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BEFORE THE ARIZONA CORPORATION COMMISSION
DOCKETED

CARL J. KUNASEK
CHAIRMAN
JIM IRVIN
COMMISSIONER
WILLIAM A. MUNDELL
COMMISSIONER

SEP 17 1999

DOCKETED BY *ad*

IN THE MATTER OF THE APPLICATION OF
SWEETWATER CREEK UTILITIES, INC. FOR A
PERMANENT RATE INCREASE AND
APPROVAL OF A PAYMENT IN LIEU OF
REVENUE TARIFF.

DOCKET NO. SW-03036A-99-0160

IN THE MATTER OF THE APPLICATION OF
SWEETWATER CREEK UTILITIES, INC. FOR
FINANCING APPROVAL.

DOCKET NO. SW-03036A-99-0110

DECISION NO. 61958

ORDER

Open Meeting
August 24 and 25, 1999
Phoenix, Arizona

BY THE COMMISSION:

On December 3, 1998, Sweetwater Creek Utility, Inc. ("Sweetwater" or "Applicant") filed with the Arizona Corporation Commission ("Commission") an application for a permanent rate increase and for approval of a Payment in Lieu of Revenue Tariff ("PILOR"). Subsequently, on February 22, 1999, Sweetwater filed an amendment to its rate application and an application requesting the Commission's approval for long-term debt in the amount of \$88,974.

On March 23, 1999, the Commission's Utilities Division ("Staff") filed notice that the rate application had met the sufficiency requirements of A.A.C. R14-2-103.

Applicant provided notice to its customers of the application for a permanent rate increase and the financing application on December 2, 1998, and August 12, 1999 respectively. In response thereto, the Commission has received two letters opposing a rate increase.

On June 7, 1999, Staff filed its Staff Report, recommending that the rates proposed by Staff be approved and also recommending approval of a substantial portion of the financing application

1 without a hearing.¹

2 * * * * *

3 Having considered the entire record herein and being fully advised in the premises, the
4 Commission finds, concludes, and orders that:

5 **FINDINGS OF FACT**

6 1. Sweetwater is an Arizona corporation engaged in the business of providing wastewater
7 treatment service to the public in an area approximately 1 ½ miles east of the City of Yuma, Yuma
8 County, Arizona pursuant to authority granted by the Commission in Decision No. 59916 (December
9 10, 1996).

10 2. Applicant's present rates and charges for water service were approved in Decision No.
11 59916.

12 3. On December 3, 1998, Sweetwater filed with the Commission an application
13 requesting authority to increase its rates and charges.

14 4. On February 22, 1999, Sweetwater filed an application with the Commission
15 requesting the Commission's approval to issue up to \$88,974 in long-term debt.

16 5. On March 23, 1999, Staff filed notice that the rate application met the sufficiency
17 requirements of A.A.C. R14-2-103.

18 6. During the test year ended August 31, 1998 ("TY"), Applicant served 183 customers.

19 7. On December 2, 1998, and August 12, 1999, Applicant notified its customers of the
20 proposed rate increase, and of the requested financing, respectively. In response thereto, two
21 customer letters protesting the proposed rates have been received by the Commission.

22 8. Staff conducted an investigation of Applicant's proposed rates and charges including
23 the PILOR, and in the Staff Report filed June 7, 1999, recommended that its proposed rates and a
24 substantial portion of Applicant's requested financing be approved without a hearing. Staff also
25 recommended that the PILOR be denied.

26 9. The rates and charges for Applicant at present, as proposed in the application, and as

27 _____
28 ¹ Since Staff filed a consolidated Staff Report with respect to the above-captioned applications, they will
be addressed jointly in this Order.

