overhead Conductors and Devices	55 - R3	(35)	205,771,417	692,575	237,733		30,235	3.25% (a)
356.5 Overhead Conductors and Devices - SCE 500 KV Line			22,853,515	84,289,668	185,521,747	38.5	4,766,789	2.32%
357 Underground Conduit	48 - S1.5	(10)	10,444,362	4,087,064	7,401,734	35.7	207,331	1.99%
358 Underground Conductors and I	40 - R3	(10)	18,551,254	9,702,854	10,703,625	26.3	406,878	2.19%

67744

DECISION NO.

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual	
								Amount (9)	Rate (10)=(9)/(5)
TOTAL TRANSMISSION PLANT									
				994,374,408	402,048,828	742,093,250		19,897,167	
DISTRIBUTION PLANT									
361		45 - R2.5	(10)	25,815,042	10,429,908	17,968,838	33.1	542,789	2.10%
362		44 - L0.5	0	212,357,577	52,722,295	159,635,282	38.9	4,332,029	2.04%
364		38 - R0.5	(10)	284,200,711	81,128,434	231,482,348	30.9	7,491,662	2.84%
364.1		50 - R3	(5)	53,918,851	5,801,820	51,013,814	46.6	1,094,717	2.03%
365		53 - O1	(10)	218,956,780	33,437,453	207,305,005	47.7	4,346,017	1.99%
366		58 - O1	(5)	425,723,118	26,924,767	420,084,505	82.4	5,088,113	1.20%
367		29 - L1	(5)	805,505,783	258,865,205	688,816,887	22.9	25,829,514	3.18%
368		38 - R3	(5)	486,037,053	235,537,009	275,841,897	24.8	11,204,955	2.30%
369		37 - S2	(10)	242,404,812	91,086,515	175,558,778	27.9	6,292,429	2.60%
370		29 - L0	0	91,330,710	34,836,184	58,484,528	21.8	2,686,256	2.84%
370.1		26 - R1.5	0	54,891,249	8,612,981	48,078,268	23.3	1,975,913	3.61%
371		50 - O2	(20)	25,335,831	3,883,126	28,839,871	45.0	589,775	2.33%
373		35 - R2	(20)	57,185,737	22,718,125	45,906,759	25.9	1,772,462	3.10%
				2,984,164,052	865,761,802	2,300,833,578		72,960,640	
TOTAL DISTRIBUTION PLANT									
GENERAL PLANT									
390		39 - R1	(15)	98,687,495	24,085,116	87,082,434	30.7	2,836,561	2.83%
381		20 - S0	0	19,919,640	11,543,613	6,376,027	10.1	829,310	4.16%
391.1		9 - R3	0	36,854,846	15,103,632	23,551,314	5.3	4,418,633	11.43%
391.2		22 - R4	0	7,652,823	2,832,191	4,720,732	14.8	318,968	4.17%
393		20 - S0	0	1,227,371	1,235,748	(8,375)	2.8	0	0.00%
394		20 - S0	0	12,673,031	4,673,542	7,999,489	13.7	583,904	4.61%
395		20 - L1	0	1,350,583	531,270	819,313	12.0	68,504	5.07%
397		19 - S1.5	0	94,308,691	40,877,647	53,632,044	12.0	4,469,337	4.74%
398		24 - S1.5	0	1,338,404	481,765	654,649	16.6	51,454	3.85%
(2) Account is fully depreciated and, therefore, should have zero depreciation, not negative depreciation.									
				273,792,924	101,264,512	187,027,627		13,576,672	
TOTAL GENERAL PLANT									
TOTAL DEPRECIABLE PLANT STUDIED				8,082,632,804	3,186,575,978	5,562,511,188		228,709,123	

(e) Assets related to the 500 KV SCE Transmission Line are Depreciated at a rate of 3.25%.

STEAM PRODUCTION PLANT NOT STUDIED

311	Structures and Improvements - West Phoenix	0	60,895	
312	Boiler Plant Equipment - West Phoenix Units	0	300,097	
312	Boiler Plant Equipment - Yucca Unit 1	425,323	441,994	
314	Turbogenerator Units - West Phoenix Units 4	0	314,612	
314	Turbogenerator Units - Yucca Unit 1	184,916	188,319	

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual Rate (10)-(9)/(5)	
								Amount (9)	Rate (10)
315	Accessory Electric Equipment - West Phoenix			33,968	83,338				
315	Accessory Electric Equipment - Yucca Unit 1			182,084	185,435				
318	Misc. Power Plant Equipment-West Phoenix U			17,287	0				
TOTAL STEAM PRODUCTION PLANT NOT STUDIED									
GENERAL PLANT NOT STUDIED									
392	Vehicles			28,410,888	20,805,998				
396	Power Operated Equipment			27,947,651	18,603,969				
TOTAL GENERAL PLANT NOT STUDIED									
OTHER PROPERTY NOT STUDIED									
<i>Intangible Plant</i>									
301	Organization			73,839					
302	Franchises and Consents			883,584					
303	Miscellaneous Intangible Plant			201,560,375					
<i>Leased Property</i>									
321	Structures and Improvements			1,833,183					
322	Reactor Plant Equipment			9,870,223					
323	Turbogenerator Units			2,705,885					
324	Accessory Electric Equipment			944,788					
325	Miscellaneous Power Plant Equipment			563,135					
361	Structures and Improvements			195,512					
368	Line Transformers			178,384					
371	Installations On Customers Premises			60,368					
380	Structures and Improvements			11,160,324					
397	Communication Equipment			245,938					
TOTAL OTHER PROPERTY NOT STUDIED									
TOTAL DEPRECIABLE PLANT IN SERVICE									
				229,868,377	120,727,768				
				8,389,701,278	3,348,108,323				
NONDEPRECIABLE PLANT									
310	Land and Land Rights			3,295,288					
320	Land and Land Rights			3,388,728					
330	Land and Land Rights			64,500					
340	Land and Land Rights			28,182					
350	Land and Land Rights			50,809,274					
360	Land and Land Rights			28,755,119					
389	Land and Land Rights			7,327,438					
TOTAL NONDEPRECIABLE									
				91,478,517					
TOTAL PLANT IN SERVICE									
				6,461,376,793					