1 recommended by Staff are as follows:

	Present Rates	Proposed Rates	
		Applicant	Staff
<u>MONTHLY CHARGE:</u>			
Residential Customers	\$20.00	\$31.00	\$31.00
Commercial Customers	40.00	62.00	60.00
Payment in Lieu of Revenue (per new customer)	\$0.00	\$1,300.00	\$0.00
Capacity Charge (per lot)	0.00	850.00	0.00
<u>SERVICE CHARGES:</u>			
Establishment	\$20.00	\$20.00	\$25.00
Reconnection (Delinquent)	*	*	*
NSF Check	\$15.00	\$15.00	\$15.00
Deposit	**	**	**
Deposit Interest (Per Annum)	**	**	**
Reestablishment (Within 12 Months)	***	***	***
Late Payment Charge (Per Month)	1.50%	1.50%	1.50%

* Actual cost to disconnect and reconnect.

** Per Commission Rule A.A.C. R14-2-603(B).

*** Number of months off system times the monthly minimum. Per Commission Rule A.A.C. R14-2-603(D).

10. Pursuant to the Staff Report, Applicant's fair value rate base ("FVRB") is determined to be \$71,603, which is the same as its original cost rate base.²

11. Applicants present rates and charges produced adjusted operating revenues of \$45,500³ and adjusted operating expenses of \$55,001⁴ which resulted in an adjusted operating loss of \$9,501 for the TY.

12. The rates and charges Applicant proposed would produce operating revenues of \$95,524 (which sum includes \$26,000 attributable to the proposed PILOR) and operating expenses of \$78,358, resulting in net operating income of \$17,166 for a 18.88 percent rate of return on FVRB.

² Staff decreased Sweetwater's FVRB by \$19,318 primarily due to an adjustment to plant in service purportedly funded by the proposed PILOR, but the plant has not yet been constructed.

³ Staff removed \$26,000 from Applicant's claimed TY operating revenues which were attributed to the proposed PILOR.

⁴ Staff reduced claimed outside services expense by approximately \$13,600 primarily due to the reclassification of approximately \$15,000 used for the purchase and installation of a new electric panel, grinder pumps and floats for the plant and lift station which should have been capitalized.

1 13. The rates and charges Staff recommended would produce operating revenue:
2 \$70,099 and adjusted operating expenses of \$56,738, resulting in net operating income of \$13,361 for
3 an 18.66 percent rate of return on FVRB.

4 14. Staff is recommending the denial of Applicant's proposed PILOR of \$1,300 per new
5 customer together with a proposed capacity charge of \$850 per lot because Staff believes the
6 aggregate affect of both the capacity charge and the PILOR are the equivalent of a hook-up fee and
7 that Applicant has failed to provide appropriate information to adequately determine what amount, if
8 any, should be utilized for this charge.⁵

9 15. Staff is recommending a revenue increase of approximately \$25,000 which Staff
10 believes will enable Sweetwater to meet its operating needs and service long-term financing needs
11 arising from debt between Sweetwater and its lenders.

12 16. Applicant's proposed rates would increase the average monthly customer bill by 55
13 percent, from \$20.00 to \$31.00.

14 17. Staff's recommended rates would increase the average monthly customer bill by
15 percent, from \$20.00 to \$31.00.

16 18. Sweetwater's request for long-term financing approval arises from Applicant's
17 refinancing of \$50,000 in debt approved in Decision No. 59916. Although Decision No. 59916
18 approved a loan from a lender known as the Meyer Gift Trust, Sweetwater borrowed \$51,287 from
19 Meyer Farms.

20 19. In late 1997, Sweetwater re-financed the Meyer Farms debt together with accrued
21 interest of \$6,577, with two loans from Santec Corporation totaling \$81,500 plus \$7,474 as accrued
22 interest as of the date of the financing application.

23 20. Sweetwater indicated to Staff that it did not seek Commission approval for these loans
24 as Applicant believed them to be short-term transactions at the time.

25 21. Sweetwater's request includes the \$81,500 borrowed from Santec together with

26 ⁵ In its analysis, Staff learned that Sweetwater had collected \$25,500 during the TY as a prepayment for
27 an unapproved "capacity charge" from Hall Custom Builders for 30 lots upon which the developer is planning
28 construction in the future. Applicant has not yet added plant to provide additional service for these lots. Until such time,
Staff is recommending that this amount be treated on a deferral basis at which time Sweetwater should record the plant
addition as CIAC.

1 \$7,474 of accrued interest repayable for 20 years at 10.25 percent interest.