DECISION NO. 67744

Schedule 1. Summary of Service Life, and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual (9)		Annual Accrual (10)		Rate (11) = (9)/(10)	Rate (12) = (11)/(8)	Amount (13) = (9) * (10) / 100	Rate (14) = (13)/(5)
								Amount	Rate	Amount	Rate				
PLANTIN SERVICE															
STEAM PRODUCTION PLANT															
311 Structures and Improvements															
Cholla Unit 1	06-2017	75 - 81.5	(20)	2,144,769	1,841,738	732,008	14.0	82,266	2.44%	643,672	2.03%	0.41%	\$9,714	0.41%	
Cholla Unit 2	06-2033	76 - 81.5	(20)	5,022,178	2,101,615	3,920,563	26.0	135,345	2.66%	112,787	2.25%	0.45%	22,557	0.45%	
Cholla Unit 3	06-2035	75 - 81.5	(20)	6,583,277	5,184,946	6,311,966	29.8	211,203	2.20%	178,002	1.84%	0.37%	38,200	0.37%	
Cholla Common	06-2035	75 - 81.5	(20)	36,231,550	19,310,431	24,163,028	26.9	808,128	2.23%	673,410	1.86%	0.67%	131,688	0.67%	
Four Corners Units 1-3	06-2016	78 - 81.5	(20)	18,972,827	10,629,978	8,639,433	13.3	642,063	4.02%	535,052	3.35%	0.40%	107,010	0.40%	
Four Corners Units 4-5	06-2031	78 - 81.5	(20)	9,195,685	5,124,992	8,909,710	28.8	230,512	2.40%	183,780	1.88%	0.40%	36,762	0.40%	
Four Corners Common	06-2031	75 - 81.5	(20)	3,948,871	2,237,794	2,608,449	28.8	93,966	2.37%	77,069	1.95%	0.65%	15,600	0.65%	
Navajo Units 1-3	06-2026	75 - 81.5	(20)	27,162,517	12,187,389	20,368,631	22.8	894,107	3.29%	745,089	2.74%	0.63%	23,969	0.63%	
Ocotillo Units 1-2	06-2020	75 - 81.5	(20)	3,787,872	2,054,284	2,461,278	17.1	143,834	3.80%	119,945	3.17%	0.57%	13,969	0.57%	
Seguero Units 1-2	06-2014	75 - 81.5	(20)	2,446,832	1,988,759	946,438	11.3	83,756	3.42%	68,795	2.85%	0.57%	13,969	0.57%	
Yucca Unit 1	06-2016	75 - 81.5	(20)	482,587	452,608	102,472	13.1	7,822	1.86%	6,519	1.41%	0.28%	1,304	0.28%	
Total Account 311				116,950,068	63,161,661	75,988,416		3,292,754	2.84%	2,743,962	2.37%	0.47%	648,792	0.47%	
312 Boiler Plant Equipment															
Cholla Unit 1	06-2017	48 - L2	(20)	28,431,681	17,405,653	14,112,364	13.4	1,053,122	3.86%	877,635	3.32%	0.68%	175,627	0.68%	
Cholla Unit 2	06-2033	48 - L2	(20)	140,612,482	66,692,343	82,042,627	22.0	3,729,210	2.86%	3,107,675	2.21%	0.44%	821,535	0.44%	
Cholla Unit 3	06-2035	48 - L2	(20)	100,448,965	60,203,487	60,388,281	22.8	2,634,728	2.60%	2,195,607	2.19%	0.44%	439,121	0.44%	
Cholla Common	06-2035	48 - L2	(20)	22,626,051	11,328,186	15,823,876	24.8	638,027	2.82%	531,669	2.35%	0.47%	106,336	0.47%	
Four Corners Units 1-3	06-2016	48 - L2	(20)	187,139,757	116,304,816	121,262,882	12.7	9,848,289	4.84%	7,656,663	4.04%	0.47%	1,591,377	0.47%	
Four Corners Units 4-5	06-2031	48 - L2	(20)	111,891,873	64,306,071	69,804,177	22.1	3,118,510	2.82%	2,824,882	2.35%	0.47%	524,918	0.47%	
Four Corners Common	06-2031	48 - L2	(20)	3,280,391	2,162,160	1,790,306	22.8	78,766	2.30%	65,955	2.00%	0.40%	13,131	0.40%	
Navajo Units 1-3	06-2026	48 - L2	(20)	146,350,243	69,650,378	109,290,914	20.8	5,304,385	3.55%	4,420,304	2.96%	0.50%	884,061	0.50%	
Ocotillo Units 1-2	06-2020	48 - L2	(20)	24,152,351	17,905,363	11,077,439	15.2	728,779	3.02%	607,318	2.51%	0.50%	121,463	0.50%	
Seguero Units 1-2	06-2014	48 - L2	(20)	24,387,712	16,600,100	12,698,094	11.1	1,144,053	4.89%	953,385	3.81%	0.78%	190,877	0.78%	
Total Account 312				800,031,516	465,014,655	480,023,184		28,006,869	3.50%	23,340,741	2.82%	0.58%	4,688,148	0.58%	
314 Turbogenerator Units															
Cholla Unit 1	06-2017	65 - R2	(20)	10,417,373	7,459,887	6,041,181	14.0	390,083	3.49%	300,069	2.88%	0.58%	60,014	0.58%	
Cholla Unit 2	06-2033	65 - R2	(20)	29,551,889	16,519,951	18,743,316	27.6	661,575	2.39%	567,979	1.99%	0.40%	113,598	0.40%	
Cholla Unit 3	06-2035	65 - R2	(20)	39,826,197	19,959,260	30,592,158	28.7	1,030,039	2.80%	858,366	2.17%	0.43%	171,673	0.43%	
Cholla Common	06-2035	65 - R2	(20)	631,276	335,591	421,843	29.0	14,650	2.30%	12,125	1.82%	0.38%	2,428	0.38%	
Four Corners Units 1-3	06-2016	65 - R2	(20)	36,412,926	24,829,283	18,866,228	13.1	1,410,170	3.94%	1,200,142	3.30%	0.46%	240,028	0.46%	
Four Corners Units 4-5	06-2031	65 - R2	(20)	14,488,239	7,066,302	10,299,564	28.3	391,819	2.70%	328,349	2.25%	0.45%	66,270	0.45%	
Four Corners Common	06-2031	65 - R2	(20)	1,728,164	1,349,968	721,429	23.3	30,983	1.79%	25,802	1.49%	0.30%	5,160	0.30%	
Navajo Units 1-3	06-2026	65 - R2	(20)	24,387,110	14,478,872	14,784,860	22.0	672,039	2.78%	560,033	2.30%	0.46%	112,007	0.46%	
Ocotillo Units 1-2	06-2020	65 - R2	(20)	16,517,601	11,437,228	7,183,683	18.8	427,612	2.76%	356,343	2.30%	0.46%	71,269	0.46%	
Seguero Units 1-2	06-2014	65 - R2	(20)	18,259,696	13,244,927	8,268,711	11.2	559,520	3.44%	466,273	2.87%	0.87%	93,255	0.87%	
Total Account 314				188,018,674	112,700,899	112,921,270		5,608,177	2.98%	4,872,481	2.49%	0.50%	934,606	0.50%	
Accessory Electric Equipment															
Cholla Unit 1	06-2017	60 - R2.5	(20)	4,758,008	3,592,717	2,115,570	13.9	152,199	3.20%	126,833	2.87%	0.53%	25,367	0.53%	
Cholla Unit 2	06-2033	60 - R2.5	(20)	42,235,618	25,070,431	29,612,111	26.8	955,876	2.26%	796,396	1.89%	0.38%	159,279	0.38%	
Cholla Unit 3	06-2035	60 - R2.5	(20)	29,897,206	16,287,820	19,632,827	28.5	688,871	2.30%	574,059	1.92%	0.38%	114,812	0.38%	
Cholla Common	06-2035	60 - R2.5	(20)	4,478,001	2,380,768	2,900,413	23.7	104,198	2.33%	84,830	1.84%	0.39%	17,366	0.39%	
Four Corners Units 1-3	06-2016	60 - R2.5	(20)	18,353,282	9,626,599	10,968,338	13.2	765,026	4.69%	637,571	3.90%	0.78%	127,504	0.78%	
Four Corners Units 4-5	06-2031	60 - R2.5	(20)	9,163,206	5,036,779	5,980,069	28.9	230,897	2.51%	192,409	2.10%	0.43%	38,482	0.43%	
Four Corners Common	06-2031	60 - R2.5	(20)	2,998,719	2,104,531	1,011,432	21.0	48,163	1.85%	40,136	1.55%	0.31%	8,027	0.31%	
Navajo Units 1-3	06-2026	60 - R2.5	(20)	20,228,194	11,727,970	12,543,463	22.0	670,167	2.82%	475,131	2.35%	0.47%	95,026	0.47%	
Ocotillo Units 1-2	06-2020	60 - R2.5	(20)	2,407,622	2,023,821	885,326	16.3	53,087	2.20%	44,240	1.64%	0.37%	8,848	0.37%	