2 22. After reviewing the utilization of the monies borrowed from Santec, Staff removed
3 \$17,155 recommending the disallowance of the following: \$1,287 borrowed from Meyer Farms
4 without authorization; \$6,577 in accrued interest on the Meyer Farms loan; \$1,817 utilized to pay
5 operating expenses by Applicant; and \$7,474 in accrued interest on the unapproved Santec loan.

6 23. Staff is recommending that the Commission approve only \$71,819 of Applicant's
7 request for long-term financing at an interest rate not to exceed 9.75 percent with a term of 20 years.
8 Staff's recommended amount of debt includes the original debt and \$21,819 attributable to utility
9 plant additions.

10 24. Staff indicated that its recommendation with respect to the interest rate on the
11 recommended financing be set at a rate consistent with 200 basis points above the prime rate which at
12 the time of Staff's recommendation was 7.75 percent, but presently is 8.00 percent.

13 25. Staff believes that if its recommended rates and charges are adopted they will enable
14 Applicant to at have a Times Interest Earned Ratio of at least 1.50 and a Debt Service Coverage of at
15 least 1.25 and enable Sweetwater to meet its long-term financing obligations.

16 26. Staff has verified that Sweetwater is current on its property tax payments to Yuma
17 County and, as a sewer utility, has no sales tax liability for providing a service.

18 27. Sweetwater is presently in substantial compliance with the rules of the Arizona
19 Department of Environmental Quality.

20 28. Staff's proposed rates and charges are reasonable and should be adopted as should the
21 following additional Staff recommendations:

- 22 • that Applicant's proposed PILOR of \$1,300 per customer and capacity fee of
23 \$850 per lot be denied at this time;
- 24 • that Sweetwater be ordered to cease charging a capacity fee and charge only
25 those charges as are authorized in its tariff hereinafter;
- 26 • that Sweetwater be ordered to classify the \$25,500 collected during the TY as
27 an unauthorized capacity fee and be classified as a deferred credit until such
28 time as Applicant invests the money in plant at which time Sweetwater should
record the plant addition as CIAC;
- that Sweetwater be ordered to classify any additional funds collected after the
TY as an unauthorized capacity fee and be classified as a deferred credit until

1 such time as Applicant invests the money in plant at which time Sweetwater
should record the plant addition as CIAC;

- 2 • that Sweetwater include in its tariff a provision to allow for the flow-through of
3 appropriate state and local sales taxes as provided for in A.A.C. R14-2-
608(D)(5);
- 4 • that Sweetwater's request for approval of long-term financing be approved
5 without a hearing in an amount not to exceed \$71,819 at an interest rate not to
6 exceed 200 basis points above the prime rate (currently 8 percent) as of the
effective date of this Decision and repayable over a term of 20 years;
- 7 • that Sweetwater be ordered to file a copy of all executed financing documents
with the Commission as they become available;
- 8 • that Sweetwater be ordered to cease issuing long-term debt without
9 Commission approval; and
- 10 • that Sweetwater be ordered to maintain its books and records in accordance
with the NARUC Uniform System of Accounts.

11 **CONCLUSIONS OF LAW**

12 1. Applicant is a public service corporation within the meaning of Article XV of the
13 Arizona Constitution and A.R.S. §§ 40-250, 40-251, 40-301, and 40-302.

14 2. The Commission has jurisdiction over Applicant and of the subject matter of
15 applications.

16 3. Notice of the applications was provided in the manner prescribed by law.

17 4. The rates and charges authorized hereinafter are just and reasonable and should be
18 approved without a hearing.

19 5. Staff's recommendations as set forth in Findings of Fact No. 28 are reasonable and
20 should be adopted.

21 6. The proposed long-term financing is for lawful purposes within Applicant's corporate
22 powers, is compatible with the public interest with sound financial practices, and the proper
23 performance by Applicant of service as a public service corporation, and will not impair Applicant's
24 ability to perform that service.

25 7. The financing approved herein is for the purposes stated in the application and is
26 reasonably necessary for those purposes, and such purposes are not, wholly or in part, reasonably
27 chargeable to operating expenses or to income.