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2003

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Acceptable (7)	Composite Remaining Life (8)	Calculated Annual Accrual		The Calculated annual accrual (9) is made up of two depreciation components - service life and net salvage	
								Amount (9)	Rate (10)-(9)/(8)	Amount (11)	Rate (12)-(11)/(8)
316											
Seguro Units 1-2	06-2014	80 - R2.5	(20)	2,854,561	2,355,021	530,672	11.2	74,158	2.76%	81,799	2.33%
Total Account 315				134,807,415	80,088,778	81,680,122		3,642,428	2.70%	3,035,384	2.25%
Miscellaneous Power Plant Equipment											
Cholla Unit 1	06-2017	40 - R2	(20)	2,315,189	1,196,333	1,666,864	13.6	117,890	5.03%	88,000	4.21%
Cholla Unit 2	06-2033	40 - R2	(20)	4,546,431	2,631,482	3,164,225	22.1	144,083	2.97%	120,068	2.49%
Cholla Unit 3	06-2035	40 - R2	(20)	4,139,531	1,900,169	2,978,038	23.4	125,044	3.02%	104,203	2.52%
Four Corners Units 1-3	06-2019	40 - R2	(20)	7,096,069	2,438,747	6,076,536	26.8	235,466	3.32%	196,238	2.77%
Four Corners Units 4-5	06-2031	40 - R2	(20)	4,350,612	825,502	4,271,232	13.1	326,048	7.63%	271,707	6.27%
Four Corners Common	06-2031	40 - R2	(20)	3,304,340	1,402,561	2,562,847	23.0	111,418	3.37%	92,850	2.81%
Navajo Units 1-3	06-2028	40 - R2	(20)	11,533,224	3,453,859	8,278,210	23.2	270,528	3.33%	225,439	2.77%
Ocotillo Units 1-2	06-2020	40 - R2	(20)	3,711,182	5,246,830	8,917,470	20.2	441,459	3.74%	387,882	3.12%
Seguro Units 1-2	06-2014	40 - R2	(20)	3,191,024	1,301,803	3,151,827	18.2	194,557	5.24%	162,131	4.37%
Yucca Unit 1	06-2016	40 - R2	(20)	452,868	358,801	2,488,844	10.9	228,334	7.18%	190,279	5.96%
Total Account 316				53,324,730	22,313,112	41,876,564		2,208,705	4.14%	1,841,421	3.45%
TOTAL STEAM PRODUCTION PLANT				1,282,132,261	748,288,083	818,288,658		42,781,850		35,834,959	
321											
NUCLEAR PRODUCTION PLANT											
Structures and Improvements											
Palo Verde Unit 1	12-2024	65 - R2.5	0	161,039,432	89,657,944	91,481,488	21.2	4,315,165	2.69%	4,315,165	2.69%
Palo Verde Unit 2	12-2025	65 - R2.5	0	88,416,270	38,859,081	49,866,206	22.0	2,262,555	2.55%	2,262,555	2.55%
Palo Verde Unit 3	03-2027	65 - R2.5	0	160,691,077	63,133,223	67,457,854	23.3	4,139,822	2.89%	4,139,822	2.89%
Palo Verde Water Reclaim	03-2027	65 - R2.5	0	128,590,813	51,122,827	74,471,088	23.2	3,269,981	2.58%	3,269,981	2.58%
Palo Verde Common	03-2027	65 - R2.5	0	98,127,309	39,316,908	69,810,403	23.2	2,534,931	2.69%	2,534,931	2.69%
Total Account 321				632,787,001	281,089,061	370,777,040		16,462,433	2.60%	16,462,433	2.60%
322											
Reactor Plant Equipment											
Palo Verde Unit 1	12-2024	70 - R1	(2)	358,648,213	153,818,828	213,119,289	20.8	10,345,897	2.89%	10,142,742	2.82%
Palo Verde Unit 2	12-2028	70 - R1	(2)	176,342,235	72,682,559	107,306,921	21.5	4,991,020	2.83%	4,893,156	2.77%
Palo Verde Unit 3	03-2027	70 - R1	(2)	322,780,700	121,218,478	207,097,236	22.6	9,202,878	2.85%	9,022,525	2.80%
Palo Verde Water Reclaim	03-2027	70 - R1	(2)	123,313	7,178	119,803	23.0	5,157	4.19%	5,058	4.10%
Palo Verde Common	03-2027	70 - R1	(2)	28,449,873	9,553,438	17,295,154	22.8	769,709	2.91%	754,617	2.85%
Total Account 322				885,291,334	357,006,477	645,827,484		25,314,457	2.86%	24,616,095	2.80%
322.1											
Reactor Plant Equipment - Steam Generators											
Palo Verde Unit 1	12-2005	Square	(17)	30,722,376	27,860,149	6,376,030	3.0	2,792,010	9.09%	2,398,333	7.77%
Palo Verde Unit 2	12-2003	Square	(17)	16,870,063	15,869,638	2,898,327	1.0	2,898,327	17.01%	2,307,117	14.54%
Palo Verde Unit 3	12-2007	Square	(17)	25,413,317	20,039,835	9,693,648	5.0	1,938,729	7.63%	1,657,933	6.52%
Total Account 322.1				72,005,746	63,477,718	20,768,003		7,430,066	10.32%	6,350,464	8.82%
323											
Turbogenerator Units											
Palo Verde Unit 1	12-2024	60 - S0	(2)	117,808,078	61,570,868	66,593,544	18.9	3,448,902	2.83%	3,370,316	2.87%
Palo Verde Unit 2	12-2025	60 - S0	(2)	78,764,224	32,432,468	45,858,040	20.8	2,204,658	2.87%	2,161,427	2.82%
Palo Verde Unit 3	03-2027	60 - S0	(2)	142,895,068	55,839,987	89,914,003	21.8	4,124,496	2.86%	4,043,623	2.83%
Palo Verde Water Reclaim	03-2027	60 - S0	(2)	217,707	78,585	145,478	22.0	6,613	3.04%	6,483	2.98%
Palo Verde Common	03-2027	60 - S0	(2)	1,223,079	348,554	901,803	22.2	40,822	3.32%	39,825	3.29%
Total Account 323				338,898,076	140,285,490	208,411,468		9,823,287	2.90%	9,630,674	2.84%
324											
Accessory Electric Equipment											
Palo Verde Unit 1	12-2024	60 - S0	(2)	117,808,078	61,570,868	66,593,544	18.9	3,448,902	2.83%	3,370,316	2.87%
Palo Verde Unit 2	12-2025	60 - S0	(2)	78,764,224	32,432,468	45,858,040	20.8	2,204,658	2.87%	2,161,427	2.82%
Palo Verde Unit 3	03-2027	60 - S0	(2)	142,895,068	55,839,987	89,914,003	21.8	4,124,496	2.86%	4,043,623	2.83%
Palo Verde Water Reclaim	03-2027	60 - S0	(2)	217,707	78,585	145,478	22.0	6,613	3.04%	6,483	2.98%
Palo Verde Common	03-2027	60 - S0	(2)	1,223,079	348,554	901,803	22.2	40,822	3.32%	39,825	3.29%
Total Account 324				338,898,076	140,285,490	208,411,468		9,823,287	2.90%	9,630,674	2.84%

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DECISION NO.

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composites Remaining Life (8)	Calculated Annual Accrual		The Calculated annual accrual (9) is made up of two depreciation components - service life and net salvage	
								Amount (9)	Rate (10)-(9)/(8)	Amount (11)	Rate (12)-(11)/(8)
325 Miscellaneous Power Plant Equipment											
Palo Verde Unit 1	12-2024	45 - R3	(2)	115,495,170	83,444,066	64,361,007	20.0	3,219,080	2.79%	3,154,961	2.79%
Palo Verde Unit 2	12-2025	45 - R3	(2)	80,119,368	21,982,196	29,139,890	20.8	1,364,238	2.73%	1,360,801	2.73%
Palo Verde Unit 3	03-2027	45 - R3	(2)	86,143,823	36,343,401	64,553,014	22.1	2,489,820	2.77%	2,421,392	2.72%
Palo Verde Common	03-2027	45 - R3	(2)	17,918,183	7,289,453	10,977,094	23.0	488,959	2.76%	488,175	2.75%
Total Account 324				272,676,574	119,066,196	169,060,705		7,681,068	2.78%	7,432,419	2.73%
326 Miscellaneous Power Plant Equipment											
Palo Verde Unit 1	12-2024	35 - R0.5	(2)	29,671,405	11,770,905	19,483,928	17.7	1,044,855	3.52%	1,024,367	3.45%
Palo Verde Unit 2	12-2025	35 - R0.5	(2)	26,349,406	8,702,844	19,214,350	16.7	974,028	3.89%	954,831	3.82%
Palo Verde Unit 3	03-2027	35 - R0.5	(2)	27,244,046	9,445,478	18,364,249	19.2	867,513	3.51%	838,738	3.44%
Palo Verde Water Reclaim	03-2027	35 - R0.5	(2)	88,818	27,708	82,889	19.5	3,225	3.63%	3,162	3.56%
Palo Verde Common	03-2027	35 - R0.5	(2)	48,459,510	19,382,218	34,049,432	19.4	1,764,873	3.62%	1,720,562	3.55%
Total Account 325				151,863,186	45,328,151	89,201,899		4,841,760	3.52%	4,641,760	3.52%
TOTAL NUCLEAR PRODUCTION PLANT											
				2,333,472,816	887,139,984	1,391,147,996		69,323,946		69,323,946	
HYDRO PRODUCTION PLANT											
331 Structures and Improvements	12-2004	200-SQ	0	100,878	100,878	0	0.0	0	0.00%	0	0.00%
332 Reservoirs, Dams and Weirs	12-2004	200-SQ	0	961,936	1,105,988	(13,140)	0.0	0	0.00%	0	0.00%
333 Water Wheels, Turbines and Solar Unit 1	12-2004	200-SQ	0	157,196	157,196	0	0.0	0	0.00%	0	0.00%
334 Accessory Electric Equipment	12-2004	200-SQ	0	827,811	827,811	0	0.0	0	0.00%	0	0.00%
335 Miscellaneous Power Plant 1	12-2004	200-SQ	0	126,018	126,018	0	0.0	0	0.00%	0	0.00%
336 Roads, Railroads and Bridge	12-2004	200-SQ	0	77,427	77,427	0	0.0	0	0.00%	0	0.00%
Hydro Decommissioning Costs				7,964,531	5,335,480	2,627,735	2.0	2,627,735	100.00%	2,627,735	100.00%
TOTAL HYDRO PRODUCTION PLANT				2,081,946	16,658,747	4,222,310		2,627,735		2,627,735	
OTHER PRODUCTION PLANT											
341 Structures and Improvements											
Douglas CT	06-2017	80 - S1	(5)	4,662	4,148	642	13.9	46	1.01%	44	0.96%
Ocotillo CT 1 - 2	06-2017	80 - S1	(5)	378,749	230,919	114,307	14.5	7,887	2.40%	7,812	2.28%
Seguro CT	06-2017	80 - S1	(5)	1,288,525	456,971	645,980	14.4	61,826	4.77%	58,597	4.55%
Solar Unit 1		12 - SQ	0	376,812	383,809	(6,287)	3.8	0	0.00%	0	0.00%
West Phoenix CT 1 - 2	06-2017	80 - S1	(5)	810,951	419,492	117,507	14.2	8,240	1.81%	7,848	1.54%
West Phoenix Combined Cy	06-2031	80 - S1	(5)	6,706,722	2,438,522	4,603,536	28.1	163,827	2.44%	156,026	2.33%
Yucca CT 1 - 4	06-2016	80 - S1	(5)	452,751	222,815	252,574	13.4	18,849	4.16%	17,981	3.96%
Total Account 341				9,867,772	4,186,978	5,965,809		247,977	2.56%	247,977	2.56%
Fuel Holders, Products and Accessories											
Douglas CT	06-2017	70 - S1	(5)	137,759	100,065	44,982	14.0	3,184	2.31%	3,033	2.20%
Ocotillo CT 1 - 2	06-2017	70 - S1	(5)	719,859	517,984	237,868	14.0	16,991	2.36%	16,181	2.25%
Seguro CT	06-2017	70 - S1	(5)	1,304,977	1,019,500	350,726	14.0	25,652	1.92%	23,859	1.83%
West Phoenix CT 1 - 2	06-2017	70 - S1	(5)	1,437,633	1,123,270	368,146	14.0	27,891	1.92%	26,269	1.83%
West Phoenix Combined Cy	06-2031	70 - S1	(5)	19,343,963	17,682,056	17,682,056	27.0	637,819	3.30%	607,287	3.14%
Yucca CT 1 - 4	06-2016	70 - S1	(5)	3,232,217	2,888,228	534,600	12.9	41,442	1.28%	39,469	1.22%
Total Account 342				28,176,338	8,289,182	19,215,973		716,066	2.74%	716,066	2.74%
Prime Movers											
Douglas CT	06-2017	70 - L1.5	0	1,191,449	998,227	102,222	14.2	7,199	0.65%	7,199	0.65%
Ocotillo CT 1 - 2	06-2017	70 - L1.5	0	8,679,324	5,879,486	946,866	14.1	70,912	1.06%	70,912	1.06%
Seguro CT	06-2017	70 - L1.5	0	8,102,851	6,857,234	1,445,417	13.9	104,740	1.29%	104,740	1.29%
West Phoenix CT 1 - 2	06-2017	70 - L1.5	0	8,802,636	6,220,272	2,582,364	14.2	181,857	2.07%	181,857	2.07%
Yucca CT 1 - 4	06-2016	70 - L1.5	0	7,820,584	7,302,457	618,127	14.2	43,530	0.55%	43,530	0.55%

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DECISION NO.