28 8. In consideration of Staff's recommendations with respect to Applicant's financing

1 application, no hearing is necessary and the application should be summarily granted.

2 **ORDER**

3 IT IS THEREFORE ORDERED that Sweetwater Creek Utilities, Inc. is hereby directed to
4 file on or before October 1, 1999, revised rate schedules setting forth the following rates and charges:

5
6 **MONTHLY CHARGE:**

7 Residential Customers	\$31.00
8 Commercial Customers	60.00

9 **SERVICE CHARGES:**

10 Establishment	\$25.00
11 Reconnection (Delinquent)	*
12 NSF Check	\$15.00
13 Deposit	**
14 Deposit Interest (Per Annum)	**
15 Reestablishment (Within 12 Months)	***
16 Late Payment Charge (Per Month)	1.50%

- 17 * Actual cost to disconnect and reconnect.
- 18 ** Per Commission Rule A.A.C. R14-2-603(B).
- 19 *** Number of months off system times the monthly minimum. Per Commission Rule A.A.C. R14-2-603(D).

20 IT IS FURTHER ORDERED that the above rates and charges shall be effective for all service
21 provided on and after October 1, 1999.

22 IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. shall notify its customers
23 of the rates and charges authorized hereinabove and the effective date of same by means of an insert
24 in its next regular monthly billing statement.

25 IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. shall comply with all Staff
26 recommendations which appear in Findings of Fact No. 28 hereinabove.

27 IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. shall be prohibited from
28 the utilization of a Payment in Lieu of Revenue Tariff and the use of a capacity charge until further
order by the Commission.

IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. be, and the same hereby is,

1 authorized to issue long-term debt in an amount not to exceed \$71,819 for a term of 20 years a'
2 greater rate of interest than 200 basis points above the prime rate as of the effective date of this
3 Decision.

4 IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. is hereby authorized to
5 engage in any transactions and to execute any documents necessary to effectuate the authorization
6 granted hereinabove.

7 IT IS FURTHER ORDERED that such authority shall be expressly contingent upon
8 Sweetwater Creek Utilities, Inc.'s use of the proceeds for the purposes set forth in the application.

9 IT IS FURTHER ORDERED that approval of the financing set forth hereinabove does not
10 constitute or imply approval or disapproval by the Commission of any particular expenditure of the
11 proceeds derived thereby for purposes of establishing just and reasonable rates.

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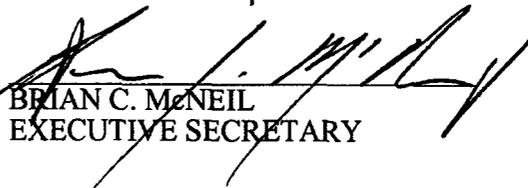
1 IT IS FURTHER ORDERED that Sweetwater Creek Utilities, Inc. shall file with the Director
2 of the Commission's Utilities Division within 30 days of finalization, a copy of all loan documents
3 which set forth the terms of the proposed long-term debt, if not previously filed.

4 IT IS FURTHER ORDERED that this Decision shall become effective immediately.

5 BY ORDER OF THE ARIZONA CORPORATION COMMISSION.

6
7 
8 CHAIRMAN  COMMISSIONER  COMMISSIONER
9
10

11 IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive
12 Secretary of the Arizona Corporation Commission, have
13 hereunto set my hand and caused the official seal of the
14 Commission to be affixed at the Capitol, in the City of Phoenix,
15 this 7th day of September 1999.

16 
17 BRIAN C. McNEIL
18 EXECUTIVE SECRETARY

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1 SERVICE LIST FOR: SWEETWATER CREEK UTILITY, INC.
2 DOCKET NO. SW-03036A-99-0160 and SW-03036A-99-0110

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4 Joshua J. Meyer
5 SWEETWATER CREEK UTILITY, INC.
6 11593 S. Fortuna Road, Suite 2
7 Yuma, Arizona 85367

8 Paul Bullis, Chief Counsel
9 Legal Division
10 ARIZONA CORPORATION COMMISSION
11 1200 West Washington Street
12 Phoenix, Arizona 85007

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