ARIZONA PUBLIC SERVICE COMPANY
Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual		Annual Accrual			
								Amount (9)	Rate (10)=(9)/(8)	Amount (11)	Rate (12)=(11)/(8)		
Total Account 343										408,237	1.25%	0	0.00%
Generators and Devices													
344	06-2017	37 - R3	0	551,765	642,848	8,925	9.7	920	0.17%	920	0.00%		
	06-2017	37 - R3	0	8,402,044	3,600,409	2,901,855	13.6	213,356	3.33%	213,356	0.00%		
	06-2017	37 - R3	0	4,185,247	2,804,957	1,680,290	13.0	129,263	3.09%	129,263	0.00%		
	06-2017	12 - SQ	0	6,933,061	3,269,919	3,643,163	7.6	487,072	6.74%	487,072	0.00%		
	06-2031	37 - R3	(2)	4,115,901	3,202,690	813,341	12.3	74,255	1.60%	74,255	0.00%		
	06-2016	37 - R3	0	81,920,222	11,863,119	71,978,907	28.2	2,731,890	3.33%	2,731,890	0.00%		
		37 - R3	0	8,395,616	4,370,146	1,025,670	11.6	88,420	1.64%	88,420	0.00%		
Total Account 344										3,705,196	3.36%	0	0.00%
Accessory Electric Equipment													
345	06-2017	50 - S2	0	353,277	313,549	39,728	13.1	3,033	0.66%	3,033	0.00%		
	06-2017	50 - S2	0	1,494,636	1,281,843	212,793	13.2	16,121	1.08%	16,121	0.00%		
	06-2017	50 - S2	0	1,715,774	1,399,500	326,274	13.4	24,349	1.42%	24,349	0.00%		
	06-2017	12 - SQ	0	199,527	129,348	40,179	9.9	13,065	7.71%	13,065	0.00%		
	06-2017	50 - S2	0	1,557,744	1,315,428	242,316	13.2	18,357	1.18%	18,357	0.00%		
	06-2031	50 - S2	0	11,825,645	2,462,942	9,362,703	27.6	336,788	2.82%	336,788	0.00%		
	06-2016	50 - S2	0	2,188,626	1,817,969	349,657	13.0	26,812	1.24%	26,812	0.00%		
Total Account 345										436,523	2.28%	0	0.00%
Miscellaneous Power Plant Equipment													
346	06-2017	70 - L1	0	40,913	30,190	10,723	13.6	779	1.90%	779	0.00%		
	06-2017	70 - L1	0	553,173	416,696	134,477	14.0	9,606	1.74%	9,606	0.00%		
	06-2017	70 - L1	0	790,906	410,357	380,549	14.1	26,969	3.41%	26,969	0.00%		
	06-2017	70 - L1	0	997,431	506,533	490,898	14.1	31,837	3.33%	31,837	0.00%		
	06-2031	70 - L1	0	2,008,877	895,656	1,113,221	26.6	64,399	2.47%	64,399	0.00%		
	06-2016	70 - L1	0	427,175	357,833	69,342	13.2	5,268	1.23%	5,268	0.00%		
Total Account 346										136,878	2.58%	0	0.00%
TOTAL OTHER PRODUCTION PLANT										6,864,848		48,202	
(1) Staff's reallocation of reserves caused account to have a remaining Net Book Value. APS selected the longest life of other plant in that FERC account to calculate remaining life.													
(2) Account is fully depreciated and, therefore, should have zero depreciation, not negative depreciation.													
TRANSMISSION PLANT													
352	Structures and Improvements	50 - R4	(5)	27,618,299	12,484,016	16,516,198	35.2	466,182	1.70%	466,182	0.08%		
352.5	Structures and Improvements - SCE 500 KV Line			409,725	421,897	(16,172)		13,316	3.25%	13,316	0.00%		
353	Station Equipment	57 - R1.5	0	429,736,306	130,140,054	299,596,251	46.7	6,538,127	1.52%	6,538,127	0.00%		
353.5	Station Equipment - SCE 500			7,747,282	7,248,363	397,919		261,787	3.25%	261,787	0.00%		
354	Towers and Poles	50 - R3	(35)	63,484,531	49,097,366	66,576,751	38.3	1,736,375	2.08%	1,736,375	0.00%		
354.5	Towers and Poles - SCE 50			13,762,884	17,477,965	(3,725,281)		446,959	3.25%	446,959	0.00%		
355	Poles and Poles - Wood	48 - R1.5	(39)	91,126,839	27,541,958	63,584,881	38.5	2,478,965	2.72%	2,478,965	0.71%		
355.1	Poles and Poles - Steel	55 - R3	(15)	83,067,859	22,833,440	72,694,631	46.1	1,611,654	1.94%	1,611,654	0.25%		
355.5	Overhead Conductors and Devises - SCE 500			830,306	692,679	237,733		30,235	3.25%	30,235	0.00%		
356	Overhead Conductors and Devises - SCE 500 KV Line	55 - R3	(35)	206,771,417	94,299,896	163,527,747	38.5	4,766,769	2.32%	4,766,769	0.80%		
357	Underground Conductors	48 - S1.5	(10)	22,853,615	29,947,611	(6,294,096)		798,239	3.25%	798,239	0.00%		
358	Underground Conductors	40 - R3	(10)	16,551,254	9,702,854	10,703,528	35.7	207,331	1.99%	207,331	0.18%		
TOTAL TRANSMISSION PLANT										17,978,251		2,617,916	

DECISION NO. 67744

Schedule 1. Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Service Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual			Net Salvage		
								Amount (9)	Rate (10)-(9)/(8)	Ratio (11)-(9)/(8)	Amount (12)	Rate (13)-(12)/(8)	Ratio (14)-(12)/(8)
DISTRIBUTION PLANT													
361 Structures and Improvements		45 - R2.5	(10)	25,515,042	10,420,008	17,095,038	33.1	642,799	2.10%	49,345	1.91%	49,345	0.19%
362 Station Equipment		44 - L0.5	0	212,357,577	82,722,285	129,635,292	30.9	4,332,029	2.04%	0	2.04%	0	0.00%
364 Poles, Towers and Structures - V		38 - R0.5	(10)	284,200,711	81,128,434	203,072,277	30.9	7,491,662	2.44%	881,060	2.40%	881,060	0.24%
364.1 Poles, Towers and Structures - E		50 - R3	(5)	53,919,851	5,601,820	48,318,031	48.0	1,094,717	2.03%	1,042,588	1.83%	52,129	0.10%
365 Overhead Conductors and Devices		53 - O1	(10)	218,856,780	33,437,483	185,419,297	47.7	4,346,017	1.99%	3,950,924	1.81%	395,092	0.18%
366 Underground Cables		86 - O1	(5)	428,723,118	26,974,767	391,748,351	82.4	6,068,113	1.20%	4,855,348	1.14%	242,767	0.06%
367 Underground Conductors and Devices		29 - L1	(5)	605,503,743	258,465,205	347,038,538	22.9	28,220,514	3.18%	24,008,081	3.03%	1,220,463	0.15%
368 Line Transformers		35 - R3	(5)	468,837,063	235,537,009	233,300,054	24.5	11,204,865	2.30%	10,671,395	2.19%	533,569	0.11%
369 Services		37 - S2	(10)	242,404,812	91,006,518	151,398,294	27.8	2,892,429	2.60%	5,720,390	2.36%	672,039	0.24%
370 Meters		29 - L0	0	81,330,710	34,836,184	46,494,526	21.8	2,892,429	2.60%	2,999,256	2.84%	0	0.00%
370.1 Electronic Meters		26 - R1.5	0	54,891,249	8,812,981	46,078,268	23.3	1,975,913	3.81%	1,975,913	3.81%	0	0.00%
371 Installations On Customers Premises		50 - O2	(20)	29,335,831	3,663,126	25,672,705	45.0	589,779	2.33%	481,479	1.84%	98,299	0.39%
373 Street Lighting and Signal Bays		35 - R2	(20)	57,185,737	22,716,125	34,469,612	25.9	1,772,462	3.10%	1,477,051	2.58%	295,410	0.52%
TOTAL DISTRIBUTION PLANT				2,884,164,032	885,791,602	2,000,833,578		73,866,840		68,838,478		4,140,162	
GENERAL PLANT													
390 Structures and Improvements		30 - R1	(15)	99,867,435	24,085,116	75,782,319	30.7	2,836,561	2.93%	2,486,575	2.55%	369,986	0.38%
391 Office Furniture and Equipment		20 - S0	0	18,919,640	11,543,813	8,375,827	10.1	829,310	4.18%	829,310	4.18%	0	0.00%
391.1 Office Furniture and Equipment		8 - R3	0	39,854,948	16,103,832	23,751,116	8.3	4,419,633	11.43%	4,419,633	11.43%	0	0.00%
391.2 Office Furniture and Equipment		22 - R4	0	7,652,923	2,932,191	4,720,732	14.8	318,968	4.17%	318,968	4.17%	0	0.00%
393 Stores Equipment		20 - S0	0	1,227,371	1,235,748	(8,375)	2.8	0	0.00%	0	0.00%	0	0.00%
394 Tools, Shop and Garage Equipment		20 - S0	0	12,873,031	4,673,542	7,999,489	13.7	583,904	4.61%	583,904	4.61%	0	0.00%
395 Laboratory Equipment		20 - L1	0	1,350,583	531,270	819,313	12.0	4,689,337	6.07%	68,504	6.07%	0	0.00%
397 Communication Equipment		19 - S1.5	0	94,200,891	40,877,847	53,323,044	12.0	4,689,337	4.74%	4,689,337	4.74%	0	0.00%
398 Miscellaneous Equipment		24 - S1.5	0	1,334,404	481,755	852,649	16.8	61,454	3.85%	61,454	3.85%	0	0.00%
(2) Account is fully depreciated and, therefore, should have zero depreciation, not negative depreciation.													
TOTAL GENERAL PLANT				273,732,834	191,284,912	187,027,927		13,878,872		13,206,643		389,880	
TOTAL DEPRECIABLE PLANT STUDIED				3,662,835,864	3,188,873,978	2,562,811,118		228,798,123		212,385,824		16,313,298	

(4) 0 related to the 500 KV SCE Transmission Line are Depreciated at 0% of 7.5%.

STEAM PRODUCTION PLANT NOT STUDIED

311 Structures and Improvements - West Phoenix	0	60,895
312 Boiler Plant Equipment - West Phoenix Units	0	300,087
312 Boiler Plant Equipment - Yucca Unit 1	425,323	441,904
314 Turbogenerator Units - West Phoenix Units 4	0	314,512
314 Turbogenerator Units - Yucca Unit 1	184,916	186,319
315 Accessory Electric Equipment - West Phoenix	33,966	83,336
315 Accessory Electric Equipment - Yucca Unit 1	182,044	185,435
316 Misc. Power Plant Equipment-West Phoenix Units	17,287	0
TOTAL STEAM PRODUCTION PLANT NOT STUDIED	443,568	1,894,399

GENERAL PLANT NOT STUDIED

382 Vehicles	29,410,868	20,605,998
388 Power Operated Equipment	27,947,851	16,603,989
TOTAL GENERAL PLANT NOT STUDIED	56,358,719	37,209,987

OTHER PROPERTY NOT STUDIED

301 Organization	73,839
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DECISION NO. 67744

Schedule 1 Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual Amount		The Calculated annual accrual (9) is made up of two depreciation components - service life and net salvage Annual Accrual	
								Rate (10) = (7)/(8)	Rate (11) = (10) - (9)	Amount	Amount
302 Franchise and Consents				643,564							
303 Miscellaneous Intangible Plant				201,550,375							
321 Structures and Improvements				1,633,193							
322 Reactor Plant Equipment				6,870,223							
323 Turbo-generator Units				2,705,845							
324 Accessory Electric Equipment				944,788							
325 Miscellaneous Power Plant Equipment				563,135							
361 Structures and Improvements				195,612							
368 Line Transformers				179,304							
371 Installations On Customers Premises				60,386							
380 Structures and Improvements				11,160,324							
387 Communication Equipment				246,635							
TOTAL OTHER PROPERTY NOT STUDIED				228,866,377	126,727,749						
TOTAL DEPRECIABLE PLANT IN SERVICE				3,339,751,275	3,348,106,323						
NONDEPRECIABLE PLANT											
310 Land and Land Rights				3,295,286							
320 Land and Land Rights				3,969,728							
330 Land and Land Rights				64,500							
340 Land and Land Rights				28,192							
350 Land and Land Rights				60,608,274							
360 Land and Land Rights				26,765,119							
368 Land and Land Rights				7,327,436							
TOTAL NONDEPRECIABLE				61,675,517							
TOTAL PLANT IN SERVICE				3,401,375,793							

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DECISION NO.

PINNACLE WEST ENERGY CORPORATION

Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant at December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost at 12/31/02 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual	
								Amount (9)	Rate (10)=(9)/(5)
OTHER PRODUCTION									
341 Structures and Improvements									
West Phoenix CC 4	6-2056	80 - S1	(5)	3,768,898	89,749	3,887,594	49.71	78,205	2.08%
342 Fuel Holders, Products and Accessories									
West Phoenix CC 4	6-2056	70 - S1	(5)	4,135,109	62,598	4,279,266	48.32	88,561	2.14%
343 Prime Movers									
West Phoenix CC 4	6-2056	70 - L1.5	(2)	57,116,985	919,888	57,339,639	48.94	1,221,552	2.14%
344 Generators and Devices									
Redhawk CC Units 1 & 2	6-2057	70 - O4	(3)	548,899,428	13,738,086	548,570,323	34.03	16,149,583	2.95%
West Phoenix CC 4	6-2056	37 - R3	(2)	14,296,553	28,898	14,553,588	35.47	410,307	2.87%
Seguero CT 3	6-2047	37 - R3	0	37,659,176	75,121	37,564,055	35.49	1,059,004	2.81%
Total Account 344				598,855,155	13,840,103	601,707,968		17,618,894	2.94%
TOTAL OTHER PRODUCTION PLANT									
				663,876,147	14,892,136	667,214,485		19,007,213	
TRANSMISSION									
353 Station Equipment									
Redhawk CC Units 1 & 2		67 - R1.5	0	46,000,000	569,193	45,430,807	56.59	802,806	1.75%
West Phoenix CC 4		57 - R1.5	0	1,953,105	72,502	1,980,603	55.77	33,721	1.73%
Total Account 353				47,953,105	641,695	47,311,410		836,527	1.74%
355 Poles and Fixtures- Steel									
Redhawk CC Units 1 & 2		55 - R3	(5)	1,500,000	23,458	1,701,542	54.50	31,221	2.08%
358 Overhead Conductors and Debris									
Redhawk CC Units 1 & 2		5 O0	(36)	1,500,000	23,458	2,001,542	54.50	38,726	2.45%
TOTAL TRANSMISSION PLANT									
Depreciate Property Totals				50,953,105	688,611	51,014,494		904,473	
				714,828,252	15,680,747	719,228,959		19,911,686	
NONDEPRECIABLE PLANT									
340 Land									
Redhawk CC Common				2,246,597					
West Phoenix CC 4				32,909	70				
TOTAL NONDEPRECIABLE PLANT				2,279,507	70				
TOTAL PWE PLANT IN SERVICE				717,108,759	15,680,817				

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PINNACLE WEST ENERGY CORPORATION

Summary of Service Life and Net Salvage Estimates and Calculated Remaining Life Annual Accruals
Related to Electric Plant as of December 31, 2002

Depreciable Group (1)	Probable Retirement Year (2)	Estimated Survivor Curve (3)	Net Salvage Percent (4)	Original Cost/100 (5)	Book Accumulated Depreciation (6)	Future Accruals (7)	Composite Remaining Life (8)	Calculated Annual Accrual (9)	Rate (10) = (9)/(8)	The Calculated Annual Accrual (11) is made up of two depreciation components - service life and net salvage			Rate (14) = (13)/(8)
										Amount (11) = (5) * 100/100 - (4)	Rate (12) = (13)/(5)	Amount (13) = (8) * (-1/100 * (4))	
OTHER PRODUCTION													
341 Structures and Improvements West Phoenix CC 4	6-2056	80 - S1	(5)	\$3,768,898	\$69,749	\$3,687,594	48.71	\$78,205	2.05%	\$74,481	1.98%	\$3,724	0.10%
342 Fuel Holders, Products and Accessories West Phoenix CC 4	6-2056	70 - S1	(5)	4,133,108	62,886	4,270,266	48.32	88,581	2.14%	\$84,344	2.04%	\$4,217	0.10%
343 Prime Movers West Phoenix CC 4	6-2056	70 - L1.5	(2)	57,118,985	919,886	57,338,839	46.94	1,221,502	2.14%	\$1,197,600	2.10%	\$23,952	0.04%
344 Generators and Devices Redhawk CC Units 1 & 2 West Phoenix CC 4 Saguaro CT 3	6-2037 6-2048 6-2047	70 - CH 37 - R3 37 - R3	(3) (3) 0	548,899,426 14,298,533 37,859,176	13,738,086 28,896 75,121	549,570,323 14,853,968 37,584,055	34.03 35.47 35.49	16,149,583 410,307 1,059,004	2.96% 2.87% 2.81%	\$15,879,207 \$402,282 \$1,069,004	2.87% 2.81% 2.81%	\$470,376 88,046 \$0	0.09% 0.00% 0.00%
Total Account 344				598,855,155	13,840,103	601,707,869		17,618,894	2.94%	\$17,140,473	2.86%	\$478,421	0.08%
TOTAL OTHER PRODUCTION PLANT				663,876,147	14,882,138	667,214,483		18,907,213		18,496,898		610,318	
TRANSMISSION													
353 Station Equipment Redhawk CC Units 1 & 2 West Phoenix CC 4		57 - R1.5 57 - R1.5	0 0	46,000,000 1,833,105	569,183 72,582	45,430,817 1,860,883	56.59 55.77	802,806 35,721	1.75% 1.73%	\$802,806 \$33,721	1.75% 1.73%	\$0 \$0	0.00% 0.00%
Total Account 353				47,833,105	641,865	47,311,410		836,527	1.74%	\$836,527	1.74%	\$0	0.00%
355 Poles and Fixtures- Steel Redhawk CC Units 1 & 2		58 - R3	(16)	1,660,000	23,458	1,701,542	64.50	31,221	2.09%	\$27,148	1.61%	\$4,072	0.27%
356 Overhead Conductors and Devices Redhawk CC Units 1 & 2		58 - R3	(35)	1,500,000	23,458	2,001,542	64.50	36,736	2.45%	\$27,204	1.81%	\$9,521	0.63%
TOTAL TRANSMISSION PLANT				58,353,103	645,811	51,014,484		904,473		890,880		13,884	
Depreciable Property Totals				871,428,282	115,660,747	711,228,959		18,871,886		18,387,778		\$522,908	
NONDEPRECIABLE PLANT													
340 Land Redhawk CC Common West Phoenix CC 4				2,248,887 31,909 2,278,497	70 70								
TOTAL NONDEPRECIABLE PLANT				2,278,497	70								
TOTAL PWE PLANT IN SERVICE				871,108,789	115,800,817								

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DECISION NO.